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Emergency Plan of Action (EPoA) Tajikistan: Floods

 International Federation
of Red Cross and Red Crescent Societies

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|---|---|
| DREF n° MDRTJ027 | Glide n° TBD |
| Date of issue: 2 June 2018 | Expected timeframe: 3 months Expected end date: 16 August 2018 |
| Category allocated to the disaster or crisis: Yellow / Orange / Red (please circle) | |
| DREF allocated: CHF 127,800 | |
| Total number of people affected: 1,145 families (5,725 people) | Number of people to be assisted: 500 most-affected families (2,500 people) – with non-food items (NFIs) |
| Host National Society presence (n° of volunteers, staff, branches): The RCST's branch in the affected province has well-trained and experienced staff including 2 National Disaster Response Teams consisting of 10 members and 24 Local Disaster Committee members. In addition, there are 2 staff at the local Bokhtar and Kulyab branches and 1 disaster management staff in the headquarters. They are supported by the RCST headquarters. | |
| Red Cross Red Crescent Movement partners actively involved in the operation: International Federation of Red Cross and Red Crescent Societies (IFRC), German Red Cross (GRC) and International Committee of the Red Cross (ICRC) | |
| Other partner organizations actively involved in the operation: Local and National Government of the Republic of Tajikistan, UNICEF, Humanitarian Aid Foundation of Kuwait "Al-Salam" | |

A. Situation analysis

Description of the disaster

Heavy and prolonged rains on 16-21 May caused floods in the southern part of Tajikistan affecting 9 villages in 2 districts of Khatlon Province. According to the results of the rapid assessment conducted by the Government Emergency Response Commission and the Committee of Emergency Situations and Civil Defense under the Government of Tajikistan (CoES) between 17 and 26 May, at least 6 people were killed, 1,145 households (5,725 people) were heavily affected, infrastructure objects were damaged or destroyed in Farkhor and Panj districts of Khatlon Province.

In Bokhtar region of Khatlon Province, in Chorbog, Pakhtadasht, Ittifoq and Mashal jamoats of Vakhsh districts 6 households' land plots (around 30 people) were flooded and people lost their harvest.

In Sughd Province around 3 ha of arable lands, 800 m of village internal roads and 10 ha of land plots in Ruzi obnok village of Penjikent and 51 km of motorway and irrigation channel were destroyed damaging 300 m of pipes. The main road connecting Kurgoncha village of Jabbor Rasulov district with the district centre town was blocked. A pedestrian bridge constructed under the RCST "Transborder" programme in that village was destroyed. Floods and mudflows in the Province caused 8 casualties, mainly due to population's negligence.



The RCST team is conducting a needs assessment. Source: Red Crescent Society of Tajikistan

Farkhor district

According to the assessment reports, 168 households (840 people) have been affected in the district. In total, 6 houses are completely destroyed and another 11 houses are partly destroyed and unusable. Furthermore, 151 houses have been mudded and inhabitants lost their belongings. Auxiliary buildings and land plots have also been damaged in Surkhob, Vahdat and Nurmat Safarov villages, Ghalaba jamoat of Farkhor district.

Panj district

A total of 977 households (4,885 people) have been affected in the district with 20 houses completely destroyed, 8 houses partly destroyed and another 949 houses, auxiliary buildings and land plots mudded and damaged in Kommunizm, Peshqadam, Namuna, Selgah, Kabud Saifiddinov, Otchopar villages in Ozodagon jamoat of Panj district.

The results of the rapid assessments in Farkhor and Panj districts of Khatlon Province are also summarized in the table below.

| Regions of Khatlon Province | District | Village | # of affected households | # of supported people by RCST | # of totally destroyed houses | # of partly destroyed houses and auxiliary buildings | # of households who lost their home belongings |
|-----------------------------|----------|--|--------------------------|-------------------------------|-------------------------------|--|--|
| Kulyab Region | Farkhor | Surkhob, Vahdat Nurmat Safarov | 168 | 84 | 6 | 11 | 151 |
| Bokhtar Region | Panj | Komunizm, Peshqadam, Namuna, Selgah, Kabud Saifuddionov Otchopar | 977 | 412 | 20 | 8 | 949 |

Summary of the current response

Overview of Host National Society

The Red Crescent Society of Tajikistan's Bokhtar (former Kurgantube) and Kulyab National Disaster Response Teams (NDRT) were in disaster sites at the first hours of emergency to conduct assessments, provide necessary support to the affected population by rendering first aid and psychological support, participating in the evacuation activities and also helping the affected families with cleaning their homes from mud. In total, 10 National Disaster Response Team members, 24 Local Disaster Committee members, 2 regional staff from Bokhtar and Kulyab and 1 staff from the RCST headquarters were deployed to support the response activities.

