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# Bolivia

## Mid-Year Report

 International Federation  
of Red Cross and Red Crescent Societies

**MAABO001**

**3 October 2012**

**This report covers the  
period 01 January 2012  
to 30 June 2012**

*Bolivian Red Cross branches across the  
country have been assisting families in the  
emergency response to floods during this  
period*

*Source : Bolivian Red Cross*



## Overview

During the first half of 2012, the regional representation for the Andean countries (regional representation) has worked closely with the Bolivian Red Cross (BRC) to strengthen its capacities in disaster management, health and care, and organizational development. In line with *Strategy 2020*, the National Society continues to increase its capacities to better fulfil its mandate.

During the period covered by this report, Bolivia experienced a severe rainy season that affected almost 14,000 families and in response to the situation, the BRC developed a plan of action to assist 10,000 beneficiaries with food and non-food relief items, health and water, sanitation and hygiene promotion activities aimed at preventing the exacerbation of a dengue outbreak, and livelihood recovery activities. Click here to go directly to the emergency appeal operation updates <http://www.ifrc.org/en/what-we-do/where-we-work/americas/bolivian-red-cross/>

## Working in partnership

Operational Partners	Agreement
Finnish Red Cross	Bilateral and multilateral support
Swedish Red Cross	Multilateral cooperation
Spanish Red Cross	Bilateral agreement
Canadian Red Cross	Bilateral agreement
Swiss Red Cross	Bilateral agreement
ICRC	Cooperation Agreement

In addition to these Movement partners, the Bolivian Red Cross has received funds from the Finnish government, through the Finnish Red Cross and from the United Kingdom Department for International Development (DFID). The BRC works operationally with the Pan American Health Organization (PAHO) and the International Organization for Migration (IOM) on shelter issues.

The Bolivian Red Cross also maintains close working relationships with State bodies focused on humanitarian issues, such as disaster management.

## Progress towards outcomes

### Business Line I: Humanitarian Standards

#### Outcomes:

**Outcome 1.1:** *The Red Cross is better positioned to lead and demonstrate the Federation-wide contribution to reducing vulnerability, the exposure to risks and the ability of most vulnerable people to deal with their daily challenges; and capture learning and knowledge management to improve the quality of Red Cross work.*

**Output 1.1.3.** **Urban risk reduction, climate change adaptation, migration, violence prevention, and non-communicable diseases are better understood and promoted within the National Society.**

Indicators	BL	Annual Target	Implementation to date
By the end of 2012, the BRC has analyzed the key humanitarian trends in the new Strategic Plan of the BRC as identified in the country and defined with the Zone plan.		1 plan	50% The NS received information about the process in mother-child health, community health, road safety, and first aid. Insertion of the components such as climate change adaptation, and violence prevention is pending.

#### Comments on progress towards outcomes

The National Society is on its way to better take the lead and disseminate information about urban risk reduction, climate change adaptation, migration, violence prevention, and non-communicable diseases. During this reporting period, the BRC has received technical guidance on key humanitarian trends of mother-child health, road safety, and first aid. The BR health plan is pending, as well as the inclusion of the Global Framework within this process.

It is expected that activities around non-communicable diseases and the development of a plan for water and sanitation will be implemented in the second semester. The other programmed activities will remain on hold until more funds are made available. None of the DRM activities have been carried out given a lack of allocated funds.

**Output 1.2.2.** **All National Societies in the Americas provide a minimum set of information: audited annual reports and strategic plans.**

Measurement			
Indicators	BL	Annual Target	Implementation to date
By the end of January 2013, the BRC headquarters has created its operational plan.		1 plan	14% The secretariat agreed upon two activities: <ul style="list-style-type: none"> <li>workshop on the Project Planning Process-PPP</li> <li>workshop on operational plans in late 2012.</li> </ul>

#### Comments on progress towards outcomes

The National Society is working on improving planning, monitoring, evaluation and accountability mechanisms. In addition to the two workshops, one on the PPP and the other on operational plans, the Colombian Red Cross Society will provide peer support to the BRC with the aim to set a project management system during the second semester.

This activity is listed as 14% completed since as most of the activities are planned for the second part of the year: two National Societies agreements, a monitoring mission, two workshop reports, and two final project reports.

## Business Line II: Disaster and Crisis Management

**Outcome 2.1:** *Red Cross National Societies, through their network of branches, have enabled communities to better understand trends (urban risk, climate change, migration and violence) that increase the impact of disasters and crisis in their lives, and to develop appropriate integrated responses.*

**Output 2.1.1.** **Key humanitarian trends are integrated into the National Societies' disaster crisis plans and programmes.**

Indicators	BL	Annual Target	Implementation to date
By the end of 2012, the BRC has a National Plan for Preparedness and Response developed in a participatory manner.		1 plan	0% Activities towards this indicator have yet to be implemented.

