Snapshot 19 – 26 November

*In Syria*, government forces fully control the town of Qara after almost a week of heavy fighting which caused over 15,000 Syrian refugees to cross into Lebanon. Meanwhile, the UN stated that it has brokered an agreement allowing for the Government of Syria and opposition negotiators to meet for peace talks in Geneva on January 22. The opposition reaffirmed the conditions of its participation: the release of prisoners, humanitarian assistance for besieged towns, and the exclusion of President Assad from the new transitional government.

In the *Philippines*, an estimated 13.17 million people have been affected by Typhoon Haiyan to date, according to OCHA. The number of displaced has been reduced to 3.43 million people, but people continue to move from the worst affected areas in search of aid and shelter. The death toll currently stands at 5,235 people, with another 1,613 still reported as missing.

In the *Democratic Republic of Congo*, clashes between government forces and a group of insurgents in Province Orientale have displaced 200,000 people between August and November. Sporadic violence has been recorded in the east of the province over the last three months and has reportedly affected up to 300,000 people so far.
**AFRICA**

**BURKINA FASO FOOD INSECURITY, DISPLACEMENT**

**Highlights**

No new developments this week. Last update: 05/11/2013.

**Political and Security context**

Burkina Faso has been politically stable for over two decades but has been suffering from the political and military crisis in neighbouring Mali, and is located at the centre of a troubled region, with Niger and Côte d’Ivoire both quite vulnerable to shocks.

Presidential elections are set for 2015, raising fears of unrest if the current president fails to implement a smooth democratic succession after years of restrictions on political space. In this context, the country is threatened by social unrest, with an increase of local conflicts over land, traditional leadership and growing inequalities in 2012. Already in 2011, several violent protests erupted in various cities due to public distrust toward the power in place. The current administration has two years to prepare a smooth mandate transition and prevent a succession battle or a new social uprising.

**Humanitarian Context and Needs**

Burkina Faso has been affected by insecurity and the on-going military intervention in Mali.

**Displacement:** As of 30 September, UNHCR noted that the current number of Malian refugees in Burkina Faso (unchanged since April) stands at 49,975, including 27,146 children. Refugees are located in seven formally recognised camps and informal settlement sites: Mentao, Damba, Fereiro, Goudebo, Gandafabou, Bobo Dioulasso, and Ouagadougou. Most camps are in the northern region of Sahel, in the provinces of Soum, Oudalan and Seno, where almost 90% of Malian refugees are settled.

**Disaster:** As reported by OCHA on 16 September, on the basis of rapid assessments, CONASUR (National Council for Emergency and Rehabilitation) counted a total of 13,057 people affected by floods and winds, in 10 regions of Burkina Faso. In addition, 21 wounded and 4 deaths were recorded as well as 1,554 homeless. To cope with this situation, the government delivered food and survival equipment to meet the urgent needs of the affected populations. ECHO reported on 13 September that the population was in urgent need of food assistance and shelter, while wells and water points needed to be rehabilitated. To date, severe flooding has affected over 400,000 people across nine countries of the Sahel region in Africa.

**Food Security:** WFP reported that cereal production from the 2012/2013 agricultural season was over 30% higher than the 2011/2012 production. As of 28 October 2013, 1.8 million people in Burkina Faso remain food insecure and are yet to recover from the 2012 food and nutrition crisis.

According to FEWSNET in late October, food insecurity is expected to be Minimal (IPC Phase 1) until March 2014 in all livelihood zones, due to several measures mitigating the impact of the lean season and increasing the access to food for poor households. However, the country has undergone several shocks over the past five years, including the 2011/2012 drought, and the population has not yet recovered from the last food crisis, mainly because many households still suffer from the effects of negative coping strategies, such as the sale of assets, implemented during the 2012 crisis. A March FAO report found that the food insecure are predominantly in the Sahel, north and east regions.

In the Sahelian area of Burkina Faso, an estimated 90% of people depend on agriculture and livestock for their livelihoods.

Civil strife in northern Mali has contributed to increased food supply issues in parts of the country. OCHA reported early July that the arrival of Malian refugees and their cattle had further increased pressure on scarce resources leading to tensions with local communities. A May WFP and UNHCR joint assessment showed that 15% of the Malian refugee households have poor or borderline food consumption, against 13% in the host population. A February FAO/WFP joint assessment indicated an elevated prevalence of food insecurity in Malian refugee camps and in Burkinafabe host communities with an estimated 52% of refugees and 56% of host populations affected by food insecurity.

**Health and Malnutrition:** One million children under 5 are affected by stunting due to chronic malnutrition.

The 2013 total target annual caseload of children under 5 with severe acute malnutrition (SAM), as reported by UNICEF in late October, is 96,000 children. The number of new admissions in 2013 from January until end of September is 52,921 or 55.1% of the annual target. To date, 49.7% of refugee children suffering from SAM received therapeutic treatment and 72% of the refugee children aged 6-59 months received vitamin A supplementation. According to OCHA, the number of children with a serious risk of SAM was reassessed on the basis of new admissions recorded between January and July 2013 and increased from 71 to 320 children.

The number of children affected by Moderate Acute Malnutrition (MAM) is estimated at 400,000, marking a decrease from January levels, bringing the <5 Global Acute Malnutrition (GAM) rate to 10.9%. According to 2012 assessments, the highest GAM rates were recorded in the regions of Centre North, East, North, Centre and Boucle de Mouhoun. In May, UNHCR and WFP reported that malnutrition is alarming among certain Malian
refugee communities, especially in Goudebou, where rates are beyond critical thresholds (SAM: 5.3%, MAM: 19.1%).

According to UNICEF, 2,479 cases of meningitis and 294 deaths were reported in all 63 districts of Burkina Faso since the beginning of the year until the last epidemiologic report on 15 October 2013 (week 41). The fatality rate rose marginally from 11.8 to 11.9 %. The total number of cases is the lowest in comparison to the past years as there has been no epidemic this year.

From January to October 2013, a total of 2,832 cases of measles (with 53 new cases from September to 13 October) and 12 deaths (equal to a mortality rate 0.42 per cent) due to measles-related complications such as pneumonia, croup or encephalitis (mortality rate 0.42 per cent), were reported in Burkina Faso. Of these, 976 or 34 per cent of cases (including 8 new cases reported since September) and no deaths were reported in the Sahel region.

On 26 November, France announced that it would scale up its military presence in CAR, as a first step toward turning it into a formal UN peacekeeping mission. As calls regarding a genocide risk mount to head off what some UN officials call a genocide risk, the resolution, which would also impose an arms embargo on the strife-torn country, could be passed next week.

On 10 October, the UN Security Council unanimously adopted resolution 2121 aimed at providing a basis for the resolution of the ongoing crisis in CAR in a first indication of rising international concerns over the situation in the country. The resolution demanded the swift implementation of the transitional arrangements that should allow for transparent presidential and parliamentary elections following the rule of a transition government during 18-months. In parallel, the UN urged elements of the various armed groups operating in the country to participate in disarmament and demobilisation programmes.

On 17 November, fighters from CAR reportedly raided a village in eastern Cameroon, forcing the local military to respond by killing five of the attackers. Two other people, including a Cameroonian soldier, died in the fighting. According to local authorities, the motive and the identity of the fighters are still unknown. This attack is the latest in a series of cross-border raids staged by rogue elements, possibly in search of food and money, since the unfolding of the crisis in CAR in March.

International Presence: On 10 October, the UN Security Council updated and reinforced the mandate of the UN Integrated Peacebuilding Office in the Central African Republic (BINUCA) in five areas: support for implementation of the transition process; support for conflict prevention and humanitarian assistance; support for stabilisation of the security situation; promotion and protection of human rights; and coordination of international actors.

On 1 August, the approximately 2,500-strong Multinational Force of Central African States (FOMAC), which had operated in CAR before the coup and was dispatched to help improve security, became the African-led International Support Mission to the Central African Republic (MISCA), with the main mandate of helping restore control by the authorities over the whole territory. As of mid-September, reinforcements had begun arriving for the African peacekeeping mission, but the planned 3,600-strong force will not be fully deployed before January 2014.

As reported by the UN on 18 November, the AU-led force may be transformed into a full-scale UN peacekeeping operation, numbering between 6,000 and 9,000 troops, with the support of local powers and if local conditions in terms of governance are met. However, UN Security Council officials informally confirmed that a decision on the deployment of UN peacekeepers would not be made until after the AU-led force has a chance to try and stabilize the situation in CAR.

On 26 November, France announced that it would scale up its military presence in CAR, from its current 450 to 1,000 troops. France, which has joined the genocide warnings also made by the US and the UN, reportedly intends to circulate a draft UN Security Council resolution through which it seeks authorization for the expanded troop presence and a more extensive mandate. The 450 French troops currently stationed in Bangui have a restricted mandate of securing the international airport and protecting French interests and citizens in the country.

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Political and Security Context

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Political Context: On 13 September, the transitional President of CAR, Michel Djotodia, officially announced the dissolution of the Seleka, the fragmented armed coalition that
allowed him to seize power in March. Various sources indicate that the Seleka numbered an estimated 25,000 fighters, composed roughly of 5,000 core fighters from the largely Muslim northeast, 5,000 foreigners, mainly Sudanese and Chadian, and 15,000 people recruited while the Seleka advanced toward Bangui between December 2012 and March 2013 and in the immediate aftermath of the seizure of the capital. According to local sources, only part of the Seleka fighters will be officially integrated in the regular CAR forces, the Central African Armed Forces (FACA); most of the group is to be disarmed.

After the period of voluntary disarmament ended in mid-September, the authorities are now trying to implement coercive disarmament of Seleka fighters in Bangui, amid growing insecurity throughout the country. In early August, President Djotodia had barred fighters from the Seleka coalition from participating in policing operations in Bangui and had declared that the task be left to the MISCA. In Bangui, disarmament operations conducted by Seleka elements against reportedly former supporters of President Bozizé had resulted in widespread lootings of houses and indiscriminate attacks on civilians, according to international observers.

Since August, several reports published by UN and humanitarian organisations have documented the extreme weakness of state institutions in CAR. As of October, the new authorities were still unable to restore order or even deploy official representatives outside of Bangui while, across the country, new warlords, some foreign, have established dominance over territories out of the authorities’ control.

On 18 August, the former rebel leader Michel Djotodia, head of the Seleka coalition that took control of CAR following a coup in late March, was formally sworn in as the country’s new president. The inauguration of Djotodia officially marked the beginning of his interim administration’s 18-month rule to restore order and organise elections. Initially, violence erupted in CAR in December 2012, when the Seleka coalition, a group of five rebel movements, took up arms against the government, claiming that it had failed to honour 2001 and 2007 peace deals declaring amnesty for fighters who laid down their arms. Throughout March, the Seleka took control of various towns and continued its advance until it seized Bangui on 24 March and toppled President Bozizé who fled to Cameroon.

Security Context: As of mid-November, the security situation in the country remained highly volatile with rising violence between armed militias, including ex-Seleka units, self-defence groups, and groups loyal to the deposed authorities, recorded over the past weeks. Fighting is increasingly adopting the characteristics of a sectarian confrontation between Muslim and Christian armed groups. As reported by a UN official on 1 November, inter-sectarian violence is clearly on the rise with former Seleka fighters targeting churches and the Christian population and the latter responding by creating self-defence militias, locally known as Anti-Balaka, and retaliating against Muslim groups. With violence escalating, the UN official suggested that a “genocide” might develop if the conflict dynamics remain the same. As of October, over 700 people had been killed in CAR since the beginning of the year with Ouham, Bouar, and Bangui most affected by the violence.

Although sectarian violence does not seem to have yet spread to Bangui, tensions between Christians and Muslims are reportedly on the rise in the capital. On 22 November, due to the recent surge in attacks in Bangui, President Djotodia announced that he will shortly impose a curfew on the capital during night among others yet unspecified “exceptional measures”. The curfew will be matched with more patrols and a zero-tolerance against unauthorized carrying weapons.

On 18-19 November, local sources indicated that clashes flared up between former rebels and local militias. The latest violence began just south of the town of Bouca in northern CAR. According to reports by INGOs, several people were left dead and many more injured but the exact toll and damages remain uncertain to date. Reportedly, the violence also triggered a new wave of displacement. On 13 November, ex-Seleka elements opened fire on a crowd protesting against the kidnapping of a local soldier of the FACA in the central Fatima neighbourhood of Bangui. As the incident evolved into clashes between ex-Seleka fighters and security forces, at least three people were killed and several others wounded. Demonstrators also reportedly threw stones at the motorcade of the transitional President Djotodia. On 6 November, at least two people were killed in a shooting between rival groups of ex-Seleka fighters until forces from the MISCA restored order in the area.

On 26-27 October, clashes between self-defence groups and former Seleka elements in the western town of Bouar, in Nana Mambere province, resulted in at least 40 people killed and thousands locally displaced in the area. In mid-October, clashes between Christians and Muslims were recorded in the southeastern city of Bangassou, where they resulted in at least 14 killed, and in the southern province of Lobaye. Heavy violence was also reported from Garga, a village in the northwestern Ombella-M’Poko province. According to local reports, at least 50 people were killed and dozens wounded during two days of fighting between ex-Seleka elements and local auto-defence groups. Most of the local population was reportedly forced to flee to the bush and to the neighbouring town of Yaloke.

In September, violence flared up in the volatile northwest of the country. According to reports, clashes began in Bossangoa on 7 September and later spread to the rest of Ouham province, with violence reported from Bouca and Bossembele. While the strife was apparently between Seleka elements and insurgent forces supposedly loyal to toppled President Bozizé, it also bore sectarian characteristics. As reported by local sources, the insurgents targeted the Muslim population and destroyed local infrastructure after gaining control of several villages. The retaking of these areas by the Seleka resulted in attacks against Christians. Casualty figures remain difficult to ascertain, but over 100 people were reportedly killed and dozens wounded in fighting in the area during the month. According to UNHCR, the widespread violence triggered massive displacement with up to 170,000 people uprooted in September in the area.

In August, heavy fighting between Seleka elements and the local population was reported in the villages of Ngaoundaye, Makele, Bo, and Beboura, northwest of the capital. In Bangui, disarmament operations of alleged supporters of ousted President Bozizé conducted by the authorities also resulted in violence.

Humanitarian Context and Needs

Since March, CAR is struggling to cope with a severe humanitarian crisis; several international humanitarian organisations have warned that the situation is worsening. With regular lootings of health facilities and schools, the population is largely deprived of access to basic services. As of early November, the UN reported that an estimated 2.3 million
people – out of an estimated population of 4.6 million, including half of children – were in need of assistance. Earlier humanitarian reports indicated that the entire population of the country was affected by the ongoing conflict.

Displacement: Levels of internal displacement in CAR remain hard to ascertain. As of 30 September, the UN reported that there were almost 395,000 IDPs in CAR, a significant increase compared to August. The increase is largely attributed to the escalating conflict in the northwestern Ouham province where over 170,000 people, half of them children, had been displaced during two weeks of fighting in mid-September, according to UNHCR. As documented by an inter-agency mission, an estimated 70,000 people were in dire need of assistance in the area.

Following the renewed clashes between anti-Balaka elements and ex-Séléka forces in Bouca in north-western CAR last week, a new displacement wave was observed. International media reports that thousands fled the violence. MSF reported that the extent of the displacement remains uncertain.

In late October, fighting near Bouar triggered the displacement of thousands of people, with exact numbers difficult to ascertain, to the Bouar cathedral, the St Laurent and Yole seminaries. As of early November, most of the IDPs had returned to their homes or were with host families.

As of 31 October, OCHA reported an estimated 21,000 IDPs and refugees in the eastern and south eastern areas plagued by the activism of the Lord’s Resistance Army (LRA), although numbers were difficult to ascertain because of insecurity.

As of 25 October, OCHA reported that almost 65,000 refugees had fled from CAR since the crisis erupted in December. The Democratic Republic of Congo alone has reportedly received an estimated 42,600 refugees while 13,000 people, including 4,000 who have arrived in the Moissala area since mid-July, have crossed into Chad. An additional 4,800 people fled to the Republic of Congo and 4,286 to Cameroon respectively. Overall, there are over 220,000 CAR refugees in neighbouring countries.

There are an estimated 17,000 long-term refugees in CAR, mostly Congolese and Sudanese. In April and May, an estimated 5,000 people crossed into the country from Sudan's Darfur region following tribal clashes. According to local media, 2,200 Sudanese refugees from camp Bambari demanded to be moved from the camp due to deteriorating security and the dire humanitarian and health situation in the camp.

Access: Widespread insecurity, non-existent official administration, and logistical constraints continue to severely hamper the provisions of humanitarian aid in CAR. Following fighting near Bouar in late October, some humanitarian organisations, including UN agencies and INGOs, have reportedly relocated staff from the conflict area to Bangui.

According to UNICEF, as of early November, health activities had been disrupted across CAR with the supply chain completely halted outside of Bangui since the onset of the crisis a year ago. In addition, the UN reported massive fuel shortages after most petrol stations have been looted or damaged in the conflict. Fuel is essential to ensure that the cold chain functions properly. The shortages are forcing UNICEF to supply fuel by road.

In the countryside, the security of humanitarian workers remains dependent on the willingness of local strongmen in control of a given area. Since August, several attacks against humanitarian workers were reported, with two people killed in Ouham district in early September. Lootings of humanitarian 4x4 vehicles have reportedly further increased in the capital in late October. On 17 October, WFP reported that the delivery of aid is increasingly challenging due to transport companies being reluctant to travel without armed escort.

On 25 October, OCHA reported that logistical constraints are blocking the road between Bangui and Paoua. The use of secondary roads remains challenging because of logistical constraints, and access is largely limited to towns and populations along main roads.

Food Security: The exact number of food insecure people in CAR remains difficult to establish. In early November, an Emergency Food Security Assessment, conducted by the WFP, humanitarian NGOs and the authorities, reported that an estimated 1.1 million people (30% of the population) were moderately or severely food insecure, with IDPs especially affected. Though localised food insecurity was registered across the country, people reportedly face the greatest food shortages in the northwestern Ouham, Ouham-Pende and Nana Gribizi provinces and the northern Vakaga and Bamingui-Bangoran provinces.

In late August, FAO reported that an estimated 900,000 individuals were experiencing Crisis (IPC Phase 3) food insecurity levels, and 300,000 individuals were in Emergency (IPC Phase 4) as of July. In June, OCHA and the Food Security/Nutrition Working Group reported that two million people in CAR faced Crisis (IPC Phase 3) or Emergency (IPC Phase 4) levels of food insecurity.

Humanitarian organisations, including FAO and the Food Security Cluster, continue to voice concerns over the possibility that the country might experience increased food insecurity in 2014, as this year’s harvest is likely to be considerably reduced. The ongoing crisis has disrupted the livelihoods of the majority of people in the country who rely on subsistence farming. A significant part of the population had to face looting of cattle, seeds, tools and food reserves and was prevented from accessing farmland. In early November, WFP expressed concerns that the coming lean season, which usually starts in May after food from the previous harvest runs out, may begin as early as the start of 2014.

On 1 November, FAO reported that market supplies remained tight across the country and that the widespread market disruptions across the country had kept food prices volatile and high. The average inflation rate, which surged from 1.3% in 2011 to 5% in 2012, is forecast to rise further to 8% in 2013.

Health and Nutrition: The situation in the health sector was dire even before the eruption of the current crisis, with MSF documenting mortality rates that were well above the emergency threshold in several regions. In June, the international aid organisation Merlin reported that 3.2 million people were living without access to basic health care in the country.

On 25 October, OCHA stated that 60% of health facilities in the country had been vandalised, looted or destroyed, and over 80% of the local medical doctors had moved to Bangui from the countryside. In mid-October, ICRC already reported that no health facilities beyond those provided by humanitarian organisations were operating outside...
Bangui while drugs were running short.

According to OCHA, outbreaks of measles have been reported almost everywhere in CAR, with at least 600 confirmed cases as of 25 October. The Health Cluster reported cholera outbreaks in 15 of 22 health districts.

According to MSF, the number of cases of malaria in northwest CAR has almost doubled, notably because of the impact of endemic insecurity. Between January and June, MSF recorded 36,910 cases of malaria in Bougoula, a region 50 km from the Chadian border, compared with 19,498 cases during the same period last year. Malaria is estimated to be the cause of 54% of the deaths of children <5 in CAR.

As of mid-August, over 13,000 people living with HIV/AIDS had their anti-retroviral treatment interrupted as a result of instability since December 2012.

According to UNICEF, malnutrition rates remain high with an estimated 13,500 children <5 suffering from SAM, and 44,000 affected by MAM. A recent exploratory mission in southwest CAR, in Nola, Boda, Berberati, Gamboula and Gadzi, revealed increased levels of GAM, ranging from 6%-10.3%. In May, as reported by an IPC seasonal analysis, the prevalence of SAM in children <5 was above the WHO emergency threshold of 2% in nine of 16 prefectures.

Protection: In late October, Amnesty International published a report expressing deep concern over serious violations of international human rights law and international humanitarian law during the armed conflict in CAR. Documented violations included attacks, executions and torture of civilians, indiscriminate shelling, sexual and gender based violence against women, and forced recruitment of children. Since March, several international organisations have expressed similar accusations.

On 22 November, UNICEF reported that the number of forcefully recruited child soldiers having joined the ranks of various armed groups amount to almost 6,000. This number suggests that the number has more than doubled in recent months, a development UNICEF ascribes to the rise of self-defence militia created to counter waves of attacks by former rebels.

Humanitarian partners, including UNICEF, have indicated that children, notably among IDPs, remain exceptionally vulnerable to abuses. In particular, the re-recruitment of children by armed groups, some of whom had been recently demobilised, remains an issue. According to OCHA, as of late October, at least 3,500 children were in armed groups, an increase from the 2,000 prior to the conflict.

Education: According to UNICEF, seven out of ten children have not returned to primary school since the conflict started in December 2012. 65% of the 165 schools visited by UNICEF had been looted, occupied, or damaged by bullets or shells.

In September, OCHA reported that many schools, which had recently re-opened, had had to close again because of the ongoing insecurity with the provinces of Ouham, Ouham-Pendé, and Ouaka particularly affected.

Updated: 26/11/2013

Humanitarian Context and Needs

Displacement: In 2013, Chad has been at the junction of four major crises - Sudan, Central African Republic (CAR), Nigeria and Libya -, which have intensified its exposure to population movements. More than 87,000 new arrivals (refugees and returnees) from Darfur, CAR, Nigeria and Libya were recorded in the first half of 2013. In total, Chad is currently hosting some 452,600 refugees.

According to OCHA late November, around 150,000 Chadian returnees from Libya have arrived since Libya Crisis in 2011, and sporadic arrivals continue in Faya-Largeau and areas of northern Tibesti region.

Following tribal clashes in Darfur, an influx of around 25,000 Sudanese refugees and 22,757 Chadian returnees have arrived at the border town of Tissi in the South East of the country. On 19 November, the total number of Sudanese refugees in Chad was exceeding 374,500 people. The displaced fled a conflict over gold mines in eastern Darfur between Maaliya and Rizeigat ethnic groups. Another wave later crossed into Chad fleeing inter- communal violence between Salamat and Misseriya ethnic groups in Um Dukhun, Central Darfur.

Political turmoil in CAR has sent a new wave of about 12,000 refugees in the Chadian region of Gore and Moissala since January 2013 and 8,900 have been integrated into existing camps in southern Chad, bringing the total figure of CAR refugees to 75,451. Additionally, more than 1,000 Chadian returnees fleeing the CAR crisis have also arrived in Tissi. New influx of refugees and Chadian returnees from Sudan contributed to the strain on scarce natural resources and increased the vulnerability of the host community in Tissi. Since the beginning of the SELEKA uprising in December 2012, Chad witnessed three major waves of CAR refugees.

Clashes between Nigerian Military and armed groups in northern Nigeria have caused an influx of about 3,500 returnees and 553 Nigerian refugees in Western Chad around Lake Chad. New influx of returnees to Tissi and the proximity of the border with transit and resettlement sites is a major concern of Protection (Child protection; Gender Base violence). Returnees from Nigeria hosted in Ngouboua are mostly unaccompanied children from fishing villages in Bagakaka. According to OCHA, returnees are dispersed across two other locations: Bol and Mao.
Some 90,000 IDPs and 91,000 internal returnees, reintegrated and relocated, are still in need for assistance.

Humanitarian needs among incoming refugees are primarily access to potable water; hygiene; shelter; and health and nutrition care for children and women. Against this background, UNICEF reported in late April that basic social services are non-existent in Tissi, having been destroyed or damaged during the 2004-2006 civil war and following ethnic tension in the Sila region.

Access: According to OCHA, humanitarian organisations in the area of Tissi (Southeast) and in the mine-affected region of Tibesti (North) are confronted with restrained access due to the proximity of two unstable borders, heavy rains, and insecurity.

Food Security: Two consecutive years of continued climatic shocks, including poor rainfall in 2011, caused significant food security concerns in Chad in 2012 that are continuing into 2013. Despite good harvest during the 2012/2013 agricultural season, an increase of 54% of the five-year average, OCHA reported that 2.3 million people remain food-insecure in Chad – half a million more than in January -, including 1.2 million at risk of extreme food insecurity. The major change is the new arrival of around 50,000 refugees and migrants from Sudan and the CAR in the Sila region and in Southern Chad. Most of them are children and women and require immediate assistance

According to FEWSNET late October, food security for households dependent on rain-fed cereal production is improving due to the ongoing harvests. Replenished cereal stocks coupled with market garden produce will enable households to diversify their food sources between October and December 2013. During this period, the country will face Minimal food insecurity (IPC Phase 1). However, cereal stocks in Wadi Fira, parts of the northern areas of Ouara, Kanem, northern Batsha, Hadjer Lamis and Bahr El Gazel, will start to deplete from January 2014 (one to two months earlier than usual). In addition, atypical cereal price increases will limit food access for very poor and poor households. During this period, they will have reduced food consumption and will remain at Stressed levels of food insecurity (IPC Phase 2).

FEWSNET had already reported in September that food insecurity is gradually improving for poor households in Logone Occidental, Logone Oriental, Tandjile and Mayo Kebbi Ouest. However, stocks remain low due to the 2012 floods, causing above-average prices and reducing access to cereals for poor households, which will remain at Stressed levels of food insecurity (IPC Phase 2).

According to FEWSNET, food security conditions will steadily improve with the rebuilding of the production capacity and the replenishment of livelihood assets. Despite a net cereal production surplus form the current harvest season, production deficits have been registered in some structurally food-deficient regions of the Sahel belt. The main reasons are: drought, crop diseases, and destruction by birds. In southern Chad, deficits are largely a result of floods.

Health and Nutrition: Malaria remains a major health problem in Chad, with a prevalence of nearly 30% across all age groups and about 36% among children younger than five years, according to UNICEF. According to IRIN, malaria deaths have nearly doubled in Chad in 2013, with more than 2,000 fatalities registered so far and around 780,000 cases diagnosed. Late November, OCHA reported that malaria cases increased in endemic area (Logones, Moyen Chari, Tandjile, Batha, Chari Baguirimi). Erratic rainfall with intermittent dry spells may have encouraged the breeding of mosquitoes and the development of larvae into adult insects.

MSF reported in mid-September that the main causes of morbidity in the Tissi area are malaria, acute watery diarrhoea, and respiratory infections. The malaria caseload for 2013 is a cause of concern, with some of the hardest hit regions seeing a tenfold rise from 2012, following an unpredictable rainy season and the shortage of bed nets across the country. MSF reported that the number of malaria cases increased alarmingly in Am Timan, Salamat region, with 14,021 cases reported in August alone.

Since July, local media have regularly reported the dire conditions in which Sudanese refugees live in camps located in eastern Chad. On 12 September, it was reported that the refugees of camp Djabal have complained about the high incidence of malaria and diarrhoea, especially affecting the youngest and older persons, while camp authorities reported 22 deaths during August. Earlier in July, Sudanese refugees of camp Treguine had reported similar problems, indicating that there was an acute lack of medical staff and medicines in the camps.

The nutritional situation in Chad’s Sahel belt is at critical levels with a GAM rate surpassing the emergency threshold of 15% in nine of 22 regions, according to OCHA. The most affected areas are Batha (25% GAM), Wadi Fira (22% GAM), Salamat (22% GAM), Beg (21% GAM), and Kanem (21% GAM). UNICEF forecasts that an estimated 126,000 children will suffer from SAM in 2013.

Updated: 26/11/2013

**DEMOCRATIC REPUBLIC OF CONGO CONFLICT, FOOD INSECURITY**

**Highlights**

**25 November:** The UN Special Envoy for the Great Lakes began its visit in the region to help shore up peace efforts, focusing on the dialogue in Kampala, where the Government of the Democratic Republic of Congo (DRC) and the ethnic Tutsi-dominated M23 insurgency group failed to reach an agreement early November. The mission aims at fostering progress in implementing the broader commitments of the Peace, Security and Cooperation Framework (PSC) by mobilising international support from the 11 signatories during the East African Community (EAC) Summit of Heads of States which will take place in Kampala on 30 November.

**23 November:** Member parties of the Forces for Change (FAC) announced the creation of an opposition alliance under the name “Front for Credible Elections” (FEC), which aims at establishing a new electoral administration for DRC. A week before, part of the opposition launched “Save DRC”, defined as a sacred alliance of parties which will politically oppose the current administration in the democratisation process.

**20 November:** DRC’s government presented its plan for the process of disarmament and reintegration of members of armed groups operating in the country. Even though the...
peace agreement between M23 and DRC’s government was not signed, the end of the M23 uprising was followed by several waves of fighters surrendering in the east, including militants from other groups active in North Kivu, South Kivu and Katanga. Kinshasa warned that the ultimatum for voluntary surrender would end soon, and urged the remaining armed groups to depose arms to prevent the use of force, but several militias are reportedly reluctant to take part in the process which favours social integration but not systematically reintegration in the national army.

As of **20 November**, violence between the Armed Forces of the Democratic Republic of Congo (FARDC) and the Patriotic Resistance Force of Ituri (FRPI) has affected 300,000 people in Sud Irumu (Orientale) since August, including 200,000 displaced. Sporadic clashes have been reported in the area since late August.

As of **31 October**, UNHCR reported that DRC currently hosts over 202,000 refugees among whom 141,000 are from Rwanda and the rest from CAR, Burundi, Sudan, Uganda, and the Republic of Congo. An estimated 439,000 Congolese refugees reside in neighbouring countries, including 152,900 in Uganda, 72,000 in Rwanda, 65,000 in Tanzania and 43,000 in Burundi.

### Political and Security Context

**International Context:** On 25 November, the UN Special Envoy for the Great Lakes began a week-long visit in the region to help shore up peace efforts, focusing on the dialogue in Kampala, Uganda, where the Government of the Democratic Republic of Congo (DRC) and the ethnic Tutsi-dominated M23 insurgency group failed to reach an agreement early November. The UN mission aims at fostering progress in implementing the broader commitments of the Peace, Security and Cooperation Framework (PSC) signed in February 2013, by mobilising international support from the 11 signatories during the East African Community (EAC) Summit of Heads of States which will take place in Kampala on 30 November. The framework includes two main levels of responsibility, namely national and regional: it calls for political reforms in Kinshasa, and requests neighbouring countries to stop fostering instability in DRC, following reports which implicated Rwanda and Uganda in backing rebel groups in DRC’s volatile east, a charge both countries reject. Earlier in November, leaders from the member countries of the Southern African Development Community (SADC) and the Conference of the Inter-regional Great Lakes (ICGLR) met in Pretoria (RSA) to discuss the conflict in the Kivus and bring together governments backing Congolese President Kabila and those supporting allies of his Rwandan counterpart.

**National Context:** On 23 November, member parties of the Forces for Change (FAC) announced the creation of an opposition alliance under the name “Front for Credible Elections” (FEC), which aims at establishing a new electoral administration for DRC. A week before, part of the opposition launched “Save DRC”, defined as a sacred alliance of parties which will politically oppose the current administration in the democratisation process. In October, a three-week National Dialogue Forum (NDF) produced recommendations to tackle the country’s lingering social, institutional and economic problems. These were validated by Kinshasa, and President Kabila pledged to implement policies accordingly, notably by restructuring the national army, the police and security forces, and by gradually establishing new provinces.

### Humanitarian Context and Needs

**North Kivu Province:** DRC has been struggling for over two decades with the proliferation of armed groups, mostly in the eastern provinces of North Kivu, South Kivu, Katanga and Orientale. Since May 2013, violence escalated in North Kivu, which harbours over 20 different armed groups. The M23 insurgency movement, which has been leading a rebellion since April 2012, engaged in heavy fighting against government troops, leading to the death of an estimated 900 people including 700 rebels, between May and early November. At the end of October, M23 rebels suffered a series of severe military defeats that precipitated the effective end of the insurgency, while DRC’s government and rebel representatives were negotiating a long expected peace agreement in Kampala, and struggling to reach consensus on the topic of amnesty, disarmament and reintegration of M23 fighters. The military victory of FARDC backed by the UN Intervention brigade led to Kinshasa refusing to sign the deal, on the grounds that it could not be compelled to compromise with an entity which, de facto, does not exist anymore.

While the deal was not signed, DRC’s government presented on 20 November its plan for the process of disarmament and reintegration of members of armed groups operating in the country. The end of the M23 uprising was followed by several waves of fighters surrendering in the east, including militants from other groups active in North Kivu, South Kivu and Katanga, namely the Hutu-dominated militia Nyatura and the Hunde-dominated Alliance for a Free and Sovereign Congo (APOLS). The opening of the reintegration process also led to other rebel groups such as Raia Mukombozi and Raia Mutomboki to announce the end of their rebellion on the condition their fighters could join government forces.

DRC’s government warned that the ultimatum for voluntary surrender would end soon, and urged the remaining armed groups to depose arms to prevent the use of force, but several militias are reportedly reluctant to take part in the process which favours social integration but not systematically reintegration in the national army. According to local sources, the Rwandan Hutu ethnic rebel group Democratic Forces for the Liberation of Rwanda (DFLR) refused to disarm, along with several self-defence militia groups.

**Orientale Province:** On 20 November, OCHA reported that violence between FARDC and the Patriotic Resistance Force of Ituri (FRPI) has affected 300,000 people in Sud Irumu since August, including 200,000 displaced. Sporadic clashes have been reported in the area since 23 August, when four days of fighting in Walendu-Bindi, Bavi, and Olongba had reportedly caused a first wave of displacement of 80,000 people.

Orientale province has also been largely affected by the activism of the Lord’s Resistance Army (LRA), a Ugandan militant movement operating in DRC since 2005, which is responsible for 122 incidents from January to September 2013, noted OCHA. According to OCHA on 18 November, renewed LRA violence was recorded early November in two Uele districts, along the borders with CAR and South Sudan. Following two months of relative calm in the area, the militant group reportedly conducted several attacks along with abductions and lootings, mostly between 5-12 November. No population displacements were recorded, but local authorities fear that increased LRA activism may slow down the return of IDPs and refugees in the north of the province.
In the east of the country, conflict-affected areas record high levels of needs and repeated population displacements, both internally and cross-border. While the displaced suffer from multiple shocks and are very vulnerable, host populations and people who are unable to flee are also chronically affected by violent events. Due to different economic and conflict dynamics, needs vary depending on the area and the presence of humanitarian organisations. In conflict-affected areas, insecurity poses multiple protection risks and a lack of access to basic services.

Displacement: As of 31 October, UNHCR reported that DRC currently hosts over 202,000 refugees among whom 141,000 are from Rwanda and the rest from CAR, Burundi, Sudan, Uganda, and the Republic of Congo.

As of 31 October, UNHCR reported that an estimated 439,000 Congolese refugees reside in neighbouring countries, including 152,900 in Uganda, 72,000 in Rwanda, 65,000 in Tanzania and 43,000 in Burundi.

Deterioration of security in the east of the country has caused repeated population displacements, with OCHA reporting an estimated 2.6 million IDPs as of September 2013, more than half of whom are located in the Kivus, and the rest residing mostly in Province Orientale and Katanga.

North Kivu Province: In August, early September and late October, extensive fighting between armed non-state actors and FARDC, as well as infighting, has led to massive displacement both internally towards South-Kivu and across the border to Rwanda and Uganda. In early November, the Rwandan authorities reported an estimated 3,000 new DRC refugees, and Uganda reported at least 10,000. On 19 November, OCHA reported that thousands of displaced, both IDPs and refugees, are slowly starting to return home following the ousting of M23 rebels by FARDC in Nyiragongo and Rutshuru territories. Sporadic violence is still reported in other areas in North Kivu, which continues to record small-scale population displacements.

As of 25 October, OCHA reported that North Kivu currently hosts over 1.073 million IDPs, some displaced since January 2009. This represents an increase of almost 4% compared to the cumulative number of IDPs in September. In August, over half the displaced were in Masisi (30%) and Walikale (23.5%) territories. In the whole province, 63% of IDPs were living with host families, against 22% in public buildings, and 15% in camps. Population movements remain ongoing due to the presence of multiple armed groups and repeated clashes between insurgents and government forces.

In July, large displacements from Kishimba and Ikobo toward Bulewusa, Miriki, and Kanyabayonga, and from Rutshuru territory to the south of Lubero territory were reported. On 11 July, an attack by ADF-Nalu on the town of Kamango led to 66,000 people from North Kivu province fleeing into Uganda. While WFP reported in August that 70% of the refugees had returned to DRC, ongoing attacks in September and October made the returnees reluctant to go back to their areas of origin.

South Kivu Province: According to OCHA as of 30 September, there are 591,000 IDPs in South Kivu, 76% of whom fled their places of origin because of insecurity caused by armed groups. This number marks a decrease of IDPs compared to August, due to updated figures for returnees in the province.

On 25 October, local media reported that infighting between armed groups displaced over 10,000 people in the last two weeks in Shabunda territory. In late September, small-scale new displacement occurred following fighting between Raia Mutomboki and government military in the area.

Maniema Province: On 30 September, OCHA reported that Maniema province was hosting an estimated 257,000 IDPs, 75% of whom come from South-Kivu. The displaced are mainly located along the administrative boundaries with the Kivus, between Punia and Pangi.

Orientale Province: On 20 November, OCHA reported that violence between FARDC and FRPI has displaced 200,000 people in Sud Irumu since August, when a first wave of clashes had caused the displacement of 80,000 people.

On 17 November, local sources reported that clashes between FARDC and an armed group in the east of the province forced over 20,000 people to flee in the bush over the previous week. As of 30 September, OCHA reported that 506,000 people are displaced in Orientale province.

Katanga Province: OCHA reported on 9 October that the number of IDPs in the province has decreased from 389,700 to 358,400 from August to September. Over the same period, the number of returns has increased significantly due to a lull in violence in Kasenga, Manono, and Mitwaba. However, the situation remains volatile in Malemba Nkulu, and Pweto, where repeated clashes between government forces and local militias continue to cause displacement. Pweto is considered to be the territory most affected by these events and records up to 40% of the IDPs of the province.

According to OCHA, new attacks by armed groups on 17 and 18 October caused people to flee their villages in the area of Mitwaba. In late September, OCHA reported that activities of the militia Bakata Katanga has led to new population displacements from Nganie to Mwanza, straining Mwanza resources, mostly with heightened food insecurity. Since early June, attacks by Bakata Katanga resulted in the displacement of 23,000 people, according to authorities.

In early September, OCHA indicated that up to 9,000 people have been displaced from Mwebe and Mikwa toward the Lufira River following fighting between unidentified militias and government forces. The displaced were reportedly in need of NFIs, food, and medicine.

Access: Access is limited across large parts of DRC, mainly in the east. Physical and infrastructural impediments to delivering aid are significant due to mountainous and volcanic terrain, and a lack of asphalted roads in some areas, especially in Maniema province.

Tensions between aid workers and the local population, with incidents of hostilities against aid workers and interference in delivering aid have been reported. OCHA recorded 177 security incidents against aid workers recorded across DRC from January to September 2013.

Since 25 October, access is limited in areas affected by the fighting between FARDC and...
M23 fighters in North-Kivu, where assistance cannot be provided due to insecurity. Mine clearance operations and the clearing of unexploded ordinances is reportedly ongoing.

Food Security: A June report by FSNWG estimated that 6.4 million people are at Crisis (IPC Phase 3) or Emergency (IPC Phase 4) levels of food insecurity. The figure represents an increase of about 75,000 people compared to October 2012. Two-third of food insecure people, an estimated 4.2 million, are considered severely food insecure and concentrated in the east of North Kivu province and the south of Katanga province, where conflict has been ongoing between March and October.

Extreme poverty with few livelihood options are the main reasons for food insecurity across the territory. However, in the conflict-affected eastern areas, food security and livelihoods are negatively impacted by insecurity and displacement which in turn disrupt agricultural and income generating activities. The west of DRC, although relatively stable compared to the east, faces chronic food insecurity due to isolation, lack of social infrastructure, and the effect of aggravating economic shocks.

Health and Nutrition: The Congolese health system remains weak, as a result of both structural problems and violence affecting mostly the east of the country. Epidemics are rife throughout the country, and the burden of infectious and non-infectious disease is one of the highest in the region. Due to extreme poverty, limited basic services, and lack of access to healthcare, maternal and child morbidity and mortality rates remain high.

Across DRC, over 20,000 cholera cases have been registered for 2013 as of 30 September; OCHA reports; 337 deaths have been reported for a fatality rate of 2%. Over 60% of cases (more than 11,600) are registered in Katanga province. During 2012, DRC had 30,753 registered cholera cases with 709 deaths, compared to 2,170 cases in 2011. The surge in cholera cases is largely the result of limited access to safe drinking water, poor hygiene conditions, and poor sanitation.

In October, OCHA reported 63,400 cases of measles between January and August 2013. In Kasai Occidental, local media reported on 15 August an outbreak of measles in the area of Kamonia.

Over four million cases of malaria have been reported since the beginning of 2013, as of 17 June; 8,500 deaths were registered due to malaria during the same period (21,000 deaths in 2012).

The national rate for GAM stands at 11%, with UNICEF reporting an estimated 2.5 million children <5 who are acutely malnourished, 975,000 of whom suffer from SAM. Local capacity to respond to malnutrition is limited, and health stakeholders struggle to monitor epidemics and displacements which cause the highest rates of acute malnutrition.

Protection: Insecurity is a key concern across all conflict-affected areas of the country, with both armed groups and armed forces accused of repeated abuses against civilians, such as arbitrary arrests, extortion, looting, violence and executions. Sexual violence and conscription of children are considered to be the two main protection issues. At end July, UNHCR reported that violence in North-Kivu, involving FARDC, the M23, and the ADF/NALU, is increasingly exposing women and girls to violence, particularly rape. From January to July 2013, 619 cases of rape were reported, compared to 108 cases during the same period in 2012. On 26 August, UNICEF indicated that a growing number of children are killed or injured in renewed fighting and up to 2,000 are used as child soldiers in the current conflict.

Updated: 26/11/2013

Mali CONFLICT, FLOODS, FOOD INSECURITY

Highlights

24 November: The first parliamentary elections took place with no major incidents reported. These polls followed the August presidential election process, which was an important step on the path to recovery for the country, 18 months after the military coup and the seizure of its northern territory –Azawad- by radical Islamists.

20-21 November: Three rockets were fired by militants towards the town of Gao, and a landmine injured three people in the area of Kidal. Despite progress in the national reconciliation process and the resumption of peace talks in October, incidents of violence are still reported across the north of the country.

Political and Security Context

Political Context: As announced, the first parliamentary elections took place on 24 November. While the authorities feared an upsurge in violence following the latest series of deadly attacks in the restive north, no major incidents were reported, except for a demonstration in Talataya, north of Gao, where an unknown number of Tuareg separatists protested and prevented 10,000 people from voting, according to local authorities. These polls followed the August presidential election process, which was an important step on the path to recovery for the country, 18 months after the military coup and the seizure of its northern territory –Azawad- by radical Islamists.

On 14 November, rebels of the National Movement for the Liberation of Azawad (MNLA) evacuated two state buildings in Kidal, handing over what had become symbols of their separatist struggle to the government. After a nine-month occupation of the governor’s office, state TV, and radio station, this move is considered in line with the rebels’ commitment to honour the terms of the June peace deal. However, the Tuareg movement was reportedly deeply divided over this decision. Several incidents were reported, including a protest by Tuareg supporters outside the buildings, who argued that vacating these positions would weaken the Tuareg push for autonomy of the north. The risk of new waves of violence in the region remains high.

On 4 November, three Tuareg and Arab rebel movements announced their merger to form a united front in the peace talks with Malian government. Namely, the MNLA, the Arab
Movement of Azawad (MAA), and the High Council for the Unity of Azawad (HCUA) met in Burkina Faso to agree on the establishment of a political platform, a negotiating committee, and a joint decision-making body. Both the government and the rebel coalition are committed to the national dialogue, which raises hope for a political solution to the crisis triggered by the Tuareg uprising in 2012.

Although President Keita has created a Ministry for National Reconciliation and the Development of the Northern Region to seek solutions to the Tuareg issue, the central government remains unwilling to discuss autonomy for northern Mali. Authorities announced on 29 October that the government lifted arrest warrants against four leaders of the Tuareg rebellion in the name of “national reconciliation”. On 2 October, it also decided to free 23 prisoners arrested in clashes in the north, putting into practice the Ouagadougou accord reached between MNA and the government in June.

Security Context: Despite progress in the national reconciliation process and the resumption of peace talks in October, incidents of violence are still reported across the north of the country. The most recent attacks took place on 21 November, when three rockets were fired by militants towards the town of Gao, and on 20 November, when a landmine injured three people in the area of Kidal. In early September, Tuareg and Arab leaders staged a walkout from peace talks, which was followed by three attacks by the MNLA on soldiers in the rebel stronghold of Kidal.

