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## Emergency Plan of Action (EPoA) Lao People's Democratic Republic: Floods

 International Federation  
of Red Cross and Red Crescent Societies

<b>DREF Operation</b>	MDRLA007	<b>Glide n°:</b>	<a href="#">FL-2020-000213-LAO</a>
<b>Date of issue:</b>	22/10/2020	<b>Expected timeframe:</b>	3 months
		<b>Expected end date:</b>	31/01/2021
<b>Category allocated to the of the disaster or crisis: Yellow</b>			
<b>DREF allocated: CHF 163,514</b>			
<b>Total number of people affected:</b>	69,764	<b>Number of people to be assisted</b>	13,000
<b>Provinces affected:</b>	3	<b>Provinces/Regions targeted:</b>	3; Salawan, Savannakhet and Sekong
<b>Host National Society(ies) presence (n° of volunteers, staff, branches):</b> Lao Red Cross (LRC) consists of a national office, 18 provincial branches and 65 district chapters. It has around 60,000 volunteers and 589 paid staff members.			
<b>Red Cross Red Crescent Movement partners actively involved in the operation:</b> International Federation of Red Cross and Red Crescent Societies (IFRC)			
<b>Other partner organizations actively involved in the operation:</b> Lao PDR Department of Disaster Management and Climate Change (DDMCC); and Lao PDR Ministry of Labour and Social Welfare.			

## A. Situation analysis

### Description of the disaster

The lower Mekong region (Cambodia, Lao People's Democratic Republic (PDR), Thailand and Vietnam) has been experiencing prolonged heavy rain since 6 October 2020. This is due to the combination of numerous weather systems – the Inter Tropical Convergence Zone combining with cold air as well as tropical storms Linfa and Nangka as well as tropical depression INVEST 94W. The three wind systems made landfall in Vietnam but brought along heavy rain to the rest of the lower Mekong region. Tropical storm Linfa made landfall on 11 October 2020, tropical storm Nangka made landfall on 14 October 2020 whilst tropical depression INVEST 94W made landfall on 16 October 2020.

The rainfall brought by the wind systems exacerbated the flooding in Lao PDR and resulted in widespread flooding and landslides in southern Lao PDR. As of 20 October 2020, nine districts in three provinces were affected by the floods. The affected provinces are Salawan, Savannakhet and Sekong. Click [here](#) to see the map of affected areas.



A general overview of the flood situation in Savannakhet province. (Photo: Information, Culture and Tourism Office of Xepon district)

As of 20 October 2020, another tropical storm, tropical storm Saudel, is traversing through Philippines and the East Sea following similar path as the previous three weather systems. This tropical storm may cause more rainfall in Lao PDR

as well and will possibly exacerbate the floods in the area. The tropical storm is forecasted to make landfall in Viet Nam between 24 to 26 October 2020.

As of 20 October, based on initial assessment (conducted by National Disaster Management Office with participation of Lao Red Cross), it was highlighted that 163 villages in the three provinces, with an estimated 10,637 households (69,764 people) were affected. Savannakhet is the worst affected province. There are 135 villages with more than 10,000 households affected in the province. In Sekong province, almost 2,000 people are affected. Salawan province reported less than 300 people affected but had a total of 2 deaths reported in Salawan province. The table below provides most up to date information provided by LRC. The assessment of affected people is still on-going, and the figures presented in the table is expected to change in the near future.

#### Lao Red Cross – Affected population (20 October 2020)

Province	No. of affected districts	No. of Affected villages	No. of Affected households	No. of Affected people	No. of Dead	No. of Displaced people	No. of People Missing
Savannakhet	6	135	10,334	67,493	To be updated	7,539	To be updated
Salawan	2	24	To be updated	286	2	To be updated	To be updated
Sekong	2	4	303	1,985	To be updated	To be updated	To be updated
<b>Total</b>	<b>10</b>	<b>163</b>	<b>10,637</b>	<b>69,764</b>	<b>2</b>	<b>7,539</b>	To be updated

## Summary of the current response

### Overview of Host National Society Response Action

Lao Red Cross (LRC) at headquarters has been monitoring the floods in consultation with the Department of Meteorology and Hydrology and shared information with branches. LRC branches have joined the need and damage assessment with provincial government to obtain information and already shared the primary data with headquarters.

