Typhoon Haiyan (Yolanda) caused massive devastation to countless facilities, including school buildings, in the Philippines. The European Commission provided funding to ensure education remained accessible to children in affected areas. © European Union/ECHO/Pierre Prakash

Key messages

- The Philippines is one of the most disaster-prone countries in the world, with several earthquakes and around 20 tropical cyclones per year among other natural calamities.

- In the last three years, the European Commission made available a total of €3.825 million in response to the decades-long armed conflict in the southernmost island of Mindanao, which has displaced more than 495,000 individuals since 2012.

- Following Typhoon Haiyan (known locally as Yolanda) in November 2013, the European Commission made available €40 million in relief assistance, early recovery and reconstruction to help the most affected communities. The EU Civil Protection Mechanism was activated to coordinate the delivery of assistance by the EU member states, which provided personnel and material support in addition to financial assistance totaling more than €180 million.

- Since 1997, the European Commission has released close to €75.3 million in emergency relief interventions for survivors of natural disasters and €25.4 million to help victims of armed conflicts. Furthermore, €10 million have been allocated for local communities to better withstand future disasters (DIPECHO programme).
Humanitarian situation and needs

Background

The Philippines is located in one of the most disaster-prone regions in the world. It has well-developed crisis management capacities but with the incessant occurrence of strong cyclones and storms, the European Commission has recurrently stepped in to deliver urgently needed humanitarian assistance. Around 20 typhoons hit the country every year, many of them destructive. The deadliest one so far has been Typhoon Haiyan (known locally as Yolanda), which crossed the archipelago in November 2013 causing massive devastation (see below). Most recently, at least three powerful storms – Typhoon Meranti, Typhoon Sarika and Typhoon Haima – struck the island nation between September and October 2016. Locally known as Ferdie, Karen and Lawin, respectively, these systems have caused large-scale devastation across Northern Luzon, leaving more than one million people affected. Earlier in mid-December 2015, Typhoon Melor (locally called ‘Nona’) hit central parts of the island nation, leaving behind a trail of destruction.

Despite on-going efforts to bring an end to decades of conflict in Mindanao, sporadic outbursts of violence cause displacements of communities in the Southern part of the archipelago. The Mindanao conflict, classified by the European Commission’s Civil Protection and Humanitarian Aid department (ECHO) as a ‘forgotten crisis’, has caused the displacement of more than 495 000 individuals since 2012, whilst generating increased humanitarian needs amongst the most vulnerable communities. In addition, the prolonged crisis has also disrupted education of a number of children. In early 2015, renewed clashes again displaced tens of thousands of people.

Major challenges

Floods, landslides and the destruction of homes and livelihoods caused by frequent storms often leave people in need of temporary shelter, food and non-food items, clean water and sanitation facilities and primary health care, among others. Likewise, displacements due to socio-political turmoil in different zones trigger similar humanitarian needs among vulnerable populations.

The European Union’s humanitarian response

Assisting victims of conflict

In 2015, the European Commission made available a total of €2.1 million in response to the prolonged armed conflict in the southern Mindanao Island, home to several armed groups fighting against the Philippines government. The funds supported the provision of life-saving relief items to the most vulnerable individuals as well as the management and arrangement of services at evacuation and displacement sites. Food assistance helped improve dietary diversity and reduce negative coping strategies amongst 24 000 households. A further €1 million was allocated in 2016 to support the delivery of quality education to children in the strife-ridden southern region, as part of the EU’s Children of Peace initiative. In 2017, € 725 000 was provided to continue the humanitarian assistance to the remaining displaced population.

Over the last two years, ECHO has provided close to €850 000 worth of humanitarian assistance to families displaced in 2013 in Zamboanga City, where some 10 000 houses were destroyed; over 28 000 people have still not been able to return. Most live in...
evacuation and transitional sites in very difficult conditions. The ECHO-funded action provides the IDPs with food, livelihood support, health services and protection until the authorities can provide a more permanent solution.