Simultaneously to the clashes in the north, unrest was reported late September in the southern garrison town of Kati, close to the capital Bamako. Officers who participated in the March 2012 military coup fired into the air in protest at not receiving promotions they said had been promised, underscoring the dual challenge facing the new government. On 2 October, Mali’s new president Keita dissolved an army reform committee dominated by former members of a military junta, following protests at the military base.

International Presence: On 18 July, Nigeria announced plans to withdraw some of its 1,200 soldiers from the UN peacekeeping force in Mali and Sudan’s Darfur region, saying the troops are needed for security at home. The Nigerians are part of a force of 12,640 African troops who took over from a French-led mission in July when authority for the stabilisation of Mali was transferred from the forces of the African-led International Support Mission in Mali (AFISMA) to the UN Multidimensional Integrated Stabilization Mission in Mali (MINUSMA). The creation of the peacekeeping force was approved unanimously by the UN Security Council on 25 April and the transfer was agreed by the UN Security Council on 25 June. As of 1 July, most of the 6,100 soldiers of AFISMA have become part of the peacekeeping operation.

French forces still present in Mali have formally handed over security duties to MINUSMA. A separate and reduced contingent of at least 1,000 French soldiers will remain in Mali to conduct counter-terrorism operations. France’s involvement in the conflict came after Islamist fighters moved to within 20 km of Mopti, a strategically important town on the border between rebel and Government held territories, taking control of the strategic town Konna on 10 December 2012. With support from France’s armed forces, the Mali Government started a counter-offensive on 11 January.

Humanitarian Context and Needs

FEWSNET notes that as of late September, the availability of green-harvested maize, tubers, and rice marks the end of the lean season in southern and northern growing areas, and 3.5 million, including 1.4 million in need of immediate assistance.

Displacement: According to IOM early November, 283,000 people are still internally displaced as consequences of the 2012 crisis in the north, which represents a decrease of 50,000 from the 333,000 reported early August. IOM’s report indicates that the capital Bamako hosts the largest number of IDPs (67,000), followed by the northern regions of Gao (47,000), Timbuktu (45,000) and Kidal (36,000), and attributes the drop in IDPs figures to people returning home. Between January and September, more than 78,000 IDPs have reportedly travelled from the south to the north, and surveys indicate that improvement of security conditions is the main reason for these population movements. However, sporadic violence in the north and the difficult economic situation are still causing displacement toward the south, with 39,000 people reported to be displaced between January and September 2013.

As of 31 October, UNHCR reported that 170,000 refugees reside outside Mali, mostly in Mauritania (67,500), Niger (50,000), and Burkina Faso (50,000).

Disaster: On 28 August, 34 people were killed and more injured by heavy rains, which provoked flash floods in almost all the neighbourhoods of the capital Bamako. Over 100 homes were destroyed and thousands of people made homeless after the Niger River burst its banks. IOM reported on 12 September that 20,000 people were affected. Potentially contaminated underground and surface water is a concern. ECHO reported on 12 September that an increase in malaria cases and water borne diseases could already be observed.

Earlier in August, OCHA reported that heavy rains caused flooding in the Kidal and Segou regions, destroying fields, houses and latrines, and affecting 11,300 people. This year, severe flooding affected more than 400,000 people across nine countries of the Sahel region in Africa.

Access: Humanitarian access continues to improve in central regions and parts of the north, and aid is increasing in the accessible parts, according to OCHA. Aid activities in other parts of the north are limited due to continued insecurity and banditry. On 4 November, a landmine exploded at the passing of a public transport vehicle, killing four people and wounding a dozen. According to the UN, unexploded ammunition and landmines in the north remain a significant threat.

Access to basic water, education, and health services remains limited in the north largely due to the low return of civil servants, the destruction of infrastructure, and a lack of materials to support basic services.

Food Security: In late September, WFP reported that the regions of Timbuktu, Kidal and Gao are the worst affected in terms of food insecurity with prevalence rates between 32% and 36% for severe food insecurity, and up to 90% of the population affected by severe to moderate food insecurity and relying heavily on food assistance. As IDPs and refugees begin to return to the north, limited resources will be further strained, and the number of people requiring assistance is likely to increase in the coming months. According to previous assessments finalised in May, people affected by food insecurity are estimated at about 3.5 million, including 1.4 million in need of immediate assistance.
where poor households are seeing improved access to food products thanks to continued humanitarian aid, the availability of milk and gathered foods, and especially favourable terms of trade. Agricultural zones in the southern part of the country are experiencing Minimal food insecurity (IPC Phase 1).

**Health and Nutrition:** On 5 August, OCHA reported that in the areas that were occupied by armed groups, 65% of health structures are reported partially, or non-functional compared to 17% nationally.

According to UNICEF on 19 July, the nutritional situation is serious across Gao with a General Acute Malnutrition (GAM) rate of 13.5%. An estimated 660,000 children <5 suffer from acute malnutrition in 2013, including 210,000 from severe acute malnutrition.

*Updated: 26/11/2013*

**MAURITANIA FOOD INSECURITY**

**Highlights**

**As of late November,** a locust outbreak is underway in northwestern Mauritania, where hoppers continue to form groups in Inchiri, Dakhlet Nouadhibou, southwest Adrar and northern Trarza.

**Political and Security Context**

On 23 November, Mauritanians voted in nationwide legislative and local elections expected to bring the main Islamist party, only legalised in 2007, into parliament for the first time. No major incidents were reported and turnout appeared to be strong in Nouakchott. The legislative polls - the first since a 2008 army putsch - are being boycotted by most of the opposition parties. Official results are expected this week. A second round of voting is scheduled for December 7 for those contests in which no candidate wins an outright first round victory.

The Coordination of the Democratic Opposition (COD) announced on 4 October that 10 of its 11 member parties had decided to boycott the vote but Islamist party Tawassoul and the Union of Forces of Progress (UFP) said they will participate, prompting uncertainty over the future of the coalition. The talks were the first between the two sides in over four years. The current president Mohamed Ould Abdel Aziz seized power in a 2008 coup and was elected a year later, but the COD has never accepted his presidency as legitimate.

**Humanitarian Context and Needs**

**Displacement:** UNHCR has stated that the number of Malian refugees in Mauritania has levelled off since March 2013 standing at 75,261 people as of 30 June. Almost all refugees (over 74,000) live in the Mbéra camp, 60% are women and children, according to UNICEF, and have lived in the camp for over a year.

**Disaster:** As of early October, the several weeks of consecutive rainfall since mid-August have caused flooding in much of the capital, Nouakchott, and the six surrounding regions of Brakna, Tagant, Hodh Ech Chargul, Assaba, Inchiri, and Adrar. According to the Department of Civil Protection, the damages caused by the flooding are unprecedented in the region. As reported by IFRC, more than 5,600 people have been affected by the flooding. 2,305 people have been displaced and at least eight people have died according to OCHA.

**Food Security:** According to FAO and WFP, as of late November, a locust outbreak is underway in northwestern Mauritania, where locust numbers are increasing due to high levels of precipitation and summer breeding this year. As a result, hoppers continue to form groups and bands in Inchiri, Dakhlet Nouadhibou, southwest Adrar and northern Trarza. In these areas, locust densities have reached up to 40,000 adults/ha. A second generation of breeding could occur in December and cause locust numbers to increase further. Ground teams have treated more than 13,000 ha so far in November. After becoming airborne, swarms of tens of millions of locusts can fly up to 150 kilometres a day with the wind behind them. Mauritania, which is three-quarters desert, suffered a large locust attack in 2004 covering about 16,000 square kilometres that ravaged a vast quantity of crops and threatened nearly a million people with starvation.

As reported by FEWSNET on 31 October, Mauritania is expected to face Minimal Food Insecurity (IPC Phase 1) in most parts of the country due to pastoral conditions and crops generally comparable to those of an average year, regular and adequate supply markets, ability to access food reinforced by functional assistance programmes and favourable terms of trade. However, in the western part of the agro-pastoral zone, erratic rainfalls have resulted in a significant decrease of rain-fed cereal production and lower income from agricultural work. Poor households will experience Stressed levels of Food Insecurity (IPC Phase 2), which is expected to start in November and decline with the maturation and flood-recession cropping in February. In the northwest of rain-fed crops areas (central and northern Guidimaka and eastern Gorgol), the sharp decline in rain-fed cereal production, only resource for most of poor households, will result in Stressed levels of food insecurity from January 2014. WFP reported on 3 September that as of July, 23.7% of Mauritanian households are considered food insecure, representing a decrease compared to the same period last year (32.3%), but the rate is not as low as expected (estimation for July 2013 was 22%). Higher rates were recorded in the south of the country, in the Guidimaka (40%), Assaba (37%), Tangant (34%), and Gorgol (31%) regions. Food insecurity is higher in rural areas (28.5%) than in urban areas (17.4%), even though rural exodus and rising food prices are driving the urban food insecurity rates higher. 800,000 people are food insecure, which marks an increase from the estimated 560,000 food insecure people reported in January 2013. 190,000 people are classified as severely food insecure and 610,000 moderately food insecure.

**Health and Nutrition:** According to ECHO’s Humanitarian Implementation Plan for Sahel 2014, more than 114,000 children affected by Global Acute Malnutrition (GAM) were in need of therapeutic treatment in 2013. According to the SMART survey conducted in July, six regions of the country have reached or exceed the emergency threshold of 15% for Global Acute Malnutrition (GAM). The national Moderate Acute Malnutrition (MAM) rate remains below (12.8%).

*Updated: 26/11/2013*
NIGER  FLOODS, FOOD INSECURITY, EPIDEMIC, DISPLACEMENT

Highlights

As of 25 November, small-scale river flooding in the southern region of Diffa affected 5,400 people in ten villages. In August-September, seasonal floods affected 230,000 people across the country.

Humanitarian Context and Needs

Displacement: Since mid-May 2013, south eastern Niger has witnessed an influx of displaced people from northern Nigeria, fleeing the ongoing military offensive against Islamist militants of the Boko Haram group. As of 7 November, UNHCR reported that roughly 37,000 displaced people have left the three northern states of Nigeria which are under emergency rule (Borno, Yobe, and Adamawa) and entered Niger territory (Diffa region). Of these, just over 29,000 are Nigerien returnees, approximately 8,000 are refugees from Nigeria, and 150 are third country nationals. The majority of these displaced people live with host families in Bosso, Abadam, Main Soroa, Diffa, Kablewa, Tchoukoudjani, Garin Amadou and Baroua.

According to UNHCR as of end of October, an estimated 49,601 Malian refugees are registered in Niger as a result of the military intervention in Mali. UNHCR also reported that 5,124 Nigeriens returned to Niger, bringing the total number of those displaced from the Malian conflict into Niger to over 54,000. Most of these people (77%) live in three refugee camps (Abala, Tabareybarey, and Mangoize), and in the Intikane hosting area. Malian refugees continue to place significant stress on the country with most settling in regions hardest hit by the nutrition and food security crisis.

In late October, the bodies of 92 migrants were found in Niger’s northern desert after they had died of thirst just a few kms from Algeria, their planned destination. Following this incident, international media reported on 3 November that at least 127 migrants were arrested as they attempted to cross into Algeria through the Sahara desert. Government officials have announced their plan to close illegal camps in the north of Niger, as they blame the migrant deaths on illegal trafficking.

Disaster: A month after the August-September floods which affected 230,000 people across the country, new small-scale river flooding was reported in the southern region of Diffa, due to the early rise of the Komadougou water levels in late October. As of 25 November, OCHA reported that 5,400 people were affected in ten villages, and up to 300 hectares of crops were inundated.

Food Security: According to a statement made by Niger’s Prime Minister Brigi Rafini on 10 November, after an initial evaluation, about one million people in Niger face severe food shortages due to poor harvests after drought and flooding. Figures about the actual needs are expected to be published shortly. According to OCHA on 19 July, 2.9 million people are food insecure in Niger. As reported by FEWSNET in early November, preliminary crop assessments performed in October indicate that the national grain production is inadequate to meet the country’s needs. The assessments showed that with the exception of Dosso and Maradi, all regions experienced production shortfalls. Acute food insecurity remains Minimal (IPC Phase 1), except for localised areas. It is expected that the food access and incomes of the poor and very poor households will be significantly reduced and may evolve into Stressed (IPC Phase 2) for January – March 2014, specifically for Tillaberi, Diffa, and localised areas of Tahoua and Zinder, due to their lack of production and access to markets.

FAO reported on 26 August that since Niger depends on food imports from Nigeria during the lean season, the current insecurity in the northeast that has disrupted trade with surrounding countries is affecting food availability.

Cereal prices reached a five-year high in April, with the sharpest increases in Maradi and Diffa regions. Prices stabilised in May, but have remained higher than the seasonal norm. Compared to the five-year average, the prices of dry cereals are rising, with millet (17%), sorghum (20%) and maize (9%) displaying the largest increases. The high market prices are largely due to production shortfalls and market disruptions in neighbouring Nigeria, following the 2012 floods. Central Niger is especially dependent on Nigerian grain flows and is likely to see the highest impact on prices.

Health and Nutrition: According to WHO, as of 30 October, the cumulative number of cholera cases had reached 562 with 11 deaths (case fatality rate of 1.96%) in the Tillaberi region since the government officially declared the epidemic on 10 May. Higher fatality rates have been reported in other areas, for instance in the district of Konni, which borders Nigeria, as of end of October, six cases were reported with two deaths. There is a high risk that the disease will spread along the Niger River. In 2012, more than 5,785 cholera cases and 110 deaths were reported countrywide.

With 41 registered cases, of whom 16 have died, diphtheria has returned to Niger seven years after the last epidemic in 2006. The recent epidemic has been confirmed by local health officials in Tillaberi, 120 km northwest of the capital. The most affected age group is 5-14 years, with 26 registered cases.

According to WHO at the end of October, the cumulative number of GAM cases reported nationally since the beginning of the year is 625,486 and 254,309 for SAM. This is an increase compared to the five-year average, with millet (17%), sorghum (20%) and maize (9%) displaying the largest increases. The high market prices are largely due to production shortfalls and market disruptions in neighbouring Nigeria, following the 2012 floods. Central Niger is especially dependent on Nigerian grain flows and is likely to see the highest impact on prices.

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Updated: 26/11/2013

SOMALIA  CONFLICT, FOOD INSECURITY

Highlights

As of 21 November, 100 people were reportedly killed by the cyclone which hit Puntland on 10-11 November, and hundreds are still missing. According to local authorities as of mid-November, 30,000 people are in need of food, water and shelter, and the lack of access to safe drinking water is raising fears of an outbreak of waterborne diseases in affected areas. IFRC also indicated that more than 80% of livestock in the affected
areas were lost due to heavy rains.

Political and Security Context

International Context: In the beginning of October, US Special Forces raided Barawe, Lower Shabelle, to capture Abdikadar Mohamed Abdikadar, the alleged link between the Al Shabaab Islamist group in Somalia with Al-Qaeda and Kenya militants. Al Shabaab has controlled the town since 2008. According to residents in Barawe, Al Shabaab sent 200 masked fighters with heavy machine guns as reinforcement in response to the US operation. On the same day as the raid in Somalia, US forces seized alleged Al-Qaeda leader Anas Al Liby from the Libyan capital Tripoli. On 28 October, an air strike in southern Somalia close to Barawe killed two senior commanders of Al Shabaab.

On 19 September, African Union (AU) troops backed by Somali government forces reportedly captured Mahaday district (Middle Shabelle region) from Al Shabaab, marking it the third town in the region to be taken after Jowhar and Balca. According to local sources, heavy clashes between Al Shabaab and government forces aided by AU Mission in Somalia (AMISOM) troops continued in Mahaday on 2 October.

According to the AU on 9 May, an estimated 3,000 AU peacekeepers had been killed in Somalia since 2007. Despite recent success by Somali forces and AU peacekeepers against Al Shabaab fighters, tensions exist between the different military forces involved and local authorities to the extent that, on 22 April, Ethiopia officially announced its wish to remove troops from Somalia. However, it has no plans for a complete withdrawal from the fight against Al-Qaeda linked insurgents. During March-April, the withdrawal of Ethiopian troops from Huddur, a town in the southern Bakool region, led to its immediate occupation by Al Shabaab.

In early March, the UN Security Council agreed to maintain deployment of the AU Mission until February 2014 and partially lift its 20-year weapons ban for a year to boost the government’s capacity to fight off Al Shabaab insurgency. In a similar move, the US declared that Somalia was again eligible to receive defence articles and services, which may be seen as a tangible illustration of improving relations between Washington and Mogadishu.

As threats from Al Shabaab persist and attacks continue both in Somalia and the Horn of Africa, the AU’s Peace and Security Council endorsed the recommendation to boost AMISOM by 35% in the renewed effort to fight Al Shabaab with an additional 6,235 soldiers, taking its total strength to around 24,000. The UN Secretary General urged member nations to provide AMISOM with financial and military support. Following the Westgate attacks in Kenya, the UN envoy for Somalia called for additional AU troops to counter the 5,000 Al Shabaab fighters, which the UN said posed an international threat.

National Context: Instability has characterised Somalia for over two decades, with conflict intensifying significantly from 2006 onward. In a context of multiple competing powers across the country, violence is widespread across the territory with South-Central Somalia especially affected by the activism of armed non-state actors, including the militant Islamist group Al Shabaab, and the northern territories of Puntland and Somaliland plagued by inter-communal violence.

Until late-2010, Al Shabaab still controlled a significant part of Mogadishu and surrounds, but the past three years marked considerable strategic gains by the joint Somali and AU-led campaign, especially since 2011 with the involvement of Ethiopian and Kenyan troops. The expansion of the federal government has pushed Al Shabaab to expand both southwards and to the northeast, and even though the numbers of attacks and fatalities has decreased between 2010 and 2013, Al Shabaab retains strongholds in parts of rural southern and central Somalia and with another faction in the mountains of the northern semi-autonomous Puntland region. Although security in the capital Mogadishu has improved since its lowest point in August 2011, attacks by Al Shabaab in urban centres and along transport axes are common. Besides Al Shabaab’s activism, the capital is also witnessing sporadic violence perpetrated by other unidentified armed groups targeting mostly soldiers and security forces.

Northeastern and northwestern territories of Puntland and Somaliland experience far lower levels of violence than the rest of the country, but show a higher proportion of communal violence, especially during the June–November rainy season, when improved resource access and competition for cattle contribute to increased raiding activity among the various groups.

Conflict Patterns in Puntland: Tensions persist between the central authorities and the semi-autonomous Puntland region. On 29 August, the president of Somalia’s Puntland region said the central government was undermining plans to create a federal system, and that he would develop potential oil resources in his area even without a revenue-sharing deal with Mogadishu. The statement underlined deep national divisions. On 5 August, Puntland cut all ties with the central government in a clear sign of distrust toward Mogadishu. Puntland accused central authorities of refusing to share power and foreign aid with the region in line with the country’s federal structure and taking its eye off the fight against Al-Qaeda-affiliated Islamist militants.

Puntland is struggling to uproot Al Shabaab from the region and has scaled up operations in the Bari area, from where Al Shabaab launches its attacks. On 8 November, 40 insurgents staged a failed attempt to free militants convicted in Bosaso town. On 28 October, an air strike in southern Mogadishu, reportedly inflicting casualties. The attack and potential defeat of Al Shabaab could improve the operating environment for humanitarian activities in the area. Similar operations planned by Puntland authorities in the Bossaso airport, Galkacyo, Garowe, and Garto airstrips will potentially have a positive impact on humanitarian access and operations.

In July, clashes were recorded between residents and security forces in Garko (Karkaar region). Following the clashes, Puntland President Farole announced the suspension of the 2013 Local Council elections planned for 15 July due to instability. However, elections are planned for early 2014. Community leaders and clan elders will soon begin the process of nominating 66 new MPs to the Puntland Parliament. Once in session, the MPs will elect a president of Puntland for a new term to start in January 2014.

Conflict Patterns in Kismayo: From June and September, both inter-communal and violence against AMISOM troops flared up in Kismayo in Jubaland on the border with Kenya and Ethiopia. In Kismayo, control has long been split between multiple forces...
including clan militias, Al Shabaab, and Kenyan and Ethiopian soldiers. At end June, fighting of the rival Somali warlords over Kismayo had claimed 71 lives and injured more than 300. Fighters from the Ras Kamboni militia of Ahmed Madobe, who proclaimed himself president of the Jubaland region in June, battled against forces loyal to Bare Hirale, a former Somali defence minister.

In early June, two days of heavy fighting between Madobe’s forces and gunmen loyal to Iftin Hassan Basto, another local warlord claiming the presidency, left 30 dead and 40 wounded; 1,604 people have been displaced by the violence. These were the heaviest clashes the city had seen in over four years and the first since several rival warlords claimed control of the lucrative port and fertile hinterlands in May. OCHA data indicated that 60,000 people needed humanitarian assistance in Kismayo in early July.

In the aftermath of the June clashes, the central government called for the withdrawal of Kenyan Defence Force troops from Kismayo believing that they sided with Madobe. Following the announcement, there have been a series of elders’ meetings in Dhobley to discuss the way forward. In retaliation for the involvement of Kenyan troops, Al Shabaab has claimed responsibility for the attack on a shopping centre in Kenya’s capital from 21-25 September, killing at least 68 people and wounding 175.

Safety and Security: Al Shabaab has become increasingly isolated in southern Somalia and suffered significant territorial and reputational losses since Kenyan forces moved into Somalia in October 2011. Following the September attack in Nairobi, seen as introducing Al Shabaab onto the global terrorist scene, the European Union has increased security for its military advisors in Somalia. Attacks on high level targets remain a credible threat, and the capital Mogadishu is frequently targeted with suicide and car bombing.

On 8 November, a suspected Al Shabaab car bomb attack killed at least four people in Mogadishu, including a government official, and injured 15 others. On 3 September, Al Shabaab ambushed President Mohamud's military-escorted motorcade, firing rocket-propelled grenades at the convoy. The President reportedly escaped unhurt. In mid-June, Al Shabaab militia launched a high-profile assault targeting the UN compound in Mogadishu. The attack killed 15 and caused all UN missions outside Mogadishu International Airport to be suspended for 24 hours.

Humanitarian Context and Needs

Protracted conflict, consecutive years of drought and natural hazards, and disruption of basic infrastructure have led to large-scale displacement in Somalia and across the region, leaving almost half of the population (around 3.2 million) vulnerable to external shocks, and lacking access to basic services and goods.

Displacement: According to UNHCR, an estimated 1.1 million Somalis are IDPs and reside mainly in the South-Central region, with high concentrations in Mogadishu where 369,000 people live in makeshift camps to shelter from cyclical drought, famine, and armed conflict. In January 2013, the authorities announced their plan to relocate IDPs from the capital to camps outside the city, as a consequence of urban development. As a result, the UN estimates that several thousands of displaced persons were evicted during August and September 2013. Although the official relocation plans have been put on hold by the government, trends show that eviction of IDPs by private land-owners has recently increased. The proposed solution is to move the displaced to the Deynille district, west of the city centre. This area is considered particularly insecure due to Al Shabaab's activism, and ownership issues raise the question whether the land is public property and thus available for relocation purposes.

As of October, UNHCR reported that more than one million Somalis are registered refugees in neighbouring countries, mostly in Kenya (around 582,000), Ethiopia (246,000), and Yemen (240,000). On 10 November, a tripartite agreement was signed by UNHCR and the governments of Kenya and Somalia to establish the legal framework for the voluntary repatriation of Somali refugees. Since the attack on the Westgate Mall in September, the Kenyan government has pushed to expedite the return of these refugees, citing national security concerns. The international community has warned that a premature return could result in these refugees becoming IDPs in Somalia, where they would face the same protection challenges as IDPs currently living in and around Mogadishu.

Disaster: On 10-11 November, Tropical Cyclone Three made landfall on the impoverished region of Puntland, with high speed winds and rains triggering flashfloods in coastal areas and inland in Nugaal and southern Bari. The government declared a state of emergency, and appealed for international assistance. As of 21 November, IFRC reported that the disaster killed at least 100 people, while hundreds are still missing. According to local authorities as of mid-November, 30,000 people are in need of food, water and shelter, while 250,000 households -1.5 million people- were reportedly affected. The cyclone caused substantial damage to houses and infrastructure, and the lack of access to safe drinking water is raising fears of an outbreak of waterborne diseases in affected areas. IFRC also indicated that more than 80% of livestock in the affected areas were lost due to heavy rains.

As of mid-November, OCHA reported that seasonal rains in the Ethiopian highlands and across Somalia caused flooding in Middle Shabelle region. According to FSNAU, at least 42,000 people were affected in 28 villages, mostly in the area of Jowhar. An estimated 60,000 people were displaced by the rising river levels, and at least 8,000 hectares of land were inundated. As of 26 November, FAO reported that the water levels have started decreasing, and are expected to stabilize towards the end of the week.

Access: As of late September, Al Shabaab continued to interfere with relief operations in rural areas across southern Somalia, particularly in Middle Juba region and parts of Bakool, Bay, and Gedo regions. In southern and central Somalia, humanitarian access remains challenging. The withdrawal of Al Shabaab from key towns in southern Somalia has enabled an increased international presence in some areas. Insecurity in these areas, however, continues to affect trade and market activities and the delivery of humanitarian assistance. FSNAU notes that conflict has disrupted the movement of food and other basic commodities in most parts of these regions, particularly in Bakool. Attacks on aid workers pose a serious constraint for humanitarian operations.

On 14 August, MSF who had been operating in Somali since 1991 announced an immediate stop to all operations in Somalia as a result of increased attacks on its staff. On August 15, the government urged MSF to reconsider its withdrawal stating that the decision will directly affect the lives of thousands of vulnerable people and could lead to a
**catastrophic humanitarian crisis**. On 15 August, Al Shabaab militants looted MSF hospitals in Dinsoor (Bay region) and Mararey (Middle Jubba region) towns.

**Food Security**: According to a mid-November FSNAU report, the food security situation remains unchanged since August with an estimated 870,000 people at Crisis and Emergency levels (IPC Phases 3 and 4), 72% of whom are believed to be IDPs. These latest figures represent an improvement since the start of 2013, when an estimated 1.05 million people were in Phase 3 and 4, and an even more significant progress since the country was plagued by famine which cost 258,000 lives between October 2010 and April 2012. Additionally, 2.3 million people are considered to be at Stressed levels (IPC Phase 2) of food insecurity, which represents one-third of Somalia’s population.

Deyr rains from October to December in southern Somalia are likely to cause below average cereal harvest for sorghum and maize. Floods in Middle Shabelle in late October caused the inundation of about 18% of irrigated crops fields. In the northeast of the country, the tropical cyclone which hit the coast in Puntland caused extensive losses of livestock, raising fears of a rapid deterioration of the food security status in areas that have only emerged from a food crisis a year ago.

As of November, cereal prices increased moderately on a year-to-year basis in all regions of Somalia, except for the southern Juba regions which benefited from a good Gu harvest. In the south, maize prices have declined since July following an average Gu harvest, but sorghum prices have increased moderately (10-20%) as a result of below normal Gu sorghum harvest.

**Health and Nutrition**: Malaria is a major health problem and represents the leading cause of death in <5 children, while tuberculosis incidence in Somalia is one of the highest in the world with 25,000 expected cases every year, trending upward. Cholera outbreaks are recorded mainly in the Central and Southern zones, and coincide with the dry season.

The first confirmed case of the wild poliovirus since 2007 was reported in Mogadishu on 9 May. The total number of confirmed cases in Somalia stands at 183 cases as of 14 November. The polio epidemic has spread to neighbouring countries with 14 in Kenya, six in Ethiopia, and three cases reported in South Sudan. The first vaccination campaign began on 14 May. However, recent fighting in Kismayo halted the polio vaccination campaign planned for July, targeting 24,000 people. Large insecure areas of south-central Somalia have not conducted immunisation campaigns since 2009, leaving 600,000 children vulnerable, according to the Global Polio Eradication Initiative. The risk to populations across other areas of Somalia is high, due to substantial population immunity gaps.

Nutrition indicators in Somalia have improved since the 2011 famine. However, the prevalence of malnutrition remains above WHO’s emergency threshold of 15%, especially among IDPs. More than 206,000 children <5 are acutely malnourished, a slight decrease since January 2013, when FSNAU estimated 215,000 children <5 to be acutely malnourished of whom at least 45,000 were severely malnourished. Two-thirds of these children are in Southern Somalia, where high rates of malnutrition persist and are attributed to an inadequate health infrastructure and poor feeding practices.

At the start of August, FSNAU reported critical levels of GAM (≥15% and <30%) in North East, Central and South Somalia. In Kismayo, 19% GAM rates were reported in a recent flashpoint area for tribal fighting that also hampered the polio vaccination campaign. The nutrition situation in Kismayo suggests a decline in acute malnutrition and improved nutrition when compared with results from the December 2012 assessment, which reported a GAM rate of 28%.

As reported by FSNAU, the nutrition status of IDPs in the central and northern regions of Somalia has deteriorated. Sustained malnutrition levels were seen among IDPs in Bossaso, Gaalkacyo, Garowe, Dhusamaareb, Kismayo, Dabolley, and Mogadishu.

**Updated**: 26/11/2013

**SOUTH SUDAN** **CONFLICT, FLOODS, FOOD INSECURITY, DISPLACEMENT**

**Highlights**

**25 November**: The UN Security Council adopted a resolution extending the mandate of the UN Interim Security Force for Abyei (UNISFA) until May 2014, and welcomed the redeployment of the Sudanese and South Sudanese military in the Abyei area. It underscored that UNISFA’s mandate includes the protection of civilians, but also the documentation and reporting on the presence and movement of weapons in Abyei.

As of 20 November, 15,700 people have been displaced by fresh floods in the northern Gogrial East County, Warrap state. As of mid-November, seasonal flooding in South Sudan had already affected more than 278,000 people across the country, including 24,700 in Warrap.

**Political and Security Context**

**South Sudan – Sudan**: On 25 November, the UN Security Council adopted a resolution extending the mandate of the UN Interim Security Force for Abyei (UNISFA) until May 2014, and welcomed the redeployment of the Sudanese and South Sudanese military in the Abyei area. The Council urged the communities to restrain from any act or statement which may lead to violence, and called on Khartoum and Juba to make effective use of the joint mechanisms to ensure the security and transparency of the Safe Demilitarised Border Zone. It underscored that UNISFA’s mandate includes the protection of civilians, but also the documentation and reporting on the presence and movement of weapons in Abyei. The future of the oil-producing zone remains one of the most sensitive issues since South Sudan became independent in 2011 and is home to the Dinka Ngok tribe, closely connected to South Sudan, and the semi-nomadic Arab Misseriya, who traditionally move back and forth from Sudan. End of October, residents of Abyei voted in an unofficial referendum to determine if the border area should remain with Sudan’s South Kordofan region or join the Bahr el-Ghazal region in South Sudan, a move observers feared could trigger renewed violence and affect the continuing normalisation of relations between the two countries. Although organisers insisted the polls were open to all Abyei residents, only the Dinka Ngok voted, which resulted in ballots overwhelmingly expressing the tribe’s demand to secede from Sudan and join South Sudan. Both Khartoum and Juba criticised the vote, and the African Union warned against the far-reaching consequences this event could have on the region. Initially, Abyei was supposed to vote in January 2011 when Juba
voted to split from the north, but the referendum was repeatedly stalled. The Misseriya have already announced that they do not recognise the results of any unilateral poll, although they backed down from a previous announcement to hold a counter-referendum in November. As of mid-November, tensions reportedly remained high between the tribes.

2012 saw repeated clashes along the undemarcated border, until the two sides signed a series of agreements under international pressure. In June, renewed tensions between Juba and Khartoum disrupted the gradual improvement of relations witnessed after the signature in March of a technical agreement to establish a demilitarised border zone, the deployment of the Joint Border Verification and Monitoring Mechanism, and the activation of all agreed security-related mechanisms. The two states had also agreed on a plan for the coordinated implementation of all elements of the 27 September 2012 agreements, including the re-launch of crude oil exports from South Sudan. On 7 May, Sudan announced that cross-border oil flows had resumed, and the first cross-border shipment was received at Heglig. However, in June, a quarrel started over alleged support by Juba to rebels in Sudan, and accusations that Khartoum backed rebels fighting in Jonglei state, South Sudan. This destabilisation of bilateral relations threatened to disrupt vital oil and transit fees that make up both countries’ main source of foreign income.

On 1 August, in a joint communiqué, the two sides officially agreed to cease the support or harbouring of rebel groups from either side and prevent rebels from crossing the common border. In early September, South Sudan’s President Salva Kiir visited Khartoum (for the second time since 2011) for talks with President al-Bashir, and a joint statement was issued to reaffirm both countries’ commitment to all bilateral cooperation agreements including on oil export.

National Context: After 20 years of conflict and the 2011 referendum formalising the country’s independence from the north, South Sudan’s stability is still challenged by the polarisation of divergent ethnic and political communities and the activism of armed groups and militias.

In April 2013, President Kiir cancelled a national reconciliation programme over political rivalries with his vice-president, and sacked him along with the entire cabinet in July, in retaliation for being challenged for the leadership of the ruling party Sudan People’s Liberation Movement (SPLM). While the outgoing of the government was justified on the grounds of replacing corrupt officials and restructuring mandates, the main positions were filled with Kiir loyalists and the move was criticised as an attempt to amass power at the expense of his challengers.

Inter-Communal Violence: Ethnic clashes and violence continue across South Sudan with an increasing number of human rights abuses reported, notably by government forces, according to a July Human Rights Watch report. Violence is concentrated in Jonglei state and the central tri-state area of Lakes, Unity, and Warrap, with incidents also reported in Northern Bahr El-Ghazal.

The eastern state of Jonglei has a long history of sporadic violence, and is considered the most affected by the lack of basic infrastructure, chronic insecurity rooted in cattle raids, conflict over natural resources, and armed hostilities between the national army and non-state actors. The state is home to six ethnic groups, with the Dinka and the Nuer numerically and politically dominant. Tension and violence traditionally focus around the Nuer, based in northern Jonglei, and the Murle, a minority group based in the south of the state. Animosity stems from competition over water resources and grazing land, and is considered to have become more violent since the second Sudanese civil war, with widespread militarisation of the population and availability of small arms. As a result, deaths resulting from inter-communal fighting have increased, along with attacks and abductions of civilians and significant population displacement. According to observers, patterns of violence are also perpetuated by the fact that local and national forces allegedly fund the conflict and return Nuer weapons seized during disarmament operations in the region, while crimes and abuses against Murle are not investigated nor punished. The lack of state-provided authority, security and justice mechanisms are believed to be pushing many Murle to join the South Sudan Democratic Army (SSDA), a 6,000-strong armed rebellion led by David Yau Yau, who is reportedly supported by Khartoum. In 2013, the rise of ethnic violence in Jonglei has forced 120,000 people to flee to the bush, where they are cut off from aid and face severe food insecurity. Increasing numbers of attacks on women, children, and older people has led to a build-up of grievances that could escalate the violence, especially with a lack of functional dispute resolution mechanisms.

On 20 October, a rebel attack on two cattle camps in Twic East county, Jonglei, killed 78 people and wounded 88 others. Local authorities reported that 20 children were abducted and thousands of cattle were stolen in the raid. Subsequent attacks were reported in several other locations. At the beginning of August, nine people were killed in two cattle-raiding incidents recorded in Twic East and Bor counties, which authorities blamed on the Murle and Yau Yau groups.

In Lakes state’s capital Rumbek, a forceful disarmament campaign by local authorities was conducted in September, leaving two dead and four seriously injured, according to local reports. Rumbek has struggled to curb recent inter-communal violence and proliferation of arms in the region. Five people were shot as clashes erupted between cattle herding groups on 7 September in Rumbek North county, according to local officials. On 1 September, seven people were killed in separate inter-communal clashes between Rup and Kuie communities in Rumbek Central county in Lakes state. The following day, six were killed in a retaliatory attack.

In Upper Nile state, 800 rebels belonging to a group blamed for attacks over the past two years accepted an amnesty from the South Sudanese government and handed over their weapons on 5 June. The surrender came two months after 5,000 fighters from the South Sudan Liberation Movement (SSLM), led by Brigadier General Bapiny Monytuel, took up the amnesty offer from South Sudanese President Kiir. On 5 August, talks officially started with former SSLM rebels. The rebel groups South Sudan Democratic Army and South Sudan Defence Forces also declared peace with the government of South Sudan and entered the negotiations.

Humanitarian Context and Needs

Displacement: As of 15 November, OCHA reported that at least 188,500 people have been internally displaced by violence since January 2013. This figure reflects only those who have been accessed and assisted. Because of access constraints, it is a marked underestimation of the number of people displaced by violence in South Sudan. In 2013, 71,000 returnees have come to South Sudan from Sudan, totalling 1.9 million returnees.
Following increased inter-communal violence in Jonglei, international organisations have reported new IDPs. In September, OCHA reported 112,600 displaced, who were mostly located in Pibor county or had fled to Juba or neighbouring countries, following fighting. An inter-agency assessment conducted in Pibor county on 7–8 September indicated that most IDPs and returnees reported heavy losses of livestock and assets. The majority said they have been displaced at least four times because of violence since the start of 2012. The six main population centres in Pibor county (Boma, Gumuruk, Likuangole, Manyabol, Maruwa Hills, and Pibor) are either partially or completely abandoned and many civilians remain in the bush, cut off from assistance. In Gumuruk, IOM registered 23,000 IDPs as of 9 September, and people move in and out to receive assistance. Vulnerable populations in Pibor county live outside protected communities with inconsistent access to food, safe drinking water, shelter, and health care. Most IDPs have resorted to extreme coping strategies, with some eating wild fruits and leaves. Following cattle-raids, reportedly in the tens of thousands of cattle, the population is slaughtering female cattle for meat, even if this means that they cannot replenish stocks.

As of 3 November, UNHCR reported that 226,200 refugees, mostly from neighbouring Sudan, are in South Sudan. According to OCHA as of 31 August, there are over 119,000 Sudanese refugees in Upper Nile state and 74,700 in Unity state who need humanitarian assistance. An estimated 71,000 South Sudanese have returned from Sudan since January 2013; up to 350,000 South Sudanese remain in Sudan.

Local authorities in Fashoda county, Upper Nile state, reported that 2,500 refugees crossed into the area from South Kordofan early October. UNHCR reported that 2,100 refugees from South Kordofan have arrived in Upper Nile since mid-July. Local authorities stated that 70% of the refugees are women and children and fled their homes because of aerial bombardments, ground clashes, or food shortages. Many refugees showed signs of malnutrition. In mid-June, according to OCHA, an estimated 3,000 new IDPs arrived in Northern Bahr El Ghazal state, fleeing increased insecurity and armed attacks in areas around River Kiir, South Darfur, and South Kordofan. 26,000 people were reportedly displaced as of 21 July. According to MSF, the remote area is practically inaccessible and IDPs have little access to aid. Their food situation is already dire and may further worsen as the rainy season gets underway.

Disaster: As of 20 November, local sources reported that at least 15,700 people have been displaced by fresh floods in the northern Gogrial East County, Warrap state. As of 13 November, OCHA reported that seasonal flooding in South Sudan has affected more than 278,000 people, mostly in Jonglei (107,300), Northern Bahr el Ghazal (45,700), Lakes (30,400), Unity (25,000), and Warrap (24,700). With the rainy season coming to an end, access is improving gradually, but remains challenging especially in Lakes and Northern Bahr el Ghazal.

As reported by OCHA, affected populations need household items, clean water, emergency drugs, and short-term food assistance. Information on damage remains limited, though hundreds of houses have reportedly been destroyed across the five states.

Access: Insecurity, poor infrastructure, and lack of logistics capacity continue to hamper humanitarian access nationwide. The recent floods have exacerbated the challenges of humanitarian access in certain areas of South Sudan, with Unity state particularly difficult to access due to infrastructure constraints.

OCHA reported as of 15 November that 283 violent incidents have been recorded since January 2013. As of 12 September, Upper Nile and Jonglei states are the worst affected in terms of access incidents, with repeated violence against humanitarian personnel and assets, active hostilities, and interference in implementation of relief programmes. Insecurity led humanitarian actors to halt distributions of food assistance twice during August. Following widespread violence in July that affected over 140,000 people, aid workers had reached close to 21,000 people with food distributions as of 18 August, but had to stop programming to review operational constraints, including guarantees of safety for civilians receiving assistance and for aid workers supporting them.

On 14 July, and for the first time in 2013, OCHA stated that aid agencies reached parts of Pibor county, where thousands of civilians have been hiding in the bush. Permanent insecurity in Pibor county makes it complicated for humanitarian actors operating in the area. In July and August, aid agencies reached IDPs in Dorein, Labrab, and Pibor town.

Food Security: According to FEWSNET in October, food security has improved across the country due to the ongoing harvest and currently stands at Minimal levels (IPC Phase 1). However, Crisis levels (IPC Phase 3) of food insecurity are recorded in Pibor county (Jonglei) as a result of conflict and extensive displacement. In Abyei, food security is at Stressed levels (IPC Phase 2) due to provision of humanitarian assistance. In parts of Jonglei, Warrap, Unity, and Lakes, Stressed levels of food insecurity due to inter-communal conflict, high prices, and irregular rains persist. In mid-August, WFP reported that the food security situation had improved compared to the same period in 2012 even if an estimated 8% (over 850,000 people) and 34% (over 3.5 million people) respectively remain severely and moderately food insecure in South Sudan. In 2012, an estimated 4.7 million people were food insecure across the country.

Food security is expected to further improve in most areas until January, with good food availability levels in most markets, and prices of staple foods starting to decline, although they remain above the five-year average. Cross-border trade flows from Sudan have slightly decreased compared to April-May 2013, due to the tensions in the border area.

Health and Nutrition: On 25 October, health officials announced that the country has been polio free since June 2009, after three suspected cases tested negative. South Sudan had been on alert following the polio outbreaks in Somalia, Ethiopia, and Kenya.

A measles outbreak was officially announced in Upper Nile state in early October. Since August, 44 cases have been registered in Malakal county, according to South Sudanese authorities and WHO. South Sudan declared an outbreak of meningitis in Malakal county in late May.

OCHA reported that the hepatitis E outbreak that began in mid-2012 and peaked in February 2013 in refugee camps in Unity and Upper Nile states is now under control. Though the number of cases per week is decreasing in most locations, it is still increasing in others, with Maban and Doro refugee camps (Upper Nile state) of particular concern. In Maban, as of mid-July, 11,279 cases and 205 deaths were recorded since the beginning of the outbreak.
According to OCHA, as of mid-June, the <5 GAM rate was 18.1%. In August, using MUAC measurements, WFP estimated average national malnutrition rates at around 11% with Jonglei, Unity, Warrap, and Lakes states showing serious to critical levels ranging from 14% to 21%.

Updated: 26/11/2013

**SUDAN CONFLICT, FOOD INSECURITY, EPIDEMIC, DISPLACEMENT**

**Highlights**

**Late November:** Localised fighting between Misseriya and Salamat tribes in Central Darfur state has flared up over the past weeks. The fighting is primarily linked to a long-standing conflict over access to resources, including land. In the latest expression of inter-tribal conflict, unverified reports suggest that more than 50 people were left dead and many others wounded following violent clashes last week in the Abuzar camp for IDPs. The fighting reportedly caused damage to shelter and other facilities in the camp.

**As of late November,** OCHA reports that heavy rains and floods in August and September have affected 570,000 people in 16 states across Sudan and Abyei since 1 August. 17 people were left dead by the floods. This year’s floods are the worst since the historic 1988 floods.

**24 November:** The humanitarian community continues to confront escalating security concerns in Darfur. On 24 November, a UNAMID convoy came under attack by unknown armed men on the road from Kabkabiya to Saraf Umra in North Darfur. One Rwandan soldier was shot and killed. The incident follows a series of similar events this year, seriously hampering humanitarian access to remote areas.

**As of mid-November,** at least 460,000 people have fled their homes in Darfur as a result of inter-tribal fighting and clashes between the SAF and armed movements since January. This figure marks more than double the number of people internally displaced in Darfur in 2011 and 2012 combined. The latest figure marks a jump from the 300,000, reported by the UN to have been displaced in the first five months in 2013.

**13 November:** Sudan’s Federal Ministry of Health (FMoH) has notified WHO of a yellow fever outbreak in West Kordofan. Between 3 October and 13 November 2013, a total of 36 suspected cases of viral haemorrhagic fever (VHF) were reported, including ten deaths, presenting a case fatality rate of 27.8%.

**Political and Security Context**

**Sudan – South Sudan:** On 22 October, Sudanese President al-Bashir made a rare visit to South Sudan to meet his counterpart. The Abyei referendum reportedly dominated the discussions as part of ongoing efforts to consolidate normalisation of relations between the two countries and prevent violence in the contested area. Other outstanding issues that were discussed pertained to revitalising the cooperation agreement, regarding inter alia border access, visa issues, security arrangements, and other economic matters.

Sudan and South Sudan security officials agreed on 26 September to expel rebel groups from the demilitarised zone on the border between the two countries and open crossing points. The joint statement followed a meeting held by the Joint Security Committee, chaired by heads of Sudanese and South Sudanese military intelligences from 24-26 September and is the most recent step to establish a demilitarised border zone, mutually agreed in March 2013.

**Civil Unrest:** In a move allegedly aimed at appeasing protesters following the recent cut in fuel subsidies, Sudan’s government announced on 6 November that it will undertake a major cabinet reshuffle. No further details have been given as to the nature and scope of the reshuffle except that it will include legislative and executive bodies at federal and state levels.