However, due to the limited accessibility, some branches have yet to complete the assessment. As the situation evolves, LRC staff will continue to join assessment with provincial government. Due to lack of necessary logistics support (such as boats) and due to the severity of the condition whereby in some areas the floods water is still high, there are delays in accessing the affected areas by LRC which caused delays in information collected at national level. The current summary of actions is as follows:

#### LRC actions undertaken (as of 20 October 2020)

Branch	Actions undertaken
Savannakhet	Assisting provincial government with minor distribution of water and food items
Salawan	Assessment on going
Sekong	Assessment on going

### Overview of Red Cross Red Crescent Movement Actions in country

IFRC Country Cluster Support Team (CCST) based in Bangkok, Thailand is supporting LRC, in close collaboration with the IFRC Asia Pacific Regional Office based in Kuala Lumpur, Malaysia. The LRC also hosts the German Red Cross and Swiss Red Cross.

The LRC have held leadership coordination meeting to discuss the planning and response to the floods; these meetings were attended by IFRC (virtual meeting), and Partner National Societies (Swiss Red Cross). These meetings informed the decision to request a DREF allocation after it was identified that the threshold for managing the response with existing capacities and resources had been reached.

### Overview of other actors' actions in country

At this stage, Provincial governments are working on localized response to support the affected population. LRC as a body of government and part of National Disaster Management Office (NDMO) in each provincial will join the assessment with NDMO and local government. Then LRC will finalize the information and conduct their own assessment with funding from donor to specify the needs.

## Other Agencies

United Nations Resident Coordinator and Humanitarian Country Team have not initiated any coordination at this stage.

## Needs analysis, targeting, scenario planning and risk assessment

### Needs analysis

Data related to the needs of the affected population is currently limited across all sectors. However, the National Disaster Management Office (NDMO) of which LRC is a member of, has identified the most urgent needs to be food, water, household items, hygiene kit and medicines, as well as boats and equipment to support the ongoing search and rescue operation (by the government).

Risk factors related to vector and water borne diseases such as dengue fever, malaria, and diarrhoea have also been elevated as people affected now have limited access to safe water for drinking and hygiene, and appropriate sanitation facilities. According to WHO, there has been an increased number of incidences of dengue in southern Lao PDR in August 2020. Estimated 389 dengue cases were reported in Lao People's Democratic Republic, bringing the cumulative total to 4,949 this year with nine deaths. The cumulative number of cases reported this year (weeks 1-34) is 5.4 times lower compared to the same period in 2019 when 26,508 cases were reported. The trend is within seasonally expected levels. There are concerns that the flooding could exacerbate the situation, especially since the three provinces are particularly prone to both dengue and malaria

There has also been extensive damage caused to infrastructure, including at least 15 schools are impacted, agricultural land has also been inundated and assets either lost or damaged, which can be expected to have impacts on food security and livelihoods. As of this publication there is no information on the market conditions in the three provinces, but due to damages caused to agricultural land and roads, there can be expected that there will be disruptions to the availability of basic food commodities.

On 31 December 2019, Wuhan city in China reported cases of pneumonia of unknown origin, which was later confirmed to be caused by a new coronavirus named COVID-19. On 24 March 2020, Lao PDR recorded its first two cases of COVID-19, becoming the last country in Southeast Asia to record cases of infection. On 29 March, the Government of Lao PDR announced a nationwide lockdown initially instructed from 1 to 19 April and triggering business and educational institutions closures, restriction on activities and a halt on domestic and international travels. On 15 April, the Prime Minister announced a 14-day extension of the lockdown. Since the beginning of May, lockdown measures have been gradually relaxed.

As of 14 October 2020, most restrictions have been lifted but border restrictions for foreigners remain in place. Lao PDR has 23 confirmed cases of COVID-19, with the last case being an imported one recorded on 11 September. Despite the limited number of confirmed COVID-19 cases, the pandemic has had a significant negative impact on the economy of the country. Furthermore, the risk of importation of COVID-19 cases from international flights and neighbouring countries remain present, especially as the country moves towards easing international travel restrictions in the future. At this stage, the internal travel is already permitted which LRC should be able to access the affected area.

This DREF is being activated to support the participation in a joint needs assessment, which is being led by the NDMO; the results of which will then determine what further support is required by the affected population, and the scale up of the activities. Refer to Section B – Operational Strategy for detailed information on the assessment plan.

### Targeting

LRC is initially targeting to reach 2,600 most vulnerable affected households. LRC together with NDMO who are leading on the overall coordination of the need's assessment will support families from targeted 9 districts across the three provinces affected by the flooding. This is being finalized; however, it is anticipated that the assessment will sample at least 2,600 households (13,000 people) across the three provinces.

