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Emergency Plan of Action Operation Update

Guinea Floods (Nzérékoré)

 International Federation
of Red Cross and Red Crescent Societies

DREF / Emergency appeal/ One International Appeal <i>(select / delete as appropriate)</i> n° MDRGN010	GLIDE n° FL-2017-000083-GIN
EPoA update n° 1; 11 October 2017	Timeframe covered by this update: 18 July to 11 October 2017
Operation Manager (responsible for this EPoA): Khady Cisse, Head of Delegation ai. Overall responsible for compliance, monitoring and reporting of the operation.	Point of contact (name and title): Youssouf Traoré, President, The Red Cross Society of Guinea
Operation start date: 18 July 2017	Operation timeframe: Original time frame: 18 July-18 October, revised timeframe: 18 July-18 November 2017 (1-month extension)
Overall operation budget: CHF 165.801	If Emergency Appeal/ One International Appeal operation, DREF amount initially allocated: CHF 165.801
N° of people being assisted: 545 households or 3274 people	
Red Cross Red Crescent Movement partners currently actively involved in the operation: International Federation of Red Cross and Red Crescent Societies	
Other partner organizations actively involved in the operation: National Service for Humanitarian Actions (SENAH), (Government Service)	



Photo: Community people participation in sanitation campaign, Belle-View district, 15 September 2017

Summary of major revisions made to emergency plan of action:

In changing situation of floods, the Guinea RC together with the Regional Government Humanitarian action Office, have conducted an assessment to inform relevance of assistance to be delivered for affected people. The assessment findings suggest that some items of DREF operation have been covered by other agencies. Therefore, Guinea RC has coordinated with other agencies in targeting people who have not received NFI assistance. It also has revealed that the specifications of NFI should be tailored to SPHERE standards to be more appropriate to the context.

Since there was change in targeting and specifications of NFI, procurement of planned NFIs was suspended for 2 weeks. This has caused delay in the implementation but it provided opportunity for real time evaluation (assessment) to reach out to most vulnerable people in need of assistance.

Based on the assessment findings, the operational plan has been slightly modified focusing on NFI consistent to SPHERE standards.

This modification does not have any effect on the budget and but due to delay in procurement of items, it seeks one-month time extension for implementation of planned activities.

Table 1: Summary of NFI distribution plan

No.	Districts	HHs	HHs receiving shelter kits	Total for 545 households (HHs)							Total for 73 households	
				Blankets	Mats	Kitchen sets	Mosquito nets	Mini Pulv. (2l)	Soap	Chlorine	Tarpaulin	Shelter Kits
1	Commercial	184	30	1,104	552	184	552	184	1,104	1104	60	30
2	Horoya 2	18	20	108	54	18	54	18	108	108	40	20
3	Bellevue	11	10	66	33	11	33	11	66	66	20	10
4	Kuitéyapoulou	227	4	1,362	681	227	681	227	1,362	1362	8	4
5	Dorota 1	43	3	258	129	43	129	43	258	258	6	3
6	Wéssouwa	35	0	210	105	35	105	35	210	210	0	0
7	Gbangana	4	3	24	12	4	12	4	24	24	6	3
8	Sokoura	4	3	24	12	4	12	4	24	24	6	3
9	Tilépoulou	19	0	114	57	19	57	19	114	114	0	0
Total		545	73	3,270	1,635	545	1,635	545	3,270	3,270	146	73

A. SITUATION ANALYSIS

Description of the disaster

On 4 July 2017, heavy rainfall hit the forest region of Guinea in the Prefecture of Nzerekore causing serious property damages. Areas which suffered considerable damages are all located in the urban district area of Nzerekore and they include: Quartier commercial, Kwitiapolou, Wessoua, Dorota 1, Horaya, Gbanghana, Belle Vue and Nyeh. The assessment has reportedly found out that there are currently 13 injured persons and 55 families pushed to seek shelter in public infrastructures. 2 cases of diarrhoea and 13 cases of fever are equally recorded amongst the displaced persons.

According to the joint Red Cross - government assessments 3,274 people were affected (i.e. 545 households) of which 1,038 men 1,089 women and 1,147 children. All affected areas had suffered from the previous Ebola crisis in 2014 -2015 and the poor health situation prevailing in the country.

The current Disaster Relief Emergency Fund (DREF) is therefore launched to seek the support of CHF 134,149 for Guinea RC to respond to the immediate needs for 545, with specific interventions in the areas of emergency relief, shelter, health and care, water, sanitation and hygiene promotion for a period of three months.

Summary of current response

Overview of Host National Society

The Red Cross Society of Guinea (RCSG) was founded in 1984, after the earthquake in Kumbia in December 1983, recognized by presidential decree and by the International Committee of the Red Cross in October 1986 and became a member of the International Federation of Red Cross and Red Crescent Societies that same year. Since then, the RCSG has constituted a network of active sections, which carry out community health activities (particularly about water, sanitation and hygiene), the management and prevention of disasters, first aid training and restoring family links. Furthermore, activities in communication, youth engagement, as well as shelter have been undertaken since the country took in refugees from the conflicts in Sierra Leone and Liberia. The Guinea RC has 17,124 volunteers throughout the country and some 5,000 fee-paying members. The headquarters is in Conakry and the services are provided through 33 prefectural committees, 5 communal committees in Conakry and 202 sub-prefectural committees throughout the country. There are also five community teams and two national disaster response teams. The National Society has significant experience with flood response and has a contingency plan for floods as well as a network of trained volunteers who are available and can quickly be deployed according as required.