The violent protests broke out on 23 September with clashes between protesters, police, and military in Khartoum and central Sudan. The violence was reportedly the worst unrest in central Sudan in decades. The death toll remains contested, with figures ranging from 34 (government figures) to more than 150 (international human rights groups). According to human rights groups in Khartoum, protesters were killed by bullets fired by military and police into dissenting crowds, and many were reportedly injured by tear gas and rubber bullets employed to disperse the crowds. The government has disputed allegations from human rights groups, witnesses, and activists that the Sudanese police fired live rounds at protesters. Some 700 people were initially detained, suspected of violent riots, and vandalism.

The protests erupted following a decision by the Sudanese government to cut fuel subsidies, causing a sharp rise in fuel prices. Petrol stations in Khartoum almost doubled fuel prices overnight. The subsidy cuts have been driven by a severe financial crunch since the secession of oil-producing South Sudan in 2011, which deprived Sudan of 75% of the crude oil output, its main source of revenue for food imports.

**Insurgent Groups:** Khartoum continues to struggle to curb insurgencies waged by non-state armed groups in several states. In Blue Nile and South Kordofan states, violence grew after adjacent South Sudan won independence in 2011. In Darfur, several tribes took up arms in 2003, accusing the government of discrimination. The numerous rebel groups have to a varying degree reunited under the rebel alliance Sudanese Revolutionary Front (SRF), although internal disagreements prevail.

In mid-November, a delegation led by the leader of SRF, including leaders of Sudan People’s Liberation Movement-North (SPLM-N), which operate in South Kordofan and Blue Nile, and a major rebel group in Darfur, the Justice and Equality Movement (JEM), made a lobbying visit to Europe, meeting with EU representatives, as an attempt to highlight the importance of increased international attention to the ongoing conflict. The trip was seen primarily as an attempt to show unity and tap into general discontent with the government after street unrest following hikes in fuel prices. The group did not specify what kind of international help it wanted.

The SRF rebels, including JEM, SPLM-N, and the Sudan Liberation Army led by Abdel Wahid Al-Nur (SLM-AW), have called for a holistic process leading to the organisation of new elections and eventually the end of the current regime. However, the African Union,
through its African Union High Level Implementation Panel (AUHIP), has urged the rebels to join the negotiating table without preconditions.

**Abyei Contested Area:** Starting on 28 October, tens of thousands of residents in the Abyei border region voted in a non-binding, unilateral referendum on whether to join Sudan or South Sudan. The referendum was conducted by the local Ngok Dinka community without the support of Sudan, South Sudan, and the African Union. Final results showed 99.9% of those who voted backed joining South Sudan, an expected result, which has been recognised by neither Sudan nor South Sudan. Although the referendum was officially open to all residents of the area, the Ngok Dinka’s rivals in the area, the Misseriya, did not participate, and have said they will not recognise the results of any unilateral poll. Although the Misseriya backed down from a previous announcement to hold a counter-referendum in November, tensions reportedly remain high between the tribes.

Sudan and South Sudan failed to reach a solution for Abyei in bilateral meetings on 22 October, despite alleged fruitful discussions. The ownership of Abyei has been left undecided since South Sudan declared independence from Sudan in 2011. A long-promised official referendum on its status has been stalled by arguments over who is entitled to vote. The Khartoum government has demanded the Misseriya group vote alongside the majority Ngok Dinka, while Juba wants polling limited to its Ngok Dinka allies. Until recently, South Sudan expressed intent to press on with the referendum in October, despite Sudan’s reluctance. Following meetings with AU, South Sudan shifted and decided not to press through. No new date has been set for a legally binding referendum.

On 21 September 2012, the African Union High Implementation Panel for Sudan (AUHIP) proposed to hold the referendum in October 2013, in accordance with the endorsement from the African Union Peace and Security Council. The UN Security Council adopted Resolution 2046 on 2 May, deciding that Sudan and South Sudan should reach agreement on the final status of the Abyei area.

**Humanitarian Context and Needs**

**Displacement:** An estimated 2.8 million Sudanese are currently internally displaced due to food insecurity and conflict. As of late November, there are roughly 231,000 Sudanese refugees in South Sudan and Ethiopia, and another 346,000 in Chad, according to UNHCR.

By mid-September, an estimated 71,000 South Sudanese have returned from Sudan since January 2013. According to IOM, over two million people of South Sudanese origin have returned to South Sudan from Sudan since the signing of the Comprehensive Peace Agreement in 2005. Estimates on the number of South Sudanese in Sudan vary from 220,000 people (Sudan Government estimate) to 350,000 people (UNHCR estimate).

UNHCR reports that 156,000 refugees originating from other countries were in Sudan as of late November.

Humanitarian organisations estimate that since early September 2013, 2,500 people have arrived in Abyei from South Sudan. These population movements are allegedly linked to the referendum on the final status of the area that was planned for October 2013. Previous information indicates that 60% of the 100,000 people displaced from Abyei in May 2011 have returned. According to the Warrap state government, following a visit to Abyei to assess living conditions in the area, the situation is critical for many returnees with shortages of shelter, health, and water.

Eastern Sudan has received an average 500 Eritrean refugees per month in 2013, down from 2,000 a month in 2012. Sudan reportedly hosts at least 114,500 Eritrean refugees. According to UNHCR in June 2013, there are an estimated 86,900 registered refugees across the eastern states, mostly from Eritrea, with smaller numbers of people from Ethiopia, Somalia, and Chad.

**Disaster:** According to OCHA as of late November, heavy rains and floods have affected 570,000 people in 16 states across Sudan and Abyei since 1 August. 17 people were left dead by the floods. Worst hit were Khartoum, Gezira, White Nile, Blue Nile, River Nile and Northern States, where several families are still homeless and in dire need of shelter, health, water and sanitation. This year’s floods are the worst since the historic 1998 floods.

**Access:** On 4 October, the Rapporteur of the joint Sudan and South Sudan Security Committee announced that Sudan and South Sudan agreed to re-open five border crossings between the two countries. The Committee recommended that both countries agree on facilitation of delivery of humanitarian aid and the transport of citizens stranded at the borders, the relocation of refugees from the demilitarised zone, and the repatriation of prisoners of war.

On 21 August, the Sudanese Interior Minister announced that the government would introduce new rules governing the work of foreign relief organisations. Authorities will now only allow national organisations to work for human rights, excluding foreign humanitarian groups and UN agencies. The imposition of additional restrictions on foreign actors underlines Khartoum’s lasting discomfort with international organisations that it has repeatedly accused of exaggerating the magnitude of conflicts in the country, disseminating false information, and spying.

Access for humanitarian actors to affected populations, and access of affected populations to aid, is severely hampered by the presence of mines and Explosive Remnants of War (ERW). According to UNMAS, 250 locations, an estimated 32 km², are covered by mines and ERW, with the greatest concentration in Kassala, Gedaref, Red Sea, Blue Nile, South Kordofan, and Darfur states.

**Food Security:**

As of October 2013, FEWSNET reports that an estimated 3.3 million people in Sudan face Stressed (IPC Phase 2) and Crisis (IPC Phase 3) levels of food insecurity. The figure marks a seasonal decline by 20% from the peak lean season figures of September, amounting to more than 4.2 million people food insecure. The current crisis is mainly driven by the impacts of conflict on access to food.

Projections for the 2013/14 cereal production indicate that the total output will be 15-20% below average. In the central and eastern areas of Sudan, the deficit is the largest, with production expected to be as low as 60-70% below average.

This year’s low production is mainly due to late and insufficient rains during critical times in the season. In eastern and central Sudan, rainfall totals over the course of the season were 20-50% below average, according to FEWSNET. The late start of the rains resulted...
The October green harvest was expected to improve food insecurity levels, despite the overall production deficit. However, a gradual and seasonal deterioration is likely to begin when poor households exhaust stocks and increase dependence on market purchases starting in January 2014. Moreover, projections indicate that the lean season is likely to begin earlier than usual in 2014, in March/April, compared to May/June in a typical year.

IDPs compose the most affected group, representing an estimated 80% of the total food insecure population. In Abyei, most households face Crisis (IPC Phase 3) level food insecurity according to FEWSNET. High food prices, restricted cross-border trade with South Sudan, and the decrease of the cultivation areas, have led local communities in Abyei to expand livelihoods strategies, switching to coping mechanisms employed in times of severe food insecurity. As more and more people return to the area where tensions eased in the wake of the signing of the agreement between Juba and Khartoum, it is likely that the humanitarian assistance will be challenged to keep up with rising needs.

**Health and Nutrition:** Sudan’s Humanitarian Aid Commission (HAC) announced last week that the polio vaccination campaign in areas controlled by the SPLM-N in South Kordofan and Blue Nile will start on 1 December. On 27 October, the Government of Sudan announced a 12-day cessation of hostilities in non-government controlled areas in South Kordofan and Blue Nile states, beginning on 5 November 2013, in order to facilitate a polio vaccination and vitamin A supplementation campaign for children <5. However, the efforts to initiate the vaccination campaign failed due to outstanding disagreements over the logistics of the operation. Although technical issues remain unsolved, the sides are reportedly optimistic they will be solved by 1 December.

The UNICEF and WHO-led campaign, originally planned for October, was due to target 147,000 children <5 in areas controlled by the SPLM-N in South Kordofan and 7,000 children in Blue Nile who have not been vaccinated since the ongoing armed conflict began in 2011. If the vaccination campaign is to be implemented, it will be the first cross-line access into SPLM-N areas from within Sudan since 2011.

Meanwhile, the polio vaccination campaign in government-controlled areas of Blue Nile and South Kordofan states was completed on 4-6 November, the State Ministries of Health (SMoH) reports. The campaign targeted a total of 185,957 children <5 in Blue Nile and 244,235 children in South Kordofan, according to OCHA.

Child mortality due to malnutrition reached 40% in Sudan as of late September, according to WHO. Nationally, GAM levels for children <5 stand at 16.4%, above the emergency threshold of 15%. In mid-June, the Sudanese Ministry of Health issued a report noting that 33% of Sudanese children are chronically malnourished and 5.3% suffer from SAM. An estimated 500,000 children <5 suffer from SAM and up to two million children are stunted, according to a recent report on malnutrition produced by the Ministry of Health, UNICEF, and partners. Malnutrition rates in east Sudan (Red Sea, Kassala and Gedaref states) are the highest in Sudan, with 28% of children suffering from moderate or severe acute malnutrition in Red Sea state.

### DARFUR

#### Political and Security Context

On 13-16 November, the AU-UN Joint Chief Mediator for Darfur visited Juba, South Sudan, where he met with the Vice President of South Sudan, and the Ministers of Foreign Affairs and National Security. The visit is part of a larger tour that will include a number of Sudan’s neighbours and is an attempt to build consensus around the importance of regional cooperation to resolve the Darfur conflict.

On 9 September in Khartoum, Darfuri leaders took part in a conference to discuss the root causes of the recent tribal conflicts and seek solutions for peaceful coexistence amongst tribes. Participants recommended both disarmament and the establishment of laws regulating relations between farmers and pastoralists, as well as the settlement of disputes over land resources. This was the first event organised by UNAMID (the AU-UN Hybrid Operation in the western Sudanese region), after the UN Security Council renewed its mandate late July 2013 until 31 August 2014, to address the causes of the escalating violence across Darfur.

On 20 November, the Sudanese government and the former rebel Liberation and Justice Movement (LJM) signed an agreement aiming to integrate 3,000 former rebels in the army and police forces. The agreement ends long discussions between the two partners brokered by the UNAMID over the implementation of a security agreement signed on 16 July 2011, as provided in the Doha Document for Peace in Darfur (DDPD). The agreement represents one of the important stages in the peace implementation.

**Insurgent Groups:** Clashes between the rebel group Sudan Liberation Movement led by Minni Minnawi (SLM-MM), part of the Sudanese Revolutionary Front (SRF) umbrella movement, and the Sudanese Armed Forces (SAF) have been ongoing across Darfur since April. A lack of up to date information makes it difficult to evaluate the intensity of the fighting.

On 20 August, a consultation with Darfur’s three rebel groups (Sudan Liberation Movement led by Minni Minnawi (SLM-MM), Sudan Liberation Movement led by Abdel Wahid Al-Nur (SLM-AW), and the Justice and Equality Movement (JEM) was organised by UNAMID in Arusha, Tanzania after a first meeting in May. Though representatives of the rebel movements allegedly welcome such initiatives, spokesmen for the groups reiterated their goal to negotiate with Khartoum on a national agenda, and not on separate regional issues, through the SRF.

Since the beginning of August, SAF has continued regular air raids targeting East Jebel Marra in South Darfur, and Kadja and Dady areas of North Darfur. According to local media reports, intensive air raids on 23 October killed one and injured at least 12 people, destroyed 30 houses and a school in East Jebel Marra, affecting the villages of Tangarara, Hillat el Dum, and Araslu. On 5 September, at least seven people, including four children, were reportedly killed in renewed air strikes against Darfur’s East Jebel Marra in the vicinities of Kined, Silo, Shangil Tobaa. A European international organisation, the Society for Threatened Peoples (STP), has condemned what it described as *indiscriminate air
raids on civilians in the Jebel Marra Mountains that forced thousands of people to flee the area in late August.

East Darfur: Since mid-July, tensions over land ownership and cattle have increased between Rezeigat and Maaliya tribes in Kulaykili Abu Salama in Adlia locality. Local media reports that three people from the Maaliya tribe were killed in an attack by members of the Rezeigat tribe in Bakhtit, Abu Karinka locality in East Darfur on 23 October. Armed clashes during 16-22 September resulted in the deaths of 21 tribesmen and injury of 55 people, reported OCHA. Local sources indicate that clashes took place on 18 September in the Bakhtit region, leaving 20 dead and as many injured. The recent violence erupted despite a peace deal signed on 22 August by representatives of the two Arab tribes to end several weeks of deadly clashes and prepare for a reconciliation conference in Al-Tawisha, North Darfur.

On 17 August, the abduction of 42 Maaliya tribespeople by Rezeigat tribesmen jeopardised an earlier attempt to convey a conflict resolution meeting. As reported by STP on 14 August, over 300 people were killed in four days of clashes between the two nomadic pastoralist groups that started on 9 August. As of 12 September, HAC reported that these clashes had displaced an estimated 144,000 people.

Central Darfur: Localised fighting between Misseriya and Salamat tribes in Central Darfur state has flared up over the past weeks. The fighting is primarily linked to a long-standing conflict over access to resources, including land. In the latest expression of inter-tribal conflict, unverified reports suggest that more than 50 people were left dead and many others wounded following violent clashes last week between the Misseriya and Salamat tribes in the Abuzar camp for IDPs, about 3km from Um Dukhun town. The fighting caused damage to shelter and activity centres in the camp as reported by the INGO Tearfund.

The violence in the IDP camp followed only a week after more than 100 people were left dead and many injured over three days of clashes between the tribes on 6-8 November. 6-7 November saw violence in the localities of Dambar, Mukjar and Bindisi, according to local media. The heavy fighting between the Salamat on one side and the Misseriya and their Taaysha allies on the other caused markets and roads to close, and there were reports of civilian abuse by the combatants. Unconfirmed self-reported casualties suggest that 16 Salamat and 29 Misseriya and Taaysha men were killed. As is recurrently the case, the recent fighting escalated following cattle rustling, with tit-for-tat attacks ostensibly carried out as revenge.

On 7-8 November, violence broke out between the tribes in the locality of Sarrow, about 50 km from Mukjar town. According to unverified local reports, over 50 people were killed. At the same time, fierce fighting reportedly took place in Amar Jadid in Mukjar. Unconfirmed reports suggest that nine soldiers of the Chadian army were killed during clashes with Salamat tribesmen who were trying to flee Sudan after violent battles in Central Darfur. The Chadian troops were part of a joint force with Sudan and were allegedly killed around Um Dukhun, on the border with Chad.

Following the escalating conflict between the Misseriya and Salamat tribes, on 17 November the Central Darfur State Government Security Committee and the Governor visited Um Dukhun as an attempt to facilitate dialogue between the two tribes and reinvigorate the peace agreement they had previously signed. The reconciliation agreement signed in Zalingei early July was yet another unsuccessful attempt at curbing the inter-ethnic violence and implement a lasting peace, followed by 230 people killed in two weeks of fighting.

South Darfur: South Darfur has seen various different conflicts recently, including fighting between SAF and SLM-AW forces, between militias and government security, and inter-tribal fighting. The state also faces problems of banditry and criminality.

On 7-8 November, local reports suggest that seven SAF troops were killed and 14 others injured in clashes with militias in the locality of Gireida in South Darfur. A group of heavily armed herdsment allegedly caused the damage through a series of ambushes. The Commissioner of Gireida locality announced a state of emergency in the locality on 9 November, with markets, schools and government institutions closed.

On 8 September, OCHA stated that increased criminality throughout Darfur is affecting humanitarian and commercial traffic, especially South Darfur. On 4 September, on the axis between Zalingei and Nyala, armed men attacked a convoy of ten trucks carrying food commodities. On 6 September, a private vehicle was carjacked by gunmen. ICRC staff were beaten and personal property confiscated. In early July, fighting in the area resulted in the looting of offices and premises of several international organisations resulting in the deaths of two aid workers, and the injuring of three, from World Vision.

At least five people were killed and 48 wounded as violent protests erupted in South Darfur capital Nyala on 19 September, according to local media. Thousands of angry demonstrators clashed with the police as they protested against the incapacity of local government to uphold security in the town. The demonstrations were sparked by the killing of a prominent businessman by an alleged Janjaweed militia on 18 September. Riot police tried to disperse the crowd, reportedly firing bullets and using tear gas. Order was restored on 20 September, but the situation in Nyala has remained tense.

North Darfur: In north Darfur, dozens of government troops were reportedly killed in clashes initiated by an ambush undertaken by the rebel faction Sudan Liberation Army-Minni Minawi (SLA-MM) on 3 November in the area of Nimra, East Jebel Marra. The rebels reported that they lost 11 men and claimed to have killed 187 army soldiers and militiamen. Although the exact numbers remain uncertain, multiple local sources suggest that the violence caused an unusually high toll for the troubled region.

The SAF reportedly launched intensive air raids on the valley of Jebel Dengo, north of Dady on 5-6 November, following the violence, with reports of shelling and widespread destruction. An unknown number of people were killed in the raids and hundreds were reported to have been displaced.

Since the start of 2013, rival Abbala and Beni Hussein tribes have clashed violently over control of the Jebel Amer gold mine in Al Sareif Beni Hussein, leaving 839 people dead, according to authorities, and an estimated 150,000 displaced, according to the UN. The gold mine death toll is over double the number of all people killed by fighting between the army, rebels, and rival tribes in Darfur in 2012, according to UN Secretary General Ban Ki-moon’s quarterly reports to the Security Council.
As of November, negotiations between the two tribes are continuing, with both sides stating that they will only fight in self-defence. On 26 July, Abbala and Beni Hussein tribes signed a comprehensive peace agreement in El Fasher, and on 18 August, the treaty allegedly came into effect with the reopening of roads linking Saraf Omra with Al Sareif Beni Hussein. The two tribes agreed to cease hostilities, hold accountable outlaws from any side, and return all stolen agricultural lands.

Insecurity and Attacks on Internally Displaced People (IDPs): IDPs across Darfur continue to face attacks from various armed non-state actors. According to the Association of Displaced Persons and Refugees of Darfur, North, Central, and West Darfur are the hardest hit. On 18 September, 30 militiamen stormed into Kalma Camp in South Darfur, allegedly beating and harassing IDPs before police could intervene. In September, there were reports of increased violence from SAF and affiliated militias against IDPs in camps in Darfur. In early September, attacks against IDPS were reported in Kerenik in West Darfur, while attacks against civilians occurred in Manawashi in South Darfur on 2 September. On 3 September, new assaults were reported from Marshang in South Darfur. In August, attacks occurred at several camps in Central and North Darfur.

Humanitarian Context and Needs

OCHA reported in mid-August that 3.2 million people, over a third of Darfur’s population, are in need of humanitarian assistance as a result of the decade-long conflict and insecurity.

Displacement:

As of mid-November, at least 460,000 people have fled their homes in Darfur as a result of inter-tribal fighting and clashes between the SAF and armed movements since January. This figure marks more than double the number of people internally displaced in Darfur in 2011 and 2012 combined, OCHA reports. The latest figure marks a jump from the 300,000, reported by the UN to have been displaced in the first five months in 2013.

According to the UNHCR around 36,200 Sudanese refugees from Darfur have arrived in Chad since January 2013. This includes refugees from Central Darfur. In addition, 3,400 new Sudanese refugees arrived in Central African Republic from Central Darfur since January 2013. There are currently an estimated 346,000 Sudanese refugees in Chad.

According to UNHCR as of mid-August, there are 2.4 million IDPs in Darfur; an estimated 1.4 million live in camps.

In East Darfur, an estimated 176,000 people have been displaced since April 2013 as a result of fighting between SAF and the SLM-MM and inter-tribal fighting between Rezeigat and Maaliya tribes. Of these, 140,100 people have been displaced as a result of the Rezeigat-Maaliya tribal clashes that began in August 2013. These people were displaced primarily from villages in Adila and Abu Karinka localities. Government restrictions have prevented humanitarian organisations from assessing the needs of these people or verifying their number. ECHO reported on 12 September that the most urgent needs of these IDPs are food, non-food relief supplies, emergency shelter, WASH, and health assistance. Another 36,000 people were displaced by fighting between SAF and SLA-MM around Muhajeria and Labado in April/May. An estimated 11,600 people displaced from around Muhajeria are taking refuge in Abu Dangal village and Shaeria town in East Darfur. According to HAC, these IDPs were displaced from Muhajeria town in Yassin locality in April following fighting between SAF and SLM-MM.

In Central Darfur, according to humanitarian organisations, more than 25,000 people have been internally displaced since April, when fighting between Misseriya and Salamat tribes over resources started. There is little information available about civilian displacement caused by the recent fighting in early November, although local media report having observed population movements from Central to South Darfur. Between April and June this year, fighting between the two tribes forced over 55,000 people to flee their homes, including an estimated 22,000 IDPs and 30,000 displaced to Chad and 3,300 people to Central African Republic (CAR), according to UNHCR.

In South Darfur, up to 200,000 people, were displaced in the Nyala area according to local sources. In South Darfur on 21 May, renewed violence between Al-Gimir and Beni Halba tribes displaced 20,000 residents of Katela town to the southern neighbouring Tulus area. An estimated 60,000 people also took refuge in El Sareif and Saraf Omra in North Darfur. Local media report large needs in several IDP locations across South Darfur, notably regarding access to drinking water and food insecurity.

As reported by the STP in mid-August, ongoing bombing by SAF of the Jebel Marra Mountains in North and South Darfur has displaced 17,000 people from the area. According to the UN, there are about 100,000 people in the Jebel Marra area either displaced or severely affected by the conflict.

Disaster: OCHA reports that heavy rains since mid-August have impacted 29,135 people and destroyed 2,562 houses in North Darfur. In South Darfur, 18,440 people are affected, and in West Darfur 960 people are affected. Local sources reported heavy rains in El Salam IDP camp in South Darfur destroying over 1,000 homes. In early September, heavy rains were reported in central Darfur, with at least 95 houses destroyed north and south of Niertiti, and in North Darfur with over 100 homes destroyed at camp Dankuj in Saraf Omra. In West Darfur, rains and floods caused a number of injuries among IDPs in the Abu Suruj camp.

Heavy rainfall and subsequent flooding in August was recorded across North Darfur, affecting El Fasher, Mellit, El Kuma, and El Malha as well as in South Darfur, in Nyala and surrounding IDP camps, killing seven people and destroying 400 houses. Rains also affected the districts of Al Wadi, Jebel, Al Jeer, Tabba, and Texas.

Access: The humanitarian community continues to confront escalating security concerns in Darfur. On 24 November, a UNAMID convoy came under attack by unknown armed men on the road from Kabkabiya to Saraf Umra in North Darfur. One Rwandan soldier was shot and killed.

On 23 October, the head of a national NGO was killed by unidentified gunmen about 15 km southwest of Nyala town in South Darfur, according to OCHA. Following the incident, field missions to remote areas are expected to be curtailed to a minimum. On 13 October, three Senegalese peacekeepers were killed and one injured after being ambushed by members of an unidentified armed group in West Darfur. According to UNAMID, the police unit came under attack while escorting a water convoy in West Darfur. On 11 October, a UNAMID
military observer from Zambia died in the North Darfur capital El Fasher following an attack by armed men who stabbed him and hijacked his vehicle. These incidents came barely four months after seven Tanzanian peacekeepers were killed and 17 injured in what was described as the worst-ever single attack in the troubled region since 2007.

OCHA states that insecurity is hindering movement of humanitarian supplies by road in Central Darfur, especially to the southern corridor localities of Um Dukhun and Bindisi.

Inter-tribal fighting and clashes between government security forces and armed movements in parts of East Darfur state are delaying the humanitarian response to people in need. The deteriorating security situation following inter-tribal tension and clashes between Rezeigat and Maaliya tribes and government restrictions on movement have prevented humanitarian actors from reaching an estimated 150,000 IDPs in Adila, Abu Karinka, Muhajeria and Labado, Yassin, and Shaeria, OCHA reports.

According to WHO, inaccessibility due to insecurity is a major concern in North Darfur, particularly in conflict-affected areas of Jebel Amel, namely Elseraif town, Kebkabaya and Saraf Omra. In South and East Darfur, particularly in Jebel Marra, access has been a concern for operational organisations.

As reported by the UK-based Sudan Social Development Organisation on 19 August, an estimated 80,000 people in Abu Karinka, Adila, Bakhet and Abu Jaraba towns in East Darfur have been cut off from life-saving assistance due to the ongoing strife between Maaliya and Rezeigat Arab tribes. These people are living without access to water, shelter, or medical assistance.

**Food Security:** As of October, according to an Integrated Food Security Phase Classification jointly undertaken by several humanitarian actors, 2,743,362 people in the Darfur states face Crisis and Emergency (IPC Phase 3 and 4) levels food insecurity, of whom 527,827 are in South Darfur, 1,023,611 in North Darfur, 468,891 in West Darfur, 492,933 in Central Darfur, and 230,100 in East Darfur.

Crisis (IPC Phase 3) levels of food insecurity will persist among new IDPs in East, Central and South Darfur states due to displacement, loss of assets and livelihood strategies. In addition, some 20% of existing IDPs in Darfur will remain Stressed (IPC Phase 2) throughout March 2014, according to FEWSNET.

**Health and Malnutrition:** At least 25 people, among them eight children, diagnosed with visceral leishmaniasis (VL) and scabies have died in Kerenik (West Darfur) and Um Dukhun (Central Darfur) in October, according to local media. Local reports indicate that VL, scabies, and ringworm have increased since 2012, resulting in a surge of patients in hospitals and health centres in the region.

Almost 275 cases of food poisoning from contaminated grain were reported from Murnei camp in West Darfur on 25-26 August, resulting in 13 deaths. Large numbers of livestock have also reportedly died.

According to WHO, cases of acute jaundice syndrome and measles were reported in Elseraif area, North Darfur, but emergency response was not immediately carried out due to insecurity. Local media reported on 23 July that four children died of measles in El

Salam IDP camp near Nyala. There are concerns that the camp might have to be dismantled.

**BLUE NILE AND SOUTH KORDOFAN STATES**

**Political and Security Context**

**Security Context:** Armed clashes between SAF and rebel forces of various groups under the rebel alliance Sudan Revolutionary Front (SRF) in South Kordofan and Blue Nile continue to result in the death and displacement of civilians. Starting from mid-November, tensions are expected to intensify seasonally as roads become passable after the rainy season.

On 17 November, Sudanese rebels reportedly struck a town near the border of South Kordofan state. The Justice and Equality Movement (JEM) said it took control of the small community which is a few kilometres from South Kordofan state. Conflicting accounts from the military indicated that the rebels had been defeated later in the day. The remains damage uncertain as access to the areas is limited.

On 12 November, two rebel groups claimed their first major attack of the fighting season, carried out in Dilling Town in South Kordofan. It was Sudan People's Liberation Army-North (SPLA-N) fighters that conducted the operation alongside the JEM, allegedly causing the death of several people.

Aerial bombardment by the SAF has reportedly escalated over the last months. According to local media, at least six people were killed and 18 injured in Kujurya village, Dilling locality, in South Kordofan on 19 November. More than 2,700 people were allegedly displaced. According to unconfirmed reports on 22 October, SAF planes attacked South Kordofan's Umdorain county, causing civilian casualties and destroying homes and farmland. South Kordofan and Blue Nile Coordination Unit (SKBN-CU) reports that the Sudanese Air Force aerial bombardments in September resulted in civilian casualties and displacement in multiple localities in Blue Nile. An August report by Sudan Consortium (a coalition of 50 Africa-based and Africa-focused NGOs) reported at least 23 civilians killed and another 81 civilians injured by aerial bombardments since January 2013.

Meanwhile, SPLA-N reportedly shelled South Kordofan's regional capital Kadugli on 19 November, and announced that it will continue to do so as a response to SAF aerial bombardments in the region.

In Blue Nile, heavy fighting was reported in the Tamado Mountain area in Geissan locality on 16 September, and fighting and aerial bombardments on 17 September near Dindi in Bau locality, 90 km from the Blue Nile state capital, Ed Damazine. OCHA said that an estimated 300 people from Wigo and Madum areas in Bau locality (about 35 km southwest of Ed Damazine town) fled their homes because of fighting between SAF and SPLA-N forces.

On 27 April, talks about a possible ceasefire between the rebel SPLA-N and the Sudanese government stalled over the issue of humanitarian access corridors. According to SPLA-N, the adjournment of the negotiations is linked to Khartoum’s insistence on linking the
humanitarian issue to the political one, a condition the rebel group strongly rejects.

Humanitarian Context and Needs

On 26 June, in a controversial statement, Khartoum asserted that the humanitarian situation in South Kordofan and Blue Nile states is witnessing no problems, except in limited areas under rebel control.

Displacement: Following the clashes between SAF and SRF starting on 12 November, OCHA reports that an estimated 1,300 people fled their homes in the Kordofan region, notably to Um Alwan, Kenana, and Damira located north of Dilling locality. Due to access constraints, no assessment teams have been allowed to reach the affected areas, and no emergency assistance has been provided to these newly displaced people.

During September, more refugees arrived in Upper Nile state, South Sudan from Talodi and Abu Jubaiha areas of South Kordofan due to aerial bombardments and acute food insecurity, according to SKBN-CU. Official numbers of the new refugee population from Talodi and Abu Jubaiha are unavailable, but OCHA reports that over 2,800 refugees were located in Fashoda, Malakal, and Melut counties in Upper Nile state as of 3 October 2013. NGOs reported that refugees from Talodi exhibited emergency levels of severe acute malnutrition (SAM). People from South Kordofan (Warni, Kaw Nyaro, and Talodi areas) continued to arrive in South Sudan’s Upper Nile state from 23-29 September, most are from Warni, reportedly fleeing insecurity. According to UNHCR, more than 196,000 Sudanese refugees from South Sudan and Blue Nile have sought shelter in South Sudan.

Following ground fighting in Bau, Geissan, and Kurmuk counties inside Blue Nile, an influx of 3,000 refugees reportedly crossed into Ethiopia from Geissan county at Ashimbu and at a smaller crossing south of Kashankaro. The SKBN-CU reported that as of late September, numbers of IDPs remain high in Bau and Geissan areas, with Sudanese refugees from Geissan continuing to arrive in Ethiopia. As of early October, 32,000 refugees from Blue Nile have arrived in Ethiopia since 2011.

As of 30 June, OCHA stated that 231,000 people in South Kordofan and 95,000 people in Blue Nile were displaced or severely affected by conflict in government-controlled areas. In SPLM-N areas, 700,000 people in South Kordofan and 90,000 in Blue Nile are displaced or severely affected by conflict according to local estimates. The UN reports that it has no presence in SPLM-N controlled areas and is unable to independently verify these figures.

Access: According to an 6 June UN report, access remains limited in rebel-held areas, but has improved in government-controlled areas since January. As of mid-October, there is no humanitarian access from Sudan to rebel-held areas in South Kordofan.

On 25 June, the Sudanese ruling National Congress Party (NCP) warned foreign aid groups expelled from the country against entering Blue Nile and South Kordofan states without Khartoum’s permission. The NCP secretary stated that some organisations previously working in Sudan who had been expelled due to violating government policies were trying to sneak back in. He claimed that these groups sought entrance through political bodies and people with connections to rebels to collect information on the humanitarian situation in Sudan and fabricate reports with the help of organisations such as Amnesty International and Transparency International. The NCP official revealed a new strategy for civil society organisations in line with the government’s policies regarding human rights work in Sudan and underscores permanently banning groups that support rebels from entering the country. The authorities currently ban access of foreign groups to rebel-held areas in South Kordofan and Blue Nile.

Food Security: As of October, according to an Integrated Food Security Phase Classification jointly undertaken by several humanitarian actors, 104,240 people in South Kordofan, and 100,107 people in Blue Nile face Crisis and Emergency (IPC Phase 3 and 4) levels food insecurity.

According to FEWSNET, Stressed (IPC Phase 2) and Crisis (IPC Phase 3) levels of food insecurity are likely to persist among IDPs and poor residents in SPLM-N controlled areas of South Kordofan and Blue Nile. At least 30% of IDPs in SPLM-N controlled areas of South Kordofan are estimated to remain at Crisis (IPC Phase 3) levels of food insecurity due to displacement, loss of assets and livelihood strategies, and lack of access to humanitarian assistance. Another 20% of poor residents in SPLM-N controlled areas of South Kordofan and Blue Nile, and IDPs in GoS-controlled areas of South Kordofan and Blue Nile states will remain at Stressed (IPC Phase 2) levels.

The effects of the deteriorating food security will be exacerbated by the continued lack of access to humanitarian assistance, the near-absence of income sources from agricultural production and labour, and progressive stripping of assets over an extended period since June 2011.

Health and Malnutrition: According to unofficial reports, malnutrition rates among children <5 in the conflict-plagued regions are 30%, double the emergency threshold according to WHO.

As of mid-November, Sudan’s Federal Ministry of Health (FMoH) has notified WHO of a yellow fever outbreak in West Kordofan. Between 3 October and 13 November 2013, a total of 36 suspected cases of viral haemorrhagic fever (VHF) were reported, including ten deaths, presenting a case fatality rate of 27.8%. According to an initial investigation, patients who acquired the infection came from Gengaro, Selegi, Masalit, Ghara, Ailikkar in Lagawa locality, Dumaik, Barno and Abusallifa in Eastern rural locality, Abu Gibaiha, Bajom (Ghadir locality), Miram, and Umaddar and Karnys in Kailak locality, WHO reports.

Updated: 26/11/2013

ANGOLA FOOD INSECURITY

Highlights

23 November: Increased unrest over the past week resulted in Angolan security forces shooting and killing an opposition activist. The incident took place hours ahead of protests across the country where police detained 252 people. Tensions rose in the past week as the ruling MPLA party accused the main opposition party UNITA of promoting
Political and Security Context

Regional Security Context: A unit of Angolan troops crossed into neighboring Congo Republic on 13 October, taking position in several locations in Kimongo district and detaining 40 Congolese soldiers, according to local sources. Angola's ambassador in Brazzaville reported that he was unaware of Angolan troop movements inside the Congo Republic and denied that his country's army was detaining Congolese soldiers. Congo deployed soldiers to the area after learning of the incursion, but they were quickly subdued by the Angolan forces. The soldiers were released on 17 October.

The incident highlights tensions around Angola's oil-rich Cabinda enclave, which is separated from the rest of Angola and surrounded by Congo Republic and Democratic Republic of Congo. Cabinda is home to the FLEC rebellion, which has been fighting a low-intensity guerrilla war against Angola's Government for decades.

National Security Context: Domestically, Angola witnessed increased unrest over the past week. On 23 November, Angolan security forces shot and killed an opposition activist, according to local sources. The incident took place hours ahead of protests across the country where police detained 292 people. Tensions rose in the past week as the ruling MPLA party accused the main opposition party UNITA of promoting chaos through its protests against the kidnapping and possible murder of two activists in May 2012.

Humanitarian Context and Needs

Food Security: Since November 2012, Angola has been affected by a prolonged drought leaving 1.8 million people affected, out whom 700,000 are reported to be at risk of food insecurity by OCHA in late September. In August, 1.5 million were reported to be food insecure. Crop and livestock productions have been adversely impacted on account of the prolonged dry conditions and the resultant poor pastures. The five southern provinces of Namibe, Cunene, Kuando Kubango, Huila, and Benguela are particularly affected, with Cunene and Namibe being the most severely hit.

In Cunene, the GAM rate has reached 24%. Crop losses in Cunene are expected to reach up to 80%, adversely impacting farmers including semi-nomadic communities and children <5. This represents 50% of Cunene’s population of whom 130,000 are children <5.

In Namibe province, a June joint assessment found that 250,000 people were affected by the drought and 70% of crops destroyed. After food insecurity, the greatest reported problem is lack of access to water. Half of all water points are no longer working or have dried up, according to UNICEF. People are reportedly migrating in search of water and pasture for their cattle.

As a result of the drought, and despite an anticipated improvement of food security nationally compared to 2012, southern provinces are expecting a poor cereal harvest for the second consecutive year, negatively impacting food security. The government has established an emergency plan to provide assistance in the southern province of Cunene, where roughly 640,000 people are affected by the drought.

Health and Nutrition: As a result of the use of untreated stagnant water, levels of waterborne diseases are increasing. An estimated 1,571 cases of cholera have been reported in the provinces of Huila, Cunene, and Benguela, with 62 deaths. The Ministry of Health has reported an epidemic of dengue fever (over 900 cases and ten deaths) and an outbreak of measles in 60% of the municipalities, particularly affecting malnourished children. Malaria is affecting large numbers of Angolans, with 75 deaths in eastern Lunda Sul province in the first quarter of 2013 and 15,000 cases registered overall. An estimated 533,000 children suffer from varying levels of malnutrition in a country that is still recovering from decades of a civil war that lasted until 2002.

Updated: 26/11/2013

CAMEROON FOOD INSECURITY

Highlights

21 November: Wild poliovirus type 1 (WPV1) has been confirmed in Cameroon. The case is the first wild poliovirus in the country since 2009, and reportedly linked to wild poliovirus last detected in Chad in 2011. According to WHO, this event confirms the risk of ongoing international spread of a pathogen wild poliovirus slated for eradication. Given the history of international spread of polio from northern Nigeria across West and Central Africa and subnational surveillance gaps, WHO assesses the risk of further international spread across the region as high.

Humanitarian Context and Needs

Displacement: According to UNHCR on 30 September, 5,280 refugees from the Central African Republic have been registered in Cameroon since January 2013. More than 1,800 registered refugees are in the eastern region and roughly 1,400 live in urban areas, mainly Yaounde and Douala. As of 15 November, a total of around 90,372 refugees from CAR are living in Cameroon.
In addition, Cameroon is increasingly receiving refugees from Nigeria affected by the currently on-going military offensive against Boko Haram militants. Attacks carried out by Boko Haram, operating throughout Nigeria and the North East of Cameroon, have led to a significant deterioration of the security situation in the Nigerian states of Borno, Yobe and Adamawa. Since June 2013, Nigerian refugees have been crossing the border to Cameroon’s Far North region, mainly in the departments of Mayo Sava, Logone Chari and Mayo Sanaga. As of 17 July, the International Red Cross estimated that there are about 10,000 Nigerian refugees in Cameroon, while local government and civil society sources say the number is closer to 20,000. UNHCR figures show that more than 8,000 located in the Far North region, mainly women and children. The needs among the arrived refugees are largely in WASH, health and nutrition.

**Disaster:** On 17-18 September, heavy rains caused the rupture of the dam along the Logone River at the town of Dougui, Kai Kai District in the Far North Region of Cameroon. According to IFRC, this caused initial evacuations of people to the banks of the dam. As of early October, more than 800 people in Bigue, Palam and Djaftga are affected by the 17 September floods.

Just over a week later, on 27 September, further torrential rains in the same area caused a second rupture in the dam 4 km from the first rupture, leading to severe flooding in the proximate area. The Cameroon Red Cross Society reports that an entire village of approximately 5,000 people were immediately displaced. The government has identified 9,000 people in need of immediate assistance, notably shelter, food and health care.

**Food Security:** According to FAO as of early October, recurrent climatic shocks in recent years have negatively impacted agricultural activities in the two Sahelian regions North and Far North. The regions have been slow in recovering from the 2011-2012 drought and 2012 floods. This has led to severe food insecurity and malnutrition for about 615,000 people.

In mid-October, FAO reported that harvesting of the 2013 main season and the planting of the second season maize crops are underway concurrently in several bi-modal rainfall areas of the Centre and South. Abundant precipitation during March to July, the main season planting and growing period, benefited crops. On the other hand, below average rainfall in August and September may have negatively impacted planting activities of second season crops, for harvest in December/January, and rainfall amounts and distribution in the coming months will be crucial for crop development and performance.

**Health and Nutrition:** On 21 November, WHO reports that Wild poliovirus type 1 (WPV1) has been confirmed in Cameroon. The case is the first wild poliovirus in the country since 2009. Wild poliovirus was isolated from two acute flaccid paralysis (AFP) cases from West Region. Genetic sequencing indicates that these viruses are linked to wild poliovirus last detected in Chad in 2011. According to WHO, this event confirms the risk of ongoing international spread of a pathogen wild poliovirus slated for eradication. Given the history of international spread of polio from northern Nigeria across West and Central Africa and subnational surveillance gaps, WHO assesses the risk of further international spread across the region as high.

UNICEF reports that the nutrition situation for 2013 is similar to that in 2012 due to a structural vulnerability of populations in the northern Cameroon, which has increased with each consecutive crisis. As of 30 June, an estimated 83,300 children <5 years old suffered from SAM and 134,700 suffer from MAM.

**Updated:** 26/11/2013

**ETHIOPIA FLOODS, FOOD INSECURITY**

**Highlights**

As 26 November, Ethiopia is facing a massive return of migrants deported from Saudi Arabia. An estimated 18,000 people have returned over the last two weeks, and a total of 80,000 is expected in the coming weeks. Local authorities indicated that the returnees are in need of food, sanitation and health services.

**Political and Security Context**

On 13 October, a bomb blast killed two people in the capital Addis Ababa. There was no immediate claim of responsibility, but the government has blamed attacks on rebel groups based in the south and southeast of the country, and on the Somali Islamist movement Al Shabaab which Ethiopia has been fighting alongside African Union forces since 2011.

Ethiopia is considered comparatively stable in the Horn of Africa, but two decades of deadly conflict in the south eastern region of Ogaden have had a severe impact on the Ethiopian-Somali population, especially after five years of a relatively successful government counter-insurgency campaign. While there are signs that the peace process may restart in the coming months, deep clan tensions and intra-communal violence remain against the backdrop of wider regional rivalries involving neighboring states of Somalia and Kenya.

According to observers, the country is likely to remain stable in the coming decade, due to a steady suppression of political opposition, the perspective of a new peace process between the government and separatist groups, and Addis Ababa’s determination to accelerate economic growth in a context of sustainable peace. However, the recent shift in national leadership (following the death of the longstanding Prime Minister in August 2012) is raising fears of unrest if new constituencies start voicing grievances against the lack of political freedom and an economic situation characterised by high inflation rates and food insecurity.

Al Shabaab has been repeatedly threatening Ethiopia since 2011, and Addis Ababa recently pledged that Ethiopian troops will remain in Somalia until durable peace and security is maintained. So far, no attacks have materialised. The government has to date been able to suppress protests and contain armed insurgencies in the Ogaden and Oromo regions, but has yet to address the root causes of the violence.

**Humanitarian Context and Needs**

**Displacement:** On 26 November, ECHO reported that Ethiopia is facing a massive return of migrants deported from Saudi Arabia. An estimated 18,000 people have returned over
the last two weeks, and a total of 80,000 is expected in the coming weeks. Local authorities indicated that the returnees are currently staying in transit centres, and need assistance such as food, sanitation and health services.

Renewed inter-clan violence was reported early November in the Moyale area on the border of Kenya. Unconfirmed reports indicated an estimated 5,000 people displaced internally and across the border into Ethiopia. Inter-communal tensions previously flared up in July and August, when similar clashes caused over 25,000 Kenyans to cross into Ethiopia, but improved security had allowed most of the displaced to return home in September and October. According to OCHA on 18 November, ongoing violence is likely to cause more Kenyans to seek refuge in Ethiopia in the coming days.

As of 23 September, OCHA reported that inter-communal conflict between the Oromo and Somali communities affected 90,000 people, part of whom are displaced within the East Hararge zone (eastern Oromia) where ECHO reported mid-September that 50,433 IDPs are in need of humanitarian assistance.

In addition to the newly arrived Kenyan refugees, UNHCR reported that Ethiopia is hosting 425,700 refugees, including 242,900 Somalis, 78,000 Eritreans, 68,000 South Sudanese, and 32,500 Sudanese as of 31 October.

Disaster: As of early November, OCHA reported that 33,500 people were affected by heavy rainfall causing floods in the southern Omo zone, Southern Nations, Nationalities, and Peoples’ Region (SNNPR). Due to damaged water supply, people are using unprotected water sources, creating a high risk for water-related diseases. In Oromia region, a joint assessment by IOM and local authorities indicated that 19,000 people were displaced by flooding in September and October.

ECHO reported on 10 September that heavy rainfall causing floods in August affected an estimated 195,000 people (39,000 households) in 219 districts, killing 40. Flooding damaged livestock and over 30,000 hectares of crops. Most affected areas are North Shoa, South Wollo, North Woliso, Oromia (of Amhara region), North Gonder, and East and West Gojam. OCHA noted on 9 May that floods had affected 50,000 people across the country since April. Oromia and Somali regions were the most severely hit.