### Estimated disaggregated data for population targeted.

LRC is doing the needs assessment and the disaggregated data will be provided when the information is available.

### Scenario planning

The situation is continuing to evolve, with search and rescue operations by the government continues as of 20 October 2020. The affected population can be expected to increase as needs assessments are finalized. The Xelanong Hydropower (Dam) in Pin district in Savannakhet province continues to release water as the water level is now exceed dam's capacity.

Scenario	Humanitarian consequence	Potential Response
COVID – 19 cases increase	High impact. Volunteers and staff of LRC are not able to implement activities	Incorporate COVID safe response and ensure all volunteers follow proper social distancing and have proper personal protective equipment
The floods situation worsens	Additional number of people affected by the floods and increased needs for humanitarian assistance	LRC will expand its operation and request for additional funding support from IFRC and partners
Another tropical storm makes landfall nearby	Additional number of people affected by the floods and increased needs for humanitarian assistance	LRC will expand its operation and request for additional funding support from IFRC and partners

### Operation Risk Assessment

This DREF operation and its operational strategy considers the risks related to the current COVID-19 pandemic and is aligned with the IFRC global emergency appeal that supports National Societies to deliver assistance and support to communities affected or at risk of being affected by the COVID-19 pandemic. As of 17 October 2020, a total 7,771 active cases of COVID-19 have been registered in country, with 1,119 deaths and 52,304 recoveries according to Ministry of Health. To date, the following measures have been taken to curb the spread of the disease: mandatory mask wearing, set up of proximity screening sites, set up of treatment centres; risk communication, providing updated information on the COVID-19 situation.

National Society responses to COVID-19 are supported through the IFRC [global appeal](#), which is facilitating and supporting them to maintain critical service provision, while adapting to COVID-19. This DREF operation is aligned with and will contribute to the current global strategy and [regional Emergency Plan of Action](#) for COVID-19 developed by the IFRC Asia Pacific Regional Office, in coordination with global and regional partners. This means that the NS will ensure, even as it responds to the floods, COVID-19 prevention measures are adhered to, in line with regional plan of action and its national COVID-19 country plan. IFRC continues to assess how emergency operations in response to disasters and crisis should adapt to this crisis and provide necessary guidance to its membership on the same. The NS will keep monitoring the situation closely and revise the plan accordingly if needed, taking into consideration the evolving COVID-19 situation and the operational risks that might develop, including operational challenges related to access to the affected population, availability of relief items, procurement issues, and movement of NS volunteers and staff as well as international staff. For more information please consult the [COVID-19 operation page](#) on the IFRC Go platform.

It is early in the information gathering process to fully identify the risks to the DREF operation. It is acknowledged that LRC has limited capacity to cope with the previous EA operation (MDRLA005) and a previous DREF operation simultaneously. However, IFRC CCST Bangkok will be remotely supporting the operation (remotely due to travel restrictions due to the pandemic).

In addition, there are challenges that the National Society is facing in the implementation of the previous DREF operation including: lack of relevant experiences; limited human resources with relevant technical skills (both in headquarters and in branch); geographically hard to reach villages due to poor road conditions; poor communication networks and limited suppliers/vendors in the operational areas (district and province).

From this experience, under the Red Ready project, IFRC has supported in building the capacity of LRC in response. A Basic Response training was organized with LRC for the staff and volunteers in the northern region for Phase 1. The project is currently in second phase. Basic Response trainings will be organized for different branches in all region of Lao PDR.

Additionally, during the implementation of the previous Emergency Appeal operation, LRC staff in the headquarters work directly with the IFRC team and was also trained in finance and basic procurement and are familiar with the IFRC process. At the same time, during the second phase of the Red Ready project, LRC will also organize additional finance and procurement training which will further to enhance the capacity

The flooding may have access issues into the mostly rural areas that are most affected and receiving least support from the Lao PDR Government or other agencies.

Through the experience of the EA operation for flash floods it was learned that the slow process of restoring farmland resulted in numbers of affected households remaining longer time without jobs or income. Assessment and analysis from this flood and the targeted affected areas needs to be conducted to determine what the impact has been in this situation.

## B. Operational strategy

### Overall Operational objective

The operation aims to meet the immediate needs of 2,600 of the most vulnerable affected households (13,000 people) through the initial provision of hygiene and relief kits and mobilization of water purification unit (AP700). LRC will also assess the needs of population which will inform further gaps on the humanitarian needs due to the floods and will update the request for support according to these needs. The operation is planned to be completed within three months.