#### Comments on progress towards outcomes

The BRC has not made progress towards ensuring that key humanitarian trends are integrated into its disaster crisis plans and programmes. The lack of funds and the limited engagement from the National Society DM coordinator have been a serious constraint to review and update the National Plan for Preparedness and Response. The National Society has not yet provided an analysis of the emergency health curricula review, nor of the actions within the framework "Safer and Resilient Communities", or within the

DRM and Health networks.

**Output 2.1.2. Urban risk approaches are adopted in disaster and crisis management.**

Indicators	BL	Annual Target	Implementation to date
By the end of 2012, the BRC has at least one contingency plan update and include urban risk considerations at the national level.		1 plan	0% Activities towards this indicator have yet to be implemented.
By the end of 2012, the BRC has two new members of the National Intervention Team's training of trainers.		2 members	0% Activities towards this indicator have yet to be implemented.
By the end of 2012, the BRC has at least 20 new volunteers trained in EDAN, CPI, Operations Centres, and Water and Sanitation in emergencies.		20 volunteers	25% Participation in the water and sanitation-meeting in Guatemala. During this meeting, the BRC was part of the revision of the National Intervention Team- NIT curriculum.
By the end of 2012, the BRC has identified at least one initiative to improve the management related to volunteering in emergencies, in accordance to the recommendations of the regional assessment of the application of common Minimum Standards for Volunteering in Emergencies.		1 initiative	38% The terms of reference, interview with BRC, and presentation of the questionnaire were completed.

**Comments on progress towards outcomes**

None of the planned activities have been implemented due to the lack of funds for this business line. However, the BRC participated in the water and sanitation meeting held in Guatemala during which the NIT curriculum for water and sanitation was revised. The global platform on water and sanitation will be disseminated during the second half of the year.

The BRC has started to carry out the regional assessment of the application of common minimum standards for volunteering in emergencies.

The overall assessment process is composed of eight activities: terms of reference, initial interview with the National Society, the use of a questionnaire, responses to the questionnaire, additional interviews, analysis, a round of feedback, and the final report. The BRC has made progress towards reaching this projected outcome in 2012. In order to accomplish the projected outcome, the National Society has already drawn up and distributed the terms of reference for the assessment and the questionnaire has been prepared. Health in emergencies has provided the National Society with a template for reporting on epidemic outbreaks. The BRC will use this template in future emergencies.

**Output 2.1.3. Climate change adaptation is integrated into disaster and crisis management.**

Indicators	BL	Annual Target	Implementation to date
The BRC has produced a report on early warning for epidemics through the regional health networks and linked this to the DM system.		1 report	0% Activities towards this indicator have yet to be implemented.
By the end of 2012, the NS has updated contingency plans that include climate considerations.		1 plan	0% Activities towards this indicator have yet to be implemented.

**Comments on progress towards outcomes**

Although the integration of climate change adaptation into disaster and crisis management is essential, unfortunately work towards this outcome was unable to be undertaken due to the lack of funds.

Nevertheless, the National Society continues to participate in regional and global initiatives. Once the secretariat has shared its paper on how to incorporate climate change into the areas of water and sanitation, health in emergencies, and community health planning, the BRC will increase its knowledge.

**Business Line III: Sustainable Development**

**Outcome 3.1:** *Red Cross National Societies, through their network of branches, demonstrate leadership through adopting policies, procedures and practices which promote social inclusion, non-discrimination and a culture of peace in the manner in which they work internally, with communities and with other beneficiary groups.*

**Output 3.1.1. National Society leadership and institutional capacity for partnership exist.**

Indicators	BL	Annual Target	Implementation to date
By the end of 2012, the BRC Strategic Plan reflects more cohesion between the indicators, compared to the previous plan, as a framework for the comprehensive work process.		1 plan	8% The first step regarding advocating for the process of 12 steps has been completed.

**Comments on progress towards outcomes**

Promoting the National Society's leadership and institutional capacity remains a central goal for the secretariat. However, to date the National Society has shown little interest in this comprehensive 12-phase process.

In addition to delaying the implementation of the following 11 phases, the secretariat had to readjust its operational planning, ensuring that all of the 12 phases would be included in the secretariat Operational Plan for 2013.

The regional representation has shared the Strategic Operational Framework for Health in order to use it as the basis for its national health plan review. The review of the national plan and a lessons learned meeting on Community-Based Health and First Aid (CBHFA) are planned for the second half of this year.