Over 8,300 hectares of belg cropland were destroyed by armyworms in Wolayita zone of the Southern Nations, Nationalities, and Peoples’ Region (SNNPR), an area that suffered from heavy rains which had already damaged belg crops. The damage caused by armyworms further reduced the expected July to September harvest. The infestation spread to Boricha, Bona Zuria, Dara, Dale, Hawassa Zuria and Loko Abaya woredas of Sidama zone, Loma and Mareka woredas of Dawro zone (SNNPR), and in drought prone areas of East and West Hararge zones of Oromia region. In Boricha woreda, more than 655 hectares of belg cropland was destroyed in a week.

Food Security: As of early November, FAO reports that 2.7 million people are estimated to need food assistance due to consecutively below average belg and sugum rains, low crop production, deterioration of livestock, and asset depletion. This represents a 12% increase compared to the first half of 2013. The most affected regions are Oromia (897,000 people in need), Somali (690,970), Amhara (548,000), Tigray (321,400), and Afar (152,600).

Other estimates suggest that the total number of people affected by food insecurity might be as high as 3.5 million. Recent reports indicated that East and West Hararghe zones in eastern Ethiopia have deteriorated into food insecurity Crisis (IPC Phase 3) following two consecutive, poorly-distributed rainy seasons and a below average meher harvest in October-November 2012. Crops in most agro-pastoral areas in Afar, northern Somali, and the lowlands of Bale, Guji, and Borena zones in Oromia region are performing well.

According to FAO early November, food security conditions are gradually improving with the beginning of the meher harvest in October. In western areas, harvest labour opportunities increase the purchasing power of poor households and improve the access to food. However, food access is likely to deteriorate in areas which received below average rains, including SNNPR, north eastern Amhara, eastern and southern Tigray, and central and eastern Oromia regions.

According to FAO, prices of the main cereals continue to follow the upward seasonal trend that started at the beginning of 2013, with prices of maize increasing by 6-20% from June to August. FAO reported on 10 September that in Addis Ababa, prices of maize and red sorghum were 24% and 35% higher, respectively, than a year earlier. Prices of wheat, white sorghum and teff were at around the same levels.

FEWSNET reports that the above normal precipitation in August and September in highland areas continued to cause waterlogging, flooding, and landslides that have damaged crops, primarily in SNNPR. Flooding in Shashewo woreda in Hadiya, Humbo in Wolaita, and Loka Abaya in Sidama damaged crops in more than 3,000 hectares of land. Torrential rainfall, hail, and strong winds in Shebedino woreda in Sidama zone destroyed crops including maize, coffee, chat, haricot beans, and enset on around 4,000 hectares. Reports from North Gondar zone in Amhara revealed that snow and hail fell in Debark, Gondar Zuria, and Adiarkay woredas, damaging 4,700 hectares of crops.

Health and Nutrition: According to OCHA as of 11 November, a suspected measles outbreak was reported in Somali region, with 372 cases confirmed in October. Since early September, a separate outbreak was declared in SNNPR, with 536 cases of measles and eight deaths reported as of 21 October.

On 23 August, a polio outbreak in the Horn of Africa was reported to have spread into Ethiopia. According to WHO as of 14 November, no new cases were reported since late September, and the national polio caseload stands at six. All cases were reported in the Southern Nations, Nationalities, and Peoples’ Region (SNNPR), an area that suffered from heavy rains, including SNNPR, north eastern Amhara, eastern and southern Tigray, and central and eastern Oromia regions.

The Yellow Fever outbreak declared in mid-May by authorities continues in South Omo, Segen and Arbaminch zones, SNNPR with 141 cases reported and 55 suspected deaths (still to be confirmed) in North Ari, South Ari, Benatsemay, and Selmago woredas, reported OCHA. Past weeks have seen a decrease in reported cases in parallel with the spread of the outbreak to neighbouring zones. Reported cases have gradually declined since mid-June.

OCHA reported on 28 August that in East Hararge zone (Oromia region), admission of children suffering from SAM to therapeutic feeding programs decreased by 24% between
July and August, and 13% between August and September, bringing the monthly number of admissions to 2,403, consistent with the downward trend seen in the zone since February. September’s rate is still 7% higher than the SAM caseload in September 2012.

**WASH**: According to the UN, critical water shortages continue in Afar region. Water availability has deteriorated over the past month in Tigray region. Water shortages were reported in Adadle and Kebridehar woredas. Though seasonal rains have fully replenished water sources in Somali and SNNP regions and in nearly all woredas of Oromia and Amhara regions, over 566,000 people still need water trucking across Ethiopia, down from 720,500 people in March.

*Updated: 26/11/2013*

**KENYA FOOD INSECURITY, DISPLACEMENT, INSECURITY**

**Highlights**

As reported late November, the food insecure population declined from 1.1 million in February to 850,000 in August, which represents a significant improvement compared to August 2012, when the number stood at 2.1 million. This is mainly attributed to the implementation of food security resilience programmes, but also to near average short rains crop production and improved grazing conditions compared to the 2012 August to September lean season.

**Political and Security Context**

**National Context**: Kenya is considered relatively stable in the Horn of Africa and held rather peaceful presidential elections in March 2013. However, the country remains deeply divided, ethnically polarised, and has been continuously affected by two decades of conflict in neighbouring Somalia. The country’s political stability is facing major challenges including the implementation of the devolution process, land reform, and national reconciliation. Institutions are perceived as weak, and minority groups are using politically motivated violence to influence the devolution process, which creates risk of polarising the country further at a time when the 47 newly established counties are seeking to tackle socio-economic inequalities. The political scene is also likely to be dominated by the planned trial of the president and vice-president at the International Criminal Court (ICC) in the coming year.

**Al Shabaab Insurgency**: While regional and socio-economic inequality threatens Kenya’s national stability, the Northeast province is concentrating most of the conflict drivers. The region dominated by ethnic Somalis has suffered for more than 30 years from unequal development, and a history of insurgency, repression, chronic poverty and poor infrastructure. It also experiences 83% of violent attacks attributed to the Somali Islamist movement Al Shabaab, which has built a cross-border presence and clandestine support network among the Muslim population in the northeast, Nairobi, and the coast. The group has been active in the country prior to Kenya’s intervention in Somalia, but the frequency and scale of attacks has increased dramatically since 2011, and the nature of the violence has changed, with 40% of events targeting civilians. In September, an unprecedented attack was conducted by Al Shabaab fighters on a shopping mall in Nairobi, raising fears of increased communal tensions and discrimination against Somalis in particular, and Muslims in general. While the government is focusing on counter-terrorism policies, observers suggest that the main challenge remains the increasing radicalisation of the ethnic Somali Muslim population, which is allegedly fuelled by systematic ethnic profiling and discrimination from part of the government forces and the Kenyan population.

On 25 October, Kenyan authorities called for Somali refugees to be repatriated, claiming that refugee camps were being used as a safe haven for Islamist militants and are a threat to national security. Over the past year, five Muslim clerics were killed in the coastal city of Mombasa (Kenya’s second largest) on allegation that they were terror suspects recruiting in mosques for the militant group Al Shabaab. In early October, Mombasa erupted in riots after the killing of a Muslim preacher. Rising sectarian tensions also affect the city’s Christian community, as shown by the two separate attacks conducted on 19 October, which claimed the lives of two Christian clerics.

**Inter-Communal Violence**: Renewed inter-clan violence was reported early November in the area of Moyale, along the Ethiopian border in the northern Marsabit region. Unconfirmed reports indicated several deaths and an estimated 5,000 people displaced internally and across the border with Ethiopia. Inter-communal tensions previously flared up in July and August, but improved security situation had allowed the Kenyan displaced to return home in September and October.

The northeast of the country is affected by fighting between the Garre and Degodia ethnic Somali clans, which have been feuding in Mandera county since March 2012. Tension and conflict between the two communities has historically revolved around competition for natural resources. Since March 2013, emerging tensions are attributed to political disagreements over governance issues under the new devolution structures. Inter-clan violence has spread to neighbouring Wajir county. Leaders from the warring Garre and Degodia clans signed a peace agreement on 23 June to stop the clashes, but violence resumed on 24 June. The Kenyan Red Cross reported that conflict between Garre and Degodia clans in Mandera County had left over 85 people dead as of 25 June.

In the southwestern county of Narok, violence erupted on 2 September in three villages of Trans Mara West district, killing eight people and causing an unknown number to flee. Local authorities reported that the clashes followed a land dispute between the Kisii, Maasai, Kipsigis, and Kuria communities. Tensions remain high in part of Ntirango and Loliondo.

In unrelated violence in western Kenya, tension is high along the West Pokot and Turkana county borders after two people were killed early October by raiders suspected to be Turkanas. At the end of June, a raid killed three herdsmen, and repeated incidents in August and September caused an unknown number of families to flee the area of Bargo in Samburu county. Motives behind the attacks are unclear, but are suspected to be in retaliation for the killing of a Turkana boy by Samburu raiders. The western province saw a surge in indiscriminate attacks by various armed groups and gangs in early May, affecting the cities of Bungoma and Busia. However, the two communities recently held talks where they agreed to resolve peacefully feuds between them.

**Humanitarian Context and Needs**

Kenya is affected by fighting between the Garre and Degodia ethnic Somali clans, which have been feuding in Mandera county since March 2012. Tension and conflict between the two communities has historically revolved around competition for natural resources. Since March 2013, emerging tensions are attributed to political disagreements over governance issues under the new devolution structures. Inter-clan violence has spread to neighbouring Wajir county. Leaders from the warring Garre and Degodia clans signed a peace agreement on 23 June to stop the clashes, but violence resumed on 24 June. The Kenyan Red Cross reported that conflict between Garre and Degodia clans in Mandera County had left over 85 people dead as of 25 June.

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In unrelated violence in western Kenya, tension is high along the West Pokot and Turkana county borders after two people were killed early October by raiders suspected to be Turkanas. At the end of June, a raid killed three herdsmen, and repeated incidents in August and September caused an unknown number of families to flee the area of Bargo in Samburu county. Motives behind the attacks are unclear, but are suspected to be in retaliation for the killing of a Turkana boy by Samburu raiders. The western province saw a surge in indiscriminate attacks by various armed groups and gangs in early May, affecting the cities of Bungoma and Busia. However, the two communities recently held talks where they agreed to resolve peacefully feuds between them.

**Humanitarian Context and Needs**

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Displacement: According to OCHA on 18 November, renewed inter-communal violence in the northern Moyale area displaced an estimated 5,000 people internally and across the border with Ethiopia. Early September, ECHO reported that similar clashes in the same area displaced over 25,000 people in July-August, mostly across the border of neighbouring Ethiopia.

According to OCHA as of July, inter-communal conflict between the Degodia and the Garre clans in the northeastern counties of Mandera and Wajir has caused the internal displacement of 52,000 people in 2013.

As of August, UNHCR notes that Kenya hosts more than 582,000 refugees, including at least 475,000 Somali which reside mostly in the north eastern Dadaab refugee camp complex (388,000), the northwest camp of Kakuma (54,000) and in the capital Nairobi (32,000). On 10 November, a tripartite agreement was signed by UNHCR and the governments of Kenya and Somalia to establish the legal framework for the voluntary repatriation of Somali refugees. The Kenyan Government estimated the number of Somali refugees in Kenya at 600,000 as of late June 2013 and has been pushing to expedite the return of these refugees since the attack on the Westgate Mall in September, citing national security concerns and calling for the closure of the Dadaab camp complex.

According to UNHCR as of October, fighting in neighbouring South Sudan has caused 8,500 new South Sudanese refugees to cross into Kenya since January 2013.

Access: From June 2012 to May 2013, Dadaab camp has seen kidnappings of humanitarian workers, explosions, grenade attacks, random shootings, and increased banditry.

Food Security: According to OCHA in mid-November, the food insecure population declined from 1.1 million in February to 850,000 in August, which represents a significant improvement compared to August 2012, when the number stood at 2.1 million. This is mainly attributed to the implementation of food security resilience programmes, but also to near average short rains crop production and improved grazing conditions compared to the 2012 August to September lean season. As of early November, the government highlighted the drought affecting 20 counties and warned that 1.6 million people could need urgent food assistance in the coming months.

According to FEWSNET as of November, the situation remains stable across the country, with Stressed levels of food insecurity (IPC Phase 2) predicted to remain the same through December, except for pockets of Kitui, Makueni, Taita, Taveta, and Kwale counties where the situation could deteriorate and reach Crisis levels (IPC Phase 3) due to households depleting their stocks and lacking coping capacities.

In the northwest of the country, an October food security assessment in the semi-arid Turkana region indicated that more than 346,000 people are in dire need of food assistance, and 500,000 heads of cattle are at risk as water and pasture have run out.

Health and Nutrition: According to WHO as of 14 November, the outbreak of wild poliovirus type 1 (WPV1) has reached a case count of 14 for Kenya, most of them reported in the eastern area of Dadaab, and more than half the caseload originating from the refugee community. This is the first WPV outbreak in Kenya since 2011. To date, four rounds of outbreak response activities have been undertaken, targeting 4.9 million people in 24 counties. Priority is given to the northeast of the country, where nearly 50% of children are reportedly under-immunised, compared to less than 5% nationally.

According to FEWSNET as of July, malnutrition levels remain below the five-year average, except for the south eastern county of Lamy, where malnutrition has increased and is now above the five-year average due to increased prices and limited milk availability. Malnutrition is also expected to deteriorate for areas affected by conflict and floods, such as Tana River county and Mandera county where UNICEF defines the nutrition status as critical.

Updated: 26/11/2013

LESOTHO FOOD INSECURITY

Highlights

No new updates. Last updated: 22/10/2013.

Humanitarian Context and Needs

According to FAO as of early October, an estimated 223,000 persons require assistance due to constrained food access. The Food and Nutrition Security Working Group (Southern Africa) (FNSWG) reports that this number includes some 15% of the rural population.

The number of food insecure marks a decrease of 70% compared to the previous year, mainly due to strong production gains made in 2013 compared to the drought-affected harvest of last year. Production output has doubled compared to 2012.

Meanwhile, FEWSNET reports that generally stable or increasing incomes, stable food prices, and ongoing poverty reduction programs facilitate relatively average to good food access, sufficient to meet minimum food needs (IPC Phase 1: Minimal) in most parts of the country at least through December.

Rains in Lesotho begin around October/November or November/December and are strongest between January-March. The 2013/14 rains are forecast to be near average for Lesotho.

Lesotho’s population is extremely vulnerable – the country has the world’s third highest prevalence of HIV (23.5%) and 39% of children <5 are stunted. Lesotho suffers from widespread poverty with the proportion of households living below the poverty line exceeding 55%, out of which about 40% are extremely poor.

Reviewed: 26/11/2013

MADAGASCAR FOOD INSECURITY
21 November: Madagascar’s military-backed government sacked the regional administrators from eight of the country’s 22 provinces and replaced them with five colonels and three generals. The government cited the candidacy of some regional leaders to legislative elections, recent insecurity and the national political context as being the main reasons for the move. Several local observers accused the current President of the High Transitional Authority Andry Rajoelina of trying to establish a military junta. It is the second round of such sackings. In August the government dismissed seven regional leaders, replacing them with civilian appointees.

Political and Security Context

Political Context: On 21 November, Madagascar’s military-backed government sacked the regional administrators from eight of the country’s 22 provinces and replaced them with five colonels and three generals. The government cited the candidacy of some regional leaders to legislative elections, recent insecurity and the national political context as being the main reasons for the move. Several local observers accused the current President of the High Transitional Authority Andry Rajoelina of trying to establish a military junta. It is the second round of such sackings. In August the authorities dismissed seven regional leaders, replacing them with civilian appointees.

On 25 October, the people in Madagascar voted in the country’s first presidential election since the 2009 coup. The elections were hailed by international observers as free, transparent and peaceful, despite isolated incidents of violence as well as some organisational flaws that prevented some from casting their ballots. Results released on 8 November showed that the presidential election will go to a run-off vote in December between the top two candidates since no candidate won an outright majority in the first round. In total, 33 candidates participated in the presidential race.

According to Madagascar’s national electoral commission, Jean Louis Robinson, a candidate associated with ousted leader Marc Ravalomanana, and Hery Rajaonarimampianina, a former finance minister under Rajoelina will face each other in the run-off. In August, the current President of the High Transitional Authority Andry Rajoelina was barred from running in the 2013 election by a special electoral court.

Following the army-backed coup by Andry Rajoelina, who ousted President Marc Ravalomanana in 2009, Madagascar has been mired in turmoil. The current elections are designed to end the deep political crisis. The new dates were reached following three earlier postponements this year, amid a lack of funding and controversy over the candidacies of three top contenders. After the presidential polls, a parliamentary vote will follow on 20 December, along with the second run-off.

Security Context: Meanwhile, violence and pre-election tensions have escalated in recent months, with a series of explosions and attacks. Four blasts rocked the country in September, one of which killed one person in the capital Antananarivo. A suspected bomb-maker was killed in Madagascar’s capital Antananarivo on 14 October when an explosive device self-detonated. Moreover, large rural areas remain insecure due to proliferating armed bandit groups who have become increasingly organized in the wake of the diminishing legitimacy and capacity of the state.

Humanitarian Context and Needs

Food Insecurity: According to the crop and food security assessment undertaken by FAO and WFP, as many as 4 million people, or 28% of the households in rural areas, of Madagascar are food insecure following this year's reduced harvest. A further 9.6 million people are at risk of food insecurity. The south of the island - already a chronically food-insecure area - has been particularly affected, with severe food insecurity being significant in the regions of Androy, Atsimo Atsinanana and Atsimo Andrefana. The regions of the southern plateau, including Hirombe, and in the food basket region of Alaotra Mangoro are also reported to experience high rates of food insecurity. FEWSNET reports that as of late October, poor households in these areas are having difficulties meeting non-food needs and are currently at Stressed (IPC Phase 2) levels of food insecurity. As the lean season progresses, these households will face some slight food deficits and acute food security outcomes are expected to deteriorate to Crisis (IPC Phase 3) levels.

The sharp decrease in harvest output is attributed to several factors including flooding caused by Cyclone Haruna earlier this year followed by a period of poor rains, uneven rainfall distribution and a persistent locust plague.

Damage caused by cyclone Haruna in February 2013, resulted in widespread crop losses in south-western parts.

Uneven rainfall distribution (both temporally and spatially), and a delayed start of the 2012/13 rainy season by one to two months, were observed in the rice producing regions in the north and center of the country. As a result significant reductions in the rice output were estimated in north-eastern regions, of up to 60%, relative to 2012’s harvest.

In addition, since April 2012, Madagascar has been facing a plague of the Malagasy Migratory Locust, which threatens the livelihood of 13 million people in the country according to FAO. The locusts have expanded beyond their endemic areas in the southwestern quadrant of Madagascar to affect over two-thirds of the country. Recent estimates indicate that resulting rice crop losses range from 10-40% in 17 of Madagascar’s 22 regions. This has both damaged crops and discouraged farmers from planting. The impact of the locust plague has been most severe in the southwest, which contributes on average about 7% to the national rice output. The impact of the locust plague has been comparatively limited on the national rice production, but has a significant impact on the livelihoods of the households in affected areas. In addition, the locust plague, which has already reached some of the main rice producing regions in the north, is expected to have a serious impact on next season’s crop, if not controlled.

In total, according to the FAO/WFP Report, Madagascar’s 2013 rice output is estimated at 3.6 million tonnes, which is about 21% below the above-average level of 2012. Maize and cassava production are also estimated to have declined compared to the previous season, by 15 and 14% respectively. The country is estimated to have a rice deficit of about 240,000 tonnes for the 2013/14 marketing year (April/March), while approximately 48,000 tonnes of imported maize would be required to satisfy the national deficit.

Updated: 26/11/2013
**MALAWI FOOD INSECURITY**

**Highlights**

No new updates. Last updated: 29/10/2013.

**Political and Security Context**

On 11 October Joyce Banda, the president of Malawi, dismissed her entire cabinet of 25 ministers amid a corruption scandal. Up to 10 government officials have been arrested. They have been charged with money laundering, misuse of public office and corruption. Nine senior police officers were each jailed for 14 years last month for their roles in a $164,000 fraud.

On 15 October Paul Mphwiyo was appointed new finance minister. The government official, who was seen as an anti-corruption crusader, was shot and seriously injured last month in an apparent effort to silence him.

**Humanitarian Context and Needs**

**Food Security:** Results from the 2013 Vulnerability Assessment Committee’s (MVAC) evaluation, released in July, indicate that some 1.46 million people in Malawi are food insecure, and will continue to be so until March 2014. The estimated affected population compose 9.5% of the national population, located in 21 of the 28 districts in Malawi, suggesting that areas of need are more widely spread than last year and include the traditional surplus areas of central and northern Malawi. While the overall figure represents a drop of about 26% from the 1.97 million people food insecure recorded in 2012, it is about 57% above the five-year average. The largest numbers of food insecure persons are located in Kasungu (Central Region) and Mzimba (Northern Region) districts, reflecting production declines in 2013.

The August 2013 IPC round concluded that emergency (IPC phase 4) situation exists in four districts in the south while a crisis (IPC phase 3) exists in central and northern areas, due to food production declines.

The number of people in need of assistance is likely to increase to up to 1.9 million people as people’s livelihoods have started to deteriorate, influenced by negative coping strategies. For example, asset bases are depleting as a result of recurrent food shortages. In southern Malawi, October normally marks the start of the lean period, when households exhaust their food stocks and depend more on markets for food purchases. However, in central and northern Malawi, the lean period normally begins in December, but has already started in October this year as well. This development is mainly due to poor households having experienced a reduction in their own production last season, leading them to turn to market purchase.

The main driver of food insecurity this year has been the rising price of maize. Higher transportation and production costs, following the devaluation of the currency (kwacha) in 2012, and production decreases relative to the previous year have sustained high prices across the country.

FAO reports that maize prices remained generally stable in October, marking a departure from the large increases recorded in previous months. However, prices still remained twice their last year levels, owing to the higher costs of transportation and production, as well as localized production declines in 2013.

The continuing high price of both food and non-food commodities has contributed to stressing food security conditions, with many households experiencing a severe contraction in their purchasing power, as reported by FAO. In September 2013, the national average maize price was 114.47 Malawian Kwacha (MK) per kg compared to 56.18 MK per kg same time last year, showing an increase of 104%.

In 2013, FAO reports that the primary staple maize crop is estimated at approximately 3.6 million tonnes, similar to the previous year but about 5% above the average for the previous five years. Production in southern districts recovered from the drought affected harvests of 2012, whereas in the more productive northern and central districts, maize outputs declined slightly from the good levels of 2012. Production of sorghum and millet increased by 30 and 15% respectively over the previous season, while the wheat and rice crop remain relatively unchanged. Overall, cereal production in 2013 is estimated at approximately 3.9 million tonnes.

**Reviewed: 26/11/2013**

**NIGERIA INTERNAL UNREST, FOOD INSECURITY, EPIDEMIC**

**Highlights**

**24 November:** 300 gunmen stormed the mostly Christian village of Kuka, in the central Plateau state, killing five people and burning an estimated 200 houses. While the attack has not yet been claimed, the mostly Muslim Fulani-Hausa ethnic group has been repeatedly blamed for attacks on the Christian Berom community.

**21 November:** Suspected Boko Haram Islamists raided the village of Sandiya, Borno state, killing 12 people and burning scores of houses. The attack was reportedly conducted in retaliation for the villagers’ support to security forces in their campaign against the insurgents.

**Political and Security Context**

**Political Context:** On 16 November, the southern state of Anambra went to the polls to choose its next governor, with the result likely to be seen as an indicator of public opinion regarding the country’s president before his expected campaign for re-election in 2015. The event was also considered to be a test regarding the ability to organise elections without fraud or violence, in the view of the general elections in two years. While no major incidents were reported, the National Electoral Commission (INEC) publicly acknowledged several irregularities, and recommended a supplementary election to be conducted on 30 November, for areas where the results were cancelled. The coalition of opposition parties already announced that it would boycott the second stage of the elections.
Years of conflict have led to public distrust toward the current administration, due to political manipulation of religion and ethnicity, failure of the state to ensure public order or implement peace building measures, economic decline, and growing inequalities. President Jonathan is also facing an open rebellion against his leadership within his own ruling party, which is divided over whether he should run for a second full term in 2015. Despite the deployment of forces to the north east of the country, recent attacks attributed to the Islamist insurgent group Boko Haram (BH) have created concern that violence will only escalate as 2015 elections draw closer.

Boko Haram Insurgency: On 6 November, Nigeria’s President extended the state of emergency (SOE) for six months in the border states of Borno, Yobe, and Adamawa. Initially declared mid-May 2013, it aimed to contain the BH Islamist insurgency, but observers report that the army offensive has only succeeded in pushing attacks away from large towns toward vulnerable rural areas.

BH is an Islamic militant group founded in Maiduguri, capital of Borno state, over a decade ago, which has been leading an insurgency to create an Islamic state in Nigeria’s mostly Muslim north. In May, the group took control of part of Borno state, prompting authorities to deploy large numbers of troops. So far, the Islamist group has dismissed the possibility of participating in a peace resolution committee set up in April to frame potential peace talks with authorities.

Fighting between government troops and the BH has intensified in the last months, particularly in remote areas. According to OCHA in early November, an estimated 1,200 civilians, insurgents and military personnel have been killed in 50 attacks since May 2013, and the insurgency has cost over 4,000 lives since 2009.

On 21 November, suspected BH Islamists raided the village of Saniyola, Borno state, killing 12 people and burning scores of houses. The attack was reportedly conducted in retaliation for the villagers’ support to security forces in their campaign against the insurgents. In the recent months, BH carried out several waves of raids in remote areas, mostly in Borno state, but also in Adamawa and Yobe.

On 15 November, Nigeria troops launched an attack on suspected BH fighters in the north eastern state of Borno, close to the rebel stronghold of Bita. According to military sources, 20 insurgents were killed. On 9 November, Nigerian security forces raided suspected BH militants in the northern rebel stronghold of Kano, following intelligence indicating that the rebels were plotting suicide attacks in the north and the capital Abuja. Fighting caused the death of seven people, including five suspected insurgents.

From 21-25 October, Nigeria’s military launched ground and air assaults on BH camps in Borno state and reportedly killed 70 suspected insurgents. In a separate outbreak of violence, Islamists militants conducted coordinated raids in Damaturu (Yobe state). Local authorities reported that 25 rebels died in these attacks.

Since April, attempts by military forces to engage with the militants resulted in excessive use of force and massive destruction in civilian areas. The counter-terrorism operations led by the military allowed for hundreds of arrests of suspected BH members, but also increased the levels of violence against civilians, notably during security and disarmament campaigns. Civilians have since begun to form bands of vigilante groups, which is encouraged by the Nigerian government but has led to repeated attacks by BH fighters on villages where these self-defence militias have formed. BH’s targets have also diversified. The group initially engaged with military and security forces, but lately has been increasingly targeting Christians, Muslims, students, politicians, and other groups opposed to its ambition to impose Sharia.

In mid-August, authorities claimed that Abubakar Shekau, the leader of the BH, may have been killed in a clash with government troops. In mid-August, the cross-border Multi-National Task force, a group fighting BH in Nigeria, Chad, and Niger, reported that Nigerian soldiers killed two top insurgent commanders during a battle in Adamawa state.

According to observers, BH may be taking advantage of the porosity of borders with Chad and Niger that allow criminal groups, including weapon dealers, to freely migrate between the countries. Nigeria’s authorities are also trying to curb the activity of the less operational Islamist group Ansaru that is linked to Al-Qaeda.

Inter-communal violence: On 24 November, some 300 gunmen stormed the mostly Christian village of Kuka, in the central Plateau state, killing five people and burning an estimated 200 houses. While the attack has not yet been claimed, the mostly Muslim Fulani-Hausa ethnic group has been repeatedly blamed for attacks on the Christian Berom community, which is considered the state’s indigenous population and benefits from better access to land, education and public offices. Fulani leaders have requested for several years that state leaders, almost all Berom, implement major political reforms to curb the sectarian violence. Berom leaders have in turn accused the military of supporting the Fulani, and persisting mistrust between the security forces and the state’s politicians has been hampering the ongoing peace process. The state roughly falls on the dividing line between the Christian-dominated south and mainly-Muslim north of the country, and has been plagued by a decade-long sectarian conflict which has left thousands dead.

In unrelated violence in central Nigeria, inter-communal conflict in Nasarawa state between 13 and 15 September left 70 people dead, wounded at least 500, and triggered population displacement. The clashes opposed the Alago and the Eggon ethnic groups and caused the destruction of approximately 1,000 houses.

Humanitarian Context and Needs

The ongoing conflict in north eastern Nigeria has displaced a significant number of people, restricted population movements, disrupted food inflow, and limited agricultural activities. An interagency assessment was conducted in September in seven north eastern states affected by the violence between BH and the Nigerian army. The assessed areas included the three states of Borno, Yobe, and Adamawa where an SOE was declared by the government in May, as well as surrounding states affected by the spill over of the conflict and population displacement. This assessment estimated that just under 6 million people are impacted by the crisis in the SOE states, with over four million in Borno. Women and children represent half of the population of concern, and most urgent needs include food, WASH, and protection.

Displacement: According to the UN on 28 August, thousands of Nigerians have crossed into Niger due to ongoing military offensives against Islamist militants. As of November,
UNHCR reported that an estimated 17,000 people (mainly women and children) had been forced to flee inside Nigeria or seek refuge in neighbouring Niger, Cameroon, and Chad. The ongoing violence continues to trigger internal and international displacement, particularly in Borno and Yobe states. A July inter-agency assessment indicated that IDPs are mostly living with host families, adding serious strain to already overstretched resources of local communities. IDPs reported no limitation of movements. Reasons for displacement include: increasing insecurity, limited access to social services; and the rising cost of commodities.

Though a large number of IDPs are reportedly present in Nigeria, reliable estimates are lacking. In April, OCHA stated that at least 22,000 new IDPs were displaced by inter-communal conflict, political crisis, disaster and insurgency, particularly in the northeast.

According to OCHA, inter-communal conflict from 13-15 September in the central Nasarawa state caused the displacement of 40,000 people, who are presently sheltered in school buildings.

Disaster: As of 11 September, OCHA reported that floods, which occurred between 14 April and 17 August in Nigeria, affected an estimated 81,500 people. According to the National Emergency Management Agency, the worst affected states are Abia, Bauchi, Benue, Jigawa, Kebbi, Kano, Kogi, and Zamfara. ECHO reported on 12 September that heavy rainfall on 7-8 September caused floods in Plateau state, destroying 300 houses. To date, no information on the numbers of IDPs is available, but hundreds of people were reportedly displaced in Katsina state, namely in Kankia, Charanchi, Mashi, Daura, and Zango, which were affected by the collapse of Kankia Dam.

To date, severe flooding has affected more than 400,000 people across nine countries of the Sahel region in Africa. The areas affected by heavy rains in August were still recovering from the 2012 floods, allegedly the worst experienced by Nigeria in 40 years.

Access: On 22 August, OCHA reported that humanitarian access is being granted to all three states where the SOE was declared in May. However, insecurity and limited communication have hampered humanitarian actors on the ground, with continued terrorist attacks leading to the interruption of development activities.

Food Security: On 22 August, OCHA reported that an estimated 8.3 million people in Adamawa, Borno, and Yobe states are threatened by limited access to markets and decreased household income due to ongoing insurgency and the SOE, which are disrupting farming activities in the region. Since the BH occupation in January, 20,000 farmers have reportedly abandoned their farms in the fertile New Marte District in northern Borno, along the Lake Chad Basin.

As of September, the recovery among poor households affected by flooding in 2012 remained slow, particularly along the floodplains of major rivers in the country, and affected households remained Stressed (IPC Phase 2) in September, FEWSNET reported.

Food access and availability were predicted to increase with the start of the main harvest in October, although production was expected to be below average in several areas impacted by flood. In parts of central and northern zones, rain deficits will likely result in an average to below average main harvest.

Households not impacted by the BH conflict are expected to meet food needs with their own stocks through at least December, resulting in a change to Minimal (IPC Phase 1) acute food insecurity between October and December.

Health and Nutrition: According to OCHA as of early November, 2,770 cholera cases have been reported in 2013 across 12 states, which represents a five-fold increase compared to the same period in 2012. The outbreak has cost 60 lives so far, and 613 new cases were reported in October. The north western state of Zamfara is considered the most affected. According to reports from UNICEF, nearly half the Nigerian population does not have access to safe water, and a third does not have access to sanitation services. The 2010 and 2011 rainy season epidemics killed nearly 2,000 people over two years.

According to UNICEF in October, Nigeria has reported 49 cases of polio so far in 2013, representing a decrease compared to the 102 cases reported over the same period in 2012. 72% of the cases are recorded in Borno, Yobe, and Kano states, where insecurity is slowing the polio immunisation campaign.

In mid-August, ECHO reported that 492,000 children in northern Nigeria are severely malnourished. According to UNICEF, GAM rates are the highest in Sokoto state, at 16.2% (international emergency threshold: 15%), while Kano state, at 9.2%, has the lowest.

Updated: 26/11/2013

ZIMBABWE FOOD INSECURITY

Highlights

No new updates. Last updated: 15/10/2013.

Humanitarian Context and Needs

Food Security: According to the results from the 2013 Annual Rural Livelihoods Assessment (ARLA) by the National Vulnerability Assessment Committee (ZimVAC), released in July, 802,603 persons in rural areas were food insecure in Zimbabwe during July-September. The number marks a seasonal decline form the 1.67 million people assessed to be food insecure in the first quarter of 2013. According to WFP, the food insecurity is due to various factors including adverse weather conditions, the unavailability and high cost of agricultural inputs such as seeds and fertilisers, and projected high cereal prices due to the poor maize harvest.

The ARLA assessment reports that the number of food insecure is projected to rise to 2.2 million people (25% of the rural population) during the peak lean period January-March 2014, with numbers starting to rise in October. This would be the highest number of food insecure in Zimbabwe since early 2009. The affected populations are mostly comprised 1

The provinces of the south and west of the country generally have the highest rates of food insecurity reflecting those areas that experienced unfavourable weather conditions and consequently poor cereal harvests in 2013, according to FAO. Zimbabwe has five natural regions, each with varying suitability for growing crops. The drought-prone provinces of the
south and west, such as Masvingo and the South and North Matabeleland provinces, are typically ranked as the most unsuitable areas for crop production. The highest proportions of food insecure households are currently estimated to be in Zvishavane (52%), followed by Binga (50%). In an October assessment, FEWSNET reports that many households in the southern and western regions are currently at Stressed (IPC Phase 2) and in Crisis (IPC Phase 3).

Overall, the aggregate cereal harvest in 2013 is estimated at about 1 million tonnes, close to 150,000 tonnes below the 2012 output and about 27% below the five-year average. Maize production has been particularly low in 2013, estimated at about 799,000 tonnes, which is 17% lower than the below-average output in 2012. Poor rainfall during the main cropping season (November-June) in southern and western provinces, as well as an overall contraction in the area planted, contributed to this year’s production decline, FAO reports. By contrast, production of sorghum, which is generally more tolerant to water deficits, is estimated to have increased slightly by 6% to about 69,000 tonnes. The inter-wheat crop, to be harvested in October, is expected at a similar level to last season’s output.

The average price of maize grain in rural areas has gradually increased since June. This is significantly earlier than the normal start of seasonal price increases, starting in October. This development further confirms the current maize deficit across the country. The price differences between grain deficit and grain surplus areas are large, and continue to widen. Moreover, prices this year have been much higher than prices from the same time last year as well as the average. September prices were 23% higher than the price recorded same time last year, and 28% higher than the 3-year average.

Reviewed: 26/11/2013

**BURUNDI DISPLACEMENT**

**Highlights**

**As of late November**, conditions for many Burundians forcibly repatriated from Tanzania and currently stranded in border transit centres are deteriorating due to heavy rain.

According to the 2013 Global Hunger Index (GHI) report released in October, Burundi was the worst-affected country in the world among 19 nations with “extremely alarming” levels of hunger.

**Humanitarian Context and Needs**

**Displacement:** From 6 to 8 November, the Tripartite Commission on the voluntary repatriation of 13,000 Burundian refugees living in Uganda held its second meeting in Bujumbura. Representatives of the Governments of Burundi, Uganda and UNHCR adopted a text on practical modalities for the voluntary repatriation and several recommendations have been made including continuing information campaign to promote voluntary return and negotiating with the Government of Rwanda on the terms and modalities for the transit of goods and people across Rwanda. First convoys are due to take place at the beginning of October, Burundi is expected at a similar level to last season’s output.

On 31 October, IOM reported that at least 33,300 Burundian refugees living in Tanzania have been forcibly repatriated, with 59% of them registered in Giharo in Rutana province. However, it is difficult to quantify the exact number of people expelled since the end of July. Due to the lack of reception facilities at the various entry points, many of them choose to return to their province of origin without being registered. Nearly 500 people are still in transit centres in Mabanda (Makamba), Kinazi (Muyinga) and in Bukemba (Rutana). According to IOM, conditions for many Burundians currently stranded in border transit centres are deteriorating due to heavy rain. Many migrants, including vulnerable women, children and sick people have little or no shelter, with children at particularly high risk of contracting diseases associated with the wet season, including respiratory infections and diarrhoea. Humanitarian workers reported that there is an acute need for emergency life-saving services including primary health care, antenatal and post-natal care and vaccination for children. The civil war, which followed the coup in 1993, displaced up to a million Burundians who fled to the more stable Tanzania. Most of these refugees returned after the conflict ended in 2006. Tanzanian authorities seem to be increasing their expulsions of refugees from Burundi, DRC and Rwanda.

As of late October, Burundi was hosting over 47,200 refugees and 8,300 asylum seekers. Refugees are mainly located in the border regions of Ngozi (north, along Rwanda), Ruyigi, Muyinga and Cankuzo (east, along Tanzania) and Bubanza (west, along DRC). Most (more than 46,000) are fleeing violence and armed conflict in the Democratic Republic of the Congo (DRC). As of October, UNHCR reported a significant increase in the number of arrivals from DRC, with nearly 910 asylum seekers mostly from the province of South Kivu. Over 6,000 new refugees arrived between January and August 2013, compared to 3,500 over the same period in 2012. Most of the newly displaced are hosted in two transits centres in the west (Cishemere in Cibitoke and Kajaga in Bujumbura) before their transfer to other refugee camps in the east of the country. As of 20 August, an average of 150 new arrivals per day was recorded at the western border; the number of refugees hosted by the local population was still under assessment.

Meanwhile, a resettlement operation targeting current refugees in Burundi, which is significantly growing, is also underway. The number of cases referred to the Regional Support Hub in Nairobi, Kenya for onward submission to resettlement countries has increased sharply in September and October 2013. In total, 564 persons have been referred since 1 January 2013, including 325 for the last two months. Moreover, the number of departures totalled 188 between January and October 2013.

As of late October, UNHCR also reported that a list of 20 sites hosting IDPs in Burundi was handed over to UNHCR by the Ministry of National Solidarity, Human Rights and Gender to initiate the voluntary return process and sustainable solutions. IDMC reported that though there has been no new displacement recorded since 2008, there are still up to 79,000 IDPs in the country, mostly ethnic Tutsis displaced by inter-communal violence following the coup in 1993. They are mainly located in northern and central Burundi.

**Food Security:** According to the 2013 Global Hunger Index (GHI) report released in October, Burundi is the worst-affected country in the world among 19 nations with “extremely alarming” levels of hunger that can be attributed to prolonged conflict and
political instability.

According to FEWSNET as of late October, household food stocks are seasonally low, as the lean season began in September, and food prices are increasing in line with seasonal trends. Although most households experience Minimal food insecurity (IPC Phase 1), poor households in the Plateaux Humides and Congo Nile Crest zones will face Stressed levels of food insecurity (IPC Phase 2) until the December harvests. These households have reduced food quantity and quality due to below-average production last season, reduced purchasing power, and decreased opportunities for labour migration to Tanzania. The food security situation is expected to improve countrywide in December-January, with 2014 harvests. All zones will face Minimal food insecurity (IPC Phase 1) through March 2014.

As of August, the Food Security and Nutrition Working Group reported that 76,450 people in Burundi are facing Emergency and Crisis levels of food insecurity (IPC Phase 3 and 4). In June, WFP indicated that 46% of households had poor to borderline food consumption, which represents a slight improvement compared to the 49% in April 2012. Market prices increased during the lean season, and the depreciation of the Burundian Franc (BIF), the Burundian currency, continues to limit food imports, but heavy rains during the first and second cropping seasons of 2013 have helped to improve food availability.

Prices of locally produced beans and cassava flour, the main staples, increased from June to August by 6 and 17%, respectively, due to a below average season harvest. Retail prices of maize increased by 7% in June and remained at record level of about BIF 1,000 per kg in the following months.

Overall, the 2013 cereal production is provisionally forecast at about 260,000 tonnes, about 7% lower than the five year average due to unfavourable weather conditions that affected the previous cropping seasons earlier in the year. For 2014, the whole country is forecast to receive average to above average rainfall amounts along the season, with favourable effects on crop yields and pasture conditions.

Health: Burundi has been experiencing an outbreak of cholera, along the border with DR Congo and Tanzania. According to WHO, as of 4 November 2013, a total of 1 576 cases including 16 deaths have been reported from 12 districts.

Updated: 26/11/2013

DJIBOUTI FOOD INSECURITY

Food Security: As of November, FEWSNET reported that food security has been improving for most pastoral households, which currently experience Stressed levels (IPC Phase 2). The July to September rains were near average to above average and well distributed, which should allow food security to remain at steady levels from November through March. Staple food prices remained generally stable from September to October, and availability of resources and income from the current season is supporting minimal consumption requirements. However, an estimated 70,000 people remain food insecure across the country.

Continued Stressed acute food insecurity is expected for most poor households in Djibouti City’s urban areas of Balbala, Radiska, and Baulaos and is anticipated to heighten through December. High unemployment rates (up to 48%) and high staple prices are causing urban to peri-urban migration to areas such as Balbala. The food voucher programme for vulnerable households (from July through September covering Ramadan and Eid), in addition to humanitarian and food assistance programmes, has reportedly improved access to food.

Several consecutive years of drought have led to a critical food security situation in Djibouti. Most households affected by severe and moderate food insecurity are concentrated in the rural areas of Ali Sabieh, Dikhil and Obock. According to the April WFP report, food insecurity in Djibouti has increased since November 2012, while households’ own food production has decreased from 14.6% to 5.1% due principally to delayed rainfall and persistent cold.

Health and Nutrition: According to FEWSNET and WFP, as of August, GAM rates for children <5 stood at 17.9%, while chronic malnutrition was 35.2%. Roughly 33% of children <5 are underweight, and 15% of women of reproductive age are acutely malnourished.

Reviewed: 26/11/2013

NAMIBIA DROUGHT

Food Security: The food security conditions are critical as the drought impacts continue to take its toll on vulnerable populations. According to FAO as of late October, an estimated 780 000 people are food insecure, of whom about 331 000 persons are in need of assistance. Estimations in July by the Food and Nutrition Security Working Group for Southern Africa, suggested a higher number, of 463,600.

On 17 May, the President of Namibia declared a national drought emergency and called for assistance from the international community. Results of an Inter-Agency Emergency Food Security Assessment also indicated that agricultural production will be very poor due to the lowest seasonal rainfall for decades.
The Government forecast suggests that the prolonged dry period during the 2012-13 cropping season (November-June) will result in a decrease in the main cereal production for 2013 by an estimated 42% compared to 2012 production levels. Grazing pastures have also been severely affected in six regions where many households rely on livestock production; 4,000 livestock deaths have been recorded. The cumulative rains between January and March were approximately one-third of the average. The northern regions have been worst affected by the drought, with the largest number of food insecure assessed to be in northern region of Kavango.

Many households have employed several coping strategies to mitigate the impact of the drought, including reducing the number of meals and increasing their consumption of wild foods. Water levels are decreasing, and 40-50% of water points no longer function. Many farmers are forced to sell cattle, due to lack of pasture, while cow-herds from Angola, which also suffer from the drought, are reportedly crossing the border in search of food, fuelling tribal tensions as competition for scarce pastures intensifies. The National Emergency Operations Centre (NEOC) has been activated in mid-September 2013. Its main role is the monitoring of the overall drought response. It is still unclear when the Emergency Response Plan, which is to be led by Government with support from humanitarian partners, will be adopted. The biggest challenge remains the issue of water stress for livestock and human consumption.

As reported by IFRC, the initial response of the government’s food aid only targeted rural communities. However, it has been reported that people in urban areas, especially those in informal settlements in Kunene, are equally affected by the drought. Local authorities in Kunene have appealed to the government to include people in urban areas on the beneficiary list of its food aid.

Droughts are recurrent in Namibia, impacting local economy and food security. The northern regions of the country have been historically most affected by droughts and are particularly vulnerable due to high population density. The situation is expected to worsen with the dry season and predicted to last until December.

Health and nutrition: IFRC noted that six cases of cholera were reported in Kunene region on the border with Angola at the end of July. These are now said to be under control. A screening centre was opened at the border of Namibia and Angola. At the end of 2011, Angola suffered a severe cholera outbreak.

The Namibia Red Cross Society reported in July that there are about 109,000 rural children <5 at risk of malnutrition because of lack of food and poor sanitation.

WASH: An assessment in the four regions of Kunene, Oshikoto, Ohangwena and Kavango found that due to high food insecurity and malnutrition levels, and as only a few people practice household water treatment, the risk of water and sanitation related diseases from possible water contamination at household level is high. Of particular concern are regions with the lowest access to water and sanitation, and prone to diseases like cholera, including Kunene, Ohangwena and Kavango regions.