### Proposed strategy

The DREF operation will target all affected provinces (Salawan, Savannakhet and Sekong). The selection of targeted districts and villages will be done later based on needs, resources availability and the support provided by the Government of Lao and other actors.

The response strategy includes the following assistance:

- **Conduct needs assessment** (tentatively from 26 October to 16 November 2020) to determine the needs of the affected population, existing capacities, and resource requirements. This will include the identification of caseloads and verification of targeted households in nine districts across three provinces. This will be led by the Ministry of Labour and Social Welfare through NDMO. LRC have been invited to provide staff from HQ and each Branch to join the Government needs assessment.

A total of 15 staffs; nine staff from LRC HQ and six staff (two from each branch) to be included. The Ministry of Labour and Social Welfare are finalizing the methodology and approach for the needs assessment, but is expected to cover these sectors; agriculture, education, health, infrastructure, relief and response, shelter and transport. The needs assessment will use a global KOBO toolbox application.

- **Water, sanitation and hygiene promotion:** Provision of clean drinking water through deployment of three units of water purification (Manpack AP700CL) to affected districts, as well as the distribution of hygiene items, with emphasis on the needs of women and girls (please see table below of item breakdown in the hygiene kit). The provision of clean water is expected to continue for 15 days through the DREF, with consideration made to continue the provision of these services based on the results of the joint needs assessment.

Items included in hygiene kits

Items	Unit	Quantity
Soap	Piece	4
Toothpaste	Piece	1
Toothbrush	Piece	5
Sanitary napkins	Piece	5

- **Livelihoods and basic needs:** Distribution of IFRC kitchen sets Type A (contributed through Republic of Korea National Red Cross (KNRC)) and relief kits. Table below is the breakdown list of item included in the relief kit.

Items in relief kits:

Items	Unit	Quantity
Instant noodle	Pack	10
Sticky rice	kg	12
Fish can	Can	10
water (600 ml)	Bottle	12
Salt (500 g)	Bag	1
Cooking oil (250 g)	Bottle	2
Lighter	Piece	2
Candle (medium size)	Piece	2

- **Health:** Conduct awareness activities in relation to epidemic control for volunteers (ECV) to affected communities, with emphasis on waterborne and vector borne diseases (including dengue and malaria).

The assessment will further inform on the humanitarian needs gap in the flooded region and based on the needs identified, a request for an additional DREF allocation will be done if required. Based on previous emergency responses in Lao for floods and based on capacity of Lao Red Cross, the potential response can include:

- **Livelihoods and basic needs:** Based on analysis of the local market to establish if operational, the provision of Multipurpose Cash Grants (MPCG) for affected households to access food and meet other immediate needs.
- **Shelter and household items:** Based on analysis, emergency shelter requirements or provision of cash grants.
- **Health:** Further activities related to ECV
- **Water, sanitation and hygiene promotion:** Further needs on provision of clean drinking water to affected households, as well as the distribution of dignity kits and hygiene items, with emphasis on the needs of women and girls.
- **Protection, gender and inclusion:** It is intended that LRC will seek to support the most vulnerable households within areas that are not receiving support from the Lao PDR Government or other partner agencies, with emphasis on such as gender, diversity and disability.
- **Search and rescue:** Support the deployment of rescue teams through the provision of personal protective equipment for staff and volunteers (such as boots, flashlights, jackets, megaphones and raincoats, etc.) as well as fuel and equipment for rescue boats. The search and rescue activities are expected to continue for at least another 10 days (up to 31 October – depending on needs), with emphasis on the Salawan and Sekong provinces.
- Any other priorities that are identified during needs assessment.

## Support Services

### Human resources

LRC has limited trained staff to support DREF operation, CCST Bangkok staff will continue supporting the coordination, finance, communication, and reporting. Additional surge support for the operation will also be required from CCST or APRO (for seven – 10 days), specifically to support the needs assessment and data analysis. Following the outcome of the needs assessment it is expected that additional (remote) international surge (Rapid Response Personnel) capacity will be required is there is a scale up of activities. The DREF operation will cover the per diem, accommodation and transport allowances for staff that are assigned to support the activities planned. The trained volunteer in these 3 provinces also will be mobilized to support LRC.

### Logistics and supply chain

The procurement of relief it will be supported and monitored by program staff hired by IFRC and contracted by LRC. He was trained in logistic and procurement during EA operation. The local procurement will be done in line and follow the IFRC Procurement Procedures. During COVID-19 situation, the procurement maybe takes a bit of time as LRC may not find all item easily.

