Background

Since the beginning of the crisis in 2011, ongoing fighting and widespread insecurity have continued to fuel largescale displacements, increase vulnerabilities and constrain humanitarian access across the country. According to the 2018 Humanitarian Needs Overview (HNO), around 13.1 million people in Syria require humanitarian assistance. Of these, 5.6 million people are in acute need due to a convergence of vulnerabilities resulting from displacement, exposure to hostilities, and limited access to basic goods and services.

The scale of the humanitarian crisis continues to require a large-scale, sustained and comprehensive response from the humanitarian community to provide the affected population with critical cross-sectoral assistance.

As a streamlined effort to enhance coordination and operational capacity among the humanitarian actors active in Syria and enhance the effectiveness of the overall response, through the provision of a set of tailored logistics services, the WFP-led Logistics Cluster was activated in Syria in January 2013.

The Logistics Cluster currently facilitates access to crucial logistics services for all operations across the region, including land transport, contingency fuel provision, cross-border transshipment, and storage services. In September 2014, the Whole of Syria (WoS) approach was adopted as a result of the UN Security Council Resolution 2165, bringing together regional separate operations (Turkey, Jordan, Syria, and later Iraq) into a single framework.

Logistics Gaps and Bottlenecks

Access and security constraints remain the largest impediments faced by the humanitarian community in reaching vulnerable communities with life-saving relief supplies inside Syria.

In particular, the Logistics Cluster, together with the partnering organizations, has identified the following logistics gaps:

- Restrictions on movement of humanitarian cargo and need to maintain Inter-Agency Humanitarian Convoys to reach the most difficult-to-access locations in Syria as well as common transport services.
- Need for the coordination of cross-border transshipment services (from Jordan, Turkey and Iraq to Syria).
  - Limited storage capacity for prepositioning across Syria.
- Lack of a reliable fuel supply chain.
- Need for coordination and circulation of logistics information.
  - Increasing need for dedicated logistics training.

Objectives

Based on the needs identified, the Logistics Cluster aims to provide the humanitarian community with facilitated access to sufficient and reliable logistics services and consolidated information related to logistics capacities, to ensure a timely and uninterrupted supply of life saving relief items to affected populations in Syria and enhance the capacity of the humanitarian community to deliver relief items to challenging locations.

This Concept of Operations is a live document and the activities will be adapted and revised as the situation unfolds and further assessment results become available, including the possible provision of additional logistics common services as required by the humanitarian community.
Planned Activities

As lead agency of the Logistics Cluster, WFP fills in the logistics gaps faced by the humanitarian community in responding to the Syria Crisis through a range of different support services and activities.

The following range of activities and services are not intended to replace the logistics capacities of individual agencies or organisations, but rather to fill identified gaps by facilitating the provision of common services.

Based on the above, the following list, neither definitive nor exhaustive, aims to mitigate these gaps.

Services will be facilitated to support the Whole of Syria (WoS) approach and the Logistics Cluster will adapt its activities and capacities in neighboring countries as required.

1. **WFP, as the lead agency of the Logistics Cluster, provides logistics services (inclusive of land transport, transshipment, contingency fuel, and common storage) to humanitarian organisations responding to the Syria crisis.**

1.1 **Access and security permitting, the following services will be provided on a no-cost-to-user basis, dependent on the availability of funds.**

**Within Syria:**

- **Storage:** Common warehouse facilities with over 12,619 m² of storage space have been established in six locations: Kisweh in Rural Damascus, Lattakia, Tartous, Homs, Aleppo, and Qamishli, to facilitate onward movement to further destinations. Additional storage space and locations might be provided if/as required.

- **Inter-Agency Humanitarian Convoys:** Coordination, together with OCHA, the Syrian Arab Red Crescent (SARC), and other humanitarian partners to organise inter-agency humanitarian convoys to hard-to-reach locations within Syria.

