

www.ifrc.org
Saving lives,
changing minds.

DREF Final Report

Philippines: Low-pressure area 01W

 International Federation
of Red Cross and Red Crescent Societies

DREF Final Report	Operation n° MDRPH031
Date of Issue: 29 May 2019	Glide n°: EC-2019-000004-PHL
Date of disaster: 20 January 2019	Operation budget: CHF ¹ 42,500
Operation start date: 18 January 2019	Operation end date: 18 February 2019
Number of people affected: 16,574	Number of people assisted: Not applicable
Host National Society: Philippine Red Cross (PRC)	
N° of National Societies involved in the operation: PRC was only working with the International Federation of Red Cross and Red Crescent Societies (IFRC) in this operation.	
N° of other partner organizations involved in the operation: Government agencies including the National Disaster Risk Reduction and Management Council (NDRRMC), Department of Social Welfare and Development (DSWD), the Philippine Armed Forces, the Philippine National Police Force and Local Government Units are providing assistance to affected households.	

A. SITUATION ANALYSIS

Description of the disaster

At 20:00 on 20 January 2019, Tropical Depression Amang made its first landfall in Siargao Island. A second landfall happened in Eastern Samar at 19:30 on 21 January.

Prior to Amang's landfall, necessary preparedness was conducted by communities and government offices based on learning from the previous similar forecasts. With an anticipation of significant impact, government authorities carried out pre-emptive evacuation for families living near the coast, riverbanks, landslide prone areas and other vulnerable places. Prior to landfall, there were pre-emptive evacuations for 5,256 families or 21,006 people from the provinces of Labay, Camarines Sur, Masbate, Sorsogon, Eastern Samar, Northern Samar, Souther Leyte, Biliran, Compostela Valley, Agusan del Norte, Dinagat Islands, Surigao del Norte and Surigao del Sur. Part of the preparedness activity was the suspension of classes in 350 cities/municipalities in Regions V, VII, VIII, X and Caraga.



PRC supported the transportation of people to the evacuation centres in support to the pre-emptive evacuation done by local government. (Photo: PRC)

However, after landfall, the actual impact was reported as not being significant and remained within the national capacity of the Local Government Units to respond. The National Disaster Risk Reduction and Management Council (NDRRMC) reported a total of 3,760 families or 16,574 people were affected in 58 barangays, 17 cities/municipalities and 5 provinces in Caraga region. There were power interruptions reported in in Camarines Sur and Compostella Valley.

¹ Swiss francs

Summary of response

Overview of Host National Society

PRC monitored the weather disturbance since it was spotted by weather agencies through its Operations Centre which operates 24/7. In accordance with PRC standard operating procedures, PRC National Headquarters instructed Chapters to be ready to respond up to their required capacity to deliver assistance to affected communities with the basic services – welfare, first aid, etc. Chapters in likely affected areas were informed to take preparedness measures. The Chapters communicated with their Red Cross Action Teams volunteers and community Red Cross Volunteers (RCAT and RCAT143) for information and to start implementing early warning measures as Amang (which was a low-pressure area by then) approaches. National disaster response teams, emergency response units for water, welfare and health services personnel were alerted for possible deployment.



PRC Camarines Sur Chapter installed a 5,000-litre bladder in Tambo Elementary School evacuation centre to provide displaced population access to safe drinking water. **(Photo: PRC)**

The following Chapters set up welfare desks and first aid stations in different evacuation centres:

- Agusan del Norte in Bugsukan Covered Court
- Albay Chapter in Barangay Panal, Tiwi Central School and Tiwi Community College
- Camarines Sur Chapter in Tambo National High School and Elementary Schools evacuation centre
- Surigao Del Norte Chapter in the Barangays of Lipata, Taft and Canlanipa.
- Southern Leyte Chapter in San Ricardo Port and Liloan Ports

Below are some of the services and activities provided by the chapters to support the displaced population:

Table one – summary of PRC response

Chapter	Evacuation centres / location	PSP (individual)	Health & FA (individual)	Litres of water	People provided with water	Hygiene promotion
Agusan del Norte	Bugsukan Covered Court, Butuan City	19	52			48
Albay	Panal, Tabacao City			2,500	150	
Albay	Tiwi Central School, Tiwi			2,500	237	
Albay	Tiwi Community College			5,000	195	
Camarines Sur	Tambo National High School					
Camarines Sur	Tambo Elementary School			5,000	647	
Surigao del Norte	Lipata Ferry Terminal	2	137			
Surigao del Norte	Caraga Regional Hospital	2				
Surigao del Norte	Gamoton, Algeria		1			
Surigao del Norte	Macapagal Passenger Terminal		15			
	Total	23	205	15,000	1,229	48

Prior to landfall, as a preparedness activity, with the support of IFRC, PRC National Headquarters deployed non-food items from their disaster preparedness stocks held in Cebu Warehouse to Ozamiz, Misamis Occidental in Mindanao to ensure immediate response support to the Chapters. However, based on assessments of the needs after landfall, these stocks were not distributed.