**Responding to natural disasters**

In response to **Typhoon Sarika** and **Typhoon Haima** which both struck northern Philippines over three days in mid-October, affecting over 1.8 million people and damaging hundreds of thousands of houses, ECHO immediately released € 328 000 to provide food and other essential items, such as tarpaulins, mosquito nets, sleeping mats blankets, hygiene kits, food packs and jerry cans to the impacted communities. Multi-purpose cash grants were also provided to selected vulnerable families. The latest funding came only weeks after the Commission provided € 300 000 to deliver emergency shelter support to families affected by **Typhoon Meranti**, which struck the country’s northern part in mid-September.

**Typhoon Melor** wreaked havoc across the Philippines in December 2015, affecting some 3.7 million people. ECHO made available €1.5 million to support the delivery of humanitarian assistance to the most vulnerable communities in the storm-stricken areas. The fund provides affected populations with essential support for food and non-food relief, shelter and livelihood resources.

Earlier, in mid-October, **Typhoon Koppu** had made landfall in the northern island of Luzon. ECHO consequently allocated €500 000 to support small farmers who had been severely impacted. The funds not only enabled the provision of food, safe drinking water and emergency shelter materials, but also helped the affected populations create alternative sources of income by the introduction of several initiatives, including vegetable gardening and poultry farming.

In early November 2013, the Philippines was hit by **Typhoon Haiyan**, one of the most destructive cyclones ever recorded. Despite preparedness measures and evacuations undertaken by the authorities, humanitarian impact was colossal: the government reported more than 6 200 dead, over 1 000 missing and about four million others displaced. In total, over 14 million people were affected by the disaster, including almost 6 million children.

The European Commission provided € 30 million in humanitarian assistance, early recovery and rehabilitation for the survivors, while an additional € 10 million from development funds were allocated to restore livelihoods in farming and fishing communities and in infrastructure reconstruction. Experts from the European Commission’s Humanitarian Aid and Civil Protection department (ECHO) were deployed to the worst-hit areas within hours to identify priority needs. The EU Civil Protection Mechanism was also activated to coordinate European relief efforts, following a request from the Philippines authorities. All 28 EU Member States extended their support, dispatching personnel or material assistance, such as water purification teams and medical supplies, and generous financial aid totalling over € 180 million.

In October 2013, the European Commission allocated € 2.5 million to help with relief efforts needed for the communities who lost their homes and livelihoods because of a 7.2 magnitude earthquake that killed over 200 people, injured hundreds and affected around 3.1 million in the island of Bohol and surrounding provinces.

**Reducing the impact of natural disasters**

ECHO’s **Disaster Preparedness Programme (DIPECHO)**, set up in 1996, aims at improving the capacities of communities to prepare for and protect themselves from
natural catastrophes. For 2016-2017, the Commission is providing € 850 000 to enhance disaster resilience of local government units and impoverished families living in high-risk urban areas in Metro Manila, through a series of activities such as local capacity building, early warning systems, education, public awareness campaigns and resilience livelihood planning. Between 2014 and 2015, more than € 1 million were allocated to improve disaster preparedness capacity in the Philippines.

**Examples of EU-funded projects in the Philippines**

When Typhoon Haiyan devastated Eastern Samar, one of the poorest provinces in the Philippines, in November 2013, almost all of schools in the area were reduced to rubble. Many schoolchildren suffered trauma and distress and were unable to resume their education. The European Commission and its humanitarian partners provided child-friendly spaces and psychological support to affected children. School buildings and day care centres were rebuilt and regular schooling resumed. This project ensured continued education for more than 12 000 children.

After losing their houses and belongings in the wake of Typhoon Haiyan, communities in Samar province, were assisted in rebuilding their shelters. With the “Build Back Better” approach, the shelters were built to become more resilient to future disasters. The European Commission supported its partners in implementing the project by constantly providing technical advice. About one year later, one of the communities that received the EU-funded support was hit again by another powerful typhoon called ‘Hagupit’. All houses constructed under the project survived the storm without any damage.

In late 2013, armed conflict in Zamboanga City in the strife-torn southernmost island of Mindanao left countless homes destroyed and populations displaced. More than 3 800 families were forced to flee their homes and lived in difficult conditions in congested evacuation centres. The European Commission provided funding to enable its humanitarian partners to implement projects to meet the most pressing needs of the affected populations. Support included the provision of shelter, protection as well as food, livelihood and health care assistance.