As a member of the National Emergency Response Commission, the National Society participated in rapid and detailed assessments carried out between 17 and 26 of May, 2018.

In total, 52 injured people received first aid, 49 people received psycho-social assistance and 395 affected people were evacuated with support of the RCST team members during an emergency phase of the disaster (84 people in Farkhor district and 412 in Panj district). The operational and first aid points of the RCST that have been set up will be operational until the end of the response and recovery activities. Besides that, the RCST continues providing psycho-social support to the affected people upon request.

The RCST responding team members actively support distribution of drinking water, food products and hot meals received from the neighbouring villages and the local government.

On 19 May, the RCST issued a field report through the IFRC Disaster Management Information System (DMIS) followed by situation reports. On 29 May an update was posted on the DMIS indicating a need for a DREF operation following the CoES request.

The RCST had also been primarily requested by the Local Governments of Kulyab and Bokhtar Regions to provide non-food items to the affected population as the food needs are mostly covered by the government bodies, local authorities and private sector.

In response, the RCST is now mobilizing available 288 non-food item kits from its Emergency Response Centres (ERCs) in Dushanbe (210 sets), Bokhtar (48 sets) and Kulyab (30 sets) to distribute to the affected population of Panj and Farkhor districts. The family sets consist of bedding (blankets, mattresses, pillows, bed linen sets), kitchen sets, shovels and hoes.

Overview of Red Cross Red Crescent Movement in country

In addition to the IFRC, in-country Movement partners include ICRC and the German Red Cross, each with a representation in the country. All these partners remain supportive and ready to support the National Society in case of need. The National Society will keep updating the IFRC Country Office on the progress of the operation.

The RCST is continuously coordinating with and informing the IFRC Country Office in Tajikistan as well as the ICRC and Partner National Societies (PNSs) about the actual situation and the response. The IFRC is providing technical support to the RCST in planning, in coordination within the Movement and with external stakeholders, and in inducting staff and volunteers who are involved in the operation.

Overview of non-RCRC actors in country

The Government Emergency Commission led by the Khatlon province CoES Chairman is in the disaster area from the first hours of the disaster.

Local branches of the CoES, the Ministry of Internal Affairs and medical centres are being mobilized to conduct rescue operations, as well as provide evacuation to a safe place and some have been evacuated to schools, mosques, and their relatives' houses in neighbouring villages.

In both districts, the Government has mobilized its structures to rehabilitate the damaged infrastructure (cleaning roads and ditches, restoring electricity lines, providing clean drinking water) within their capacity. Together with the private sector it has organized a supply of drinking water, food products and hot meals from neighbouring villages and their distribution among the affected families. All basic food needs will be met by the government structures.

The Humanitarian Aid Foundation of Kuwait "Al-Salam" provided food for 505 affected families through a local non-governmental organization "Sayhun" on 27-28 May.

UNICEF office in Tajikistan provided 904 hygiene kits (for 15 days), 750 water cans (10 liter) and 4 water reservoirs (1.5 MT) in Panj and Farkhor districts through the CoES.

There are international agencies and UN organisations operating in the country within the REACT¹ framework which is the national emergency response coordination mechanism in Tajikistan. However, none of these organizations was requested or authorised to support the affected population during the first week of the emergency because the Government Emergency Response Commission counted on its own resources and capacities to help all the victims and to cover the population needs. The results of the assessment conducted between 17 and 26 May showed that the scale of the disaster and population needs were beyond the capacity of the Emergency Commission. Therefore, and due to the limited resources and capacity, the **Government officially requested the National Society** to provide support on 29 May, 2018.

Needs analysis, targeting, scenario planning and risk assessment

Needs analysis

The **current humanitarian priorities** include **food, drinking water, non-food items**, support in **debris cleaning and sanitation/hygiene**.

Food stocks and food storage facilities in most houses were damaged (covered with mud) or lost. Although local shops and markets continue to operate, the population is not able to buy food due to the financial losses that they have suffered due to the floods. The population has also lost much of their cattle and livestock, gardens and agricultural fields, which are the main source of income for most of the affected families.