Overview of Red Cross Red Crescent Movement in country

PRC works with the IFRC, ICRC and 10 PNS in-country: American Red Cross, Australian Red Cross, Canadian Red Cross, Finnish Red Cross, German Red Cross, Japanese Red Cross Society, The Netherlands Red Cross, Norwegian Red Cross, Spanish Red Cross and Qatar Red Crescent Society. However, PRC was only working with IFRC in this operation.

Overview of non-RCRC actors in country

Coordinating with the authorities

As auxiliary to the public authorities, PRC maintained a strong relationship with government bodies through participation or collaboration with (i) the NDRRMC; (ii) the provincial, municipal and barangay (village) disaster risk reduction and management councils; and (iii) the local government units defined in the Disaster Risk Reduction and Management Act from 2010. PRC participated in NDRRMC meetings and coordinated with the Department of Social Welfare and Development (DSWD).

Needs analysis and scenario planning

Needs analysis

Based on the government data, a total of 3,760 families or 16,574 people were affected in 58 barangays, 17 cities/municipalities, and 5 provinces in Caraga Region. But there was no significant damage to shelter, infrastructure and agriculture reported.

The DSWD through its provincial social welfare and development offices had prepositioned food and non-food items to provide necessary support. PRC Chapter responded with their normal services of welfare and first aid to those affected and those in evacuation centres, etc.

As there was no significant damage to housing, livelihoods, social and mainline infrastructure the response remained within the capacity of the Local Government Units and PRC Chapters with no significant support from PRC National Headquarters.

B. OPERATIONAL STRATEGY

Proposed strategy

Through the DREF allocation, PRC was able to preposition non-food items from their disaster preparedness stocks in Cebu Warehouse for up to 1,300 families in Ozamiz City, Misamis Occidental in Mindanao to ensure immediate response support to the Chapters.

C. DETAILED OPERATIONAL PLAN



Disaster Risk Reduction

People reached: not applicable

Male: not applicable

Female: not applicable

Indicators:

Indicators:	Target	Actual
# of people reached through RCRC programmes for DRR and community resilience	7,500	NA
# of people supported with emergency response by PRC	7,500	NA

Narrative description of achievements

In support to the preparations done by PRC (mobilisation of assets and volunteers) for the possibility of a larger response for Tropical Depression Amang, IFRC launched the DREF at CHF 42,500. PRC was able to mobilize disaster preparedness stocks for up to 1,300 families (1,300 sets hygiene kits; 2,600 pieces jerry cans; 2,600 pieces mosquito nets; 2,600 pieces blankets; 2,600 sleeping mats and 2,600 pieces tarpaulins) from Cebu Warehouse to Ozamiz City, Misamis Occidental in Mindanao. The stocks were delivered through two rented 10-wheeler trucks from Cebu Regional Warehouse.



Transportation of these NFIs was organized in close coordination with PRC Logistics Department and Disaster Management Services Department.

Disaster preparedness stocks good for 1,300 families were dispatched from Cebu Regional Warehouse to Ozamiz City. *(Photo: Manulito Aguero/IFRC)*

Based on the government data, a total of 3,760 families or 16,574 people were affected in 58 barangays, 17 cities/municipalities, and 5 provinces in Caraga Region. But there was no significant damage to shelter, infrastructure and agriculture reported.

The DSWD through its provincial social welfare and development offices had prepositioned food and non-food items to provide necessary support. PRC Chapters responded with their normal services of welfare, first aid to those affected and those in evacuation centres, etc.

As there was no significant damage to housing, livelihoods, social and mainline infrastructure, the response remained within the capacity of the Local Government Units and PRC Chapters with no significant support from PRC National Headquarters required.

As such, the NFIs were not distributed. The NFIs will now remain in Ozamiz City, Misamis Occidental in Mindanao as part of PRC preparedness plans for Mindanao supported by IFRC.

Lessons Learned

The early launching of DREF as part of the preparedness activities to support PRC on their response was a good mechanism which should be replicated in the future.



Shelter

People reached: not applicable

Male: not applicable

Female: not applicable

Indicators:	Target	Actual
# of people targeted/reached with safe and adequate shelter and settlement	7,500	NA
# of households provided with emergency shelter and settlement assistance	7,500	NA

Narrative description of achievements

See details in DRR section and table one for PRC response.