Reviewed: 26/11/2013

**Highlights**

No new developments this week. Last update: 12/11/2013.

**Political and Security Context**

Although Senegal enjoys a reputation for stability in a largely volatile region, the country has yet been unable to resolve the conflict in the Casamance area. Separatist movements are still opposing the authorities along Senegal’s southern border with Guinea-Bissau in a conflict that is however mostly dormant. In March, attempts to restart talks between the warring parties were undertaken, while rebels warned against demining the region.

**Humanitarian Context and Needs**

**Disaster:** On 13 September, ECHO reported that heavy rainfall caused flooding, which affected 163,212 people in the western regions of Fatick, Kaolack, and Thies, as well as in the capital Dakar, which registered the highest number of affected persons (88,466). To date, the floods caused three deaths and damaged a significant number of houses and infrastructure. Senegal’s rainy season lasts from July to September, with a peak in August, and this year’s floods particularly impacted urban areas, most notably in Grand Yoff (Dakar). Most urgent needs include shelter, food assistance and non-food items, and operations of disinfection of stagnant water in urban centres are a priority, to avoid a deterioration of the situation.

To date, severe flooding has affected more than 400,000 people across nine countries of the Sahel region in Africa.

**Food Security:** Nationally, an estimated 739,000 people (6% of the population) are affected by food insecurity, according to FAO. Results from a joint mission (Government/ActionAid/ Senegalese Red Cross/ FAO/ WFP) carried out in late December 2012 showed critical levels of food insecurity in Bakel (65%), Matam (64%), Medina Yoro Foula (63%) and Linguere (55%). Food insecurity is low in all areas of the regions of Fatick and Kaffrine where it is less than 15%, while it is moderate in the departments of Dagana and Podor. In June 2013, a Food Security and Nutrition survey (ENSAN 2013) found that 2.2 million people in Senegal are moderately food insecure, with a deterioration of the food security situation for rural areas compared to 2010.

According to FAO in October, the National Agricultural Statistics Service has forecasted a below-average cereal harvest this year. Delayed rains and prolonged dry spells have affected the 2013 crop production in several parts of the country, notably in the centre and the north. The most affected regions include Louga, Matam, Diourbel, Kaffrine and Fatick. In spite of the good crop gathered last year, coarse grains prices have remained relatively high. Millet prices in August 2013 in Dakar were 6% higher than last year’s. Higher prices are also reported in cereal producing regions such as Fatick and Kolda. By contrast, prices of imported rice have remained relatively stable in recent months. Rice prices increased steeply in the country from December 2011, but Government intervention in the form of price control has kept prices stable since April 2012. Senegal still relies heavily on rice imports from the international market to meet its food requirements. Domestic production
covers only about half of the country’s cereal utilisation requirements, so its rice imports amount to an average of about 900,000 tonnes per annum.

Nevertheless, according to FEWSNET, because of the availability of the October to December harvest and continued regular income earning activities, poor households will remain in minimal food insecurity (IPC Phase 1) through March 2014.

Aggregate 2012 cereal production was estimated at about 1.67 million tonnes, about 52% up on 2011 drought affected harvest, and a 15% increase relative to the five-year average.

**Health and Nutrition:** According to UNICEF as of late October, four northern regions are estimated to surpass the emergency threshold of 15% of Global Acute Malnutrition (GAM): Matam (20%), Kanel (18%), Podor (17%), and Ranerou (16%). UNICEF has reported that the Severe Acute Malnutrition (SAM) caseload for children <5 more than doubled the expectations of 2012. According to data shared by medical authorities, more than 15,000 children with SAM have been admitted between January and September 2013, including 3,536 new admissions in September (data from 44% of nutritional facilities), almost double the number reported in August. 237 deaths of children with SAM have been reported so far in 2013, 72 of them in September. Based on the June 2013 nutritional survey results, UNICEF estimates that the SAM burden for 2014 will be 76,815 children <5, and identified 17 of 45 departments as in nutritional crisis. The 2012 SMART survey identified 11 of 14 regions as in need of emergency support based on prevalence of malnutrition and aggravating factors such as diarrhoea and ARI: Diourbel, Fatick, Kaffrine, Kedougou, Kolda, Louga, Matam, Saint Louis, Sedhiou, Tambacounda and Thies. According to ENSAN survey, the nutritional situation in Senegal seems largely unchanged from 2012 when the emergency nutrition response was launched. Overall national GAM average prevalence for children <5 has not reached the WHO 10% threshold but remains precarious at 9.1%.

**WASH:** According to UNICEF, the city of Dakar suffered from an important water shortage at the end of September and beginning of October. An estimated third of the population of the capital had no access to water for as long as three weeks. The risk of illness is aggravated by the recent flood season which led to the contamination of many water sources being used by the population as a last resort.

Reviewed: 26/11/2013

**ERITREA FOOD INSECURITY**

**Highlights**

- No new updates. Last updated: 05/11/2013.
- No confirmed data on the food security situation or food price levels is available. Therefore, Eritrea is not included within the Global Overview prioritisation.

**Political and Security Context**

According to the Human Rights Watch, Eritrea is still plagued by human right abuses, including torture, arbitrary detention, and severe restrictions on freedom of expression, association, and religious freedom. Military conscription is compulsory and can last for an indefinite period of time.

Between 5,000 and 10,000 political prisoners are being held in this country of about 6 million people. The UN Human Rights chief has accused the Eritrean government of torture and summary executions.

**Humanitarian Context and Needs**

**Displacement:** According to UNHCR, Eritrean refugees crossing to neighbouring Ethiopia are on the rise, while the number entering Sudan has dropped compared to 2012. Since January, UNHCR and the Ethiopia government’s refugee agency, the Administration for Refugee and Returnee Affairs (ARRA), have registered over 4,000 new Eritrean refugees. As of June, Ethiopia hosts nearly 72,000 Eritrean refugees, a record high, in four camps in the northern Tigrai region and two others in the Afar region in north-eastern Ethiopia.

According to UNHCR, eastern Sudan receives an average 500 Eritrean refugees per month in 2013, down from 2,000 a month in 2012. Sudan reportedly shelters at least 114,500 Eritrean refugees.

Djibouti also receives an estimated 110 Eritreans each month.

According to UNHCR as of 10 September, Eritrea is currently hosting 3,468 Somali refugees.

**Disaster:** Although information remains limited, Eritrean authorities have indicated that heavy rains and the damaging of a major diversion canal in Hashenkit area have caused flooding on 5 August in Halkota sub-zone, resulting in the destruction of at least 20 houses. Heavy rains have been recorded in the area since mid-July.

Extensive floods that affected tens of thousands of people were recorded in nearby Sudan.

**Access:** There is a lack of updated and reliable data on the humanitarian situation due to limited humanitarian access and a ban on humanitarian organisations assessing needs.

**Food Security and Malnutrition:**

An estimated six million people in Eritrea are food insecure (98% of the population). Local food and fuel prices are likely to remain high, putting severe pressure on vulnerable groups’ coping mechanisms. The government of Eritrea officially denies any food shortages within its borders and refuses food aid.

The Government of Eritrea communicated on 31 October that rain shortage in 2013, and poor follow-up would negatively affect farming and reforestation activities. Unwise land usage, deforestation and over usage of grazing were cited as additional causes for decreasing agricultural produce. FEWSNET similarly reports that the June to September rains were well below average in western Eritrea, with the season starting very late and rainfall totals never recovering.

Reviewed: 26/11/2013
October, a breakthrough in negotiations on the stalled peace process with the Taliban between Afghan President Karzai and Pakistani Prime Minister Sharif was reportedly achieved. In the aftermath, on 20 November, a delegation of senior officials from Afghanistan’s High Peace Council, a body formed by Karzai in 2010, has travelled to Pakistan to start peace talks with the Taliban. The aim is especially to meet former Taliban second-in-command and reported friend of Taliban leader Mullah Mohammad Omar, Mullah Abdul Ghani Baradar, a man believed to be key to reach to moderate Taliban commanders and involve them into peace talks with Kabul. Nevertheless, in October, a meeting was cancelled after Taliban commanders refused to meet Baradar in Peshawar, allegedly because the latter was accompanied by Pakistani security agents.

In late September, following a visit by President Karzai to Pakistan in August, Islamabad released Baradar, captured in Pakistan in 2010, who reportedly remains under close Pakistani supervision. Earlier, Islamabad released a first group of detained Afghan Taliban, including senior commander Mansoor Dadullah, who were similarly not directly handed over to Afghan authorities. The release of influential Taliban commanders detained in Pakistan is seen by the Afghan authorities as instrumental in bringing the Taliban to the negotiation table.

In mid-August, as reported by a senior Afghan peace negotiator and former Taliban diplomat now working with the Karzai government, resumption of peace talks in Qatar with the Taliban is unlikely. Fresh talks in Turkey or Saudi Arabia appear to be a more realistic option for Kabul. No western source has commented, though it is unlikely that negotiations with the Taliban would be conducted without the US. To date, Kabul refuses to participate in peace talks that are not Afghan-led while the absence of an Afghan-US security pact continues to escalate bilateral tensions.

International Military Presence: On 24 November, the assembly of local elders, the Loya Jirga, issued a much awaited endorsement for a security pact with the US that is to lay ground for an American military presence in Afghanistan after 2014. In the aftermath, President Karzai however refused to unreservedly support the deal before the April 2014 presidential elections, unambiguously outlying new conditions to be met by Washington, including an immediate end to US military searches and raids of Afghan homes and the need for a clear US commitment to peace talks with the Taliban. In addition, the Afghan leader reportedly also requested a commitment from Washington to refrain from backing any candidate in the coming election, a stark reminder of the earlier blame he placed on the US for meddling in the 2009 presidential elections.

Political and Security Context

International and Regional Political Context: During a summit held in London in late

Highlights

24 November: The assembly of local elders, the Loya Jirga, issued a much awaited endorsement for a security pact with the US that is to lay ground for an American military presence in Afghanistan after 2014. In the aftermath, President Karzai however refused to unreservedly support the deal before the April 2014 presidential elections, unambiguously outlying new conditions to be met by Washington, including an immediate end to US military searches and raids of Afghan homes and the need for a clear US commitment to peace talks with the Taliban. In addition, the Afghan leader reportedly also requested a commitment from Washington to refrain from backing any candidate in the coming election, a stark reminder of the earlier blame he placed on the US for meddling in the 2009 presidential elections.

Late November: As reported by WFP in November, the average wheat grain retail price in main Afghan urban centres has been increasing from August 2012 to March 2013, before decreasing from April to June and again slightly increasing between July and October.

Late November: As reported by Human Rights Watch, Afghan refugees in Iran are facing increasing persecution, including arbitrary arrests, detentions, beatings and harassment, by the authorities.

20 November: A delegation of senior officials from Afghanistan’s High Peace Council, a body formed by Karzai in 2010, has travelled to Pakistan to start peace talks with the Taliban. The aim is especially to meet former Taliban second-in-command and reported friend of Taliban leader Mullah Mohammad Omar, Mullah Abdul Ghani Baradar, a man believed to be key to reach to moderate Taliban commanders and involve them into peace talks with Kabul.

At the same time, as reported by a senior Afghan official and former Taliban diplomat now working with Karzai, resumption of peace talks in Qatar with the Taliban is unlikely. Fresh talks in Turkey or Saudi Arabia appear to be a more realistic option for Kabul. No Western source has commented, though it is unlikely that negotiations with the Taliban would be conducted without the US. To date, Kabul refuses to participate in peace talks that are not Afghan-led while the absence of an Afghan-US security pact continues to escalate bilateral tensions.

International Military Presence: On 24 November, the assembly of local elders, the Loya Jirga, issued a much awaited endorsement for a security pact with the US that is to lay ground for an American military presence in Afghanistan after 2014. In the aftermath, President Karzai however refused to unreservedly support the deal before the April 2014 presidential elections, unambiguously outlying new conditions to be met by Washington, including an immediate end to US military searches and raids of Afghan homes and the need for a clear US commitment to peace talks with the Taliban. In addition, the Afghan leader reportedly also requested a commitment from Washington to refrain from backing any candidate in the coming election, a stark reminder of the earlier blame he placed on the US for meddling in the 2009 presidential elections.

While local opponents accused Karzai of trying to use the security pact to secure influence in the coming elections and to attempt to dissociate from the US before leaving power, the further strengthening of Karzai’s stance is expected to degrade bilateral relations with Washington even more. Responding to Karzai, US officials have again indicated that, without the prompt signature of a security pact, Washington would implement the so-called “zero option”, a complete withdrawal from Afghanistan similar to the pull-out of US troops from Iraq in 2011. To date, Washington has reportedly not made any decision on the matter, nor has it indicated a deadline regarding when it intends to abandon ongoing talks with Kabul and commit to an entire withdrawal, although official sources suggested the US are likely to give Afghanistan a year-end deadline. Against the background of the rising insurgency in Afghanistan that most observers believe to become even more potent next
Nevertheless, American presence is also less and less tolerated by Afghans while up to 1,000 local students demonstrated in Jalalabad against the possible security pact with the US, blocking a key road toward Kabul, in November.

In mid-October, bilateral talks between US Secretary of State Kerry and Afghan President Karzai however allowed for parties to reach an agreement on the core issue of US military right to run independent counter-terrorism missions on Afghan territory.

Most of the 86,000 international troops, including an estimated 47,000 Americans, stationed in Afghanistan are scheduled to withdraw by end 2014. Over 75% of the country was expected to be under national security control by end-July 2013, following the formal handover of national security from the US-led NATO coalition to Afghan forces in June. Within the US-led NATO coalition, there is widespread concern regarding the capacity of the 352,000-strong Afghan security forces to cope with the insurgency. As reported by an Afghan official in early September, police deaths have nearly doubled as the NATO forces have started withdrawing and handing over security to local troops. An estimated 1,792 Afghan policemen died, and over 2,700 have been wounded in the last six months.

National Political Context: Afghanistan's election authorities are scheduled to announce soon the final line-up of candidates for next year’s elections. Amid criticisms that it was not acting independently, nor being transparent, the election commission has cut the initial 26 candidates list for the 5 April 2014 vote down to ten. As reported by Human Rights Watch, presidential candidates nevertheless include former militia commanders implicated in serious rights abuses, war crimes, and crimes against humanity. With the near-absence of a party system, the elections are likely to be a matter of identity politics.

President Karzai, Afghan’s only leader since US intervention in 2001, is constitutionally barred from running for a third term. According to international observers, there are currently no favourites to succeed him, as the country is growing increasingly turbulent. The Taliban movement officially announced that it will boycott the 2014 presidential elections and would continue fighting until all foreign troops leave the country.

Security Context: Since they vowed to start a new campaign of attacks on 27 April, launching insider attacks as a key tactic against foreign and Afghan military force targets, the Taliban have intensified offensives in Afghanistan. Since May, insurgents have largely targeted foreign military and humanitarian personnel and deliberately targeted civilians who are seen to cooperate with the government. A Taliban spokesman indicated in late June that the insurgents have no intention of changing their tactics in conflict-plagued Afghanistan despite possible peace talks and the scheduled presidential elections.

On 16 November, a suicide car blast occurred near Kabul at a compound where Afghanistan’s tribal and political elites later gathered to discuss the security deal with the US. At least six people were killed, including civilians, and an additional 22 wounded in the attack. On 8 November, a roadside bomb killed eight, including two children, near Qalat, the capital of southern Zabul province. On 6 November, seven Afghan civilians believed kidnapped by the Taliban were found dead in the same province. According to local authorities, the executions are likely to have been punishment for working for Afghan security forces. On 1 November, at least nine people were injured, including children, after a bomb blast in Baghlan-e-Markazi of northern Baghlan province.

On 27 October, a roadside bomb in eastern Ghazni province killed 18 civilians. On 26 October, a gunfight broke out between Afghan and foreign soldiers on the outskirts of Kabul, killing one Afghan serviceman and injuring several others in an incident that may be an insider attack, though not officially labelled as such. On 18 October, Taliban insurgents attacked a convoy of foreign vehicles in Kabul with gunfire and a suicide car bomb, the first major incident in the capital since July. At least two Afghan civilians were killed and another four wounded. On 15 October, a bomb killed the Afghan provincial governor of Logar as he made a speech at a mosque after Eid prayers. Eight people were wounded in the explosion for which no group has yet claimed responsibility. On 13 October, a man in an Afghan army uniform shot dead a US soldier in Paktika province in another insider attack, according to NATO officials. The latest incident is the tenth such attack this year and the fourth in less than a month, bringing the death toll of foreign personnel killed in insider attacks to 15 since the start of 2013.

In September, attacks were recorded across the country with two insider attacks in Paktia province, an ambush on a military Afghan convoy reported from Badakshan province, and assaults and attacks occurring in Helmand, Ghazni, Wardak, Kunduz, Herat, and Nangarhar provinces. In August, militant attacks were recorded in Nangarhar, Kunduz, Ghazni, Helmand, Farah, Herat, and Paktia provinces with dozens of Afghan military and civilians killed.

Over the past two months, attacks conducted by armed groups increasingly targeted foreign troops and bases with a high-profile attack against a military base operated by Polish and Afghan forces in Ghazni province and one striking the Afghan consulate in Jalalabad, Nangarhar province in August.

According to a July UN report, the number of civilians killed and injured in Afghanistan rose by 23% since early 2012, with homemade landmines the principal threat to Afghan civilians. From January to June 2013, 1,319 civilians were killed and a further 2,533 injured. The UN reported that 74% of casualties were caused by insurgents, 9% by pro-government forces, and 12% by ground fighting between the two sides. These numbers are a significant increase compared to the first half of 2012 and close to the record casualties recorded during the same period in 2011. The increase in attacks underscores rising levels of violence as international troops have started to disengage from the country.

Military Operations: Against this background, military operations are ongoing. According to a US report, Afghan troop casualties climbed by 79% during key fighting months this year, as the Taliban intensified attacks amid NATO’s ongoing withdrawal from Afghanistan. In parallel, NATO casualties fell by 59% during the April-September period. While US officials acknowledged that Afghan troops’ combat capabilities have improved, the report still suggests that the Afghan National Security Forces would be at risk without international support after 2014. In August, Afghan military sources reported that insurgent numbers were up around 15% on last year’s summer fighting months.

On 11 October, US forces reportedly captured senior Pakistani Taliban commander Latif Mehsud in a military operation in eastern Logar province. Other reports suggested that Mehsud was seized from an Afghan government convoy in the province as Afghan officials
were trying to recruit him to launch peace talks several weeks earlier, contributing to the current tensions between Washington and Kabul. The arrest of Mehsud could represent a blow to Tehreek-e-Taliban in Pakistan; the movement is reportedly facing dissent over Islamabad’s attempts to launch peace talks.

On 6 October, four NATO soldiers were killed in southern Afghanistan, where the Taliban have been recovering ground; as forward operating bases were shut as part of the NATO disengagement plan. On 4 October, a retaliatory NATO airstrike in Nangarhar province, after the insurgents shelled a joint NATO-Afghan base near Jalalabad, resulted in the deaths of five civilians, according to authorities. The last incident came less than a month after a NATO air strike allegedly killed nine civilians in the Watapur district of Kunar province. Both incidents are currently under investigation. Casualties of Afghan civilians and military caused by air strikes conducted by NATO-led forces have been a major source of friction between Kabul and its international allies over the years.

**Humanitarian Context and Needs**

Afghanistan’s south and southeastern provinces are particularly vulnerable, ranking high in numbers of security incidents, civilian casualties, and conflict displacement, and low in health and nutrition indicators. An estimated 7.7 million people in Afghanistan are in need of protection. The security situation across the country is becoming increasingly volatile.

**Displacement:** In 2013, conflict-induced displacement has been the main cause of acute humanitarian need, with a marked increase in previously stable provinces in the north, particularly in Faryab and Badakhshan, noted OCHA. As of 30 September, there were 612,000 conflict-induced IDPs in Afghanistan.

According to UNHCR and IOM, as of 30 September, there were an estimated 2.4 million Afghan refugees in Iran, including 1.4 to 1.6 million undocumented Afghans. Over 2.9 million Afghan refugees, including one million undocumented refugees, reside in Pakistan. An estimated 200,000 Afghan refugees are registered in other countries, placing an increased humanitarian burden on neighbouring countries, and triggering tensions as Iran and Pakistan push for their repatriation.

As reported by Human Rights Watch (HRW) in late November, Afghan refugees in Iran are facing increasing persecution, including arbitrary arrests, detentions, beatings and harassment, by the authorities. In parallel, Pakistan agreed this summer not to expel Afghan refugees who had permission to stay in the country until June. At an UN-backed meeting, Kabul and Islamabad also reached an agreement to continue efforts to solve the protracted refugee situation while Afghan refugees, 60% of whom are hosted in Khyber Pakhtunkhwa province, are also triggering tensions in restive Pakistan.

In late October, an estimated 2,700 people displaced to urban centres in search of livelihoods opportunities, due to crop failure, were registered for assistance in eastern Ghor and Herat areas. More displacement is likely to occur in these areas. Crop failures in Ghor, Daykundi, and Bamyan provinces are pushing vulnerable families to displacement.

**Disaster:** On 5 November, OCHA reported that heavy rains caused flash flooding in the districts of Sangin and Kajaki in southern Helmand province. Across the two districts, at least 220 houses have been damaged or destroyed while some infrastructure has also been affected. No estimates regarding the number of people affected are yet available.

**Access:** Active hostilities and threats of violence continue to impede humanitarian access, with contested areas remaining the most problematic. Movement restrictions are increasingly applied to aid workers, and relief organisations are reviewing security protocols. The humanitarian space in Afghanistan continues to shrink as security is increasingly precarious.

As reported by OCHA in October, 24 violent incidents against humanitarian personnel and assets were registered across 15 Afghan provinces, with two staff deaths and ten abductions. This represents a decrease compared to September when 34 incidents against humanitarian personnel, including one death, were recorded in 16 provinces. The October number is at levels comparable to August when 25 violent incidents against aid workers were recorded.

In September, the majority of incidents were recorded in the eastern region where increased hostility towards aid agencies continued to interfere with aid workers in rural Nuristan, Nangarhar, and Laghman. Conflict related hostilities in Badakhshan, Wardak, Kabul, Logar, Nangarhar, Kunar, Kandahar, and Helmand provinces continued to impede access. September saw the highest number of incidents against health facilities and personnel this year, with 11 incidents reported from Wardak, Helmand, Nuristan, and Kunar provinces.

Since the beginning of 2013, OCHA has recorded 235 incidences against humanitarian personnel, facilities and assets in the country that accounted for 27 deaths, 24 detentions, 45 injuries and the abduction of 72 personnel. Over 55% of the incidents are attributed to insurgent elements, but there is reportedly a significant rise in incidents attributed to pro-government forces, especially in contested areas of the South, East and Central provinces. Security incidents involving aid workers have been on the rise in 2013 compared to 2012 with high-profile attacks against ICRC and IOM compounds in May.

In 2012, according to the Aid Worker Security Report released in October, Afghanistan was one of the most dangerous countries for aid workers, topping the ranking in the absolute number of attacks and numbers of kidnappings.

**Food Security:** OCHA reported in mid-June that 4.5 million people in Afghanistan are food insecure, with 2.25 million people severely food insecure and targeted with humanitarian aid. Households in the extreme northeast, especially in Badakhshan province, central highlands, low-income and disaster-affected households across the country, and IDPs are especially vulnerable to food insecurity.

As reported by OCHA in late September, vulnerable families are facing a tough winter after dryness in the growing season caused crop failures in Ghor, Daykundi, and Bamyan provinces in the central highlands of Afghanistan. A WFP/FEWSNET mission reported that 80% of rain-fed areas and 24% of irrigated areas were affected. In October, an estimated 2,700 people needed food assistance in eastern Ghor and Herat areas and had moved to urban centres in search of income to buy food.

According to a mid-August WFP report, a preliminary forecast put the 2013 wheat production at 4.9 million tonnes, slightly below the 2012 harvest, which was the second...
highest on record for 35 years. However, large differences exist between provinces. Smaller wheat harvests were gathered in Faryab, Ghor Jawzjan, and Khost due to dry spells and early rains combined with wheat rust in some areas.

As reported by WFP in November, the average wheat grain retail price in main Afghan urban centres has been increasing from August 2012 to March 2013, before decreasing from April to June and again slightly increasing between July and October. In particular, the October average price of wheat in main Afghan urban centres was slightly higher by 4.3% in comparison to the same time last year, and remained relatively stable – recording only a 2.2% increase – compared to the last 5-year average price of the same months. In parallel, the October wheat flour average price was slightly lower by 0.3% compared to the same month last year, while remaining fairly stable – only a 6.4% increase – compared to the last 5-year average price of the same months. The October average retail price of rice, the second main staple food in Afghanistan, was slightly higher by 7.1% compared to the same month last year and considerably higher by 23.4% compared to the last 5-year average price of the same months. By comparison, the October average price of high quality rice was considerably higher by 17.2% compared to the same month last year, and by 34.9% compared to the last 5-year average price of the same months.

Health and Nutrition: Conflict-related hospital admissions increased by 42% from January to April 2013 compared to the same period in 2012. In Helmand province, there has been an almost 80% increase in hospitalised injuries caused by conflict this year. The Health Cluster reported a 40% increase in security incidents from January to April 2013 compared to 2012.

As reported by OCHA in mid-June, 125,692 children <5 suffer from GAM, including 28,650 suffering from SAM.

Updated: 26/11/2013

SYRIA CIVIL WAR

Highlights

25 November: The United Nations stated that it has brokered an agreement for the Government of Syria (GoS) and opposition negotiators to meet for peace talks in Geneva on January 22. However, the Syrian National Coalition stressed that their three preconditions for participation in the planned talks remain in place: the release of prisoners, humanitarian assistance for besieged towns, and that President Assad does not play a role in the new transitional government.

23 November: Extremist opposition groups reported having taken control of Syria’s largest oilfield, thereby leaving the GoS almost completely reliant on imported oil. Most oil reserves are now in the hands of opposition groups, local tribes or Kurdish parties.

22 November: Seven major Islamist opposition groups announced the formation of ‘the Islamic Front’. The coalition does not include Jabhat Al-Nusra or the Islamic State of Iraq and the Levant (ISIL), indicating a further rift between these Al-Qaeda affiliated groups and other Islamist groups. Earlier this week, ISIL urged groups in Syria to join its project to establish an Islamic caliphate in the country.

20 November: The UN General Assembly Rights Committee voted a resolution initiated by Saudi Arabia, which expressed "outrage" at the escalation of the 32-month-old Syrian civil war. The resolution strongly condemned "the continued widespread and systematic gross violations of human rights and fundamental freedoms and all violations of humanitarian law by the Syrian authorities and the government-affiliated shabiha militias."

19 November: The Syrian army announced it is in full control of the town of Qara, located north of the capital in the Qalamoun region. Qara sits on a key supply route from Lebanon to opposition forces around Damascus, as well as on the main north-south highway that links Damascus to Government strongholds Tartous and Lattakia. Heavy fighting in Qara led to large scale displacement, with over 15,000 Syrians having fled to neighbouring Lebanon between 17 and 22 November.

Political and Security Context

Overview: While heavy fighting is ongoing in large parts of the country, GoS offensives are concentrated on three areas: the Qalamoun Mountains, the outskirts of Damascus and Aleppo governorate. Despite Syrian Armed Forces (SAF) gaining momentum in the battle against opposition groups in recent months, armed groups reportedly took control of the largest oil field of the country on 23 November. Meanwhile, another date for the long-delayed Geneva II peace conference was set, with negotiators of the GoS and opposition groups expected to meet for peace talks on January 22.

Armed conflict: Heavy clashes were reported from Aleppo, Ar-Raqqa, Dar’a, Damascus, Homs, and Idlib. However, the fighting is primarily concentrated in the Qalamoun region, Aleppo governorate and around Damascus city.

After the progress of the SAF in Western Ghouta and Southern Damascus, intense fighting moved to Eastern Ghouta, with the SAF imposing a stricter siege on these areas. Fierce fighting on 23 and 24 November killed more than 160 people as opposition groups struggled to break the 6 month siege on Eastern Ghouta.

On 19 November, the SAF reportedly took control of the town of Qara in the Qalamoun area. The mountainous Qalamoun area is of strategic importance because it borders the region in Lebanon through which goods and arms are supplied and it is used by opposition groups as a base for operations around the capital. The city of Qara, where heavy fighting and aerial bombardments began on 15 November, is of specific importance because it lies on the road between Damascus and the central governorate of Homs.

In Aleppo, SAF have redoubled efforts to retake opposition controlled areas since the start of November. Fighting is particularly fierce east of Aleppo city where SAF are trying to cut off opposition held areas in the city from bases in the surrounding countryside. In the last two months, SAF took control of several strategic towns in rural Aleppo, thereby permitting supplies to enter parts of Aleppo city which are under GoS control. On 11 November, opposition fighters called for mass mobilisation to halt GoS advances in the governorate.

Divisions among opposition armed groups: The Islamic State in Iraq and the Levant...
On 21 November, the extremist group took control of Atmeh after ousting a Free Syrian Army (FSA) battalion. This was a strategic loss for mainstream opposition fighters as Atmeh is an important crossing point for goods, weapons and fighters from Turkey into Syria.

A day later, seven major Islamist opposition groups announced the formation of ‘the Islamic Front’. The coalition does not include Jabhat Al-Nusra or ISIL. Earlier this week, ISIL urged groups in Syria to join its project to establish an Islamic caliphate in the country.

At the same time clashes between Kurdish and ISIL fighters continued in Afreen in Aleppo. In Al-Hasakeh, Kurdish fighters progressed in their offensive against Al-Qaeda-linked armed groups in the governorate. On 2 November, Kurdish groups took over several villages and military positions surrounding Ras al-Ain, a heavily contested city bordering Turkey. Kurdish armed groups are now reportedly in control of a stretch of 25 kms along the Syrian-Turkish border.

Regional Security Context: On 19 November, 29 people were killed in a twin suicide bombings targeting the Iranian embassy in Beirut, Lebanon. Responsibility for the attacks was claimed by an Al-Qaeda linked group in Lebanon, Abdullah Azzam Brigades. The group stated it will continue the attacks until Hezbollah withdraws its fighters from Syria. The attack illustrates the heightened security risks in Lebanon as a result of the conflict in Syria. At least 47 people were killed in the northern city of Tripoli after two bombs exploded on 23 August, while a week earlier, a car bomb killed 27 people in Beirut’s suburbs.

International Political Context: On 25 November, the UN announced that the long-delayed peace conference in Geneva will be held on January 22. The opposition Syrian National Coalition (SNC) underlined that two preconditions must be met before the conference takes place: a guarantee that relief agencies are allowed access to besieged areas and the release of political prisoners. In addition, the SNC demands that, in parallel to the peace talks, a separate process should result in a political transition. The main obstacle to peace talks continues to be the role of President Assad in a transition, with the SNC demanding that he be excluded from any transitional government, while the GoS has indicated that it will not enter discussions if this demand is upheld.

Divisions in the opposition, doubts about the government’s commitment to the conference and deciding whether key countries such as Iran and Saudi Arabia should take part have all prevented the peace talks from taking place earlier.

On 20 November, the UN General Assembly Rights Committee voted a resolution initiated by Saudi Arabia, which expressed “outrage” at the escalation of the Syrian civil war. The resolution strongly condemned “the continued widespread and systematic gross violations of human rights and fundamental freedoms and all violations of international humanitarian law by the Syrian authorities and the government-affiliated shabiha militias.” Support for the resolution decreased since 2012, when 135 countries voted in favour, compared to 123 currently.

Humanitarian Context and Needs

Revised estimates indicate that the total number of people in need in Syria has increased to 9.3 million, up from the April estimates of 6.8 million. A recent Syrian Centre for Policy Research study on the socio-economic impact of the crisis estimates that over half the population now lives in poverty, of whom around 4.5 million live in extreme poverty (i.e. are unable to fully meet their basic needs).

Displacement: An estimated 6.5 million Syrians are internally displaced within the country with the highest concentration of IDPs in the governorates of Aleppo, Rural Damascus, Homs, Idlib, Tartous, Hama and Deir-ez-Zor. As of 21 November, the total number of Syrians registered and waiting to register as refugees outside of Syria stands at 2,248,000. Over 824,000 Syrians are registered or awaiting registration in Lebanon (government estimates 1.3 million Syrians in total, including a large number of Syrian migrants), around 553,000 in Jordan (government estimates 600,000 Syrians in total), over 522,000 in Turkey, 207,000 in Iraq, and over 128,000 in Egypt (government estimates up to 300,000).

Restrictions to entry remain in place, particularly in Egypt, Jordan, Iraq and Turkey. Several Syrians have reportedly been denied entry to Greece and Bulgaria, forcing them to return to Turkey.

Access: In besieged and hard to reach areas, shortages of food and medicine are creating life-threatening situations. On 18 November, a local council in Homs, the Homs Reconciliation Committee, established an agreement between parties to the conflict, which explicitly acknowledges the right to humanitarian assistance of the civilian population in Al Wa‘er neighbourhood in Homs City and the obligations of both parties to not deny access to parties providing humanitarian assistance. The Al Wa‘er neighbourhood has been under siege since the start of the year.

Access has remained severely limited throughout the country, with active fighting, bureaucratic impediments, road blockages, and a proliferation of non-state actors controlling transit routes continuing to slow or stall the delivery of humanitarian assistance. International organisations have identified over 140 hard to reach areas, where access is limited due to high levels of conflict or lack of GoS permission. ISIL, who controls parts of northern Syria, has put tight restrictions on relief work including a ban on women carrying out work.

Health and Nutrition: On 11 November, WHO announced that the number of confirmed polio cases in Syria now stands at 13. Despite a large scale, ongoing vaccination campaign, the risk of further spread of the wild poliovirus across the region is considered to be high given the current situation in Syria, frequent population movements across borders in the region and the immunisation level in key areas. The health system has been severely affected by over 2 and a half years of conflict and IFCRC reports that populations living in contested areas of Aleppo, Damascus suburbs, Deir-ez-Zor and Homs are most affected due to the lack of available health services and health professionals.

Malnutrition cases were reported in Hama, Homs, Aleppo, Rural Damascus, Quneitra, Deir-ez-Zor, Idlib and Dara’a. As the health system has limited experience with malnutrition, it is likely that the issue is underreported.

Shelter: A large percentage of the IDP population is residing in inadequate shelter, which does not offer sufficient protection against rain and cold. In addition, at the start of October, the GoS withdrew part of the subsidy on fuel, increasing the price by 25% (SYP
20 per litre), making it even more difficult for households to access fuel needed for heating, transport and cooking.

Food security: Even before the subsidy cuts, a large number of the population were unable to generate enough income to pay for basic needs. An assessment in the northern governorate of Idlib found that only 20% of households assessed had a regular source of income. Average monthly income was assessed at USD 29, while the costs of food alone stand at USD 37. The absence of GoS price controls puts further pressure on household income. The wheat planting season started in October, but productivity is severely hampered by the lack of inputs and displacement.

Updated: 26/11/2013

Yemen Conflict, Food Insecurity

**Highlights**

As of late November, suspected al-Qaeda militants continue their campaign across Yemen, with a recent scaling up of attacks in the south and southeast of the country. On 24 November, three policemen were killed and two others injured in an attack on a checkpoint in the southern town of Seyoun. The attackers were ostensibly al Qaeda affiliated, although no one has taken responsibility for the attack to date.

22 November: Following several weeks of heavy clashes between Shia Muslim Houthi rebels and their Sunni Muslim Salafi rivals in the northern town of Damaj, a third ceasefire came into effect. Two previous government-brokered ceasefires reached on 4 and 10 November failed to stop the fighting as they were violated only hours after they came into effect. Tensions reportedly remain high in the area and humanitarian actors continue to face large access constraints due to insecurity. The needs and damages remain uncertain. Fighting broke out as Houthi fighters accused Salafi rivals of recruiting foreign fighters to prepare an attack against them.

22 November: In two separate incidents, a Yemeni parliament member in Sanaa was killed in a drive-by shooting, and a convoy carrying the United Nations’ envoy to Yemen was attacked by gunmen, the latter causing no injuries or damage.

**Political and Security Context**

Political context: Yemen remains highly strategic for the US in its efforts to contain threats from al-Qaeda affiliated militants and separatist tribes and for Saudi Arabia’s access to the nearby sea where oil tankers pass. The US, supported by Yemeni authorities, continues its drone strike campaign against militants.

Nationally, Yemen is undergoing a political transition process, which is aimed at opening the way for fully democratic elections in February 2014. The National Dialogue Conference (NDC), aimed at finding a common political agreement and making recommendations for a new constitution and voting system was due to complete its work on 19 September, but has been postponed on several occasions due to lack of agreement. Despite numerous protests and violent incidents in Sana’a and Aden governorates, all 565 NDC participants have agreed to install Yemen as a federal state. Southern secessionists wish to divide Yemen into two regions, giving the south significant control over its own affairs, while northern parties favour a multi-region federation.

Participation of southern separatists remains fragile with threats to withdraw support to NDC, despite government assurances that the future of the south will be thoroughly discussed. In late August, Yemeni authorities apologised to southern separatists and northern rebels for wars against them, in an effort to encourage their continued participation in the NDC. On 9 October, the southern separatist al-Hirak and northern Shia al-Houthi movements staged a sit-in protest over a lack of consensus on the future of their respective regions and demanded approval of a post-NDC roadmap before agreeing to any resolution.

The Southern Movement will continue to boycott the final plenary unless the south is given the right to self-determination and the southern issue is resolved. The Houthis are reportedly insisting that victims of the Sa’adah wars be provided compensation. The ongoing boycott indicates the extent of differences between the Houthis, the Southern Movement, and the broader NDC. Given the extent of the divisions, it is unlikely that major solutions will be found, particularly regarding the north-south issue, within the current time frame allotted to the NDC.

Conflict patterns: Yemen currently faces three concurrent security challenges: the presence of al-Houthi militants in the north, southern secessionists, and the increasing presence of Al-Qaeda in the Arabian Peninsula (AQAP) militants throughout large portions of the country. In addition, urban centres of the west and central governorates have seen spates of civil unrest.

On 30 October, heavy clashes broke out between Shia Muslim Houthi rebels and their Sunni Muslim Salafi rivals in the northern town of Damaj. Shelling overnight caused a self-reported 100 deaths on the Salafi side. The total toll remains uncertain, as the more than 100 reported dead do not include Houthis, who have not revealed their casualty figures. On 16-17 November, unconfirmed reports indicate that eight people were killed and more injured by shelling in the area.

On 22 November, a third ceasefire came into effect in Damaj, according to official sources. Two previous government-brokered ceasefires reached on 4 and 10 November failed to stop the fighting as they were violated only hours after they came into effect. Tensions remain high in the area and humanitarian actors continue to face large access constraints due to insecurity. The needs and damages hence remain uncertain. Reports indicate that three villages in the area have run short of food, water and medicine.

The ICRC reported last week to have gained sporadic access to the area during the temporary lulls in fighting, enabling them to evacuate more than 100 casualties on three different occasions, as well as providing medical supplies to the town.

Fighting initially broke out as Houthi fighters, who control most of the area, accused Salafi rivals of recruiting foreign fighters to prepare an attack against them. The Salafis maintained that the foreigners are students who travel from abroad to study Islamic theology at Dar al-Hadith academy. The academy and student dormitories were allegedly the main targets for the first Houthi attacks. Tribal clashes over scarce resources
frequently result in casualties. The recent escalation comes despite a year-long ceasefire agreement reached in Amran between tribesmen loyal to the Al-Houthis and tribesmen loyal to the Salafi Al-Anmar family on 14 September.

A confrontation between qat farmers and government forces over the exploration of new water wells broke out on 6 October in Wadi Al-Ghail of Al-Qaeda district, in Ibb governorate. Water cuts in Al-Qaeda district, which occasionally last for two months, force locals to find other solutions including purchasing water at a high cost or bringing it from Dhi Al-Sifal district by car. The six day drilling operation has reportedly resumed, with the support of ten military vehicles stationed in the area to protect the site.

**Safety and Security:** Suspected al-Qaeda militants continue their campaign across Yemen, with a recent escalation in the south and southeast of the country. On 24 November, three policemen were killed and two others injured in an attack on a checkpoint at the entrance to the southern town of Seyoun, according to official sources. The attackers were ostensibly al-Qaeda affiliated, although no one has taken responsibility for the attack to date.

In two separate incidents on 22 November, a Yemeni parliament member in Sanaa was killed in a drive-by shooting, and a convoy carrying the United Nations’ envoy to Yemen was attacked by gunmen, the latter causing no injuries or damage.

On 18 November, eight policemen were reportedly killed in an ambush near an army checkpoint close to the Belhaf gas export terminal, in Southern Yemen. Attacks on pipelines feeding the port have been regular and interrupted exports earlier this year. No one has yet claimed the attack but the gunmen were believed to be members of al-Qaeda in the Arabian Peninsula (AQAP).

On 20 September, at least 31 Yemeni soldiers and policemen were killed in attacks in Al-Shabwa governorate, the deadliest attack since May 2012, when a suicide bomber killed more than 90 soldiers at a parade in Sana’a. The Ministry of Interior is preparing to deploy more soldiers and security forces to prevent attacks on civilians.

Meanwhile, counter-terrorist campaigns are ongoing. Since late July, drone attacks have killed at least 60 people in Yemen. In the latest event, as reported by government sources on 25 November, 12 suspected al-Qaeda militants were killed in an air strike in southern Yemen in last week. On 19 November, a drone strike allegedly undertaken by the US killed three AQAP fighters in the Ghayl Bawazer area near Mukallah, the provincial capital of the eastern province of Hadramout, where AQAP has been regrouping over the past year. Five suspected al-Qaeda fighters were killed by two drone strikes in Yemen’s southern province of Abyan on 7 November.

Islamist militants were driven out of former strongholds during the 2012 military offensive carried out by the US-backed Yemeni army. The Islamists have since allegedly regrouped and continue fighting to set up an Islamist State in eastern Yemen.

Local security forces have been on high alert since early August amid fears of an imminent attack by al-Qaeda in Sana’a. Earlier reports indicated that al-Qaeda militants entered Sana’a from the Hadramout, Abyan, Marib, and Al-Shabwa governorates, potentially planning a large-scale terrorist bomb attack. The Ministry of Interior has bolstered security measures at government installations, the presidential palace, the airport, embassies, foreign installations, and the Mövenpick Hotel, which is hosting the NDC. On 6 October, one person was killed in what was reported to be a failed attempt to kidnap the Ambassador of Germany. In response, several diplomatic missions suspended activities outside their embassies.

There is a high risk of abduction of foreigners, particularly in large cities, including Sana’a. There have been nine abductions/attempted abductions of expatriates in Sana’a since February 2013.

**Humanitarian Context and Needs**

An estimated 13.1 million people (55% of the population) in Yemen needs humanitarian assistance, according to OCHA.

**Displacement:** As a result of widespread conflict, according to the UN in early November, almost 307,000 IDPs remain in Yemen’s north, including Sana’a. Improved security has allowed 162,000 IDPs to return to their areas of origin in the southern Abyan governorate and neighbouring areas. Further returns are ongoing, according to UNHCR, despite authorities’ challenges in meeting the needs of these returnees.

As of 8 November, more than 62,000 asylum seekers, refugees and migrants have arrived in Yemen from the Horn of Africa this year, according to UNHCR. Although this number marks a decrease compared to figure for the same period last year, 88,533, the Gulf of Aden remains one of the world’s most travelled sea routes for mixed migration, UNHCR reports. Moreover, the overall number of asylum seekers, refugees, and migrants in Yemen has been rising for the past six years. The large majority of people arrived are from Ethiopia (51,687) and Somalia (10,447). The latter group is automatically recognised as refugees by the Yemeni authorities.

UNHCR states that Yemen hosts more than 231,000 refugees in total. According to IOM, 22% are women and girls who have been victims of repeated gender-based violence.

Yemen requested assistance from IOM on 5 July in a potential repatriation of 200,000 Yemeni migrant workers forced to leave Saudi Arabia as part of a crackdown on undocumented migrants. Despite a Saudi amnesty for undocumented migrants that was scheduled to expire in early July and was extended until November, the government reports that approximately 200,000 people have returned to Yemen since April. IOM reports that over 108,000 returns were between June and August. The majority of returnees are undocumented migrant workers with daily arrivals numbering 600-700 people in September, with most traveling through the Al Tuwal border crossing in Hajjah governorate. According to local sources, 300,000 to 500,000 people could ultimately be deported to Yemen as a result of the policy.

**Disaster:** Heavy rains and flooding starting in mid-August affected 26 districts in nine governorates of Yemen. The number of affected has reached 50,000 people in southern and central regions. Since mid-August, 37 people have been killed. Affected governorates include Taizz, Hajjah, Al Hudaydah and Ibb, and the Arqa area between Al-Shabwah and Abyan governorates. Though information remains limited, there are reports of displacements and loss of livestock, livelihoods, and infrastructure in several regions of...
Yemen. In some areas, scarcity of drinking water has been reported. The flash floods had a severe impact on three IDP camps near Haradh in Hajjah governorate, affecting about 12,000 people and destroying half the tents.

**Access:** Information about humanitarian needs remains difficult to ascertain due to humanitarian access being hampered by insecurity and the risk of abduction of aid workers. Since the start of the NDC, civil disobedience campaigns have disrupted humanitarian work and educational institutions in southern Yemen.