There is a **high risk of waterborne diseases** and epidemics due to poor hygiene/sanitation conditions. Most households' toilets are covered by mud or are destroyed. The affected population does not have adequate hygiene supplies (e.g. soap, tooth paste/brushes, etc.). Therefore, there is an urgent need to raise people's awareness of the first signs of water-borne diseases to immediately seek medical help in case of need.

Khatlon provincial health authorities with support of the Ministry of Health and Social Protection deployed medical teams to both affected districts and cover the health-related issues including raising people's awareness of the first signs of water-borne diseases. UNICEF is providing hygiene supplies to all affected population.

There is **partial access to drinking water** in both affected areas. Drinking water is delivered from the upper sides of the villages that were not affected. Support is required in water provision/delivery, as the affected families would focus on cleaning their houses/belongings and rehabilitation of houses.

Support is also required in **debris/mud removal**: in particular, for the most vulnerable families (e.g. female-headed households, multi-children families, older people and older people living alone).

It has been identified there is a need for **non-food items** including beddings, kitchen sets and mud cleaning tools, as many household utensils including kitchen sets, cleaning tools (shovels, hoes) and bedding are dirty and not suitable for use.

¹ Rapid Emergency Assessment and Coordination Team

Construction tools need to be provided to the affected population, as they need to reconstruct and to renovate damaged houses.

According to the coordination and distribution of roles and based upon the request from the local authorities and in agreement with the CoES headquarter, the **RCST will focus on providing non-food items and hygiene promotion** in close cooperation with government bodies and REACT partners.

Targeting

Beneficiaries will be targeted by the RCST based on the **following criteria**.

- Overall focus on **households and families who were affected** and had their homes damaged/destroyed and lost their home properties;
- **Specific focus on 500 families**, whose houses have been totally destroyed/damaged and who lost their basic goods (beddings, kitchen utensils, and mud cleaning tools such as shovels and hoes) – to be targeted for NFI support.

Hygiene promotion will target a **total 1,145 households (5,725 people)** to ensure prevention of waterborne diseases in the affected villages. Each household will receive two types of information materials, one about “Water for life” and another about “Fresh water is safe”.

Operation Risk Assessment

No significant risks and security concerns have been identified that would potentially affect the operation. However, the State Agency for Hydrometeorology of Tajikistan forecasts continued high temperature and increase of water level in the rivers of the country. In case of another emergency, the RCST will activate its contingency plan and deploy its existing disaster response capacities from all over the country.

B. Operational strategy

Overall Operational objective:

The immediate non-food needs of 500 flood-affected families (2,500 people) are met through the provision of non-food items for a period of three months. In addition, the hygiene information needs of flood-affected people will be addressed.

Proposed strategy

The operation will include one-time distribution to target beneficiaries of non-food items as well as hygiene promotion information materials to cope with the consequences of the floods. With support of the IFRC, the RCST will assist, for the period of three months:

- 500 families (2,500 people²) with family sets (matrasses, blankets, pillows and bed linen sets, shovels and hoes) and kitchen sets. Out of them, 288 sets with NFIs will be distributed from the RCST’s existing stocks in Kulyab, Bokhtar and the headquarters in Dushanbe and will be replenished with support of this DREF. Additional 212 NFI sets will be procured and distributed to the affected population with the current DREF.
- 2,290 people with hygiene promotion through distribution of information materials and banners in the villages.

The content of the NFI sets will be as follows:

Family set

| No. | Description | Unit | Quantity |
|-----|--------------------|------|----------|
| 1. | Matrass | pcs | 4 |
| 2. | Pillow | pcs | 4 |
| 3. | Blanket | pcs | 4 |
| 4. | Bed linen | set | 4 |
| 5. | Shovel with handle | pcs | 1 |
| 6. | Hoe with handle | pcs | 1 |

² The average number of household members in Tajikistan ranges from 5 to 7, the RCST is targeting only 4 members from each household, as agreed with the local authorities.