Health

People reached: not applicable

Male: not applicable

Female: not applicable

Indicators:	Target	Actual
# volunteers mobilized for PSS activities		22
# of people assisted in First Aid		NA
# of people provided with PSS		NA
# of team deployed for search and rescue activity	1	NA

Narrative description of achievements

See details in DRR section and table one for PRC response.

For the PSS activities, Volunteers were mobilized to support the chapter operation including PSS activities: 18 staff and volunteers were mobilized in Surigao del Norte chapter and 4 in Agusan del Norte chapter.



Water, sanitation and hygiene

People reached: not applicable

Male: not applicable

Female: not applicable

Indicators:	Target	Actual
# of people provided with safe water (according to WHO standards)	7,500	NA
# of households provided with a set of essential hygiene items.	1,500	NA

Narrative description of achievements

See details in DRR section and table one for PRC response.

International Disaster Response		
Indicators:	Target	Actual
% of operations where coordination mechanisms are optimized	100%	100%
# of RDRT deployed and mobilized	1	NA
# of coordination meetings with other stakeholders	1	1
Narrative description of achievements		
<p>PRC provided updates to its in-country partners, including the IFRC Philippine country office which supported PRC in disseminating updates to the IFRC Asia Pacific regional office, Movement partners, and had coordinated with the Humanitarian Country Team. In addition, the country office coordinated, including about possible security issues in the likely affected areas of Mindanao and eastern Visayas. The IFRC Asia Pacific regional office coordinated the plans of PRC and the IFRC Philippine country office with other partners and throughout the Secretariat.</p> <p>At country level, PRC and IFRC are observers to, and participate in, meetings of the Humanitarian Country Team (HCT) held both during disasters and non-emergency times. PRC and IFRC are involved in relevant government-led cluster information sharing, planning, and analysis at all levels while IFRC supports PRC coordination efforts through representation in other relevant clusters as required.</p> <p>As the response remained within the capacity of the Local Government Units and PRC Chapters, no RDRT was required.</p>		
Influence others as leading strategic partner		
Indicators:	Target	Actual
IFRC and NS are visible, trusted and seen to be effective in the disaster response	Yes	Yes
# of communications materials produced/published		5
Narrative description of achievements		
<p>PRC posted information related to Amang for public information on Twitter and Facebook: Twitter post 1, Facebook post 1, Facebook post 12 and Facebook post 3.</p>		
Effective, credible and accountable IFRC		
Indicators:	Target	Actual
Staff security is prioritized in all IFRC activities	Yes	Yes
Narrative description of achievements		
<p>IFRC has a security focal point and an updated security guideline in place. There were no security issues identified during the mobilization of DP stocks. But in all operations, the IFRC security framework has been applied. With regards PRC staff and volunteers, the National Society's security framework applied. For this DREF operational areas, there were no security threats happened during the implementation.</p>		

D. THE BUDGET

The total budget for this operation was CHF 42,500 of which CHF 5,070 (12 per cent) was spent. The balance of CHF 37,430 will be returned to the DREF. Only 12 per cent of the overall budget was spent since the expenditure was only used for the mobilization of the non-food items from Cebu Regional Warehouse to Ozamiz in Mindanao.

The financial report is attached at the end of this report.



Click here for:

- [Imminent DREF](#)

For further information, specifically related to this operation please contact:

In Philippine Red Cross

- Elizabeth Zavalla, Secretary General; phone: +63 2 790 2300; email: secgen@redcross.org.ph
- Leonardo Ebajo, director for disaster management services; email: leonardo.ebajo@redcross.org.ph

In IFRC Philippine Country Office

- Chris Staines, Head of Country Office; phone: +63 998 585 0794; email: chris.staines@ifrc.org
- Patrick Elliott, Operations Manager; phone: +63 998 961 2140; email: patrick.elliott@ifrc.org

In Asia Pacific Regional Office, Kuala Lumpur

- Alka Kapoor Sharma, acting deputy regional director; email: alka.kapoorsharma@ifrc.org
- Necephor Mghendi, Head of Disaster and Crisis Unit (DCPRR); email: necephor.mghendi@ifrc.org
- Johanna Arvo, Operations Coordinator; phone: +60 19 323 2647; email: johanna.arvo@ifrc.org
- Riku Assamaki, Logistics Coordinator, Regional Logistics Unit; email: riku.assamaki@ifrc.org
- Rosemarie North, Communications Manager; phone: +60 12 230 8451; email: rosemarie.north@ifrc.org

In IFRC Geneva

- Tiffany Loh, Senior Officer, Response and Recovery; email: tiffany.loh@ifrc.org

For IFRC Resource Mobilization and Pledges support:

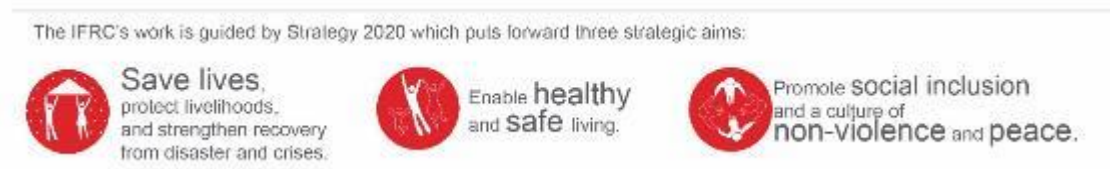
- **In IFRC Asia Pacific Regional Office:** Mohammad Khairul Zaim Zawawi, Senior Officer of Partnerships and Resource Development; email: zaim.zawawi@ifrc.org

For Performance and Accountability support (planning, monitoring, evaluation and reporting enquiries):

- **In IFRC Asia Pacific Regional Office:** Siew Hui Liew, PMER Manager; email: siewhui.liew@ifrc.org

How we work

All IFRC assistance seeks to adhere to the [Code of Conduct](#) for the International Red Cross and Red Crescent Movement and Non-Governmental Organisations (NGOs) in Disaster Relief and the [Humanitarian Charter and Minimum Standards in Humanitarian Response \(Sphere\)](#) in delivering assistance to the most vulnerable. The IFRC's vision is to inspire, **encourage, facilitate and promote at all times all forms of humanitarian activities** by National Societies, with a view to **preventing and alleviating human suffering**, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.



Emergency Appeal

FINAL FINANCIAL REPORT

Selected Parameters			
Reporting Timeframe	2019/1-2019/4	Operation	MDRPH031
Budget Timeframe	2019/1-2019/2	Budget	APPROVED

Prepared on 16 May 2019

All figures are in Swiss Francs (CHF)

MDRPH031 - Philippines - Low pressure area 01W

Operating Timeframe: 18 Jan 2019 to 18 Feb 2019; appeal launch date: 18 Jan 2019

I. Emergency Appeal Funding Requirements

Thematic Area Code	Requirements CHF
AOF1 - Disaster risk reduction	0
AOF2 - Shelter	0
AOF3 - Livelihoods and basic needs	0
AOF4 - Health	0
AOF5 - Water, sanitation and hygiene	0
AOF6 - Protection, Gender & Inclusion	0
AOF7 - Migration	0
SFI1 - Strengthen National Societies	0
SFI2 - Effective international disaster management	0
SFI3 - Influence others as leading strategic partners	0
SFI4 - Ensure a strong IFRC	0
Total Funding Requirements	0
Donor Response* as per 16 May 2019	0
Appeal Coverage	

II. IFRC Operating Budget Implementation

Thematic Area Code	Budget	Expenditure	Variance
AOF1 - Disaster risk reduction	33,457	11	33,446
AOF2 - Shelter	0	5,297	-5,297
AOF3 - Livelihoods and basic needs	0	0	0
AOF4 - Health	9,042	0	9,042
AOF5 - Water, sanitation and hygiene	0	0	0
AOF6 - Protection, Gender & Inclusion	0	0	0
AOF7 - Migration	0	0	0
SFI1 - Strengthen National Societies	0	0	0
SFI2 - Effective international disaster management	0	0	0
SFI3 - Influence others as leading strategic partners	0	0	0
SFI4 - Ensure a strong IFRC	0	0	0
Grand Total	42,500	5,308	37,191

III. Operating Movement & Closing Balance per 2019/04

Opening Balance	0
Income (includes outstanding DREF Loan per IV.)	42,500
Expenditure	-5,308
Closing Balance	37,192
Deferred Income	0
Funds Available	37,192

IV. DREF Loan

* not included in Donor Response	Loan :	42,500	Reimbursed :	0	Outstanding :	42,500
----------------------------------	--------	--------	--------------	---	----------------------	---------------

Emergency Appeal

FINAL FINANCIAL REPORT

Selected Parameters			
Reporting Timeframe	2019/1-2019/4	Operation	MDRPH031
Budget Timeframe	2019/1-2019/2	Budget	APPROVED

Prepared on 16 May 2019

All figures are in Swiss Francs (CHF)

MDRPH031 - Philippines - Low pressure area 01W

Operating Timeframe: 18 Jan 2019 to 18 Feb 2019; appeal launch date: 18 Jan 2019

V. Contributions by Donor and Other Income

Opening Balance							0
Income Type	Cash	InKind Goods	InKind Personnel	Other Income	TOTAL	Deferred Income	
DREF Allocations				42,500	42,500		
Total Contributions and Other Income	0	0	0	42,500	42,500	0	
Total Income and Deferred Income					42,500	0	