**Food Security:** As of early November, the total number of food insecure people in Yemen is estimated at 10.5 million, amounting to nearly 45% of the population, according to WFP and OCHA. WFP reported a decrease in the number of severely food insecure people, from five million people identified by the 2012 Comprehensive Food Security Survey to 4.5 million people in September 2013. Food security is generally better than the acute 2011 figures, when conflict significantly disrupted food access. Despite the national trend of decreasing food insecurity, some parts of the South, particularly Abyan and neighbouring Al-Shabwa were reportedly worse in June 2013 than in 2011. Food security conditions are also of major concern in adjacent governorates of Aden and Lahij, where 90% of households are food insecure and 30% severely food insecure.

The primary underlying causes of food insecurity are extreme poverty, high unemployment, volatile food and commodity prices, compounded by conflict and insecurity. Populations of greatest concern include the displaced or recently returned.

According to FAO, recent surges in prices that reached their highest level since 2011 in April are likely due to conflict in several southern areas.

Despite the below-average March-May rains in the main cropping areas of the west, the preliminary crop production estimates suggest that the 2013 cereal harvest is forecast to be 13% higher than the five-year average.

Recent reports indicate that the desert locust situation has further deteriorated in Yemen and is potentially dangerous to the crops, especially given limited survey control operations, which are heavily constrained by insecurity. Most infestations are along the foothills near Marib and Bayhan, but important populations are present in remote and isolated areas north of Wadi Hadramout and on the edge of the Empty Quarter between Al Abr, Hazar and Thamud. Since Yemen imports up to 90% of its staple foods, the locusts are not expected to have a large impact on domestic food prices and availability.

**Health and Nutrition:** A collapse of public services following the civil unrest in 2011 severely disrupted access to health services, clean water, and basic sanitation. As of November, the UN reported that an estimated six million people did not have access to health care across the country. In 2012, 170 children died from measles.

As of 15 October, UNICEF reported that 1,060,000 children <5 are estimated to be suffering from acute malnutrition, of whom 279,146 suffer from severe malnutrition. Previously, UNHCR reported that 998,000 children <5 are acutely malnourished, with the 15% emergency threshold exceeded in six governorates.

**Political and Security Context**

**International and Regional Context:** On 20 November, six mortar shells hit near the border between Iraq and Saudi Arabia while the attack has been claimed by an Iranian-backed Iraqi Shia armed group. According to a spokesman for the group, the aim of the assault was to prevent Riyadh from interfering in Iraq. While Baghdad denied any involvement, Iranian authorities have not commented on the attack.

**20-25 November:** Over last week, the country was again hit by numerous militants’ attacks that mainly targeted Sunni places after several Shi’ite targets were struck the previous week. According to first estimates, some 150 people were killed and hundreds more injured in attacks that largely hit the capital Baghdad and its area, with smaller scale bombings occurring in other parts of the country, notably the northern city of Mosul. To date, at least 500 people have been killed in violence across Iraq this month.

As of 20 November, over 206,000 people had crossed into Iraq from Syria with a surge in arrivals since mid-August according to UNHCR.

**18-20 November:** According to the authorities, recent flooding after three days of heavy rains in central and southern Iraq – notably in main urban centres Baghdad, Nasiriyah, Diwaniyah and Hillah – killed at least 11 people. To date, there is no available information on numbers of affected while the flooding also triggered some small-scale protests over the authorities’ response.
an Iraqi Shi'ite militia group al-Nujaba'a, an umbrella movement including Iraqi Shi'ite militants who have crossed into Syria to fight alongside troops loyal to Syrian President al-Assad, officially stated that it would attack US interests in Iraq and the region, if Washington carries out a military strike on Syria.

**Political Context:** Escalating violence in Iraq is largely linked to the country’s long-running political dispute between the authorities and armed militias opposing the allegedly sectarian policies of the Shia-led Government. Since the start of 2013, the widespread discontent of the Sunni Muslim minority has fuelled unrest, with tensions at their highest since US troops left the country two years ago.

As reported by Human Rights Watch (HRW) on 15 November, Iraqi security forces have been closing off majority Sunni neighbourhoods, essentially shutting inhabitants inside, raiding homes, and instigating mass arrests prior to the Muslim holy month of Muharram. While largely aimed at limiting attacks on Shia groups on Ashura, the day which marks the climax of the Mourning of Muharram, these repressive measures further illustrate the authorities’ difficulty in preventing the country from sliding toward further sectarian violence.

On 4 November, the authorities passed a new election law, opening the way for the parliamentary polls to be held in April 2014 and alleviating concerns that the parliamentary elections would be delayed because of the rising insecurity. The voting on the election bill had been long delayed because of ongoing dispute between the central authorities and ethnic Kurds, who run their own region in the north. The upcoming general elections are seen as a crucial test of the country’s political stability, amid growing sectarian strife.

In April, the provincial or governorate elections, the first ones held since the departure of US troops, served as a proxy indicator of the country’s stability ahead of the 2014 national elections. Although it failed to win a majority in any district, the current Prime Minister’s State of Law coalition came top in the elections.

**Security Context:** In 2013, violence has surged in Iraq, bringing the country closer to general destabilisation due to increasing sectarian tensions between Iraqi Shi'ite and Sunni Muslims and Kurds. The ongoing violence is increasingly putting pressure on Iraqi authorities who are blamed for their inability to diffuse the sectarian conflict while the Syrian conflict is reinforcing the militants. Most observers expect violence to increase ahead of next year’s elections.

Amid reinvigorated Sunni militancy in the country, deadly violence is affecting large parts of the country with most attacks claimed by Islamic State in Iraq and the Levant (ISIL), an Iraqi Sunni al-Qaeda affiliated militant group which reportedly relies on strongholds in Anbar, Nineveh, Kirkuk, most of Salah ad Din, and parts of Babil, Diyala, and Baghdad areas.

According to the monitoring group Iraq Body Count, as of early November, over 7,000 people have been killed in violence in Iraq so far this year with the country witnessing levels of violence unseen since 2008, amid the rising activism of Islamist armed groups.

According to the UN, an estimated 1,000 people were killed and over 2,000 wounded in September with Baghdad, northern, northern-central, and western areas the most affected.

The Baghdad area alone accounted for 89% of civilian deaths. In 2013, July was the deadliest month to date with 1,057 killed and 2,326 wounded, the highest casualty numbers recorded in Iraq since April 2008.

Over the past weeks, attacks have largely targeted military facilities and checkpoints as prime targets, but also public places such as cafes and markets. To date, at least 500 people have been killed in violence across the country this month. Over last week, the country was again hit by numerous militants’ attacks that have mainly targeted Sunni places after several Shi’ites targets were struck the previous week.

On 25 November, attacks across the country killed at least 46 people with two bombs exploding outside a cafe in Baghdad, killing at least 23 people and injuring dozens. Two attacks occurred earlier on the same day around Baghdad: a suicide bombing killed three and wounded seven security officers at a checkpoint, northeast of the capital, and a roadside bomb killed two and wounded four more in the mainly Sunni district of Doura in the south of the capital. Separate attacks hit the northern city of Mosul where nine were killed, the city of Baquba north of Baghdad while a former Sunni MP was gunned down in the city of Nasiriyah, south of the capital. On 23 November, a suicide bombing killed at least nine people and wounded 54 in the town of Tuz Khurmato, in the north of the country. On 22 November, 23 people were killed and at least 33 wounded in bombings and shootings across the country, with the deadliest attack that killed six occurring in the Doura neighbourhood in southern Baghdad. Other attacks on that day hit the Sunni neighbourhood of Tarmiya in north Baghdad and Sunni mosques in the southern and western outskirts of Baghdad. On 21 November, a car bomb exploded in Sadiya, northeastern Iraq, killing 25 people and injuring over 30 while three bombs killed seven people and wounded 18 in Baghdad’s western Amiriya district. On the same day, four security forces personnel were killed and eight wounded in a suicide bomber attack at a checkpoint north of the capital while two more people were killed in an explosion in Mosul. On 20 November, seven bombs exploded across Baghdad in predominantly Shi’ite neighbourhoods, including the deadliest in central Sadiya area, killing 28 people and injuring at least 65 people.

In mid-November, Iraq was marred by attacks against Shia groups while the latter were celebrating the Mourning of Muharram. On 17 November, at least 21 people were killed and an additional 45 injured in a series of at least five blasts striking Sunni and Shia neighbourhoods in an area spanning from Sadr City in northeastern Baghdad to the western suburb of Radwaniyah of the capital. Across the country, according to local sources, at least 54 people were killed and 114 wounded in assaults on that day. The string of attacks included a suicide bombing that hit a religious procession in a Shia-majority area in the city of al-Sadiya of the religiously mixed Diyala province, north of Baghdad, coordinated blasts in the town of Hafriyah, south of the capital, and bombings in the northern city of Kirkuk. On 13 November, at least 19 people were killed in attacks targeting security forces and Shi’ite pilgrims in the country, including in a blast against a police checkpoint in the town of al-Alam near northwestern Tikrit and roadside bombs in northeastern Baquba, the capital of Diyala Governorate.

On 8 November, at least 13 people were killed and dozens more injured in several attacks across the country, including eight in a car bombing in the northern city of Mosul, four in a roadside bomb blast in a Sunni area in western Baghdad, and one in an indiscriminate
shooting against a bus carrying Shi'ite pilgrims near Balad, north of the capital. Although no group claimed immediate responsibility for the attacks, the attacks were largely attributed to ISIL. On 7 November, two coordinated suicide bombers attacked an Iraqi military base in Tarmiya, north of Baghdad, killing at least 16 soldiers while two other soldiers were killed in a separate car blast in the western province of Anbar, which borders Syria and is reportedly a stronghold of ISIL. A further eight people were killed in attacks across the country, including against a Shi'ite neighbourhood in Baghdad. On 6 November, a suicide bomber attacked a police station in a village north of Baquba, the capital of northeastern Diyala province, killing at least six people. In separate attacks on the same day, a policeman was shot dead in Baghdad's Sadr City district, and four people were killed in a roadside bomb blast in the Saba al-Bour area, north of the capital. No group has claimed responsibility for the attacks.

On 29 October, at least 11 military and police officers were killed and 19 wounded in a double suicide bombing outside a Sunni militia leader's house in northern Baghdad. In a separate incident, in the northern city of Mosul, capital of the Sunni Nineveh province, a suicide bomb killed at least eight people. On 27 October, a string of car bombings, a blast at a market in Baghdad, and a suicide attack in Mosul killed at least 62 people. Over this week, an additional 33 people were killed in attacks mainly targeting Shi'ite areas across the country and claimed by ISIL.

Iraqi Kurdistan Political Context: While tensions persist between central authorities in Baghdad and in Kurdistan, both sides have made attempts to move closer as exemplified by the passing of the new election law in early November. Better relations with the Kurds should help ease pressure on Iraq's Shi'ite leadership, which is facing increased sectarian strife that it blames on Sunni Islamist insurgents.

In September, Kurdistan's main opposition party came in second in the semi-autonomous region's parliamentary election, beating the Patriotic Union of Kurdistan (PUK) while the Kurdish Democratic Party (KDP) of regional President Barzani came largely ahead. Since 2005, KDP and PUK have ruled through a coalition government as part of a wider deal which has seen them divide up posts in Irbil and Baghdad. As of late October, it was unclear how or if the results would affect the long-standing power-sharing agreement.

The regional Government delayed local presidential elections to 2015, extending the term of Kurdish leader Barzani, a move that the opposition has denounced as illegal.

Kurdish Regional Security Context: On 16 November, President Barzani of Iraqi Kurdistan called on Turkish Kurds to back the fading peace process with Ankara in his first visit to the Turkish southeast in two decades, ostensibly showing his support to Prime Minister Erdogan. Amid shared concerns over the activism of Kurdish militias in Syria that announced in mid-December their wish to establish a regional interim administration on the model of the Iraqi Kurdistan, Barzani and Erdogan are interested in settling the issue of the stalled peace process in Turkey. Iraqi Kurds are also concerned over retaining the regional leadership of the Kurds from the Syrian Democratic Union Party (PYD) that has links to the Turkish Kurdish Workers’ Party (PKK). While Barzani was calling for more Kurdish support to Ankara, a counter rally by the pro-Kurdish Peace and Democracy Party (BDP) was denouncing Ankara’s regional policies in Diyarbakir, the main city of Turkish Kurds.

To date, the withdrawal of PKK militants from Turkey to Iraqi Kurdistan had stopped, with fighters citing failures by the government to take steps agreed under the now stalled peace process that has not moved forward since the March ceasefire declaration. Despite the start of the withdrawal on 14 May, the Turkish authorities stated in August that only 20% of PKK fighters had left Turkey, and they were mostly women and children. On 15 November, the eve of Barzani’s visit to Turkey, the Turkish authorities reported that Kurdish militants attacked a military convoy near the Syrian border in one of the most serious breaches of the ceasefire to date.

The Kurdish problem continues to be a regional one with the Syrian conflict largely impacting the situation of Kurds in Turkey and Iraq. While the arrival of former PKK insurgents is likely to strain already tense relations between the regional Kurdish authorities and Baghdad, it remains unclear how the withdrawal of PKK groups from Turkey will impact on the Syrian civil war where armed Kurdish groups have been increasingly active, pursuing their own political agendas. While a senior Iraqi Kurdistan official indicated in August that Iraq’s northern Kurdistan region had no plans to send troops to Syria to defend fellow Kurds as fighting between Kurds and Islamist anti-government forces in northern Syria continues, the region seems to become increasingly dragged into the Syrian conflict while various regional Kurdish groups try to assert transnational leadership of the Kurds.

On 27 October, Syrian Kurdish armed groups captured the Yaaroubiyeh post in northeastern Syria after four days of clashes with jihadist groups, including Jabhat al-Nusra and ISIL. An Iraqi intelligence official confirmed that Kurdish rebels now hold the crossing point, one of two main crossings with Iraq, adding that Baghdad has brought reinforcements to the area. According to local reports, Iraqi forces were involved in the fighting near Yaaroubiyeh, using troops and artillery to secure victory for Syrian Kurdish militias associated with the PYD.

In late September, militants launched a coordinated attack on the headquarters of the security services in the capital of Kurdistan, killing 11 people in the first major assault in the relatively calm area since 2007. The blasts occurred one day after results of the region’s parliamentary elections were announced. ISIL claimed responsibility for the attack stating that it was carried out in revenge for the region’s support for Kurds fighting Islamists in Syria. ISIL has claimed responsibility for attacks on both sides of the border and has fought Kurds affiliated with the PYD.

Humanitarian Context and Needs

Displacement: UNHCR has warned that the significant increase of sectarian violence across Iraq threatens to spark a new internal displacement of Iraqis fleeing insecurity. Since the start of 2013, bombings and rising sectarian tensions have displaced 5,000 Iraqis, with people mostly fleeing from Baghdad into Anbar and Salah Al Din governorates, and caused displacement in Diyala and Nineveh governorates.

As of September 2013, an estimated 1.13 million Iraqis were displaced in Iraq, according to local sources, though figures remain difficult to ascertain. Over 467,000 IDPs, returnees, and squatters reportedly live in over 382 settlements on public land or in public buildings with limited access to basic services.

Over 68,000 Iraqis have returned from Syria since mid-July 2012, with Baghdad receiving...
the largest number. Syrian refugees continue to cross into Iraqi Kurdistan through the
Peshkabour crossing in Duhok governorate, following the re-opening of the border on 15
August after a closure in mid-May. As of 20 November, over 206,000 people had crossed
into Iraq from Syria with a surge in arrivals since mid-August. Between mid-August and
early October, an estimated 60,000 people, mainly women and children, had entered into
Iraq from Syria. As of mid-September, the flow of Syrian refugees to Iraqi Kurdistan
remained steady at 800-1,000 people per day, according to UNHCR. The rate is consistent
with earlier flows in April and May 2013, prior to the closure of the Fishkhabour border
crossing.

According to local reports, the Iraqi authorities have been attempting to limit the influx to
3,000 refugees allowed to cross per day. To date, Kurdistan hosts over 90% of these
refugees.

The situation at Domiz camp, in northwest Iraq’s Dohuk Governorate, is especially
worrying. The camp houses over 70,000 Syrian refugees in critically overcrowded
conditions. Another 90,000 refugees are scattered in and around urban centres in Iraqi
Kurdistan while several camps and centres are currently under construction in the
Kurdistan region, many of which are on former military bases with a danger of unexploded
ordnances, mines, and other explosive weapons.

**Disaster:** According to the authorities, recent flooding after three days of heavy rains in
central and southern Iraq – notably in main urban centres Baghdad Nasiriya, Diwaniya
and Hilla – killed at least 11 people on 18-20 November. To date, there is no available
information on numbers of affected while the flooding also triggered some small-scale
protests regarding the authorities’ response.

**Access:** Although humanitarian access is less restricted, security threats for international
staff remain high, particularly in Baghdad, the north, the central governorates, and the
Disputed Territories. According to reports, access to Al Qa’im refugee camp remains
difficult, though missions can be carried out by helicopter.

**Health:** Overcrowding in Domiz camp is impacting health and sanitation, which is already
below humanitarian standards, with inadequate water and sanitation facilities increasing
the risk of water borne diseases. Measles has been reported in new camp arrivals.

**Updated: 26/11/2013**

**MYANMAR INTERNAL UNREST, FLOODS**

**Highlights**

**21 November:** Myanmar authorities rejected a UN resolution urging it to grant
citizenship to the Rohingya Muslims, accusing the UN of encroaching on its
sovereignty. The Government continues to officially state that the estimated 1.1 million
Rohingya Muslims are migrants from neighbouring Bangladesh. According to the UN,
Rohingya Muslims are subject to many forms of persecution, discrimination and
exploitation in Myanmar.

**Political and Security Context**

**Political Context:** On 15 November, the authorities released a new group of detained
activists, including the prominent Karen women human rights activist Naw Ohn Hla, in an
tempt to show goodwill in the context of the ongoing peace talks with several armed
insurgent movements. It is the fourth presidential amnesty since the start of 2013. The last
such moves allowed for the release of members of ethnic minority armed groups with
whom the government is seeking peace deals. Against this background, President Thein
Sein reiterated his promise made in July to free all prisoners of conscience by end 2013.

In mid-November, sources within the umbrella organisation representing several ethnic
groups reported that a new round of peace talks with the authorities is due in December. In
eyar November, according to local reports, seventeen ethnic armed groups attended a
conference in northern Kachin state and were reportedly close to signing a comprehensive
agreement that may be a first step toward a nationwide ceasefire.

Since August, central authorities have made progress toward the pacification of Myanmar,
signing several ceasefire agreements with various insurgent groups representing ethnic
minorities. Against this background, and although violence flared up in parts of Myanmar in
September and October, the government still plans to hold a ceremony at which an alleged
*nationwide ceasefire*, promised by President Thein Sein in July, would be signed with the
country’s many armed militant groups.

On 10 October, authorities signed a fresh peace deal with Kachin rebels. The deal, which
followed three days of negotiations, is aimed to open the way for political dialogue and end
the conflict in Kachin. Initially, a seven-point peace agreement was achieved between the
Government and the Kachin Independence Organisation (KIO) in May. The KIO, seeking
greater autonomy for the one million Kachin people, is essentially chairing the alliance of
11 ethnic armed groups, the United Nationalities Federal Council (UNFC). Fighting between
the Government and the Kachin Independence Army (KIA), the armed wing of the KIO,
reigned in June 2011 after a 17-year old ceasefire crumbled.

In early August, the All Burma Students’ Democratic Front, a once outlawed student
movement, signed a state-level ceasefire agreement with Karen state government
representatives. The deal was seen as a step toward broader national reconciliation. In
mid–June, an agreement to push ahead with a national ceasefire between authorities and
the Union Peace-Making Committee and Karen National Progressive Party, representing
the Red Karen in Kayah state, was reached.

**Security Context:** On 17 October, several small bombs exploded in northeastern
Myanmar in Namkham, a town in Shan state bordering China, where ethnic groups have
been fighting government forces. These incidents are the latest in a string of low scale
attacks that have been hitting the country since the start of October. The explosions killed
one person and injured another two. On 14 October, a rudimentary time-bomb exploded in
a hotel in Yangon, wounding one foreign tourist. Although authorities have suggested that
these explosions are part of a coordinated series of bomb attacks across Myanmar by a
group targeting tourist haunts, a Buddhist temple, and other public places, no clear
connection between the attacks has yet been established. Moreover, it is unclear if the
attacks are related to ongoing inter-communal strife or the protracted insurgencies
affecting parts of the country. Since 11 October, multiple blasts have been recorded across the country, leaving at least four dead and several injured.

In June and October 2012, sectarian confrontations between ethnic Rakhine Buddhists and the Muslim minority shook western Rakhine state, displacing tens of thousands of people. According to reports, clashes between Buddhists and Muslims since June 2012 have killed at least 237 people, including 192 in Rakhine state. In recent weeks, human rights infringements were reported, and tensions remained high with authorities imposing restriction measures on the displaced Muslim minority in an increasingly tense local context.

Multiple violent incidents have been reported with fresh inter-communal violence between Buddhists and Muslims surging near Yangon in early October and in Thandwe, a coastal township in western Rakhine state, in late September where it led to casualties.

In August, outbreaks of communal violence were reported from remote Htan Kone in Myanmar’s northern Sagaing region while several communitarian incidents were reported from Rakhine’s Thandwe, Pauktaw, and Mrauk-U townships in July and June. On 20 July, authorities eventually lifted the state of emergency imposed around Meikhtila where heavy clashes and attacks, which resulted in 44 people killed and over 70 injured, occurred in March and April. Several thousands of people are still displaced in the area as of October.

Military Operations: On 18 November, Kachin campaign groups called for an immediate end to clashes between government troops and the Kachin Independence Army (KIA), violence that has reportedly affected and effectively trapped an estimated 2,300 people, including children and IDPs, with limited food and shelter in the remote Bhamo-Mansi area of Kachin state, near the northern border with China. According to sources within Kachin armed groups, clashes have been ongoing in the area since October, but the violence would not derail the tentative peace process.

Between 22 and 28 October, violent clashes had already been reported from Kachin state’s Mansi township between government troops and KIA. Renewed fighting happened less than two weeks after authorities and Kachin insurgents signed a fresh ceasefire in mid-October. No report on casualties is available to date.

Heavy fighting in northern Kachin state and in the northern part of neighbouring Shan state was reported in September as the authorities reinforced their troops in these areas. Local and international organisations reported various human rights abuses being committed in Kachin state.

Humanitarian Context and Needs

Displacement: As reported by OCHA in October, over 649,000 people are currently internally displaced in Myanmar because of violence.

In western Rakhine state, an estimated 143,000 people, mainly Rohingya Muslims, are displaced because of inter-communal violence between Rakhine Buddhists and the Muslim minority that occurred in June and October 2012. According to reports from human rights groups, Rohingya Muslims face ongoing tension, abuses and movement restrictions and a large part is considered crisis-affected and needing humanitarian assistance. According to the UN, the Muslim minority in Myanmar is subject to many forms of persecution, discrimination and exploitation.

On 21 November, Myanmar authorities rejected a UN resolution urging it to grant citizenship to the Rohingya Muslims, accusing the UN of encroaching on its sovereignty. The Government continues to officially state that the estimated 1.1 million Rohingya Muslims are migrants from neighbouring Bangladesh who are excluded from citizenship under the 1982 Citizenship Law.

Rohingya Muslims, many of whom have been in Myanmar for generations, are also rejected by neighbouring Bangladesh and are therefore stateless. To date, the majority of Rohingyas are also denied refugee status by the Bangladeshi authorities. While an estimated 30,000 Rohingyas live in official camps where they are assisted by aid agencies, another 200,000 refugees reside in unofficial camps or Bangladeshi villages where they get little to no humanitarian assistance and almost no protection from abuses.

In early November, UNHCR reported that an increasing number of people, at least 1,500 over the last week of October, from Rakhine state, mainly Muslims, are setting out to sea on smugglers’ boats from the Bay of Bengal. Although numbers remain difficult to ascertain, such forced departures often result in disasters as boats capsized.

In central Mandalay region, near Meikhtila, an estimated 5,500 people are displaced following violence in March and April.

An estimated 100,000 people have been displaced by conflict across Kachin and northern Shan states, including over 53,000 in areas beyond government control. Many have been displaced for up to two years, triggering renewed and additional needs for provision of basic services, livelihoods, and protection. The most urgent needs in displaced communities include education, health care, renovation of shelter, replacement of NFIs, and WASH facilities. In late October, an additional up to 1,500 people have been displaced by violence near the Mann Si township.

Up to 400,000 people across 36 townships continue to be displaced in the southeast following years of conflict, according to OCHA.

In June, UNHCR reported that 28,000 Rakhine Muslims were registered as refugees in Malaysia. However, according to groups representing them, the real number of Myanmar Muslim immigrants is much higher and has surged this year because of the violence. In June and October 2012, sectarian confrontations between ethnic Rakhine Buddhists and the Muslim minority shook western Rakhine state, displacing tens of thousands of people. According to reports, clashes between Buddhists and Muslims since June 2012 have killed at least 237 people, including 192 in Rakhine state. In recent weeks, human rights infringements were reported, and tensions remained high with authorities imposing restriction measures on the displaced Muslim minority in an increasingly tense local context.

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Disaster: In late October, local media reported that over 2,000 acres of rice paddies had been destroyed by storms and heavy rains which submerged farmlands in western Magwe division’s Pwintbyu township. To date, no other information is available.

According to the UN, heavy monsoon rains and flash floods have displaced almost 50,000 people across the country this year, though most people have since returned home as of late September. During the monsoon season, heavy rains and flash floods were reported in different parts of Myanmar, notably in Yangon in late August and in the northern parts of the country in the first half of September. In September, WFP reported that affected rural people would require food assistance until the harvest season in November-December as floods have destroyed food stocks and paddy fields. An estimated 70,000 acres of
farmland have been flooded or destroyed this year.

**Access:** Access has reportedly improved as major highways in Kachin state, closed since the outbreak of hostilities between the Government and the KIA in 2011, were reopened on 17 March following the renewal of talks between the two sides.

In early September, OCHA reported that an 11-truck humanitarian convoy led by the UN and other humanitarian partners delivered food, medicines, and other items to displaced communities living in the Woi Chyai Camp in Laiza town in Kachin state. This is the first time that cross-line missions have been permitted to deliver humanitarian assistance to Laiza since December 2011. These missions supplement aid delivered on a regular basis by local NGOs. In June, for the first time in nearly a year, an UN-led aid convoy was allowed into other non-government controlled parts of Kachin state.

Access to affected populations in Rakhine state remains difficult, complicated by media campaigns based on claims of favouritism by international aid agencies towards the non-Rakhine Muslim minorities. According to OCHA, as of mid-April, access to IDPs is still seriously hampered by ongoing intimidation of national and international aid workers. In early July, OCHA encouraged humanitarian providers to adopt a “conflict-sensitive” approach to aid distribution with clear communication with the communities to explain the basis of aid distribution to mitigate the perception among the Rakhine population that assistance had been disproportionately provided to Muslim minorities.

**Food Security:** As reported by FAO in mid-June, the food security situation has improved across most of Myanmar. However, a poor harvest due to below average seasonal rains in lower Sagaing, western and central parts of Mandalay and most of Magway, is expected to lead to a deterioration of food security conditions in these areas. In Rakhine, southwest, Kachin, and Northern Shan states, where thousands of people have been displaced, food security remains a concern.

**Health and Nutrition:** Even though the numbers of dengue cases and related deaths were lower than expected for this year’ rainy season, health authorities still recorded 16,000 cases and 75 deaths for 2013, as of 12 September. In June, the cumulative number of dengue cases had surpassed the total for all of 2012, and officials feared that the monsoon season would worsen the epidemic.

As noted by OCHA in mid-July, a vulnerability mapping exercise showed that 36,000 people in 113 isolated villages in Rakhine state have no or limited access to basic services, including markets, education, and health care. Access to services is impeded by ongoing tension and restrictions on freedom of movement. This is in addition to the estimated 140,000 people displaced by 2012 inter-communal violence.

**Political and Security Context**

**International and Regional Political Context:** On 19 July, an initial agreement between Israel and the Occupied Palestinian Territories (OPT) on direct final status negotiations was announced. On 28 July, the Israeli government approved the release of 104 Palestinian prisoners as a sign of its readiness to revive the Middle East peace process. The peace talks opened formally in West Jerusalem on 14 August, and Israel freed 26 of the promised 104 long-serving Palestinian and Israeli Arab prisoners on the same day. The Israeli government approved the release of another 26 Palestinian prisoners on 28 October. The remaining prisoners will be released in four groups over the next seven months depending on progress in the newly-resumed peace talks with the Palestinian authorities.

Two rockets fired at a southern Israeli coastal city on 28 October from the Gaza strip may have been meant to spoil the peace negotiations. During the previous prisoner release in August, Gaza militants fired rockets across the border and Israel responded with air strikes. The negotiation process has been disrupted several times and is frequently in danger of collapsing due to political developments in both countries.

On 29 November 2012, the General Assembly voted to grant Palestine non-member UN observer State status, while expressing the urgent need for the resumption of negotiations between Israel and Palestine to move toward a permanent two-State solution.

**Local Political Context:** While the negotiation process is expected to be lengthy, an ease of access and movement for the population in the OPT and for goods is pressing as recent action to counter illegal activities and insecurity in the Sinai has included imposing severe restrictions on movements of people through the Rafah Crossing into the Gaza Strip and closing down smuggling tunnels on the Egyptian-Gaza border.

On average, 150 people per day have been allowed to cross the Rafah Border Crossing in both directions since July 2013. These numbers remain well below the daily average of approximately 1,860 who crossed in both directions in June, before strict measures on the Rafah Crossing were imposed by Egyptian authorities. The Rafah Crossing remains the primary exit and entry point to the Gaza Strip for Palestinians. The recurrent closure of the Rafah Crossing has contributed to a decline in the volume of aid supplies transferred by international actors.

The recurrent closure of the Rafah Crossing has contributed to a decline in the volume of aid supplies donated by international actors, which had previously been transferred via the
Rafah Crossing. Around 1.7 million people are affected by the restrictions in the Gaza Strip, as reported by OCHA in late September.

Egypt announced its intention to destroy the network of smuggling tunnels used to deliver goods to the Gaza Strip, on the grounds that Palestinians have been using the underground passages to help Sinai militants. The Sinai Peninsula has seen frequent battles between the Egyptian military and Islamist gunmen.

Due to the closure or destruction of these tunnels, the Gaza Strip suffers from a severe lack of basic goods such as fuel for cooking and heating, affecting businesses, agricultural production, and health services, according to the UN. As a result, the Gaza Power Plant (GPP) was forced to shut down completely after it had used all its fuel reserves. Due to the shutdown of the GPP, electricity blackouts across the Gaza Strip have increased to up to 16 hours per day. The total amount of electricity currently available covers only 30% of the demand. The Gaza Electricity Distribution Corporation (GEDCO) has warned that electricity distribution will likely be more complicated with the coming cold winter season, as demand on electricity is expected to increase.

In addition to already existing restrictions, Israel’s freeze on the shipment of building materials into Gaza since mid-October continues for a sixth consecutive week. The measure was implemented after discovering what Israel says is a sophisticated "terror tunnel" into its own territory from Palestinian land. Israeli authorities did not say how long the ban would remain in force. The Israeli army said the tunnel was buried 18m underground, made of concrete and ran for 1.7km with 450m extending into Israel. Hamas Islamists in the Gaza Strip claimed responsibility for the tunnel beneath the heavily fortified Israel-Gaza frontier. The suspension of transfer of construction materials for four consecutive weeks has affected humanitarian operations: UNRWA has reported the suspension of 19 out of its 20 building projects in the Gaza Strip due to the lack of building materials. Furthermore, the suspension has directly affected more than 4,000 construction workers employed in different humanitarian projects, including rehabilitation or construction of housing, schools and health clinics.

Gaza’s economic situation is deteriorating with several thousand jobs in the construction industry affected, livelihoods eroded, and prices increasing. The Hamas government has paid only 77% of its $25 million August payroll for Gaza’s 50,000 civil servants.

Security Context: The peace negotiations face several severe challenges, one of which is the issue of Israeli settlements.

According to the NGO Peace Now, Israeli authorities have given the go-ahead for the construction of 829 new settler homes in the occupied West Bank on 25 November. The latest move comes two weeks after Israel announced its largest plan for settler homes ever, saying some 20,000 would be built in the West Bank. The order was shortly cancelled by Prime Minister Benjamin Netanyahu following pressure from the US.

On 30 October, Israeli Prime Minister Benjamin Netanyahu ordered officials to press ahead with plans to build 3,500 more homes for Jewish settlers. The order came only hours after Israel had freed 26 Palestinian prisoners, and the decision was seen by some as a way to satisfy hardliners who had criticized the release of prisoners. 1,500 units would be built in Ramat Shlomo, a settlement in an area of the occupied West Bank that Israel considers part of Jerusalem. The other 2,000 settler housing units would be built in other parts of the West Bank, according to unconfirmed government sources.

Construction of new homes in illegal Israeli settlements in the occupied West Bank has increased by 70% in the first half of 2013, as reported by the Israeli NGO Peace Now. On 17 October, the group said that 1,706 new homes were started between January and June, compared with 995 in the same period in 2012. Israeli media reported in May that Prime Minister Netanyahu ordered a freeze on new tenders for settler homes. Most of the new construction is taking place in areas where tenders are not required, circumventing the freeze.

Related to the above development, settler-related violence continues to undermine the physical security and livelihoods of Palestinians. At present, OCHA estimates that there are 110 Palestinian communities, with a combined population of over 315,000 people, who are vulnerable to settler violence; of these, almost 60 communities (over 130,000 people) are at high risk.

Excessive use of lethal force continues to impact civilians in the OPT. In two separate incidents on 7 November, Israeli forces staffing military checkpoints shot and killed two civilian men. The Israeli authorities claimed the violence was self-defense. OCHA reports that checkpoints have remained a point of friction between the civilian population and Israeli forces. Currently, there are 61 permanently staffed military checkpoints across the West Bank, including 36 located along the Barrier, 11 in Hebron City and 14 on key routes elsewhere. On 1 November, an Israeli air strike reportedly killed three militants in the Gaza Strip, according to the Islamist group Hamas. Hours later, an overnight clash allegedly killed a fourth Palestinian gunman and wounded five Israeli soldiers. The Israeli military said its aircraft targeted a tunnel inside the southern Gaza Strip, used by militants for attacking Israelis. International media reported that the events marked the worst violence between Israelis and Palestinians in the coastal enclave since a ceasefire ended an eight-day conflagration in November last year.

Meanwhile, OCHA reports that 74 Palestinians, including 13 children, were injured by Israeli forces across the West Bank in last week, notably in clashes that erupted in various contexts. Nearly half of the injuries took place in Abu Dis town, Jerusalem, during clashes with Israeli forces on 15 and 17 November.

Humanitarian Context and Needs

According to OCHA, the humanitarian situation in OPT remained unchanged during 2013. Longstanding protection threats affecting the Palestinian population, including movement and access restrictions, continue to generate high levels of humanitarian need.

Access: Combined with the heavy Egyptian military deployment along the border and severe access restrictions on people and vehicles into the border area, a dramatic decline in the transfer of goods and fuel through the tunnels between Egypt and Gaza has been reported.

On 20 September, Israeli forces seized a vehicle carrying tents from an international humanitarian organisation destined for Khirbet al-Makhul, West Bank, where 48 Palestinians, including 16 children, urgently need emergency shelter following repeated...
demolitions by Israeli authorities. The forces confronted members of the humanitarian and diplomatic communities who were present on site. The UN and the European Union have condemned the halt of humanitarian aid to the population in need.

**Food Security:** According to OCHA, 2.1 million people need humanitarian assistance in the Palestinian territories, with protection of the civilian population, improvement of food insecurity, provision of access to basic services, and prevention of forced displacement being the highest priorities. Over 770,000 people are food insecure in the West Bank alone as of 17 June, according to the UN. WFP estimates that in the event of a complete closure of the tunnels in the Gaza Strip, it will need to meet the needs of an extra 50,000 - 60,000 people.

As reported by WFP since early July, the food supply in Gaza has further deteriorated due to disruptions in tunnel trade with Egypt, resulting in price increases (+7% for oil, +33% for rice). Economic pressure on Gaza could impact the number of persons in need of humanitarian assistance in 2014. The unemployment rate, which is normally around 30%, is expected to rise as construction and tunnel-trade employment stagnates. Prior to the tunnel closure attempts, the WFP Socio-Economic and Food Security Survey revealed an increase in the food insecurity in Palestine, showing that 1.6 million people (34% of households in Palestine) were food insecure, a rise from 27% in 2012. The deterioration was most pronounced in Gaza, where food insecurity levels surged from 44 to 57%.

**Health and Nutrition:** One third (30%) of essential medicines and 51% of medical disposables are at zero stock in the Gaza Ministry of Health Central Drug Store, noted OCHA. More than half the chemotherapy drugs and ophthalmic drugs are at zero stock.

**WASH:** As reported by OCHA, an estimated 600,000 people in the Gaza Strip may not have access to adequate and safe water and sanitation services as a result of increased power outages and lack of fuel. Approximately 150,000 people, who currently rely on 12 water wells operated by only standby generators, are at risk.

In November, OCHA said that fuel shortages, combined with unreliable electricity supply, continue to disrupt the provision of basic services, including water supply, sanitation, health and transportation. For example, the operation of 291 water and sewage facilities has been severely affected, and access to running water has already declined across the Gaza Strip.

40% of Gaza’s population receives water once every three days. When water is supplied, delivery lasts for only six to eight hours. Consequently, many families are forced to purchase unsafe water from unregulated water vendors and distributors. Initial reports indicate that people, mostly children, are filling jerry cans from these desalination units during night hours (when the electricity is on), raising protection concerns.

*Updated: 26/11/2013*

**PAKISTAN** **CONFLICT, FLOODS, DISPLACEMENT, EARTHQUAKE**

**Highlights**

21 November: A suspected US drone strike was carried out against an Islamic seminary in the Hangu district of Khyber Pakhtunkhwa, killing a senior member of the Taliban-linked Haqqani Network (HN), Maulvi Ahmad Jan, and four other people. This drone attack was the first one to be conducted in Pakistan since 1 November when Hakimullah Mehsud, the leader of the Pakistani Taliban, was killed. To date, outrage over the continuation of US drone strikes in Pakistan is escalating while the last attack occurred the day after Pakistan’s foreign policy chief indicated that the US had committed to refrain from drone strikes while the government tries again to engage the insurgents in peace talks.

20 November: A delegation of senior officials from Afghanistan's High Peace Council, a body formed by Karzai in 2010, has travelled to Pakistan to start peace talks with the Afghan Taliban. The aim is especially to meet former Taliban second-in-command and reported friend of Taliban leader Mullah Mohammad Omar, Mullah Abdul Ghani Baradar, a man believed to be key to reach to moderate Taliban commanders and involve them into peace talks with Kabul.

20 November: At least two members of Pakistani security forces have been killed and seven others injured after Taliban militants launched two separate attacks on security checkpoints in North Waziristan, in the northwest of the country.

19 November: A Shia Muslim university professor and his driver were killed in a seeming sectarian attack in Punjab province. The incident followed several days of inter-communal violence between Sunni and Shi‘ite Muslims in different parts of the country.

Late November: As reported by OCHA, an estimated 4.2 million people were in need in Pakistan, including 1 million IDPs in FATA and Khyber Pakhtunkhwa (KPK), 1.61 million registered Afghan refugees, 185,000 affected by the Baluchistan earthquake and 1.5 million people affected by recent floods.

Late November: OCHA reported that iNGOs continued to face delays in the renewal of their Memoranda of Understanding, four-month interim permissions to work in Pakistan, visas, and project implementation permits.

Late November: As reported by the Shelter Cluster, 1.2 million required NFIs, such as blankets, quilts, shawls, kitchen sets, sleeping or plastic mats, jerry cans and solar lamps to cope with the harsh winter forecasted this year. To a large extent, the humanitarian caseload includes returnees, IDPs in the FATA and in Khyber Pakhtunkhwa province, as well as people recovering from earthquakes and floods in Baluchistan, Punjab and Sindh.

Late November: The Center for Research and Security Studies reported that the violence-related casualties in October came down by approximately 50% compared to September. The death toll was 291 with another 277 people being injured with targets killing being one of the major causes of deaths followed by acts of terrorism, militants’ attack and the counter-terrorist operation by the security agencies. In October, Sindh was the province most affected by violence, counting more deaths than KPK and Baluchistan combined.

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Political and Security Context

US-Pakistan Context: On 21 November, a suspected US drone strike was carried against an Islamic seminary in the Hangu district of Khyber Pakhtunkhwa, killing a senior member of the Taliban-linked Haqqani Network (HN), Maulvi Ahmad Jan, and four other people. HN is an organisation that seems to have been particularly under pressure lately while its chief financier has been shot dead in Islamabad on 11 November by unidentified men. Although no official comment by the authorities is available, Washington has long called for Pakistani authorities to crack down on the group blamed for high-profile attacks in Afghanistan and listed as a terrorist organisation by the US since September 2012.

The drone attack on 21 November was the first one to be conducted in Pakistan since 1 November, Hakimullah Mehsud, the leader of the Tehreek-e-Taliban (TTP), the Pakistani Taliban, was killed in a US drone strike in the Federally Administered Tribal Areas (FATA), probably in North Waziristan, along with three other militants. The strike occurred as Pakistani authorities started negotiations with the TTP. In the aftermath, Islamabad openly denounced the attack as a US bid to sabotage the peace talks and the hardliner Mullah Fazlullah that assumed command of the TTP immediately rejected negotiating with authorities. On 4 November, US Secretary of State Kerry officially endorsed the attack that killed Mehsud.

As of late November, outrage over the continuation of US drone strikes in Pakistan is escalating while the attack on 21 November occurred the day after Pakistan’s foreign policy chief indicated that the US had committed to refrain from drone strikes while the government tries again to engage the insurgents in peace talks. To date, no comment from the US is available, although Kerry had already indicated in August that US drone attacks in Pakistan territory would soon stop.

Seeing these US-led attacks as a breach of Pakistani sovereignty, Prime Minister Sharif has repeatedly called for an end to US drone strikes against militants, although such attacks have led to the deaths of several senior TTP leaders. Nevertheless, an increasing number of drone attacks in FATA have been reported, with at least eight occurring since Sharif was sworn in on 5 June. As reported by Pakistani authorities in late August, 339 drone attacks have been recorded since 2004 resulting in the deaths of an estimated 2,200 people, including 400 civilians and 200 victims deemed probable non-combatants in FATA. No official US data on the number of people killed in drone strikes is available, though numbers released by Islamabad have been put in doubt by independent organisations. In late October, Amnesty International and Human Rights Watch released separate reports voicing criticisms over the recourse to drone strikes and detailing the deaths of dozens of civilians in such attacks.

Mehsud's death, as well as general continuation of drone strikes, may have significant repercussions for US-Pakistan relations in the short-term. It may put into question recent improvements that were demonstrated by the restart of US security assistance to Pakistan that had been largely suspended after relations became strained in 2011. In Pakistan, several politicians have already called for a suspension of US military supply lines into Afghanistan as had been done between November 2011 and July 2012. While NATO’s withdrawal from Afghanistan is ongoing, the suspension of the supply lines running through Pakistan are likely to derail the whole US regional strategy.

India-Pakistan Context: On 8 October, and though recent talks to appease bilateral relations between Islamabad and New Delhi were conducted, India’s military continued to accuse Pakistan of helping insurgents to push into Indian Kashmir as foreign forces withdraw from neighbouring Afghanistan. According to the Indian military, eight militants were killed in an operation as the military continue to fight a group that crossed into India in September. Pakistan denies it is helping militants to cross into the Indian part of the contested region.

On 29 September, Pakistani Prime Minister Sharif met his Indian counterpart Manmohan Singh on the sidelines of the UN General Assembly, amid heightened tensions over their shared Kashmir border. During the meeting, both leaders announced intentions to restore calm as an initial step toward reconciliation.

On the eve of these talks, on 26 September, new incidents were reported on the border, with Indian forces reportedly killing three militants who allegedly infiltrated Indian Kashmir from Pakistan and attacked Indian police and soldiers. According to local media, at least nine people were killed on the Indian side. In a separate incident, the Indian military reported that it had killed at least a dozen militants from a group of 30 to 40 heavily-armed fighters that had crossed from Pakistan into northern Kashmir. The latest attacks were widely seen as an attempt to derail the high-level talks between Islamabad and New Delhi.

Tensions have been running high along the India-Pakistan contested border in Kashmir, with international observers fearing that the November 2003 ceasefire and stalled peace talks between the two countries may be put into question. Since 6 August, violence has spiked between New Delhi and Islamabad after Indian authorities blamed Pakistani troops for killing five soldiers in a border attack. Islamabad has denied being behind the attack. Several fatal incidents were reported in August across the Line of Control, which marks the de facto border in the disputed region. India and Pakistan have been trading blame for the incidents that killed at least 44 members of the security forces since the beginning of the year, up from 17 for all of 2012, according to the South Asia Terrorism Portal, which monitors the violence. Meanwhile, on 6 September, an Islamist rally was openly staged in Islamabad where several thousand people allegedly called for holy war against India.

In mid-August, several sources in the Pakistan-based Islamist terrorist organisation Lashkar-e-Taiba commented that the group is preparing to reignite the fight over Kashmir once Western troops leave Afghanistan next year. The bombing of the Indian consulate in the Afghan city of Jalalabad on 3 August, for which the Taliban has denied responsibility, might be an early indication of this change of strategy.

On 11 September, Indian paramilitary forces allegedly killed a man during a demonstration in Shopian district, which triggered violent protests and led authorities to impose a curfew in parts of Indian Kashmir. Several protests have recently sparked in Indian Kashmir with three people killed on 9 August in a demonstration in Jammu. Underscoring Indian concerns, protesters allegedly unfolded a Pakistani flag and shouted pro-Islam, pro-independence slogans after offering Eid prayers.