In case of needs, additional technical logistic and /procurement support can be extended by IFRC CCST in Bangkok and the Operational Logistics, Procurement and Supply Chain Management (OLPSCM) unit in Kuala Lumpur

### Communications

LRC communications will ensure visibility of LRC activities and partner support through use of social media to highlight LRC operations and support to communities. Communications staff from CCST and APRO will provide indirect and direct support where necessary to LRC communications to ensure effective strategy and achieve high quality communications. IFRC communications teams will support broader audience reach by sharing content and photos on regional social media channels as these become available.

### Security

The National Society's security framework will apply throughout the duration of the operation to their staff. All IFRC staff must, and Red Cross and Red Crescent staff and volunteers are encouraged, to complete the IFRC Stay Safe e-learning courses, i.e. Stay Safe Personal Security, Stay Safe Security Management and Stay Safe Volunteer Security online training. National Society's Staff and volunteers to be aware of the security status and briefed on reactions in emergency by NS Security Focal Point.

### Planning, monitoring, evaluation, & reporting (PMER)

LRC will be responsible for implementation and monitoring of all activities for the DREF operation with support from IFRC CCST Bangkok. In the first instance collation and reporting of the findings of needs assessments in the field will be the priority to finalize requirements for an additional DREF allocation, and activities to support the affected population. Progress report and final report will be issued accordingly. Lessons learned workshop will conducted towards the end of the operation to capture learnings for improvement of operations in the future.

**Administration and Finance**

Operational expenses such as per-diem, accommodation, transportation, communication, and coordination activities are regulated by IFRC procedures with the support of CCST. Finance and administration support to the operation is to be provided by LRC Headquarters, with the assistance from the finance and administration team of the IFRC CCST and APRO, when required.

## C. Detailed Operational Plan



### Livelihoods and basic needs

People targeted: 13,000

Male: 6,500

Female: 6,500

Requirements (CHF): 101,500

**Needs analysis:** 163 villages in the three provinces, with an estimated 10,584 households (69,764 people) were affected by the floods. Based on initial data collected, the National Disaster Management Office (NDMO) of which LRC is a member of, has identified the most urgent needs to be food, water, household items, hygiene kit and medicines, as well as boats and equipment to support the ongoing search and rescue operation.

**Risk analysis:** Risk factors related to vector and water borne diseases such as dengue fever, malaria, and diarrhoea have also been elevated as people affected now have limited access to safe water for drinking and hygiene, and appropriate sanitation facilities.

**Population to be assisted:** 2,600 most vulnerable households that were affected by the floods. The specific area will be confirmed with the needs assessment.

P&B Output Code	Livelihoods and basic needs Outcome 1: Communities, especially in disaster and crisis affected areas, restore and strengthen their livelihoods	# of households of targeted population whose livelihood are improved from pre-disaster level. (Target: 2,600)																
	Livelihoods and basic needs Output 1.2: Basic needs assistance for livelihoods security including food is provided to the most affected communities	# of targeted households that have enough food to meet their survival threshold (Target: 2,600)																
	Activities planned	Week	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16
AP008	Needs assessment		x	x	x	x												
AP008	Procurement of relief kits			x	x	x	x											
AP008	Distribution of relief kits						x	x	x	x								
AP008	Distribution of kitchen sets (contributed by KNRC)						x	x	x	x								
AP008	Post distribution monitoring											x	x					



## Health

**People targeted: 13,000**

Male: 6,500

Female: 6,500

**Requirements (CHF): n/a – implemented together with WASH activities**

**Needs analysis:** 163 villages in the three provinces, with an estimated 10,584 households (69,764 people) were affected by the floods. Based on initial data collected, the National Disaster Management Office (NDMO) of which LRC is a member of, has identified the most urgent needs to be food, water, household items, hygiene kit and medicines, as well as boats and equipment to support the ongoing search and rescue operation.

**Risk analysis:** Risk factors related to vector and water borne diseases such as dengue fever, malaria, and diarrhoea have also been elevated as people affected now have limited access to safe water for drinking and hygiene, and appropriate sanitation facilities.

**Population to be assisted:** 2,6 most vulnerable households that were affected by the floods. The specific area will be confirmed with the needs assessment.