**Outcome 3.2:** *Red Cross National Societies, through their network of branches, have enabled communities to better understand trends that impact their lives and take action to improve their health, safety, environmental and socioeconomic conditions.*

**Output 3.2.1.** **The National Society addresses major trends and challenges contributing to vulnerability.**

Indicators	BL	Annual Target	Implementation to date
By the end of 2012, the BRC has created a sanitation project.		1 project	25% The IFRC strategic water and sanitation plan was disseminated.
By the end of 2012, the BRC has at least two new trainers in Training of Trainers for Vulnerability and Capacities Assessment- VCA.		2 trainers	0% Activities towards this indicator have yet to be implemented.

#### Comments on progress towards outcomes

The BRC is committed to consolidating comprehensive work which combines the areas of health, disaster risk management- DRM, organizational development, and services. However, addressing major trends and challenges contributing to vulnerability was hindered by lack of funds.

None of the DRM activities have been implemented due to a lack of funds.

**Outcome 3.3:** *Red Cross National Societies have a progressive vision to reduce vulnerability including leadership skills and capacities for working in partnership with communities, government, NGOs, NGIs, academic institutions, the private sector and civil society networks.*

**Output 3.3.1** **Red Cross leadership is recognized by government and other key stakeholders.**

Indicators	BL	Annual Target	Implementation to date
The National Society participates in the Inter-governmental Advisory Committee- IAC Maternal Newborn and Child Health- (MNCH) parallel event to promote BRC leadership with key stakeholders.		1 participation	80% The MNCH mapping was presented.

#### Comments on progress towards outcomes

The Bolivian Red Cross participation in the Inter-governmental Advisory Committee MNCH event served as an ideal vehicle to promote its leadership and knowledge. The BRC leadership along with Canadian Red Cross assistance participated and made important contacts in this event. The BRC's final report on this event is still pending.

**Outcome 3.6:** *Youth, as agents for change of the Red Cross network, are a leading voice for joint actions with different sectors of society for inclusion, peace and innovation.*

Indicators	BL	Annual Target	Implementation to date
By the end of 2012, the BRC is part of the reactivated youth network in South America.		1 participation	0% Activities towards this indicator have yet to be implemented.
By the end of 2012, the BRC has consolidated the training of 14 youth volunteer student groups, compared to figures from 2010.		14 groups	20% The regional representation and the National Society signed an agreement, starting implementation in May 2012.

#### Comments on progress towards outcomes

The BRC is committed to supporting youth to become agents for change and having a central role in actions that promote inclusion, peace and innovation in their societies. During this reporting period, the regional representation and the BRC formally established a youth training project. The project implementation started in late May 2012, and is scheduled to continue for the rest of the year.

### Business Line IV: Humanitarian Diplomacy

**Outcome 4.1:** *National Society Leadership capacities are enhanced to use their auxiliary role to influence public policies and ensure they are seen as a credible and preferred source of information on humanitarian issues by the general public, media and other actors.*

**Output 4.1.1.** **The National Society becomes a source of reference for information on humanitarian issues and vulnerability reduction.**

Indicators	BL	Annual Target	Implementation to date
By the end of 2012, the BRC has more participants from governmental and civil society at its events, in comparison with 2011.		5%	0% Activities towards this indicator have yet to be implemented.

#### Comments on progress towards outcomes

Although the BRC is interested in becoming more well-known as a reference institution on humanitarian issues and vulnerability reduction, technical support has been limited during this reporting period.

**Outcome 4.2:** *Strong links are fostered with governments, the public, academia, private sectors, and other partners of the Red Cross who work at local and national levels, particularly as a representative in key forums addressing humanitarian challenges and trends.*

Indicators	BL	Annual Target	Implementation to date
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By the end of 2012, the BRC has at least one operation agreement with a non-Movement partner.		1 agreement	0% Activities towards this indicator have yet to be implemented.
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#### Comments on progress towards outcomes

While the BRC needs to establish ties to different social sectors and the government, no work has been undertaken to further the efforts towards fostering these connections. The regional representation will support the National Society to update its operational agreement with PAHO.

### Business Line V: Effective Joint Working and Accountability

**Outcome 5.1:** *A knowledge network is established to provide a framework to disseminate innovations; promote horizontal cooperation and improve programming capacities in administration and finance, IT/Telecom, human resources, logistics and planning, monitoring, reporting and evaluation.*

**Output 5.1.2.** **The National Societies in the Americas and the Secretariat successfully organized the XIX Inter-American Conference to define our key priorities and strategic orientations for the Americas over the next four years and monitor the outcomes.**

Indicators	BL	Annual Target	Implementation to date
By the end of 2012, the BRC has contributed through the working groups and its participation in the XIX Inter-American Conference.		100%	100% The BRC has contributed through the working groups and participated in the XIX InterAmerican Conference.

#### Comments on progress towards outcomes

The regional representation facilitated the BRC's participation in the XIX InterAmerican Conference and its working groups. The National Society successfully participated in the conference and working groups. It is important to mention that it the BRC's active participation was key to ensuring its progress in other areas.