Afghanistan-Pakistan Context: During a summit held in London in late October, a breakthrough in negotiations on the stalled peace process with the Taliban between Afghan President Karzai and Pakistani Prime Minister Sharif was reportedly achieved. In the
aftermath, on 20 November, a delegation of senior officials from Afghanistan’s High Peace Council, a body formed by Karzai in 2010, has travelled to Pakistan to start peace talks with the Afghan Taliban. The aim is especially to meet former Taliban second-in-command and reported friend of Taliban leader Mullah Mohammad Omar, Mullah Abdul Ghani Baradar, a man believed to be key to reach to moderate Taliban commanders and involve them into peace talks with Kabul. Nevertheless, in October, a meeting was cancelled after Taliban commanders refused to meet Baradar in Peshawar, allegedly because the latter was accompanied by Pakistani security agents.

In late September, following a visit by President Karzai to Pakistan in August, Islamabad released Baradar, captured in Pakistan in 2010, who reportedly remains under close Pakistani supervision. Earlier, Islamabad released a first group of detained Afghan Taliban, including senior commander Mansoor Dadullah, who were similarly not directly handed over to Afghan authorities. The release of influential Taliban commanders detained in Pakistan is seen by the Afghan authorities as instrumental in bringing the Taliban to the negotiation table.

On 11 October, US forces reportedly captured senior Pakistani Taliban commander Mehsud (unrelated to the TTP leader Hakimullah Mehsud) in a military operation in eastern Logar province. Other reports suggested that Mehsud was seized from an Afghan government convoy in the province, as Afghan officials were trying to recruit him to launch peace talks several weeks ago, contributing to current tensions between Washington and Kabul. The arrest of Mehsud could represent a blow to TTP in Pakistan. The movement reportedly faces dissent over Islamabads’ attempts to launch peace talks.

Iran-Pakistan Context: As reported by the Iranian media, 14 Iranian border guards were killed and three others captured in an attack by armed men on the south eastern border with Pakistan. In response, the Iranians executed 16 people who were allegedly elements of terrorist groups. In the aftermath, and while few details are available, Iran appealed to Pakistani authorities, requesting Islamabad to tighten control of its border. No official reaction from Pakistan is yet available.

National Political Context: On 30 October, while at a summit in London, Pakistani Prime Minister Sharif announced that his administration had started talks with the Pakistani Taliban in an attempt to end the insurgents’ attacks across the country. However, on 1 November, the leader of the TTP, Hakimullah Mehsud, was killed in a US drone strike and the TTP promoted Mullah Fazlullah, a brutal commander from the Swat Valley, as its new leader at a “shura” meeting. Earlier reports had suggested the relatively moderate Khan Said would assume command. On 7 November, the TTP officially rejected the idea of any further peace talks with the authorities, a clear indication of the hardline turn taken by the movement with the promotion of Mullah Radio, a nickname gained by Fazlullah for his Islamist radio broadcasts in Swat valley. On 8 November, the TTP further announced that it would orchestrate a wave of revenge attacks for the killing of Mehsud and chiefly target “security forces, government installations, political leaders and police”.

To a large extent, the TTP is a fragmented movement comprising several factions that may pursue different agendas. The promotion of Fazlullah, a man reportedly based in neighbouring Afghan Nuristan province, is an important change within the movement whose centre of gravity is likely to shift from the traditional North Waziristan area to the Swat valley. According to local sources, the promotion of Fazlullah is already triggering a rift in the TTP with the loyalty of several commanders to their new leader vacillating despite the reported endorsement of Fazlullah by Afghan Mullah Omar.

It is unclear how the authorities will react to the recent changes in TTP’s leadership as negotiations with the TTP was a key element of Sharif’s strategy for Pakistan. Since coming to power in May, Sharif has repeatedly suggested that his administration was ready to negotiate with the Pakistani Taliban, although counterinsurgency operations were to continue until negotiations started. In early October, Hakimullah Mehsud had responded that he was open to peace talks with the Pakistani authorities, but complained that Islamabad had not yet taken serious steps to begin dialogue. The TTP leader also reiterated that the movement would continue to target the US and its allies and demanded that any ceasefire in Pakistan include an end to US drone strikes. The issue of peace talks with the TTP remains highly controversial in Pakistan. It is unclear if the influential Pakistani military would welcome such talks, and tensions between military officials and the authorities are reportedly on the rise over the matter.

On 18 November, Pakistani authorities decided to put Pervez Musharraf on trial for treason for suspending the constitution and declaring a state of emergency in 2007 while he was in power. The decision is the latest development in a lasting imbroglio of intertwined legal cases against the former ruler since he returned to Pakistan from voluntary exile to participate in May polls. The decision to put Musharraf on trial may be seen as an exceptional challenge of the country’s civilian administration to the military who used to rule Pakistan and still retain significant power.

Security Context: Tensions are running high in Pakistan with regular Taliban attacks reported across the country. According to an independent count conducted by the Center for Research and Security Studies (CRSS), 4,286 persons were killed and 4,066 injured between January and 31 August in targeted killings, militant attacks, incidents of terrorism, and security operations by the armed forces and intelligence agencies.

CRSS reported that the violence-related casualties in October came down by approximately 50% compared to September. The death toll was 291 with another 277 people being injured with target killing being one of the major causes of deaths followed by acts of terrorism, militants’ attack and the counter-terrorist operation by the security agencies. In October, Sindh was the province most affected by violence, counting more deaths than KPK and Baluchistan combined. The last month thus marked a significant decline compared to September—the deadliest month so far this year with a 35% increase compared to August—when the death toll was 493 with another 555 people injured in attacks, the bulk of the victims being civilians. By contrast, the number of dead were highest in Khyber Pakhtunkhwa, followed by Sindh, FATA, and Baluchistan in September.

On 20 November, at least two members of Pakistani security forces have been killed and seven others injured after Taliban militants launched two separate attacks on security checkpoints in North Waziristan, in the northwest of the country.

In recent weeks, sectarian violence against Shi’ite Muslims, who comprise a fifth of the country’s 180 million population, has surged. According to observers, attacks against Shi’ite targets are largely due to Sunni militias such as the Taliban and the Punjabi Lashkar-e-Jhangvi. On 19 November, a Shia Muslim university professor and his driver...
were killed in a seeming sectarian attack in Punjab province. The incident followed several days of inter-communal violence in different parts of the country.

On 15 November, at least nine people were killed and over 44 wounded in Rawalpindi, a garrison city near the capital Islamabad, after gunmen opened fire on a Shi'ite Muslim religious procession and clashes between communities ensued. According to local sources, sectarian violence against Shi'ite groups later spread to the southern towns of Multan and Chishian, forcing the authorities to impose a curfew and block mobile phone services around Islamabad on 16-17 November before the military were deployed to the area. Although the curfew in Rawalpindi was lifted on 18 November, violence further spread to the northwestern towns of Hangu and especially of Kohat where a crowd, after a rally organised by the Sunni Muslim armed group Ahl-e-Sunnat Wal Jamaa, set shops on fire in a mainly Shi'ite district, killing at least three people, including two policemen. Although information remains scarce, exchange of fire between sectarian groups was also reported before the military were deployed to the area. The curfew in Kohat was lifted on 20 November.

On 21 October, at least five passengers were killed and 16 wounded after a bomb exploded on a train travelling toward Quetta in western Baluchistan. It was not immediately clear what group was responsible for the bombing. On 16 October, a suicide bombing west of Dera Ismail Khan in northern Khyber Pakhtunkhwa province killed the province’s law minister and seven others while wounding an additional 30 people in an attack claimed by an armed group allied to the Pakistani Taliban. On 10 October, bomb attacks hit four major cities – Quetta, Lahore, Peshawar, Karachi, as well as the semi-tribal area of Bannu in Khyber Pakhtunkhwa province. The string of attacks killed nine people and wounded 60. On 7 October, a bomb exploded near a polio vaccination team in Peshawar, and killed two people in the latest Taliban insurgent attack to date. On 3 October, a Taliban attack against a pro-government rival armed group in northwestern Orakzai tribal district killed at least 17 people. On 2 October, a suicide bomber killed at least three people and wounded 12 others at a southwestern border crossing point between Afghanistan and Pakistan. On 2 October, a bomb killed two soldiers and wounded three others involved in relief operations related to the earthquake near Mashkey town in Baluchistan province. The attack was claimed by ethnic Baluch separatists who have been fighting in the area for years and have promised to further step up attacks against military personnel.

On 29 September, a blast outside an ancient market in Peshawar killed 42 people and wounded over 100. A Taliban spokesman condemned the attacks that have not yet been claimed by any group. On 27 September, a bomb hit a bus on the outskirts of Peshawar, killing 18 and wounding 40. On 25 September, a bomb attack by militants in Mohmand tribal district, on the Afghan border, resulted in three civilians killed and two others kidnapped. On 23 September, a bomb targeting police forces and claimed by the Taliban killed five in Pishin district, north of Quetta, the capital of Baluchistan province.

On 22 September, in one of the deadliest attacks to date against Christians in the predominantly Muslim country, two suicide bombers blew themselves up outside an Anglican church in Peshawar. At least 80 people were killed and dozens were injured in the attack claimed by the Taliban-linked militant group TTP Jundullah. Following the bombing, the Prime Minister Sharif significantly toughened his stance regarding dealings with the Islamist militants, but fell short of calling for outright military action against the insurgents.

The scale of the attack targeting Christians may have major repercussions on how authorities’ deal with the Pakistani Taliban movement. On 20 September, suspected militants threw grenades at a mosque in Peshawar, killing at least three Islamic preachers and wounding 18 others, according to local sources. On 15 September, two high-ranking Pakistani military were killed by the Taliban in separate attacks in the Upper Swat and the Upper Dir districts of Khyber Pakhtunkhwa province. Since the beginning of September, attacks have been reported from Quetta and from the troubled North Waziristan region.

On 8 October, rising tensions between Hindus and Muslims were reported in Pakistan’s increasingly unstable Sindh province. According to local reports, a crowd of Islamic fundamentalists dug up the grave of a Hindu man and dragged it through the streets of the southern town of Pangrio in a dispute over the location of the grave. According to the authorities, the situation was brought under control before tensions escalated.

**Military Operations:** As of early November, according to reports, a large number of Pakistani troops are still deployed to Swat Valley in Khyber Pakhtunkhwa province in a counterinsurgency operation, which started in 2009 and targets militants allegedly hiding in Afghanistan. The withdrawal that should have happened in September was reportedly put on hold on the 15th after a bomb blast killed the top Pakistani commander in the area.

Although reports remain scarce, counterinsurgency operations are ongoing in the Pakistani tribal areas between government troops and Taliban insurgents.

**Humanitarian Context and Needs**

As reported by OCHA in November, an estimated 4.2 million people were in need in Pakistan, including 1 million IDPs in FATA and Khyber Pakhtunkhwa, 1.61 million registered Afghan refugees, 185,000 affected by the Baluchistan earthquake and 1.5 million people affected by recent floods.

**Displacement:** As of mid-November, OCHA stated that more than 1 million people were internally displaced in Khyber Pakhtunkhwa and FATA due to protracted conflict. Earlier in November, local sources suggested that up to 1.6 million IDPs from FATA and from Khyber Pakhtunkhwa were in the Peshawar area. Since mid-March, government military operations against the Taliban and clashes between militant groups in the Tirah Valley in Khyber Agency have led to massive population movements to Khyber Pakhtunkhwa. As of November, 115,000 displaced people have returned in the FATA this year while over 1.4 million have returned to the area since 2009.

As reported by OCHA, 90% of IDPs live with relatives or in rented houses. Most IDPs are subsistence farmers, but displacement has forced them to leave their farms and relocate to the Peshawar area where employment and livelihood opportunities are limited. At present, many IDPs have switched to irreversible coping strategies, taking on debt and selling assets to pay for food.

Numbers of Afghan refugees in Pakistan remain difficult to assess exactly. As of November, UNHCR assisted an estimated 1.61 million Afghan refugees. An additional estimated 1 million undocumented Afghan refugees also reside in Pakistan. Most of the Afghan refugees, with the majority being located in Khyber Pakhtunkhwa province, required humanitarian assistance.
This summer, the authorities agreed not to expel Afghan refugees who had permission to stay in the country until June, with Kabul and Islamabad also agreeing, at an UN-backed meeting, to continue efforts to solve the protracted refugee situation. Pakistani media reports that the presence of Afghan refugees is triggering tensions in host provinces.

**Disaster:** According to the Pakistan Red Cross and Red Crescent Society, an estimated 185,000 people have been severely affected by the 7.7 magnitude earthquake on 24 September and its main 7.2 magnitude aftershock on 28 September in the southwestern districts of Awaran (160,000 people affected) and Kech (25,000 affected), 350km south of Quetta in Baluchistan province. According to Baluch authorities, at least 200,000 people have been affected by the two quakes. As of mid-October, at least 376 people were killed and an estimated 824 injured by the tremors. The death toll is expected to rise as rescue teams reach remote villages. The districts of Awaran, Kech, Gwadar, Paigur, Chaghi and Khuzda were affected, and entire villages were reportedly flattened across these impoverished and sparsely populated areas of Baluchistan. According to local reports, the earthquake destroyed over 21,000 houses.

According to authorities, as of 6 September, monsoon rains have affected 1.5 million people across the country. 53% of those affected are in Punjab with Narowal (222,260 people affected), Muzzafargarh (173,444), Jhang (127,230), and Rajanpur (95,171) the hardest hit districts. Other parts of the country were severely affected including Kashmore (105,515 people affected), Sukkur (79,005), Khairpur (74,830), and Jamshoro (65,559) as the hardest hit districts in Sindh. Floodplains from Sibi to Jaffarabad districts (148,889 people affected) were the most severely affected in Baluchistan. As of mid-October, significant humanitarian needs, notably with regard to food insecurity and livelihood support, remained in the affected areas, according to OCHA.

In addition, 75% of the affected 1.46 million acres of crops are in Punjab, triggering food security concerns for the affected population. To date, the number of people displaced in camps has dropped from over 12,000 people to 4,155 in 408 relief camps across the three provinces. The floods have reportedly killed at least 193 people and injured over 1,100 people.

According to OCHA as of late April, around 1.5 million people still needed critical services in Baluchistan, Punjab, and Sindh provinces, following the flash floods triggered by heavy rains in September 2012. Many affected districts are still struggling to recover from the 2010 and 2011 flooding and have large inundated areas.

**Access:** As of mid-November, OCHA reported that iNGOs continued to face delays in the renewal of their Memoranda of Understanding, four-month interim permissions to work in Pakistan, visas, and project implementation permits.

Aid response to the earthquakes that hit Baluchistan in September has been complicated by the remote region being home to separatist insurgents who fear that the army, which is overseeing aid operations, may take advantage of the crisis to move more forces into the area. Attacks on helicopters carrying aid workers were reported in September. On 10 October, new attacks by Baluch militants against security forces and government officials engaged in relief operation were reported.

Assessments and humanitarian operations are hampered by difficult access due to insecurity and administrative delays. In June, OCHA reported 44 attacks against aid workers between January and April, with 18 in Khyber Pakhtunkhwa province, 15 in Sindh province, four in Baluchistan province, one in the capital Islamabad, and six in FATA. The total figure for last year was 42 across Pakistan. Several deadly attacks on polio vaccination teams in FATA have been reported since the beginning of 2013.

**Food Security:** Food insecurity is at emergency levels with an estimated 58% of Pakistan’s population considered food insecure as of November 2013, as reported by OCHA quoting a National Nutrition Survey. Seven districts face IPC phases 3 (Crisis) and 4 (Emergency). Inflation, rising fuel prices, and stagnating domestic productivity are pushing up food prices. Prices of wheat and wheat flour have steadily increased since June 2012, underpinned by higher producer support prices.

**Health and Nutrition:** As reported by the authorities and WHO, over 8,500 cases of dengue were recorded in the northwestern Swat Valley, Khyber Pakhtunkhwa province near the Afghan border, between 7 August and 20 October. On 19 September, local authorities declared a health emergency because of the recent surge in dengue cases. To date, 33 people have died from the disease that is currently affecting areas that do not fall in the traditional endemic belt for dengue, a significant difference to usual cyclical dengue outbreaks affecting Pakistan. It is believed that the disease spread from Lahore, where an outbreak killed 362 people and infected over 21,000 in September 2011. In Punjab province, at least seven people died from dengue as of early November.

On 28 August, health officials warned of a polio outbreak after the disease was detected in North Waziristan, a tribal district where militant groups have banned vaccination. According to WHO, the current polio outbreak in Syria is related to a strain of the virus from Pakistan.

As reported by the authorities in mid-November, the number of infections registered in 2013 has already passed the total for the whole 2012 year. According to health officials, 62 cases were reported this year compared to 58 in 2012. To date, most of the cases have been recorded in the FATA – 43, with an additional nine recorded in northwestern Khyber Pakhtunkhwa, six in eastern Punjab, and four in the southern Sindh provinces. Children are especially group, with most children affected being <5.

According to authorities, over 240,000 children in North and South Waziristan are at risk with a Taliban ban on vaccination exacerbating the serious polio outbreak. In late November, the situation remained tense over polio vaccination while militants reportedly kidnapped and then released a group of teachers in the Khyber tribal agency after a polio vaccination team visited their school. The release was reportedly secured only on condition that the authorities agree to stop sending vaccination teams.

Since the start of 2013, 269 deaths from measles have been reported. According to local media, 141 children have died of measles since January in Punjab province alone. Sindh province, hardest hit by the measles outbreak, was also affected by flash flooding in September 2012. WHO described the situation in Pakistan as alarming due to a steady increase in fatal measles cases. According to OCHA, in Punjab and Sindh provinces, 54% of 8,844 children assessed between January last year and mid-May this year were not vaccinated against the disease.
Malnutrition rates in some flood-affected districts were beyond emergency thresholds before the recurrent floods in 2012 and are predicted to worsen. According to WFP as of June, 15% of Pakistani children are severely malnourished, and 40% suffer from stunted growth.

Shelter: As reported by the Shelter Cluster in mid-November, 1.2 million required NFIs, such as blankets, quilts, shawls, kitchen sets, sleeping or plastic mats, jerry cans and solar lamps to cope with the harsh winter forecasted this year. To a large extent, the humanitarian caseload includes returnees, IDPs in the FATA and in Khyber Pakhtunkhwa province, as well as people recovering from earthquakes and floods in Baluchistan, Punjab and Sindh.

Updated: 26/11/2013

BANGLADESH INTERNAL UNREST, CYCLONE

Highlights

25-26 November: Clashes between supporters of the BNP- led 18-party opposition alliance and the police continued across the country with at least one person being killed and dozens wounded after the leader of the BNP called for another 48-hour programme of blockades to roads, rail routes and waterways. The violence erupted on the night of the 25 November after the Election Commission announced that elections would be held on 5 January. The opposition continues to demand the prime minister's resignation, the establishment of a non-party government prior to the elections and the suspension of the announced election date. To date, at least 30 people have been killed and 650 injured, including security forces, in the civil unrest that started on 25 October when the political crisis ignited.

Political and Security Context

Political Crisis: In 2011, the ruling Awami League (AL) scrapped a caretaker government, a system in which neutral leaders take over the leadership three months before elections and oversee polls. In mid-October, the AL refused to step down by 24 October, as should have happened ahead of the January elections. Several critics argued that AL is trying to stay in power up to the elections to influence their outcome. The move set the stage for an ongoing political crisis that may end up derailing the planned January 2014 elections. To date, no agreement between authorities and the Bangladesh National Party (BNP) has been achieved to stop the protests despite ongoing talks.

On 26 November, clashes between supporters of the BNP- led 18-party opposition alliance and the police continued across the country with at least one person being killed and dozens wounded after the leader of the BNP called for a 48-hour programme of blockades to roads, rail routes and waterways. According to local reports, opposition supporters exploded scores of homemade bombs, notably in the capital Dhaka, the northeastern Habiganj district and the northern district of Kustia, while they also removed railway tracks to interrupt train services.

The violence erupted on the night of the 25 November after the Election Commission announced that elections would be held on 5 January. The opposition continues to demand the prime minister's resignation, the establishment of a non-party government prior to the elections and the suspension of the announced election date. Although information on casualties remains limited, as of 26 November, at least 30 people have been killed and 650 injured, including security forces, in the civil unrest that started on 25 October when the political crisis ignited.

On 10 November, the BNP started another 84-hours hartal called the previous day after police arrested at least five senior leaders of the party, triggering protests and violence across the country. Following new tensions, the Dhaka-Chittagong transport axis was reportedly blocked while shops and businesses remain closed across the country. On 6 November, the previous 60-hour-long nationwide hartal called on 2 November ended. According to the authorities, street battles were recorded across the country between thousands of supporters of the ruling party and the opposition, including Islamic elements from the Jamaat-e-Islami (JI), the second biggest opposition party. In Dhaka, massive civil unrest led the police to fire several blank rounds and teargas canisters to bring the situation under control while over 100 small bombs were exploded in different areas of the capital.

During the protests, the international organization Reporters without Borders documented several attacks on offices of media outlets and journalists in Dhaka and across the country, particularly by elements of JI. According to Human Rights Watch (HRW), the protests resulted in pressure from the authorities on two prominent local rights' activists.

In 2006, prolonged clashes between the two main parties resulted in dozens killed and an intervention of the military establishment that cancelled elections and set up a military-backed caretaker government.

On 5 November, a court sentenced to death over 150 people, from among the hundreds of insurgents accused of murder and other atrocities during a 2009 mutiny at the headquarters of Bangladesh's border guards unit. Almost 850 people are accused of involvement in the bloody rampage that broke out in Dhaka and spread to a dozen other urban centres, killing 74. The decision has been widely criticized by HRW that reported serious violations of fair trial standards. It is unclear how the long-awaited decision will play out with the ongoing political crisis. According to the UN, the trials failed to meet international law standards and many of the defendants had been abused and tortured.

Security Context – Workers’ Protests: While the political deadlock, exemplified by hartals, between the ruling AL and the BNP entered its fifth week, Bangladesh has been hit by a wave of protests in mid-November by garment sector workers demanding a pay raise. According to reports, workers took the streets, blocked major roads, and attacked factories in the Ashulia industrial belt, on the outskirts of Dhaka. Although information remains limited, over 50 people, including security forces, have been wounded. In spite of the fact that Bangladeshi garment factory owners agreed to an increase of the minimum wage following mediation by authorities on 14 November, protests continued for another day with workers demanding a bigger increase while an estimated 200 factories remained shut down in the country.
The Bangladeshi garment sector has already been seriously affected by the several hartals called by the BNP during the political crisis with AL over the past weeks. The mounting violence and strikes are a continuing threat to the country’s $22 billion garment export industry, on which the impoverished country heavily relies. It employs an estimated four million people, mostly women. Against this background, the garment industry has already been disrupted by several industrial accidents that have killed more than a thousand workers in the last year alone and have triggered widespread protests.

Security Context – 1971 War Trials Protests: Since the beginning of 2013, tension between Islamic groups and secular activists, and between the authorities and the opposition, have run high. Over the year, Bangladesh has seen recurrent hartals called by JI or the BNP to protest against the arrest and conviction of senior party officials for committing offences during the 1971 War. The hartals have caused significant disruption to business and losses to the economy.

On 3 November, a Bangladesh war crimes court sentenced to death in absentia two men accused of committing offenses during the country’s 1971 war of independence from Pakistan. As both men are currently not in Bangladesh, the sentence may further fuel the ongoing political crisis. Since the beginning of 2013, the tribunal has brought down eight convictions, with six defendants sentenced to death, including senior members of the BNP and the JI. In October, two senior members of the BNP were sentenced, one to death and one to life imprisonment, causing only limited protests across the country.

On 18-19 September, a two day national hartal was enforced after a senior leader from JI was handed the death sentence, overturning a previously imposed life sentence, for crimes committed during the war. In the violence that erupted after the verdict, one person was killed in the southern coastal district of Noakhali and dozens injured across the country. In mid-August, police and protesters clashed during a 48-hour hartal, called by JI. While the JI strike triggered tensions, it was only minimally supported by the BNP, allied to JI. The strike followed a Bangladesh court ruling that declared JI illegal on 1 August, largely forbidding it to take part in the general elections scheduled in early 2014. In the wake of the decision, party activists took the streets in Dhaka and other towns including Bogra, Jessore and Gaibandha. Several hartals have been recorded since January 2013.

While authorities struggled to contain the demonstrations, HRW reported in late July that Bangladeshi security forces have frequently used excessive force in responding to street protests, killing at least 150 protesters and injuring over 2,000 since February 2013. HRW has criticized the trials indicating that the tribunal’s procedures fall short of international standards. Several critics also suggested that the trials were used by the AL as a mean to undercut the two biggest opposition parties, the BNP and JI. Several BNP and JI leaders are still officially on trial.

Humanitarian Context and Needs

Displacement: Bangladesh is currently accommodating a large number of Rohingya Muslim refugees, an ethnic religious and linguistic minority subjected to exclusion and discrimination in Myanmar. The majority of Rohingya are denied refugee status by the Bangladeshi authorities.

As of September, according to humanitarian partners, while an estimated 30,000 Rohingya Muslims lived in official camps where they were assisted by aid agencies, another 200,000 refugees resided in unofficial camps or Bangladeshi villages where they received little to no humanitarian assistance and almost no protection from abuses.

In early August, OCHA reported that following inter-communal violence at the border town of Tripura, northeast Bangladesh, around 1,500 people sought refuge and protection in India.

Disaster: As of mid-October, communities in southwestern Bangladesh are affected by water-logging, with stagnant water remaining in the fields, according to OCHA. According to local assessments, an estimated 120,000 people are affected in Satkhira and Jessore districts in the coastal southwestern part of the country.

As of 15 September, local authorities stated that flash floods starting on 10 September in Jamalpur, Rajshahi, Gaibandha, Kurigram, and Sirajganj districts affected over 178,000 people. The northern Dhaka division is among the most affected areas. In July, torrential rainfall and consequential onrush of water from upstream resulted in floods in several northern districts, notably Thakurgaon, Gaibandha, Dinajpur Panchagarh, Nilphamari, Lalmoihat, Kurigram, Jamalpur, and Sirajgonj. To date, an estimated 124,000 people were affected and nine killed.

Bangladesh was spared significant human impact from Cyclone Mahasen that was weaker than expected. Nonetheless, the cyclone caused damage, including 49,000 destroyed and 45,000 partially destroyed houses, mostly in Patuakhali, Bholia, and Barguna districts. Government sources report that 14 people were killed and 65 injured by the cyclone. As of 22 May, over 1.2 million people were affected by the cyclone with 1.1 million people having been evacuated.

Bangladesh is considered one of the world’s most hazard-prone countries.

Access: According to humanitarian partners, the current political crisis is already significantly affecting operations in Bangladesh with both international missions and local field trips being cancelled, while stakeholders struggle to oversee and implement programs.

Food Security: 40% of the population is food insecure, especially in the western parts of the country. The lingering effects of frequent natural disasters, including floods at end June, in mid-July, in late September in 2012, in mid-May in 2013, and violent demonstrations and disturbance, and other localised problems have raised the level of food insecurity of a high number of households.

Updated: 26/11/2013

CAMBODIA
FLOODS, TYPHOON

Highlights

No new development this week. Last update was on: 19/11/2013.
Political and Security Context

On 12 November, Cambodian riot police, using sticks, tear gas and guns, broke up a 1,000-strong garment workers’ strike in one of the most violent crackdowns on labour unrest to date that resulted in one person being killed and eight injured. According to local reports, several dozens of protesters, including some Buddhist monks who joined the workers, were arrested by the police.

These clashes are the latest incident in an industry that has been long plagued by workers’ protest over low pay and working conditions.

Humanitarian Context and Needs

Disaster: As of 30 October, as reported by Humanitarian Response Forum and the authorities, 188 people have reportedly been killed, while over 1,735,000 people, more than 10% of the country’s population, were affected by weeks of extensive floods that hit 20 out of 24 provinces in Cambodia. Over 144,000 people have been evacuated from affected zones to safer areas. Over 160,000 houses, 1,354 schools, 69 health centres and hospitals, and 498 pagodas along with roads, bridges and infrastructure were flooded and damaged.

The floodwaters also washed landmines and unexploded ordnance (UXO) from contaminated to cleared areas, increasing risks to the affected population. As of late October, waters were reportedly receding across the country but more slowly than expected in the worst affected provinces of Battambang and Banteay Meanchey in the northwest. Siem Reap and Otدار Meancheay provinces area also reportedly severely affected.

According to the first coordinated assessments, immediate needs of the affected populations centre on the provision of safe drinking water, sanitation facilities and awareness raising, medicine, shelter and some localised food assistance in areas that have not yet been reached by humanitarian assistance.

Since the third week of September, heavy rains were reported throughout the northwest and along the Mekong River in central and southern Cambodia. The 20 provinces of Otدار Meancheay, Banteay Meancheay, Preah Vihear, Battambang, Pailin, Siem Reap, Pursat, Stung Treng, Ratankiri, Kratie, Kampong Cham, Kampong Chhnang, Kampong Thom, Prey Veng, Phnom Penh, Svay Rieng, Preah Sihanuk, Mondolkiri, Takeo and Kandal were affected.

Reviewed: 26/11/2013

JORDAN DISPLACEMENT

Highlights

As of 26 November, over half a million Syrian refugees (557,660), including those awaiting registration, have crossed into Jordan since the beginning of the Syrian crisis, according to UNHCR. This marks an increase of around 5,200 people compared to last week.

Political and Security Context

After six days of relative calm along the Syria-Jordan border, coinciding with the Eid Al Adha holiday, a resuscure of heavy shelling was reported on 20 October in the southern Syrian villages of Daal, Nawa, Sheikh Al Maskin, Al Tufs, and Darara. The Jordan Armed Forces said only around 400 Syrians crossed into Jordan on 26 October, marking a drop from the Eid Al Adha holiday, which saw 4,900 Syrians flee to Jordan over a five-day period, the largest refugee influx in nearly two months.

The border region with Syria has seen increased fighting over the last weeks, as the opposition has pushed to gain more ground. On 9 October, opposition fighters reportedly took control of the Hajanah border post, near the Syrian city of Dar’a, after besieging it for two months and fierce clashes erupting around it lasting a month. The border post is adjacent to an old customs post seized by opposition fighters on 28 September. With its capture, opposition forces now control a ribbon of territory along the border from outside Dar’a to the edge of the Golan Heights.

On 28 September, after four consecutive days of fighting, Syrian opposition forces, including members of an al-Qaeda linked group, captured the Ramtha military post on the outskirts of Dar’a city, at the border with Jordan. The military advance of opposition forces is also felt within Jordan where officials recently stated that al-Qaeda linked militants of the al-Nusra Front have been recruiting Jordanians for the fight against Syrian President Assad.

While Jordan’s economy and its social fabric have been significantly impacted by the large influx of Syrian refugees, the country has remained politically stable and secure. However, this balance is fragile.

Internationally, Jordan is set to replace Saudi Arabia on the Security Council for a two-year term starting in January, after the unprecedented rejection of the seat by the Saudis, hours after having been elected. The UN General Assembly, which voted on October 17 to give Saudi Arabia the seat traditionally reserved for an Arab nation on the council, will have to formally approve Jordan as a replacement.

Humanitarian Context and Needs

The alleged chemical weapons attack on 21 August drove thousands of displaced Syrians towards Jordan; roughly 10,000 civilians fled the Damascus governorate on 21 August, with border towns receiving mass waves of hundreds of IDPs. However, the number of Syrians entering Jordan is still lower than in previous months due to fighting on the border.

Displacement: In June, fighting along the Jordanian-Syrian border closed the main access routes into Jordan, forcing displaced Syrians to use more arduous desert routes to enter the country. According to Syrian opposition groups, heavy clashes and shelling blocked off routes into southwest Syria, forcing opposition forces to restrict cross-border activity to essential movement of fighters and medical supplies and continue to suspend mass refugee crossings. Refugees are reportedly waiting two to three days in border regions for clearance.
before crossing into Jordan, often delayed further due to increased security measures put in place to deal with the numbers of forged documents. The vast majority of new arrivals are now crossing via eastern desert routes near the Iraqi border.

As heavy shelling prevents refugees from entering Jordan, the number of displaced people stranded on the border increased to 70,000. However, this number is not confirmed and estimates range from 10-100,000.

As of 18 November, 557,660 Syrian refugees, including those awaiting registration, have crossed into Jordan according to UNHCR. This influx has swelled Jordan’s population size by 11%, placing enormous pressure on national resources. Recent reports warn of rising tensions between Jordanians and Syrian refugees, especially in communities hosting large numbers of displaced Syrians.

Around 23% of Syrian refugees live in camps, the rest in local communities. Most refugees are in northern areas near the Syrian border, e.g. Irbid, Mafraq, Ramtha, and Zarqa. Recent statistics from the Jordan Hashemite Charity Organization note that urban refugees comprise 75% of the total refugee population: 30% in Amman; 45% in the north; 15% in the middle; and 3% in the southern region.

Jordan’s biggest refugee camp Za’atari is the equivalent of an entirely new city, equivalent to the country’s fifth largest with over 130,000 residents. The lack of security in certain parts of Za’atari camp impedes refugees’ access to services. Limits of transportation impact accessibility to health services for the most disadvantaged, including persons with disabilities, older mobility-challenged refugees, and pregnant women. Security incidents in Za’atari camp are frequent.

On 2 November, heavy rainfall damaged dozens of tents in Za’atari camp forcing families to seek refuge with neighbours and relatives who have pre-fabricated trailers or so-called caravans. In January, two days of heavy rainfall caused flooding across the camp, and several hundred people were temporarily displaced. Older, unpaved parts of the camp were flooded. With the upcoming winter season, heavy rains and high winds will continue to impact the camp. Caravans are sold and re-sold in a black market trade inside the camp, at prices few refugees can afford. With winter approaching, refugees say prices have risen as high as 450 Jordanian dinars (US$635), leaving families who cannot afford them vulnerable to the elements.

On 9 October, protesters blocked the Irbid-Amman road, near the Azmi al-Mofti Palestinian refugee camp, and clashed with security forces attempting to secure the area. This is the latest in a series of recent incidents that underscore the persistent threat of unrest in Jordan’s outlying areas, including major cities like Irbid. Riots have re-erupted in Jerash, a tribal altercation between residents of the Al-Hadada neighbourhood and those of the Gaza Palestinian refugee camp, evolved into clashes between Palestinians and the Jordanian police force. The riots are said to be led by pro-reform Jordanian youth who are angry about the contracting economy.

Jordan’s King Abdullah II has asked for support for the swelling number of Syrian refugees, warning on 25 September that his country was overwhelmed. Based on trends from January to March 2013, it is likely that one million Syrians could need support in Jordan by end 2013, with as many as 300,000 hosted in camps and 700,000 with local residents, according to UNHCR. The government said in October that it needs US$870 million in international assistance to meet the needs of this many refugees. Jordan’s Minister of Foreign Affairs predicted that Syrian refugees could make up 40% of Jordan’s population by mid of 2014 unless the crisis ends.

On 21 October, the Jordanian Labour Minister stated that the country would deport 5,723 illegal Syrian workers in November unless they obtain government permits. According to the Ministry, there are currently 15,000 illegal workers, including 5,723 Syrians.

In August, officials said that Jordan was finalising preparations for its third Syrian refugee camp, with the capacity to receive its first refugee families in September (Mkheizen Al Gharbiya camp in the eastern city of Azraq). The camp was designed to host up to 500,000 Syrians in its initial phase, according to the UN, with an expandable capacity of up to 130,000. To date, the camp remains unopened.

Nearly 9,000 refugees in Jordan left for Syria in June, bringing the number of returnees to over 85,000 in the past two years according to UNHCR as of 7 November. Many returnees only spend a short amount of time in Syria and then re-enter Jordan.

**Food Security:** As a result of the refugee influx, Jordan’s economy, water, energy, education, and housing resources remain strained. Commodity prices are higher in Jordan than in Syria, and the purchasing power of refugees to cover basic needs keeps decreasing. Jordan also has high unemployment (around 14%), inflation, and poverty.

Due to increased demand, cereal import requirements in 2013/14 (July/June) are forecast to exhibit a slight increase (about 5%) on the 2012/13 level of 2.19 million tonnes. According to the National Department of Statistics, the monthly rate of food price inflation (year-on-year) reached 4.4% in June 2013, fuelled by increases in vegetable prices. By contrast, bread and cereal prices declined by 1.4% due to government support schemes.

All humanitarian programming is required to include interventions to support poor Jordanians as a way of sharing the burden of the government to meet ongoing needs of both refugees and its own vulnerable population. The socio-economic conditions in poor and food-insecure areas are not expected to improve in the short or medium term and could deteriorate with the continuation of the crisis.

In early August, the UN reported that some Syrian refugees are donating to poor Jordanians or selling them extra food received from aid agencies at a discounted price. Northern governorates have been hit particularly hard by the refugee influx and demands on basic service provision. In Mafraq governorate, where locals are heavily affected by prices and irregular water supply, food, blankets, tents, and other items with UNHCR and other agency logos are publicly for sale.

In Jordan, coping behaviour varies between camp and non-camp refugees. Those in host communities are resorting to more severe coping strategies due to a lack of readily accessible services, including provision of free food. According to WFP, the most recurring consumption-based coping strategy is reliance on less preferred and less expensive food. Many adults also restrict their own consumption to feed small children. UNHCR reports that 23% of community-based refugees exhibit a ‘poor’ or ‘borderline’ Food Consumption Score compared to 18.5% of refugees in camps, highlighting the needs of...
both refugees and host communities.

To accommodate the spike in water demand, Jordan is drawing on additional water resources, including buying water from private wells. The extra demand on water and sanitation services will cost the government over $700 million dollars per year, even as Jordanians receive less water per capita.

Health and Nutrition: New cases of water-borne and water-related diseases are appearing in Za’atari camp on a weekly basis, including diarrhoea, scabies, leptospirosis, rotavirus, and hepatitis A. Other communicable diseases related to hygiene conditions have been reported, including acute jaundice syndrome, chicken pox, lice, and measles.

In Jordan, the response to the recent polio outbreak in Syria has begun with polio vaccinations in Za’atari refugee camp, as part of a national campaign providing measles, rubella and polio vaccinations, as well as vitamin A supplements, to protect all communities.

Updated: 26/11/2013

LAOS FLOODS, EPIDEMIC

Humanitarian Context and Needs

Disaster: According to OCHA, as of 2 October, over 217,000 people were affected in the five southern provinces of Salavan, Champasak, Attepeu, Savannakhet, and Xekong in Laos following ongoing extensive floods. Since mid-September, an additional three people had reportedly died, over 1,500 people were evacuated, and nearly 1,500 houses were damaged or destroyed. The recent additional flooding was caused by a tropical depression that passed through the Lao People's Democratic Republic (LPDR) from the South China Sea during 17-23 September and brought with it heavy rains. The affected areas were already flooded following ongoing heavy rains since June. An estimated 50,000 people were in need of immediate food assistance during the last three months. According to the UN, as of 29 August, an estimated 119,625 people were affected by the flooding and 17 people had been killed between June and mid-September.

From June to August, several provinces in the Northern and Central part of Laos were flooded due to heavy continuous rainfall. The authorities reported that two tropical storms Jebi (31 July—3 August) and Mankhut (5-7 August) caused flooding in the northern provinces of Oudomxay, Xayabuly, Xiengkhoung, and Bolikhamsay, in the central provinces of Khammoune, Xieng Khuang, and Luang Prabang, and in the southern province of Vientiane.

As stated by the UN, floods have damaged 14,000 hectares of rice with important loss of livestock also reported. Multiple public buildings and infrastructure, including schools, bridges, irrigation systems, water and sanitation systems were damaged in floods areas.

Health: As of 1 November, according to WHO, 43,620 cases of dengue fever have been recorded across all provinces since January 2013. The outbreak is the worst in the country’s history, with cases reported in all 17 provinces according to OCHA.

The number of cases this year is significantly higher than in 2012 when over 8,070 cases were recorded according to WHO. To date in 2013, 95 deaths have been reported with around 70% children <15 years. The case-fatality rate is 0.2%. The provinces in the far northwest, centre, and far south of the country are among the worst affected. The highest concentrations of cases have been recorded in the capital Vientiane (4,617 cases) and the Champasak province (3,306 cases) in the southwest as of August.

WHO indicated on 12 September that even though the numbers remained above the epidemic alert level, the weekly trend has been decreasing over the past weeks and the peak, usually in August and September, had passed. In mid-November, WHO reported that the weekly trend for dengue cases continued to decrease based on the three week moving average. 146 cases were reported from 26 October to 1 November 2013 compared to 308 cases in the same period for 2012.

Updated: 19/11/2013

LEBANON CONFLICT, INTERNAL UNREST

Highlights

As of 25 November, UNHCR reported that the number of registered Syrian refugees in Lebanon stands at 826,000 people, including 80,000 awaiting registration.

As of 22 November, more than 18,000 Syrian crossed the border into Lebanon, fleeing heavy fighting in the Qalamoun area, western Syria. Clashes began on 15 November and triggered an upsurge in the number of new arrivals in the northeastern town of Arsal, which is home to 55,000 people, including 20,000 registered refugees who arrived prior to the latest influx.

Political and Security Context

International Context: On 14 November, Hezbollah leader Nasrallah vowed to keep his forces in Syria, fighting alongside President al-Assad’s regime. Widespread involvement of the Shi’ite movement alongside Syrian Government troops in the offensive against the opposition-held stronghold Qusayr previously prompted the Free Syrian Army and Jabhat al-Nusra to independently warn that their fighters could start fighting Hezbollah inside Lebanon. On 10 July, the UN Security Council called on Hezbollah to end all involvement in the Syrian conflict. On 23 September, Nasrallah denied that his group had received

Updated: 19/11/2013
chemical weapons from Syria after members of the Syrian National Coalition opposition group accused President al-Assad of transferring chemical weapons to the Lebanese Shi’ite group to avoid inspection after agreeing to put them under international control.

The first major clashes between Lebanese Hezbollah militiamen and Syrian opposition fighters inside Lebanese territory were reported in June. In the aftermath, shelling of Lebanese territory, including the eastern town of Hermel, a reported Hezbollah stronghold, from an area in Syria allegedly controlled by opposition forces, resulted in new deaths. Shelling from Syria in the border regions frequently results in casualties. At least 15 Syrian shells hit several towns in the northern district of Akkar, on 14 October.

National Context: Insecurity in Lebanon has grown with renewed fighting between different sectarian groups. The Syrian conflict is increasingly spilling into Lebanon, with almost daily shelling and sporadic clashes in the north and eastern border areas. With repeated inter-sectarian strife reported in Tripoli, fears are rising that the Syrian conflict may become a regional one between Shi’ite and Sunni Muslims.

Clashes between rival factions in the northern Lebanese city of Tripoli continued with a wave of sectarian attacks which wounded 19 people on 2 November. This followed the weeks-long battle between Alawite and Sunni militias which caused the death of 14 people and wounded 50 in areas of Jabal Mohsen and Bab Tabbaneh. Many residents of the two impoverished neighbourhoods, which have suffered frequent rounds of fighting since the outbreak of conflict in Syria in 2011, have fled their homes for other parts of the city. Some armed fighters in Bab El Tabbeneh declared their loyalty to the Al-Qaeda affiliated with the Islamic State of Iraq and the Levant (ISIL). There is risk of further unrest as fighting in the Qalamoun region in Syria, adjacent to the Lebanese Bekaa Valley is expected to increase.

On 23 August, 47 people were killed and more than 500 wounded in blasts that exploded outside two mosques in a Sunni neighbourhood of Tripoli. While local officials tried to play down the sectarian nature of the attack, the twin blasts came as a stark reminder of the increasing carryover of the Syrian war into Lebanon along sectarian lines. To date, no group has claimed responsibility.

Attacks on Hezbollah strongholds and Hezbollah related groups in Lebanon have become more frequent. Security forces intervened on 15 October to restore calm in Al-Tariq Al-Jadideh after the presence of masked gunmen from Resistance Brigade, a group linked to Hezbollah, sparked tension in the Beirut neighborhood.

On 19 November, a double suicide bombing outside the Iranian embassy in Beirut killed at least 23 people and wounded 150. The attack in a southern Beirut stronghold of Hezbollah was shortly claimed by an Al-Qaeda-linked jihadist group, and is the first time the Iranian embassy in Lebanon has been targeted. Iran is seen as one of Syria’s closest allies, and considered a key sponsor of the Lebanese Shi’ite movement which is currently fighting alongside the Syrian regime.

On 15 August, a car bomb in Beirut’s Ruwais district, another stronghold of the Lebanese Shi’ite Hezbollah, killed 27 and wounded over 330 people. A previously unknown group, the Battalion of Aisha, said it carried out the attack because of Hezbollah’s involvement in the Syrian war. On the same day, the Syrian opposition National Coalition warned against the emergence of a cycle of violence in Lebanon if Hezbollah continued to send fighters to help the Damascus regime.

On 9 July, the Lebanese Parliamentary Speaker announced that the March 8th coalition, a major bloc in the Lebanese political system, collapsed after a frail alliance between two of its major parties, the Amal Movement and the Free Patriotic Movement, ended. The expiration of the March 8th alliance is expected to give a major boost to efforts to form a new Cabinet which has been delayed several times.

On 31 May, the Lebanese Parliament unanimously voted to extend its mandate by 17 months after failing to adopt a new electoral law at a time of deep internal divisions over the war in Syria. Elections that were originally planned for June were postponed. On 1 June, President Sleiman lodged an appeal with the Constitutional Council to challenge the Parliament’s decision to extend its mandate and delay elections.