Kitchen set

| No. | Description | Unit | Quantity |
|-----|-----------------------|------|----------|
| 1. | Pot (8 liter) | pcs | 1 |
| 2. | Ladle | pcs | 1 |
| 3. | Scoop | pcs | 1 |
| 4. | Kitchen knife | pcs | 2 |
| 5. | Large plate | pcs | 4 |
| 6. | Small plate | pcs | 4 |
| 7. | Spoon | pcs | 4 |
| 8. | Fork | pcs | 4 |
| 9. | Cup | pcs | 4 |
| 10. | Carton box with logos | pcs | 1 |

The key activities planned as part of this operation are as follows:

- Completion of detailed emergency needs assessments;
- Finalization of the lists of beneficiaries together with local authorities and in accordance with the Red Crescent's assessment procedures and format;
- Procurement, transportation and distribution of non- food items;
- Printing and distribution of hygiene promotion information materials and installation of banners at strategic locations in the villages;
- Procurement and transportation of non-food items, and replenishment of distributed stocks in three RCST Emergency Response Centres;
- Monitoring and evaluation of relief activities and reporting on relief distributions;
- As part of the monitoring and evaluation activities, conducting a beneficiary satisfaction survey among people reached to assess the relevance and impact of RCST services received;
- Lessons learned workshop.

Human resources

A total of 34 trained and experienced staff and volunteers of the RCST will be deployed to carry out the proposed activities. The IFRC Senior Disaster Management Officer in Central Asia based in Tajikistan will also be involved and provide overall technical support to the RCST in implementing the operation, as well as in reporting and communications.

The Regional Disaster Response Team (RDRT) mission will be assisting the planning and distribution of the relief in the second week of the operation.

Logistics and supply chain

Non-food items will be procured, transported and pre-positioned locally in accordance and full compliance with the RCST's and IFRC's procurement guidelines as well DREF guidelines. As described, the procured non-food item stock will be distributed to the beneficiaries but also will be placed in the RCST's three Emergency Response Centres in Dushanbe, Bokhtar and Kulyab to replenish the already distributed stock.

Information technology (IT)

Communications equipment – mobile and fixed phones – and laptops have been made available by the RCST in order to maintain contact between the branches and operational volunteers and their base, as well as maintain and update records, and plan and coordinate the emergency response. The National Society's HQ will maintain regular communication with its Kulyab and Bokhtar regional branches through the mobile phone network and for reports and pictures, through the internet.

Communications

A press release will be prepared in Tajik, English and Russian to be disseminated through the local media, as well as posted on the official website of the RCST. Photos will be taken on the operation sites and disseminated both via media outlets and the RCST's internal and external websites. The RCST field staff and volunteers will be available for media interviews after preliminary coordination with the RCST's Communications Officer. The professional photographer will be hired to make high quality and informative photos on the RCST response activities.

Planning, monitoring, evaluation, & reporting (PMER)

The RCST and the IFRC Country Office in Tajikistan will monitor the whole project implementation. The IFRC will provide technical support in terms of operation management including monitoring and reporting where necessary. Regular updates will be provided by the RCST to the IFRC on the general progress of the operation. A final report will be jointly prepared and published after the completion of the operation. A beneficiary satisfaction survey will be conducted as part of the monitoring and evaluation using random check mechanism and individual interviews with beneficiaries. A lessons learned workshop will also be conducted to share the breadth of experience gathered and challenges encountered during the operation among the RCST, IFRC, ICRC and GRC staff and government actors and REACT partners involved in the response.

This operation is expected to be implemented over three months and will therefore be completed by 16 August, 2018. The final report will be published three months after the end of the operation, by 16 November, 2018.

Administration and Finance

The RCST will ensure the proper use of financial resources in accordance with the conditions laid down in the project agreement signed between the National Society and the IFRC. The IFRC will ensure that financial resources management will take place in compliance with IFRC standards and DREF guidelines.

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|-----------------------|--|---|---|---|---|---|---|---|---|---|----|----|----|----|----|----|----|
| P&B Output Code | Outcome S3.1: The IFRC secretariat, together with National Societies uses their unique position to influence decisions at local, national and international levels that affect the most vulnerable. | | | | | | | | | | | | | | | | |
| | Output S3.1.1: IFRC and NS are visible, trusted and effective advocates on humanitarian issues | | | | | | | | | | | | | | | | |
| | Activities planned Week | 1 | 2 | 3 | 4 | 5 | 6 | 7 | 8 | 9 | 10 | 11 | 12 | 13 | 14 | 15 | 16 |
| AP053 | Carry out communications work | | | | | | | | | | | | | | | | |
| P&B Output Code | Output S3.1.2: IFRC produces high-quality research and evaluation that informs advocacy, resource mobilization and programming. | | | | | | | | | | | | | | | | |
| | Activities planned Week | 1 | 2 | 3 | 4 | 5 | 6 | 7 | 8 | 9 | 10 | 11 | 12 | 13 | 14 | 15 | 16 |
| | AP055 | Conduct a Beneficiary Satisfaction Survey | | | | | | | | | | | | | | | |
| AP055 | Conduct a “Lessons Learned” workshop at national level | | | | | | | | | | | | | | | | |

Budget

The total budget for this DREF Operation is CHF 132,060. Please refer to the DREF budget appended to this Emergency Plan of Action for details.