P&B Output Code	Health Outcome 1: The immediate risks to the health of affected populations are reduced										# # of people reached by National Societies with health services (Target: TBC)							
	Health Output 1.1: The health situation and immediate risks are assessed using agreed guidelines										# of assessments conducted based on standard IFRC and / or WHO assessment guidelines (Target: 1) # of people reached by community-based health activities (Target: 13,000)							
	Activities planned	Week	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16
AP022	In coordination with health authorities, undertake detailed assessments to identify health needs, number/type/location of damaged health facilities and/or medical service gaps in target communities		x	x	x	x												
AP022	Health awareness programme			x	x	x	x	x										



## Water, sanitation and hygiene

People targeted: 13,000

Male: 6,500

Female: 6,500

Requirements (CHF): 32,203

**Needs analysis:** 163 villages in the 3 provinces, with an estimated 10,584 households (69,764 people) were affected by the floods. Based on initial data collected, the NDMO of which LRC is a member of, has identified the most urgent needs to be food, water, household items, hygiene kit and medicines, as well as boats and equipment to support the ongoing search and rescue operation.

**Risk analysis:** Risk factors related to vector and water borne diseases such as dengue fever, malaria, and diarrhoea have also been elevated as people affected now have limited access to safe water for drinking and hygiene, and appropriate sanitation facilities.

**Population to be assisted:** 2,600 most vulnerable households that were affected by the floods. The specific area will be confirmed with the needs assessment.

P&B Output Code	WASH Outcome 1: Immediate reduction in risk of waterborne and water related diseases in targeted communities						# of people reached by National Societies with water, sanitation and hygiene services (Target: 13,000)											
	WASH Output 1.1: Continuous assessment of water, sanitation, and hygiene situation is carried out in targeted communities						# of people in target population has access to safe water (Target: 13,000)											
	Activities planned	Week	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16
AP026	Conduct initial assessment of the water, sanitation and hygiene situation in targeted communities		x	x	x	x												
P&B Output Code	WASH Output 1.2: Daily access to safe water which meets Sphere and WHO standards in terms of quantity and quality is provided to target population						No. of litres of safe water distributed (Target: 1,000 litre per day)											
		Activities planned	Week	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15
AP026	Provide safe water through water purification unit (AP700)			x	x	x												
AP026	Monitor use of water through household surveys and household water quality tests.			x	x	x	x											
P&B Output Code	WASH Output 1.4: Hygiene promotion activities which meet Sphere standards in terms of the identification and use of hygiene items provided to target population						No. of households provided with a set of essential hygiene items (Target: 2,600)											
		Activities planned	Week	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15
AP030	Conduct needs assessment: define hygiene issues and assess capacity to address the problem.		x	x	x	x												
AP030	Conduct hygiene promotion activity in targeted communities				x	x	x	x	x									

P&B Output Code	WASH Output 1.5: Hygiene-related goods (NFIs) which meet Sphere standards and training on how to use those goods is provided to the target population	No. of assessments/monitoring visits undertaken and shared (Target:1)																	
		Activities planned	Week	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16
AP030	Procurement of hygiene kits			x	x	x													
AP030	Distribute 2,600 hygiene kits, sufficient for 1 month for 2,600 households							x	x	x	x								
AP030	Post distribution monitoring											x	x						



## Protection, Gender and Inclusion

**People targeted: 13,000**

Male: 6,500

Female: 6,500

**Requirements (CHF): 1,065**

Please refer to the [IFRC minimum standards for protection, gender and inclusion in emergencies](#) for guidance on activities and approaches to be included in this section. A checklist on what PGI elements to include in an EPOA is also available\*\*

**Needs analysis:** 163 villages in the three provinces, with an estimated 10,584 households (69,764 people) were affected by the floods. Based on initial data collected, the National Disaster Management Office (NDMO) of which LRC is a member of, has identified the most urgent needs to be food, water, household items, hygiene kit and medicines, as well as boats and equipment to support the ongoing search and rescue operation.

**Risk analysis:** Risk factors related to vector and water borne diseases such as dengue fever, malaria, and diarrhoea have also been elevated as people affected now have limited access to safe water for drinking and hygiene, and appropriate sanitation facilities.

**Population to be assisted:** 2,600 most vulnerable households that were affected by the floods. The specific area will be confirmed with the needs assessment.