**Output 5.2.1** **Peer-to-peer initiatives around support services (finance, administration, human resources and planning, monitoring, reporting and evaluation) are promoted among the National Societies and disseminated through the knowledge network.**

Indicators	BL	Annual Target	Implementation to date
By the end of 2012, the BRC has more staff and volunteers trained in administration and finance procedures and planning, compared to 2011, as a result of peer-to-peer support from other National Societies and the Secretariat.		9 branches	50% The regional representation and the National Society signed the project agreement, with a start date of July 2012.

By the end of 2012, the BRC, PNS and ICRC engage in more coordinated political and programmatic work, which the IFRC facilitates.		100%	50% A Movement coordination meeting was held in May.
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#### Comments on progress towards outcomes

The importance of peer-to-peer strengthening for support services is central to the BRC. In the first semester, the regional representation facilitated the understanding of basic concepts regarding administration, finance and the use of simple planning and transparency instruments linked with IFRC's standards, working with volunteers from the Tarija departmental branch and the municipal branches of Bermejo and Villa Montes in order to implement the National Society's accounting manual.

This process will be extended to the other eight departmental branches during the second semester through the implementation of a project regarding volunteer training in administration and finance, supported by DFID funds. The first two of the four tasks comprising this project were completed by the National Society during this reporting period: the commitment, the agreement, the mission, and the final report.

A coordination meeting between the BRC, PNSs, ICRC, and the International Federation was held in Argentina from 18 to 20 May.

#### **Output 5.4.1 National Societies in the Americas have a plan aligned with Strategy 2020 and report data on Federation-wide Reporting Indicators.**

Indicators	BL	Annual Target	Implementation to date
By the end of 2012, the BRC has a National Strategic Plan aligned with <i>Strategy 2020</i> .		1 plan	18% The agreement to provide technical assistance for the development of the National Society's strategic plan was signed.
By the end of 2012, at least three indicators of the Federation-wide Reporting System are integrated into the BRC project, planning and monitoring system.		3 indicators	0% Activities towards this indicator have yet to be implemented.

#### Comments on progress towards outcomes

The BRC is making slow but steady progress towards ensuring that its country plan is aligned with *Strategy 2020* and employing Federation-wide Reporting indicators. The National Society has designed the action plan and started the assessment process that will lead to defining the strategic plan document. The regional representation will continue working with the BRC in this planning process. The process was formally presented by BRC President and approved during the General Assembly in Cochabamba.

#### **Stakeholder participation and feedback**

During the reporting period, the secretariat promoted two coordination meetings with the Bolivian Red Cross, the ICRC, and the regional representation to better align the actions of the National Society with a shared approach and promote more effective work. These efforts are on-going and will be continued in the second half of 2012.

## Key Risks or Positive Factors

Key Risks or Positive Factors	Priority High Medium Low	Recommended Action
The implementation of certain planned activities—particularly in DRM—will continue to be minimal until funds are allocated.	H	Given the interest in supporting the National Society to strengthen its comprehensive capacities, including resource mobilization, strategic planning must be concurrent with actions to identify and obtain needed funding sources.
Staff changes at the regional level have caused delays in the creation of the operational plan with the Bolivian Red Cross. The previous Country Support Plan Coordinator concluded her assignment in March, delaying the drafting of the operational plan and the subsequent activities.	L	With the start of the new coordinator, this work is moving forward. Adjustments most likely will be made in order to reach some of the proposed outcomes for 2012.

## Lessons learned and looking ahead

The elaboration of the new Strategic Plan paves the way to further align the work of the Bolivian Red Cross to *Strategy 2020*. The Bolivian Red Cross, supported by the secretariat, will continue to respond to the humanitarian needs of the most vulnerable people in Bolivia.

## Financial situation

The total 2012 budget was for 102,002 Swiss francs, of which 67,523 Swiss francs were received, resulting in a coverage of 66 per cent. During this reporting period, expenditure amounted to 76,476 Swiss francs representing 113.26 per cent of the funds received for the development projects.

[Click here to go directly to the financial report.](#)

## How we work

All IFRC assistance seeks to adhere to the [Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations](#) (NGO's) in Disaster Relief and the [Humanitarian Charter and Minimum Standards in Disaster Response \(Sphere\)](#) in delivering assistance to the most vulnerable.

The IFRC's vision is to inspire, encourage, facilitate and promote at all times all forms of humanitarian activities by National Societies, with a view to preventing and alleviating human suffering, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

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The IFRC's work is guided by *Strategy 2020* which puts forward three strategic aims:

1. Save lives, protect livelihoods, and strengthen recovery from disaster and crises.
2. Enable healthy and safe living.
3. Promote social inclusion and a culture of nonviolence and peace.

Find out more on [www.ifrc.org](http://www.ifrc.org)

## Contact information

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