Humanitarian Context and Needs

Both host and refugee populations are impacted by increasing pressure on the health and education systems, housing, employment opportunities, and food prices. Tensions are rising between host communities and refugees over strained resources, particularly with regard to overwhelmed health facilities and employment. Many Lebanese families see their livelihoods eroding as wages decrease and rent prices soar, with hard-pressed Syrian refugees working for less money and sharing single-family homes with multiple families to save on rent. Real economic growth was 7% in 2010, fell to 1.8% in 2013 and is expected to be at 2.1% in 2014. In June 2013, general inflation reached almost 9% year-on-year (compared to 2% in June 2012). Food inflation eased from 5.7% in June 2012 to 3% in June 2013. Unemployment rates are expected to double to 29% in 2014.

Displacement: As of 25 November, UNHCR reported that the number of registered Syrian refugees in Lebanon stands at 826,000 people, including 80,000 awaiting registration. According to UNHCR, an additional 100,000 persons are unwilling to register.

On 22 November, the UN reported that more than 18,000 Syrian crossed the border into Lebanon, fleeing heavy fighting between the Syrian armed forces and armed opposition groups in the Qalamoun area, western Syria. Clashes began on 15 November in Qarah and spread to neighbouring villages, triggering an upsurge in the number of new arrivals in the northeastern town of Arsal, which is home to 55,000 people, including 20,000 registered refugees who arrived prior to the latest influx.

Refugees now represent over 25% of the country’s population and continue to cross into Lebanon daily. With no formal camps, refugees are spread across 1,500 locations of which 400 are informal settlements. Vulnerable Syrian families are settling in communal areas in Beirut (highway underpasses, green spaces between major roads, etc.): 69% of refugees stay in rented accommodation including unused shops, worksites and tents in makeshift settlements, half-finished buildings, and cramped apartment blocks, often in unhygienic conditions and with little access to food, water, and medical care.

An increasing number of evictions in some areas of Lebanon has been observed during in October, due to rising tension between Syrian refugees and host communities. This is particularly noted in informal settlements. It is extremely challenging for these refugees to...
find alternative accommodation, especially as winter approaches.

According to the Lebanese General Security Authority, there are currently two million Syrian refugees in Lebanon. Lebanon’s population has grown by 25% in under two years, while health, education, water and sanitation systems have all exceeded their capacities. According to media sources, the Lebanese government is implementing strict entry controls on Syrians attempting to enter the country at all border crossings. Only Syrians with valid identification cards or passports can enter. The measures reportedly aim at preventing extremist and anti-Lebanese groups from entering the country. While the majority of Syrian continues to be granted access to Lebanon according to UNHCR, there is a reported increase of arrest and detention of Syrians for illegal entry and stay.

Access: Security in Tripoli and in northern and eastern border villages remains volatile with rockets and shelling hitting a number of towns, impeding humanitarian access, and restricting activities, and the availability of services.

The lack of funding continues to hamper humanitarian response in Lebanon. On 7 June, a Revised Regional Response plan was launched, requesting $1.2 billion for humanitarian operations in Lebanon. The Lebanese Government has requested an additional $500 million to provide aid to Syrian refugees and host communities.

According to the UN, the highly fragile situation in Lebanon, with intensified hostility in the north, South and Bekaa, is affecting programme delivery and staff movement. Access to unregistered Syrians detained in Lebanon remains challenging.

Food Security: According to a World Bank assessment, the continuing refugee inflow will increase national vulnerability. Should refugee inflows continue, more than 170,000 additional Lebanese could fall into poverty by 2014, due to competition with refugees for unskilled labour. Currently, one million Lebanese live in poverty. The study estimates that the unemployment rate in Lebanon could double, exceeding 20% and affecting 320,000 people. An estimated US$1.6 billion will be needed to restore quality and access to health, education, and social safety nets to pre-crisis levels. According to the Vulnerability Assessment for Syrian Refugees conducted in May 2013, 70% of Syrian refugee households cannot meet basic food and non-food needs. The number of people requiring food assistance continues to increase, straining existing resources.

Health and Nutrition: UNHCR reported in July that access to health care is challenging for Syrian refugees in remote locations. Overstretched resources, short working hours, and non-availability of trained health personnel limit the adequate provision of care for the displaced who suffer from trauma, substandard living conditions, and depletion of savings and assets. Common needs include reproductive health care, family planning, child health care, treatment for acute illnesses, chronic disease, and mental health.

According to UNHCR, the current supply of medicines for acute and chronic diseases is insufficient to cover the rising demand. Prevention of disease control and outbreaks in view of already crowded living conditions, poor water and sanitation, presents a challenge.

Lebanon launched a massive public health initiative on 8 November to vaccinate all children <5 against polio, following a confirmed outbreak in Deir-ez-Zor Governorate in neighbouring Syria.

As of 25 November, OCHA reported that an estimated 13.17 million people, including 5.4 million children, have been affected by Typhoon Haiyan. The death toll from the Typhoon is 5,235 people, with another 1,613 still reported as missing. Following Typhoon Haiyan, the number of displaced has been reduced to 3.43 million people with 240,800 IDPs living across 1,096 evacuation centres. While an increasing number of people are reportedly returning home, some people in the worst affected areas are leaving their homes in search of aid and shelter.

To date, OCHA indicated that life-saving assistance was still urgently needed, predominantly food, water, shelter and NFI. An estimated 2.5 million people are in need of life-saving food assistance following the passage of Typhoon Haiyan. The number is a conservative estimate and is expected to increase as new assessments are reported. The Health Cluster reported that the need for emergency trauma was decreasing while the need for basic healthcare was on the rise as operational health facilities are reportedly overstretched and there is still overall poor coverage of services.
the fighting around Zamboanga.

The latest attacks in Mindanao are seen as an attempt to sabotage talks to end decades of conflict between the Moro Islamic Liberation Front (MILF), the biggest insurgent group in the area, and the government. The MILF officially signed an historic peace deal with authorities in October 2012 and has been conducting final negotiations with the government over the past year. It is expected to take over an expanded autonomous Muslim region in the south by 2016. Talks resumed in August amid deadly attacks by a splinter guerrilla group that left 15 dead in Mindanao. In July, a compromise on the sharing of local revenues with the creation of a Muslim self-rule area in the Mindanao region that is expected to be led by the MILF was reached. President Aquino said the ongoing talks aim to end decades of rebellion that had claimed 150,000 lives in the country’s Muslim southern regions.

Mindanao Island has been plagued by a long-term insurgency waged by Muslim groups. The original MNLF fought a 25-year guerrilla war for independence, until the signature of a peace treaty in 1996 granted it limited self-rule in the southern Muslim area.

Humanitarian Context and Needs

Typhoon Haiyan: On 8 November, Category 5 Typhoon Haiyan, locally known as Yolanda, made landfall on the east coast of the Philippines. The Typhoon travelled over Eastern, Central and Western Visayas, Bicol and Southern Tagalog, causing flash floods and landslides before leaving the archipelago on 9 November. Haiyan, reportedly one of the strongest storms in recorded history, is the third major disaster to hit the country in the past two months.

As of 25 November, OCHA reported that an estimated 13.17 million people, including 5.4 million children, have been affected by Typhoon Haiyan. While humanitarian partners continue to conduct assessments across the affected areas, initial assessment findings indicate that eastern Leyte and Samar provinces are among the areas worst affected by the Typhoon. To date, the death toll from the Typhoon stands at 5,235 people, with another 1,613 still reported as missing. As of 25 November, OCHA indicated that life-saving assistance was still urgently needed, particularly food, water, shelter and NFIs.

Following Typhoon Haiyan, the number of displaced has been reduced to 3.43 million people with 240,800 IDPs living across 1,096 evacuation centres. While an increasing number of people is reportedly returning home, some people in worst affected areas are leaving in search of aid and shelter. The majority of the IDPs (97%) and evacuation centres are located in Eastern and Western Visayas regions. As reported by OCHA, approximately 5,000 people are leaving Eastern Visayas Region daily and the number of children among the people leaving Leyte and Samar provinces to move to Cebu Province is increasing. As of 16 November, according to UNICEF, there were an estimated 1.7 children among the IDPs.

According to first assessments, an estimated 5.1 million people in 36 provinces have lost their livelihoods as a result of the Typhoon. Of these, OCHA estimated that 2.2 million are engaged in risky forms of employment. Although the situation is improving, localized shortages of fuel and power are reported, notably in most affected areas.

To date, at least 1.1 million houses sustained damage, including almost 520,000 that were completely destroyed. Extensive damage to infrastructures and public buildings has also been reported, notably in Tacloban. According to first governmental estimates, the cost of rebuilding houses, schools, roads and bridges in typhoon-devastated central Philippines could reach $5.8 billion, potentially forcing the Manila to seek cheap loans from international development agencies.

As of mid-November, the immediate needs in Tacloban, the capital of Leyte province, were related to WASH, food, medicine, shelter, debris clearance, logistics, and communications. On 10 November, UNDAC reported that there was still no food, water, and electricity at the outskirts of Tacloban city, and insecurity in the area was increasing.

One area affected by Typhoon Haiyan is the island of Bohol, which was also struck by an earthquake on 15 October that caused massive displacement. The situation of over 350,000 IDPs living in makeshift shelters on Bohol was badly exacerbated by the Typhoon.

Access: As reported by OCHA on 18 November, humanitarian access to people affected by the Typhoon Haiyan and logistics continue to improve. The UN Humanitarian Air Service is scheduled to offer air transport to relief agencies’ staff and cargo.

Debris clearance is ongoing, although some remote areas remain difficult to access. As reported by OCHA, the lack of power supply remains a severe obstacle in some affected areas, especially in Western and Eastern Visayas regions. Despite the recent improvements, though, access to areas affected by the Typhoon remains challenging. Extensive damage to local infrastructure, notably roads, is hampering the delivery of aid.

The rise of insecurity in areas affected by the Typhoon, with lootings and attacks on aid convoys reported near Tacloban on 12 November, is further challenging the humanitarian relief effort. According to UNHCR, looting, mobbing of relief trucks and jailbreaks are ongoing.

Food Security: As reported by OCHA on 25 November, an estimated 2.5 million people were in need of life-saving food assistance following the passage of Typhoon Haiyan. The number is a conservative estimate and is expected to increase as new assessments are reported.

According to WFP, as of 19 November, an estimated 600,000 people affected by the disaster were yet to receive assistance while 1.9 million had received emergency food assistance. According to the UN, geographic challenges, including blocked roads and problems in accessing remote islands, are preventing the delivery of food assistance.

As reported by the authorities in mid-November, the current shortage of certified rice seeds critical to rice-growing areas of Leyte and Samar region may impair the coming wet planting season, leading to increased food insecurity. A negative impact on the country’s coconut production is also expected.

Health and Nutrition: As of 25 November, the Health Cluster reported that the need for emergency trauma was decreasing while the need for primary healthcare was on the rise as operational health facilities are reportedly overstretched and there is still overall poor coverage of services.
At present, there is also a need for treatment for chronic conditions in areas affected by Haiyan. OCHA, WHO and UNICEF indicated that the risk of outbreaks of diarrhoeal diseases and measles remained of concern in affected areas given the lack of safe water and sanitation, displacement and overcrowding, and sub-optimal vaccination coverage. To date, communities are also reportedly in need of nutrition and clean water in order to prevent a further spread of acute respiratory infections in the coming months.

On 18 November, UNICEF reported that, a week after Typhoon Haiyan hit, children were facing an increased risk of malnutrition as families lose their ability to provide and prepare adequate nutritious foods.

**WASH:** According to the WASH cluster on 18 November, access to drinking water is problematic in in Eastern Samar, Cebu, Iloilo, and Capiz provinces following the Typhoon. As documented by first assessments, a severe shortage of water around Tacloban is resulting in people relying on potentially contaminated water sources.

**Displacement:** As of late October, UNHCR reported that over 105,000 people were displaced in Zamboanga city (over 79,000 displaced by conflict and some 26,000 by flooding), with an additional over 9,000 people being displaced in Basilan province while additional displacement had been reported in the area following heavy rains. As reported by ICRC in mid-October, some of the 41,000 people living in 29 evacuation centres will have to stay there for the next two months, as shellling or flooding has damaged their houses.

**Disaster:** On 12 November, tropical depression Zoraida affected areas previously hit by Haiyan, also hindering ongoing rescue efforts.

On 15 October, a 7.2 magnitude earthquake hit the southern Philippines, southeast of Manila near the town of Carmen in Bohol province. The initial quake struck at an estimated depth of 35 km around Bohol Island, to the north of Mindanao Island, and aftershocks were recorded.

As of 7 November, authorities have reported 223 people dead, eight missing, 975 injured, and over 3.2 million people affected across six provinces of Central and Western Visayas regions. An estimated 356,000 people remained displaced following the disaster; 80% of the IDPs are staying in makeshift tents outside evacuation centres. The earthquake destroyed or damaged over 73,000 houses, 41 bridges, and 18 roads, as well as caused power cuts across affected areas. On 31 October, IDMC reported that temporary shelters were likely to be needed for at least six months.

Over the past two months, several tropical storms struck the Philippines. On 31 October, Typhoon Krosa hit northern Cagayan province, affecting more than 265,000 people, including 70,000 displaced, and damaging over 36,500 houses. To date, at least four people were killed by Krosa.

In mid-October, Category 2 Typhoon Nari, locally known as Sant, affected central Philippines, north of Manila, causing important floods and affecting over 900,000 people, including over 71,000 displaced, in Central Luzon and Ilocos regions. As of 16 October, 15 people had reportedly been killed by the disaster that also damaged over 59,000 houses, as well as roads, bridges, and crops according to authorities.

In late September, monsoon rains worsened by Typhoon Usagi, locally known as Odette, and Topical depression Paolo pounded the country with the six provinces of Bataan, Zambales, Rizal, Batangas, Cavite, and Occidental Mindoro being affected. As of 27 September, OCHA reported that Typhoon Usagi and the monsoon rains had affected over 600,000 people, including over 120,000 displaced, and left 30 dead since 23 September.

**Access:** As of late October, extensive damages to roads and bridges had also hampered humanitarian access to the areas affected by the Bohol earthquake.

**Health and Nutrition:** As of early November, OCHA reported that congestion in the evacuation centres hosting IDPs in Zamboanga remains a significant problem. The WASH cluster reported that 53% of water samples collected from storage tanks and jerry cans in evacuation centres tested positive for bacteria (coliorm).

According to the Department of Health, 1,528 dengue cases were reported in the first quarter of 2013 in Soccsksargen region, of whom 669 (41% of cases) are children <10. In Korondal city, South Cotabato province, the municipal government declared a state of calamity on 27 June after a dengue outbreak was declared in the town. According to authorities, 239 dengue cases had been recorded as of 8 June, more than the 159 cases recorded in 2012. Dengue has also surged in central Philippines, particularly in the province of Iloilo, south of Manila, where the number of people affected is already 71% higher than the number recorded for the same period in 2012.

**Updated:** 26/11/2013

**DEMOCRATIC PEOPLE’S REPUBLIC OF KOREA FLOODS, FOOD INSECURITY**

**Highlights**

No new development this week. Last update was on: 23/09/2013.

No current data on child mortality, food security, food price levels, and the general magnitude of humanitarian needs is available. Therefore, DPRK is not included in the Global Overview prioritisation.

**Political and Security Context**

**Political Context:** On 17 September, UN human rights investigators released a report that documented human rights abuses of inmates in North Korea’s prison camps suffering from starvation, torture, and other unspeakable atrocities. The inquiry, based on testimonies from North Korean exiles, came after pressure from Japan, South Korea, and Western powers to investigate and begin building a case for possible criminal prosecution. The report was rejected by Pyongyang and may strain relations between the North Korean regime and the international community that have only lately begun to improve.

On 5 September, North Korea agreed to restore a cross-border military hotline with South Korea, in a sign of easing tensions between the rival states. The line had been shut down...
On 14 August, North and South Korea agreed to reopen the joint industrial park in Kaesong after a series of talks concerning this rare bilateral economic cooperation. The two countries announced on 10 September that the facilities would be reopened. In April, Pyongyang pulled its 53,000 workers out of the park at the height of tensions with Seoul and Washington over its nuclear military programme. On 7 August, Pyongyang announced that it was ready to reopen the joint industrial zone. The statement came only an hour after Seoul, exasperated by the North’s lack of responsiveness, signalled its willingness to let the facility close definitively. Prior to closing, Kaesong was a rare source of hard currency for North Korea.

The reopening of Kaesong appears to be a step toward improving Pyongyang’s relations with the West. After the soothing of the relations between Pyongyang and the West in early spring, relations with Seoul improved after an unexpected reversal on 6 June from Pyongyang, which proposed opening a dialogue. On 9 June, North and South Korean officials held their first talks in years in a positive end to months of military tension.

On 27 June during a meeting between Chinese President Xi Jinping and his South Korean counterpart Park Geun-hye in Beijing, Chinese authorities agreed to push for new talks between the two Koreas and appeared to favour a denuclearisation of the Korean Peninsula.

### Humanitarian Context and Needs

**Disaster:** In mid-July, heavy seasonal rain resulted in flooding in many parts of DPRK. Particularly affected are the provinces of North and South Pyongan. According to the Red Cross, Anju City, in South Pyongan province, was 80% flooded after the Chongchon River caused embankments to break on the morning of 21 July.

Noted by OCHA on 23 August, floods in DPRK have affected 800,000 people and left almost 49,000 homeless. Farmland has been inundated with at least 10,000 hectares affected, and 1,000 hectares of crops destroyed. Damage to agricultural land is extensive with up to 40% of the land in Pakchon county, including 80% of paddy, affected. An assessment conducted by the Health Cluster on 6 August documented damage to roads, bridges, houses, and public buildings, limiting the access of affected persons to basic health care and services. An increase in the number of diarrhoeal diseases was reported due to extensive damage to the water system. An estimated 678,000 people need basic health care, essential drugs, and hospital supplies for life-saving interventions.

On 9 August, authorities reported that the floods affected 73 counties and caused severe damage in 22 counties. Over 11,000 buildings were reportedly damaged. The number of affected was given at 788,000 people, including 56,000 children <5 and 14,800 pregnant women. In early August, authorities estimated the death toll at 33 dead with 18 people still missing. An estimated 59,000 people were displaced. According to WFP, IDPs are suffering from a lack of access to safe drinking water. This comes after flooding and a subsequent typhoon in July and August 2012, which affected roughly 700,000 people, damaging health facilities and reducing access to primary and secondary health care.

**Access:** Humanitarian access to the country is limited. In early June, WFP approved a new two-year operation for DPRK starting on 1 July and targeting 2.4 million people, almost all children and pregnant and nursing women, with about 207,000 MT of food assistance.

**Food Security:** Little up-to-date information is available on the food security situation in DPRK. According to an August OCHA report, an estimated 16 million people, of a total population of 24.6 million, are chronically food insecure and an estimated 2.4 million people need food assistance. OCHA further reports that although the humanitarian situation has improved slightly over 2013, the structural causes of vulnerability persist and external assistance is needed, notably targeting the most affected northeastern provinces.

Despite the UN reporting that the main 2012 harvest and 2013 early season crops will see a 10% increase compared to a year earlier, which allegedly should result in the smallest cereal deficit since at least the early 2000s, the food security situation remains grim. According to OCHA, the lack of agricultural inputs (seeds, fertiliser and plastic sheets) remains the main challenge for food production.

**Health and Nutrition:** Despite a slight improvement, malnutrition rates continue to be alarming. According to the 2012 National Nutrition Survey quoted in OCHA’s August 2013 report, the chronic malnutrition (stunting) rate among children <5 is 27.9%, while 4% remain acutely malnourished (wasting). Chronic under-nutrition is a public health problem and a major underlying cause of maternal and child mortality.

*Reviewed: 26/11/2013*
Political and Security Context

Security Context: As of mid-November, the UN Stabilisation Mission in Haiti (MINUSTAH) reported the resurgence of violence and killings perpetrated in Citè Soleil (Port au Prince) as well as violent incidents around schools in Cap Haitian. According to a local organisation, more than 170 people were reportedly killed by gunfire in Port-au-Prince between July and September. In October only, 65 killings were recorded in the city. This peak of urban violence points to the current deterioration of the political and socio-economic situation in some areas of the country.

Civil unrest: On 18 November, thousands of critics of Haiti's President Michel Martelly staged protest marches that turned violent, after people threw rocks and shots were fired in the air. Haiti has recently seen a series of protest marches amid growing public anger over the cost of living and claims of high levels of corruption. Early October, riot police in Haiti broke up an anti-government demonstration attended by thousands of people to mark the anniversary of the 1991 ousting of the former President Aristide on 1 October. A small group of protesters responded by setting ablaze barricades that blocked a major thoroughfare through the heart of downtown Port-au-Prince. Haiti was to have held legislative and local elections in 2011, but infighting among various government branches has delayed the vote. The election was supposed to have been held before year’s end, but it most likely will not be held until next year.

Humanitarian Context and Needs

Displacement: As of 22 October, nearly 3½ years after the earthquake, an estimated 172,000 people remained displaced in Haiti, according to IOM, 107,000 fewer than reported in early July. This is the highest decrease in the IDP population since April 2012. Between July and September, 46 IDP sites have closed. In June, the Shelter and Camp Coordination and Camp Management Cluster anticipated the number of IDPs to further reduce to 211,000 by December 2013; this has now been exceeded.

Currently, 306 IDP sites and camp-like settlements host the remaining IDPs. Of the 306 sites, 72 (24%) are reportedly on public land, while 75% (229) are on private property. The status of the remaining four sites could not be determined by IOM. The situation in the sites on private land is problematic with 75,000 IDPs possibly facing illegal forced eviction by land owners in the coming months. Camp-settlements are vulnerable to floods and landslides, putting the IDP population at risk in the upcoming hurricane season.

In addition, 300,000 people could be affected by the ruling of the Constitutional Court of the Dominican Republic that children of undocumented migrants, even if born in the Dominican Republic and registered as Dominicans, are not eligible for Dominican citizenship. If this sentence is applied, it means up to 300,000 people of Haitian origin could become effectively stateless. Without documents, they would be unable to access health and education services, get married, or own property.

Disaster: Haiti remains highly fragile and highly exposed to external shocks. The resilience of the population and its capacity to cope with new crises is extremely low.

Reports indicate that 119 of Haiti’s 140 municipalities have been severely affected by drought, the tropical storm Isaac and/or hurricane Sandy in 2012, displacing at least 58,000 people.

In early May, FEWSNET reported that seasonal rainfall was less than 50% below average in the Nippes, Sud, and Grand’Anse departments, which experienced the largest seasonal deficits. Seasonal rainfall in the Ouest and Sud-Est departments has also been below-average. An increase in rain during the first week of August helped relieve the dryness over parts of Haiti. However, moderate seasonal precipitation deficits remain in many areas in the northwest and the south. Continued below average rainfall could further increase moisture deficits and negatively impact crops.

Torrential rains caused by Hurricane Sandy in October 2012 led to massive flooding, affecting 1.5 million people. Ouest, Sud-Est, Nippes, Grand’Anse, and Sud were the most severely affected departments. As of early April 2013, 72,000 people affected by Hurricane Sandy still needed humanitarian assistance, according to OCHA. Forecasts by the Directorate for Civil Protection anticipate that 600,000 people could be affected and 200,000 displaced by adverse weather conditions this year.

Food Security: According to a report by the National Coordination for Food Security as of 16 October, three million Haitians are food insecure. This figure is 44% lower than OCHA’s early October estimate. According to the report, the number of severely food insecure people has also declined in 2013, from 1.5 million to 600,000 people. In early October, OCHA reported that 1.5 million people across Haiti were still severely food insecure and risked a nutritional crisis; another 5.2 million people face moderate food insecurity. These 6.7 million people struggle to meet their own food needs on a regular basis according to WFP; 44 of 140 municipalities are affected, with over half the population facing high food insecurity. An estimated 800,000 people suffering from severe food insecurity had reportedly not received any emergency assistance and begun implementing negative coping mechanisms.

According to FEWSNET late October, food availability has improved significantly throughout the country since August 2013 due to the good performance of the spring agricultural production in the most productive areas. This situation is likely to continue until January 2014, during which time food stocks will begin to run out.

The 2013 harvest of the main cereal season was completed in September. Despite below average precipitation during the sowing period, the absence of tropical storms and flooding has resulted in good maize yields. Preliminary official estimates point to an increase of 30% in production from 2012’s sharply reduced levels. Planting of the secondary season has begun under favourable weather conditions. With the arrival of the new harvest into the markets, prices of local maize meal, an important staple, have declined. As current agricultural production was greater this year than in 2012, the prices of foods showed a significant decrease, thereby improving access to food. The price of maize, for example, fell in October by almost half compared to September 2012 in most markets. In remote areas, such as Jeremie and Hinche, prices were higher than in September 2012 due to access difficulties. Prices of imported rice, the main staple in the country, remained stable.
Despite poor and late rains during the two major agricultural seasons of 2013, they were well distributed in most production areas. However, according to FEWSNET, some regions such as the Southeast, the Northwest, Grand Anse and the North have suffered from drought earlier in the season, which has resulted in low production. Poor households in these areas are facing stressed food security conditions (IPC phase 2). Bombardopolis, Baie de Henne, Anse Rouge, Bainet and Jacmel, among others, continue to be areas of concern regarding the impact of food and nutrition insecurity. Stocks made from this production, especially in deficit areas, will be exhausted in January. This will result in an increase in prices of food commodities and reduced access to food for poor households in these areas. Some of them will be in Crisis food security conditions (IPC Phase 3) between January and March.

**Health and Nutrition:** According to WHO/PAHO, since the beginning of the epidemic in October 2010 until 13 November 2013, the total number of cholera cases reached 689,448, of whom 384,956 were hospitalised (55.8%) and 8,448 people died. The cumulative case-fatality rate remains 1.2%, with variations ranging from 4.4%, in the department of Sud Est to 0.6%, in Port-au-Prince. An increasing trend in cases has been noted in the last two weeks. Since the last WHO epidemiological report released at the end of October, 5,363 new cases and 87 deaths were reported countrywide. All ten departments of Haiti have registered new cases.

According to OCHA on 11 October, the number of reported cases since the beginning of 2013 was 41,701 and the number of deaths 360. Artibonite was the most affected and most vulnerable department, with just seven partners involved in the cholera response. Funding for the cholera response is covered by the least funded component in the Humanitarian Action Plan: only 23% of funding requirements for the health sector were met as of October. Contamination of rivers, unhygienic conditions, and inadequate sanitation are the principal causes for the spread of cholera. Some 42% of the population does not have access to clean water.

Human rights lawyers reported that they plan to seek compensation for Haitian victims of a cholera epidemic they blame on UN peacekeepers. The decision to file suit in New York comes after the UN said earlier this year that it would not pay hundreds of millions of dollars in compensation claimed by cholera victims in impoverished Haiti.

An estimated 73,000 children <5 suffer from acute malnutrition, down from 82,000 as previously reported, including 18,000 with Severe Acute Malnutrition (SAM). Rural children are especially affected.

*Updated: 26/11/2013*
population is mainly indigenous subsistence farmers. On 22 November, WFP reported that it would start to provide humanitarian assistance to an estimated 50,000 people (about 10,000 families) in 12 municipalities in the four most affected departments of Cochabamba, Chuquisaca, Tarija and Santa Cruz for a period of six months in response to the severe drought that has affected the country. As of 15 October, an estimated 340,000 people were affected by drought and an estimated 87,000 hectares of crops had sustained damage. The department of Tarija is the worst hit with around 44,000 hectares of crops estimated to have been lost. Santa Cruz recorded the highest number of affected cattle with approximately 29,400 dead. In Cochabamba, 24,805 hectares in 594 communities reported damage during the first half of 2013. The most serious damage was caused by flooding (51%), drought (33%), and other lower-impact weather events. On 25 October, the Bolivian Civil Defence reported that it had begun the distribution of 300 tons of food to 120,000 families in 15 municipalities affected by drought in the department of Cochabamba. Water tanks, pipes and other material support were also to be delivered.

On 15 October, a chain of several earthquakes in the eastern region of Bolivia affected up to 2,000 people (440 families), but no casualties were reported. According to the Observatory of San Calixto based in La Paz, the largest material damages occurred in three Guaraní communities (namely Cotoca, Las Cutas and Yateirenda) of the municipality of Cabezas, in the province of Cordillera, belonging to the department of Santa Cruz. The main quake, measuring a magnitude of 5M (measured in moment magnitude scale), was registered just after 16.00 pm local time and had its epicentre 21.1 kilometres deep, located 78 kilometres southwest of the city of Santa Cruz. Some 32 aftershocks were recorded in the following days. The eastern regions of the country are particularly vulnerable since they are regularly affected by drought, floods and earthquakes.

On 28 August, the government reported that heavy snowfall and frost had affected the six departments of Cochabamba, Potosí, Oruro, La Paz, Santa Cruz and Chuquisaca. Authorities reported that around 53,500 people were affected. Some 1,270 hectares of crops were damaged and 2,830 heads of cattle killed. Livestock is the only livelihood for most affected families in these areas.

In March, several southern departments were severely affected by damaging levels of torrential rain and floods, especially in Chuquisaca, Potosí, Tarija and Cochabamba. Overall, the floods impacted 145,000 people in nearly 25% of Bolivia's municipalities. In Cochabamba alone, 40,000 people were affected between 18-25 March.

**Food Security:** Early November, FAO reported that low levels of humidity in the soil caused by prolonged dry weather at the beginning of the season, followed by a strong cold wave and frosts in July and August negatively affected crop development, particularly in the departments of Santa Cruz, Cochabamba, La Paz, Tarija and Chuquisaca. The frosts and heavy snowfall also damaged potato crops. The 2013 main season maize harvest, which was completed in late May, was also adversely affected by dry weather during the season, especially in Chuquisaca and Tarija departments. Moreover, wholesale prices of potatoes in the main Santa Cruz market further increased by 15% in October, more than doubling their level of a year earlier. To assist the affected population, the government distributed food packages and animal feed in September and October.

FAO had already reported that the 2013 aggregate cereal production was forecast to decrease by 11% compared to the previous year.

Results of a multi-sectoral assessment from August 2013 confirmed a deterioration of the food and nutrition security situation of the affected households. Many families have significantly reduced the frequency and quantity of food consumed. Many workers have migrated from their communities in search of casual labour. The affected households are not expected to recover until the next harvest in April/May 2014.

**Updated: 26/11/2013**

### COLOMBIA INTERNAL UNREST, DISPLACEMENT

#### Highlights

**Late November,** local authorities reported that some 4,315 people were affected by flooding in the Department of Chocó.

**On 22 November**, the representative in Colombia of the UN High Commissioner for Human Rights expressed concern over the high number of homicides in Buenaventura. So far this year, 145 homicides have been reported and the population is experiencing a difficult climate of violence.

**As of 15 November,** 110,000 cases of dengue fever were reported since the beginning of the year, including 2,800 severe cases and 125 deaths. In several municipalities of the country, local health authorities have officially declared an epidemic of dengue fever.

**Political and Security Context**

**Peace Dialogue:** On 6 November, after a year of negotiations in Havana, the Revolutionary Armed Forces of Colombia – People’s Army (FARC-EP), the country’s largest guerrilla group, and the authorities reached an agreement on the participation of the insurgents in the country’s political process, should a peace deal be reached. The next round of talks - originally planned for November 18 - has been postponed and there is as yet no precise date for a resumption of the talks.

Political participation was the second of the six-point agenda that served as a basis for the talks and the agreement represents a major breakthrough in the ongoing peace talks between one of the oldest guerrilla movements in the world and the government of Juan Manuel Santos. Among other things, it suggests that the FARC-EP are ready to give up the use of violence as a political tool in exchange for integration into the country’s political landscape. The tentative agreement also envisions the creation of temporary special congressional districts in areas hardest hit by the conflict, which generally overlap with the zones where the insurgent movement has the most influence over the population.

In May 2013, the two sides had already agreed on rural development and land reform to deal with the grossly uneven distribution of land, which is seen as one of the root causes of the conflict. Other items still on the agenda include reparation to the FARC-EP's victims, tackling Colombia's drug trade, and an actual end to violence.
The talks in Havana, which started in August 2012, are the fourth attempt to negotiate an end to the half-century old conflict, which has left 220,000 people dead. In late August, the guerrilla movement and the Government resumed negotiations following a new interruption in reaction to a proposal that any agreement be put to a national referendum. In early July, the FARC-EP announced that it would be working with the National Liberation Army (ELN), the second largest guerrilla group in Colombia, to find a political solution to the social and armed conflict. In late August, President Santos announced that the Government was ready to begin peace talks with the ELN.

Civil Unrest: As of late September, civil unrest continued with protesters demonstrating across the country, including in Meta in central Colombia and in Cesar on the Caribbean coast. In northwestern Córdoba, a new indigenous movement launched a protest against mining operations on their native territories. In Antioquia, protesters denounced the installation of new military bases in their towns. In all of these areas, with the exception of Boyacá, which was the scene of major protests by farmers during August, conflict has had a persistent humanitarian impact over the years. However, the last protests have not reportedly led to blockades and confinements as in past months.

On 13 September, OCHA reported that major protests to demand better social conditions were held throughout August in 20 of the country’s 32 departments. Due to severe restrictions on mobility, several major cities were cut off, causing the rapid depletion of food stockpiles. Along with restricting humanitarian access in the southwest, central Colombia and the south, the protests also severely impacted on basic services.

Overall, an estimated 443,000 people were reportedly affected with 15 municipalities in Central Colombia being the hardest hit due to confinement. As of 30 August, negotiations with the protesters ended the strikes in the area, although civil unrest continued in other regions.

Security Context: On 22 November, the representative in Colombia of the UN High Commissioner for Human Rights expressed concern over the high number of homicides in Buenaventura.

So far this year, 145 homicides have been reported and the population is experiencing a difficult climate of violence.

Despite the resumption of peace talks in early October, fighting has been ongoing in several parts of the country. In late October, OCHA reported a steady increase of the number of violent incidents between July and October with Cauca and Antioquia being the most affected departments. Some events were also recorded along the Venezuelan border and in central southern Colombia. In October, FARC-EP attacks accounted for most of the violence (over 30% of all events), followed by armed confrontations between the guerrilla group and the military (25%).

Meanwhile, the number of abuses against civilians has increased steadily since July. In October, OCHA recorded 114 events, a number significantly above the annual average, making the past month the one to record the most attacks in 2013. The released number also included death threats against civilians that accounted for 40% of the total. The northwest and the Caribbean coast, where the land-restitution process is under way, were reportedly the most-affected by violence.

Along the Venezuelan border, in the departments of Arauca and Norte de Santander, at least 60 attacks on oil infrastructure have been reported in 2013.

Humanitarian Context and Needs

Disaster: On 31 October, OCHA reported that the second rainy season, which began in September, was the strongest along the Caribbean and Pacific coasts. Colombia’s second rainy season typically lasts through mid-December, and forecasts indicate a likelihood of increased rainfall in central Colombia and along the Pacific and Caribbean coasts. To date, preliminary figures released by the authorities indicated that over 18,000 people had been affected in October, 60% by flooding and the rest by wind storms.

Late November, local authorities reported that some 4,315 people were affected by flooding in the Department of Chocó. In the Pacific port of Buenaventura, Valle del Cauca, flooding at the end of September damaged at least 1,400 homes in rural areas, as well as local health posts and community centres. A community of 66 families was severely affected. UNHCR reported urgent needs in food security, shelter and health. On the border between Sucre and Córdoba on the Caribbean coast, the San Jorge River flooded several swamps and lowland areas, affecting about 3,250 families in two municipalities. Finally, in Huila, south-central Colombia, about 2,500 people were reportedly affected by wind storms, and at least 311 homes were damaged.

The first rainy season between mid-March and mid-June 2013 affected 140,000 people in one third of all municipalities in the country. The most affected zones were on the Pacific coast in Chocó department with 64,215 people affected, followed by Cauca and Antioquia departments.

Displacement: In early August, the Victim’s Registry reported that between 1985 and 2013, an estimated 5,800,000 people have been registered as internally displaced because of the ongoing conflict, with an estimated 127,000 IDPs being registered in 2012 only.

In 2013, nearly 20,000 people have been displaced in 82 mass events, of which 820 were reportedly displaced in September. According to OCHA, at least four mass-displacement events were reported in October and November along the Pacific coast and northern Colombia.

According to UNHCR, as of 14 November, more than 2,800 people from communes 3 and 4 in the Pacific port city of Buenaventura (Valle del Cauca) have been displaced from their neighbourhoods following threats by Post-Demobilisation Armed Groups (PDAGs) and pressure caused by repeated armed confrontations between these groups that began on October 31. Displacement and confinements are affecting parts of La Playita, Alfonso López, Calle La Ramiro, Lleras, Puente de los Nayeros and Viento Libre 1 and 2. The community of La Playita had been displaced earlier in February of this year for similar reasons. Over 5,000 people from eight neighbourhoods in Buenaventura also experienced displacement between October and November 2012. The displaced population remain in need of protection, shelter, food and health.

In the Nariño municipality of Ricaurte, a group of about 750 Awá indigenous people were displaced following repeated armed clashes between FARC-EP and the military. The community was previously displaced in February 2013 and stayed for six months in
Humanitarian Context and Needs

**Disaster:** As reported by the IFRC on 30 October, more than 50,000 people living in the Paraguayan Chaco, stretching over northern and western Paraguay, are currently facing one of the most severe droughts in years. The population’s access to safe water is scarce, and the critical level the drought has reached is endangering the livelihoods of these communities, who are mostly dependent on subsistence agriculture as well as labour related to livestock and soy, sorghum and cotton farming.

The government of Paraguay declared a state of emergency on September 16 for 90 days. The National Secretariat of Emergency (SEN) reports that some 15,200 families (76,000 people) are affected in 10 departments. There were no reports of new confinements in October, but in several locations there were reports of movement and humanitarian access limitations that may lead to confinement. In Buenos Aires, Cauca, where several communities are displaced, others decided against displacement but face movement limitations due to repeated armed confrontations near their homes. These limitations are affecting the communities’ food security. Along the Pacific coast in Bagadó, Chocó, Embera indigenous communities reported extensive APM-UXO contamination in their territories. At least 41 per cent of confinement events so far in 2013 are reportedly connected to APM-UXO. In October, FARC-EP placed an armed lockdown in Chocó, along the Pacific coast (the second lockdown this year). All land and river transportation was halted in the department for three days.

According to estimates by OCHA and local aid workers, in October at least 24,800 people remained confined in 10 departments. There were no reports of new confinements in October, but in several locations there were reports of movement and humanitarian access limitations that may lead to confinement. In Buenos Aires, Cauca, where several communities are displaced, others decided against displacement but face movement limitations due to repeated armed confrontations near their homes. These limitations are affecting the communities’ food security. Along the Pacific coast in Bagadó, Chocó, Embera indigenous communities reported extensive APM-UXO contamination in their territories. At least 41 per cent of confinement events so far in 2013 are reportedly connected to APM-UXO. In October, FARC-EP placed an armed lockdown in Chocó, along the Pacific coast (the second lockdown this year). All land and river transportation was halted in the department for three days.

According to OCHA, attacks on medical missions are one of the most worrying humanitarian problems and one of the least reported, as well as the serious consequences for people who depend on medical services. In October, incidents affected the operations of humanitarian actors and medical missions in Chocó on the Pacific coast and on the Ecuadorian border in Putumayo. There were reports of direct attacks on humanitarian workers in both locations. Many humanitarian actors suspended operations during the indigenous “Minga” march (Quechua word used by indigenous communities to describe popular mobilisations) as a preventive measure.

**Health and Nutrition:** Colombia remains in a permanent “state of alert” due to dengue fever. As of 15 November, WHO/PAHO reported approximately 110,000 cases since the beginning of the year, including 2,800 severe cases, and 125 deaths. In several municipalities of the country, local health authorities have officially declared an epidemic of dengue fever.

Updated: 26/11/2013

**PARAGUAY DROUGHT**

**Highlights**

**Mid-November:** Paraguay is currently experiencing the worst dengue epidemic in its history. The dengue outbreak has killed 242 people so far in 2013, triple the figures recorded last year, while confirmed cases of infection went from 30,800 last year to 150,000 in 2013.

**Humanitarian Context and Needs**

**Disaster:** As reported by the IFRC on 30 October, more than 50,000 people living in the Paraguayan Chaco, stretching over northern and western Paraguay, are currently facing one of the most severe droughts in years. The population’s access to safe water is scarce, and the critical level the drought has reached is endangering the livelihoods of these communities, who are mostly dependent on subsistence agriculture as well as labour related to livestock and soy, sorghum and cotton farming.

The government of Paraguay declared a state of emergency on September 16 for 90 days. The National Secretariat of Emergency (SEN) reports that some 15,200 families (76,000 people) are affected in the departments of President Hayes, Boquerón and Alto Paraguay. The worst affected districts in President Hayes are Lieutenant Irala Fernández, Puerto Pinasco and Villa Hayes. In Boqueron, the worst affected districts are Mariscal Estigarribia, Philadelphia and Loma Plata, and in the department of Alto Paraguay, almost all districts are severely affected.

Authorities have reported that the crisis is acute but rainfalls are expected to be received soon. Food stocks have rapidly decreased and many labourers and workers have lost their livelihoods due to the drought. In addition, significant loss of pasture has resulted in mortality of cattle, which has been observed to be up to 25-30% in some communes.

As of late October, authorities have been distributing water and non-perishable food to the affected areas in response of the drought that affects rural and indigenous communities. The affected population faced floods in the same zone last year.

On 21-22 September, a local severe hailstorm hit parts of Paraguay. According to the...
SEN, several departments of the country were affected by the storm, among which the worst affected are Central, Cordillera, Caaguazú and San Pedro. In total, an estimated 70,000 across the country were affected as of late September.

According to the SEN, 99 schools were damaged in the violent storm, leading to disruption of activities. The departments hardest hit by the storms were reported to suffer large crop losses according official reports.

**Food Security:** According to FAO as of mid-November, harvest of the 2013 wheat crop is about to be completed and production is estimated at 840,000 tonnes, a significant decline of some 30% from last year. The sharp reduction reflects severe frosts which caused important damage to the crop between July and August in the main production areas of Alto Parana, Itapua and Caaguazu, in southeastern Paraguay. Moreover, it is anticipated that the quality of this year’s wheat will also be negatively affected. Accordingly, cereal exports are expected to decrease of about 20%. Meanwhile, wheat flour prices in October remained at the record highs reached in the previous months due to the anticipated reduced 2013 wheat production and to increased import demand from Brazil.

**Health and Nutrition:** As of mid-November, WHO/PAHO reported that Paraguay is currently facing the worst dengue epidemic in its history. The dengue outbreak has killed 242 people so far in 2013, triple the number recorded last year, while confirmed cases of infection went from 30,800 last year to 150,000 in 2013. To date, more than 32,000 cases of haemorrhagic dengue, the most severe type of the disease, have been registered this year.

Figures are expected to increase even more in December with the start of the austral summer and the possible emergence of dengue virus serotype 4, which would combine forces with serotype 2, and increase the severity of the disease and the number of cases, according to experts. Authorities have allocated some US$4.5 million to eliminate mosquito breeding grounds.

On 26 October, the Paraguayan Ministry of Health reported 400 cases of dengue per week in the sole metropolitan area of the capital Asunción. The cities of San Lorenzo and Capiata are among the most infected with approximately 150 new cases per week.

*Updated: 26/11/2013*
Introduction to the Global Emergency Overview Update

The Global Emergency Overview is a weekly update that provides a snapshot of current humanitarian priorities and recent events. The Global Emergency Overview collates information from a wide range of sources, including Reliefweb and media sources, and displays this information in a manner that allows for quick comparison of different humanitarian crises. The primary objective of the Global Emergency Overview is to rapidly inform humanitarian decision makers by presenting a summary of major humanitarian crises, both recent and protracted. It is designed to provide answers to four questions:

1. Which humanitarian crises currently exist? (World map)
2. What has happened in the last seven days? (Highlights and Snapshot)
3. What is the situation in the country affected by a crisis? (Highlights Box and Narrative)
4. Which countries could be prioritised in terms of humanitarian response? (Prioritisation)

The Global Emergency Overview consists of three main sections:

First, the world map provides an overview of how the countries are prioritised, indicated by different shades of blue. The countries are subdivided by four priority levels: “on watch”, “situation of concern”, “humanitarian crisis”, and “severe humanitarian crisis”.

The priority levels are assigned on the basis of:
- the number of people affected by recent disasters
- the level of access to the affected population
- the <5 mortality rate
- the level of development of the country
- the number of protracted IDPs and refugees.

If a country experienced a disaster in the seven days prior to an update or witnessed an escalation of an ongoing crisis, a country is highlighted by a yellow dot on the map.

Second, the snapshot briefly describes what has happened in the last seven days from the date of publication, by outlining the crises that have occurred in the different highlighted countries.

Third, narratives for each country included in the Global Emergency Overview reflect major developments and underlying vulnerabilities of a country over the last months. Narratives are written based on secondary data. For each country, a specific highlights box is also added to put emphasis on the major developments that happened over the past 10 days.

The Global Emergency Overview is a mobile application.

To download the mobile application for Android phones click here.


To download the mobile application for iOS phones click here.


Update

The Global Emergency Overview will be updated once a week and the results will be available every Monday before midday (Central European Time/Central European Summer Time). In case of major new humanitarian events or an escalation of an on-going crisis which triggers a change of prioritisation, the Global Overview will be updated on an ad-hoc basis.

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