P&B Output Code	Protection, Gender & Inclusion Outcome 1: Communities become more peaceful, safe and inclusive through meeting the needs and rights of the most vulnerable.										DREF operations address the needs of vulnerable groups to ensure equitable access to assistance (Target: Yes)							
	Protection, Gender & Inclusion Output 1.1: Programmes and operations ensure safe and equitable provision of basic services, considering different needs based on gender and other diversity factors.										% of DREF activities recorded SADD data (Target: 100%)							
	Activities planned	Week	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16
AP031	Conduct an assessment of specific needs of the affected population based on criteria selected from the minimum standards for PGI in emergencies.		x	x	x	x												

## Strategies for Implementation

Requirements (CHF): 28,746

P&B Output Code	<b>S1.1: National Society capacity building and organizational development objectives are facilitated to ensure that National Societies have the necessary legal, ethical and financial foundations, systems and structures, competences and capacities to plan and perform</b>	<i>% of Volunteers have access to existing protection measures and policies (Target: 100%)</i>																
	<b>Output S1.1.4: National Societies have effective and motivated volunteers who are protected</b>	<i>% of Volunteers are insured under SOS (100%)</i>																
	Activities planned	Week	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16
AP040	Ensure that volunteers are insured	x	x	x	x	x	x	x	x	x	x	x	x					
AP040	Ensure volunteers' safety and wellbeing	x	x	x	x	x	x	x	x	x	x	x	x					
P&B Output Code	<b>Output S1.1.6: National Societies have the necessary corporate infrastructure and systems in place</b>	<i>NS has necessary infrastructure and systems in place (Target: Yes)</i>																
	Activities planned	Week	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16
	AP042	Program Officer to support Operation	x	x	x	x	x	x	x	x	x	x	x	x				
P&B Output Code	<b>Outcome S2.1: Effective and coordinated international disaster response is ensured</b>	<i>IFRC engages in inter-agency coordination at the country level (Target: Yes, if available)</i>																
	<b>Output S2.1.1: Effective and respected surge capacity mechanism is maintained</b>																	
	Activities planned	Week	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16
AP046	IFRC technical support	x	x	x														
P&B Output Code	<b>Outcome S3.1: The IFRC secretariat, together with National Societies uses their unique position to influence decisions at local, national and international levels that affect the most vulnerable.</b>	<i>The IFRC secretariat, together with National Societies uses their unique position to influence decisions at local, national and international levels that affect the most vulnerable (Target: Yes)</i>																
	<b>Output S3.1.2: IFRC produces high-quality research and evaluation that informs advocacy, resource mobilization and programming.</b>	<i># of detailed assessment report is produced (Target: 1); # of lessons learned workshop conducted (Target: 1)</i>																
	Activities planned	Week	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16
AP055	Conduct need assessment in targeted communities	x	x	x	x													
AP055	Post distribution monitoring (according to sectors)									x	x							
AP055	Lessons learned workshop											x	x					

## Funding Requirements

International Federation of Red Cross and Red Crescent Societies

*all amounts in Swiss Francs (CHF)*

### DREF OPERATION

MDRLA007 - LAO PDR: FLOODS

22/10/2020

#### Budget by Resource

Budget Group	Budget
Water, Sanitation & Hygiene	21,010
Utensils & Tools	7,800
Other Supplies & Services	71,855
<b>Relief items, Construction, Supplies</b>	<b>100,665</b>
Distribution & Monitoring	10,650
Transport & Vehicles Costs	1,755
Logistics Services	6,000
<b>Logistics, Transport &amp; Storage</b>	<b>18,405</b>
National Staff	3,000
National Society Staff	3,518
Volunteers	1,000
<b>Personnel</b>	<b>7,518</b>
Workshops & Training	6,938
<b>Workshops &amp; Training</b>	<b>6,938</b>
Travel	15,493
Office Costs	4,451
Communications	65
<b>General Expenditure</b>	<b>20,009</b>
DIRECT COSTS	153,534
INDIRECT COSTS	9,980
<b>TOTAL BUDGET</b>	<b>163,514</b>

## Reference documents



Click here for:



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## How we work

All IFRC assistance seeks to adhere to the **Code of Conduct** for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGO's) in Disaster Relief and the **Humanitarian Charter and Minimum Standards in Humanitarian Response (Sphere)** in delivering assistance to the most vulnerable. The IFRC's vision is to inspire, **encourage, facilitate and promote at all times all forms of humanitarian activities** by National Societies, with a view to **preventing and alleviating human suffering**, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:



**Save lives,**  
protect livelihoods,  
and strengthen recovery  
from disaster and crises.



Enable **healthy**  
and **safe** living.