*For all the aforementioned logistics services, interested organisations are required to provide a completed Service Request Form (SRF) available [here](#), and submit it to [syria.clustercargo@wfp.org](mailto:syria.clustercargo@wfp.org) to be considered for any transport or storage service.*

**Cross-border operations:**

Under the umbrella of the Security Council Resolutions 2165/2191/2258/2232 and most recently 2393, the Logistics Cluster provides coordination support and facilitates common services for the cross-border operations from Jordan, Turkey, and Iraq into Syria.

**Jordan:**

The Logistics Cluster provides coordination support for the transshipment operation through Al-Ramtha border crossing point. UN agencies and their partners arrange for Jordanian trucks to transport their cargo to the border at Al-Ramtha. Subsequently, the Logistics Cluster, through IOM, facilitates both the provision of handling services at the border and the overland transport of cargo from Al-Ramtha to the final destination in southern Syria using Syrian trucks at no cost to users. Transshipment operations are supervised by the United Nations Monitoring Mechanism (UNMM).

*For coordination support in Jordan, interested organisations are required to provide a completed Service Request Form (SRF) available [here](#), and submit it to [jordan.clustercargo@wfp.org](mailto:jordan.clustercargo@wfp.org).*

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Turkey:
The Logistics Cluster has set up two transshipment hubs in Turkey at Bab al-Hawa and at Bab al-Salam to avoid congestion at the border and ensure the quick transfer and delivery of humanitarian cargo. UN agencies and their partners arrange for Turkish trucks to transport their cargo from load points to the transshipment hubs. UN agencies and their partners are also responsible for arranging Syrian trucks to come to the transshipment points. WFP, as the lead agency for the Logistics Cluster, is responsible for cross-loading cargo from Turkish trucks to Syrian trucks inside the transshipment zone. Transshipment operations are supervised by UNMM.

For transshipment services, interested organisations are required to provide a completed Service Request Form (SRF) available here, and submit it to turkey.clustercargo@wfp.org to be considered for any transport service.

Iraq:
The Logistics Cluster provides coordination support for the transshipment operation through Al Yarubiyah border crossing point. UN agencies and their partners arrange for Iraqi trucks to transport their cargo from load points to the border at Al Yarubiyah. UN agencies and their partners are also responsible to arrange for Syrian trucks to come to the transshipment point. WFP, as the lead agency for the Logistics Cluster, is responsible for cross-loading cargo from Iraqi trucks to Syrian trucks inside the transshipment zone. Transshipment operations are supervised by UNMM.

2. The Logistics Cluster maintains regional Whole of Syria inter-agency logistics coordination and information management in order to support humanitarian actors.

To avoid competition and/or duplications of services, the Logistics Cluster will engage with partnering organisations and key stakeholders to coordinate the humanitarian logistics activities and optimise the resources available. It will do this by:

- Facilitating Logistics Cluster coordination meetings in Damascus, Gaziantep, Antakya, Amman and other locations as required.
- Deploying a dedicated Information Management Officer based in Beirut who will ensure that relevant and up-to-date logistics information is made available to the humanitarian organisations.
- Providing updated operational information, such as warehouse capacity, city and governorete maps, snapshots, Operations Overview, Coordination Meeting Minutes, Assessments and SOPs.
- Establishing and maintaining information sharing platforms such as a dedicated webpage for the Syria Operation (http://www.logcluster.org/ops/syr12a).

Syria Logistics Capacity Assessment (LCA) is available here: (http://dlca.logcluster.org/display/public/DLCA/Syrian+Arab+Republic).

3. The Logistics Cluster aims to enhance capacity of humanitarian actors via dedicated logistics trainings.

Ad hoc trainings will be organised to the benefit of regional logistics personnel of the WoS response.

As Provider of Last Resort (PoLR), WFP, through the Logistics Cluster, is responsible only to provide logistics services that fill identified gaps in logistics capacity and/or demanded by organisations operating in Syria, where access and funding permit and where these gaps limit the ability of the humanitarian community to meet the needs of the affected population.

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