DREF OPERATION BUDGET

MDRTJ

027 APPEAL NAME: Tajikistan DREF Floods

| Budget Group | | Multilateral Response | Appeal Budget CHF |
|---|--|-----------------------|-------------------|
| 500 | Shelter - Relief | 0 | 0 |
| 501 | Shelter - Transitional | 0 | 0 |
| 502 | Construction - Housing | 0 | 0 |
| 503 | Construction - Facilities | 0 | 0 |
| 505 | Construction - Materials | 0 | 0 |
| 510 | Clothing & Textiles | 86,560 | 86,560 |
| 520 | Food | 0 | 0 |
| 523 | Seeds & Plants | 0 | 0 |
| 530 | Water, Sanitation & Hygiene | 3,000 | 3,000 |
| 540 | Medical & First Aid | 0 | 0 |
| 550 | Teaching Materials | 0 | 0 |
| 560 | Ustensils & Tools | 15,000 | 15,000 |
| 570 | Other Supplies & Services | 0 | 0 |
| 571 | Emergency Response Units | 0 | 0 |
| 578 | Cash Disbursements | 0 | 0 |
| Total RELIEF ITEMS, CONSTRUCTION AND SUPPL | | 104,560 | 104,560 |
| 580 | Land & Buildings | 0 | 0 |
| 581 | Vehicles | 0 | 0 |
| 582 | Computer & Telecom Equipment | 0 | 0 |
| 584 | Office/Household Furniture & Equipment | 0 | 0 |
| 587 | Medical Equipment | 0 | 0 |
| 589 | Other Machiney & Equipment | 0 | 0 |
| Total LAND, VEHICLES AND EQUIPMENT | | 0 | 0 |
| 590 | Storage, Warehousing | 0 | 0 |
| 592 | Dsitribution & Monitoring | 1,800 | 1,800 |
| 593 | Transport & Vehicle Costs | 0 | 0 |
| 594 | Logistics Services | 0 | 0 |
| Total LOGISTICS, TRANSPORT AND STORAGE | | 1,800 | 1,800 |
| 600 | International Staff | 0 | 0 |
| 661 | National Staff | 0 | 0 |
| 662 | National Society Staff | 1,780 | 1,780 |
| 667 | Volunteers | 3,180 | 3,180 |
| 669 | Other Staff Benefits | 0 | 0 |
| Total PERSONNEL | | 4,960 | 4,960 |
| 670 | Consultants | 0 | 0 |
| 750 | Professional Fees | 0 | 0 |
| Total CONSULTANTS & PROFESSIONAL FEES | | 0 | 0 |
| 680 | Workshops & Training | 2,500 | 2,500 |
| Total WORKSHOP & TRAINING | | 2,500 | 2,500 |
| 700 | Travel | 6,900 | 6,900 |
| 710 | Information & Public Relations | 2,830 | 2,830 |
| 730 | Office Costs | 0 | 0 |
| 740 | Communications | 450 | 450 |
| 760 | Financial Charges | 0 | 0 |
| 790 | Other General Expenses | 0 | 0 |
| 799 | Shared Office and Services Costs | 0 | 0 |

| | | |
|-----------------------------------|---------------|---------------|
| Total GENERAL EXPENDITURES | 10,180 | 10,180 |
|-----------------------------------|---------------|---------------|

| | | | |
|-----------------------------------|---|----------------|----------------|
| | | 0 | 0 |
| 830 | Partner National Societies | 0 | 0 |
| 831 | Other Partners (NGOs, UN, other) | 0 | 0 |
| Total TRANSFER TO PARTNERS | | 0 | 0 |
| 599 | Programme and Services Support Recovery | 8,060 | 8,060 |
| Total INDIRECT COSTS | | 8,060 | 8,060 |
| TOTAL BUDGET | | 132,060 | 132,060 |
| Available Resources | | | |
| | Multilateral Contributions | | 0 |
| | Bilateral Contributions | | 0 |
| TOTAL AVAILABLE RESOURCES | | 0 | 0 |
| NET DREF NEEDS | | 132,060 | 132,060 |