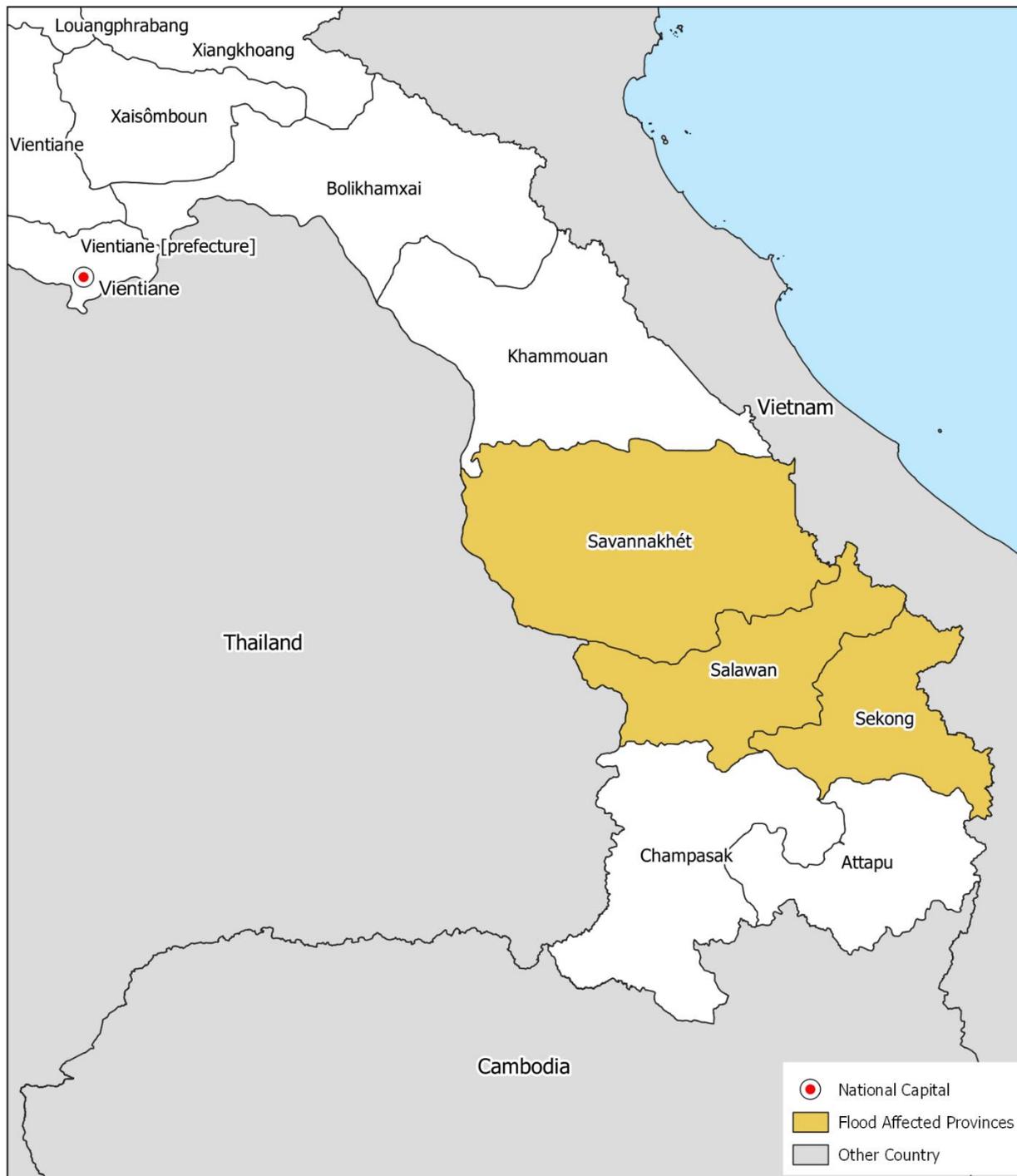
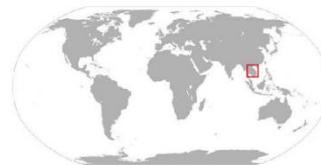
Promote **social inclusion**  
and a culture of  
**non-violence** and **peace**.

Map of affected areas



Lao People's Democratic Republic: Floods  
Emergency Plan of Action (EPoA)

21 October 2020



The maps used do not imply the expression of any opinion on the part of the International Federation of the Red Cross and Red Crescent Societies or National Societies concerning the legal status of territory or its authorities. Map data sources: OCHA, OSM Contributors, ICRC, IFRC