Overview of Red Cross Red Crescent Movement in country

The IFRC Guinea country delegation has extensive technical and material resources, provided support to the Guinea RC, specifically with the simultaneous response to the EVD epidemic through the MDRGN007 Emergency Appeal since 2014. In addition, the ICRC, French and Danish Red Cross Societies all have in-country presence. The British Red Cross, the Swiss Red Cross and the American Red Cross are also providing a bilateral support to the NS through DM and health programmes although they are not physically present in Guinea.

Since 5 July 2017, Guinea RC in collaboration with the National Platform in charge of humanitarian issues (SENAH in acronym) carried out a joint rapid emergency assessment to evaluate the level of damages caused by the disaster in the 8 affected quarters of the urban area on Nzerekore. The assessment was possible thanks to the deployment of 36 Red volunteers dispatched in 6 teams who at the same time were providing first aid to the injured persons, including evacuation to the nearest health facilities.

Overview of non-RCRC actors in country

Since the beginning of assessment, Guinea RC worked closely with the National Service for Humanitarian Actions (SENAH), the government officials through the mayor, health representatives, the civil protection police and Governor of the prefecture who participate in coordination meetings. A local pilot committee was set up to identify immediate needs and coordinate response efforts. Other Non-Movement organisations involved in the initial assessment and coordination meetings so far include UN agencies such as the UNDP, UNWFP and UNICEF but the latter did not make any commitment as far as the response is concerned.

Following consultation with the SENAH and other partners, the National Society (NS) was assigned responsibility for the distribution of Non-Food Items (NFIs) and emergency shelter (shelter kits), as well as components of water, sanitation and hygiene promotion assistance to anticipate against waterborne disease.

Needs analysis and scenario planning

Needs analysis

Following the preliminary analysis results of joint rapid assessments carried by Red Cross/SENAH teams, it was identified that the affected populations were generally made of extremely poor families living in precarious conditions which is aggravated by existing indecent dwellings. Immediate needs therefore include: Shelter and NFI, Hygiene and Sanitation promotion (setting up emergency latrines, water treatment) etc.

The period of May-June has been marked by the beginning of the rainy season, which is expected to last until August-September, with heavier rains in July and August which might deteriorate response efforts or cause additional floods and increasing the risk of water borne diseases.

In total, 3,274 people in the affected areas were affected by the floods, of which 73 households had lost their homes and 766 other left with their homes partially destroyed. Additional risks identified included electrocution, the rise of

diseases such as cholera and malaria, especially for the 695 displaced persons etc. because of the flooding and inexistence of an effective water supply sanitation or waste management systems. In total, 84 water points and 79 latrines were destroyed were equally damaged and need to be rebuilt prior to the return of families.

Table 2: Update figures after the needs reassessment.

Quarter	# households affected	# people affected	# of houses	# of buildings partially destroyed [2]	# of buildings in bad state	# of displaced people	# of deaths	# of water points destroyed	# of latrines destroyed	Loss of food supplies
Commercial	184	1,141	30	26	7	260	0	38	31	0
Kwitiapolou	227	1,310	20	53	25	335	0	33	36	0
Tilépoulou	19	126	0	0	0	0	0	0	0	0
Wessoua	35	209	10	45	2	0	0	3	4	0
Dorota 1	43	261	4	13	0	0	0	2	2	0
Horoya	18	115	3	76	0	0	0	4	2	0
Gbanghana	4	19	0	8	2	0	0	2	2	0
Belle-Vue	11	67	3	23	0	0	0	1	1	0
Nyeh	4	26	3	17	0	0	0	1	1	0
Total	545	3,274	73	261	36	595	0	84	79	0

Operation Risk Assessment

The safety and security of volunteers need to be carefully examined in a region formerly hit by Ebola and where humanitarian workers faced serious resistance and hostility from the population due to rumours and false beliefs. The community's perception of the Red Cross Movement which was associated to the burial of deaths has not completely disappeared and therefore beneficiary communication through local media and community sensitization will be considered.

Table 3: Summary of risk analysis

Risk	Occurrence likelihood (high, mid, low)	Severity of risk impact (high, mid, low)	Mitigation measures
Reluctance: Non-reception/reluctance from the local population due to the image of safe burials associated to the Red Cross volunteers during the EVD crisis	Mid	High	Volunteers will work with community leaders and SENAH staff in the selection of beneficiaries and response phase, During the training of volunteers, the Safer Access module will be presented The response activity will be covered by a communications approach, including door-to-door sensitization and social mobilization radio programs
Epidemics Outbreaks of EVD or other epidemics such as cholera	High	High	Promotion de l'hygiène et des activités de prévention des maladies transmissibles Hygiene promotion and prevention of communicable diseases activities will be carried out
Operational capacity: Increase of the staff and volunteers' workload already assigned to other duties	Low	Mid	Deployment of a Watsan RDRT Deployment of volunteers solely dedicated to the current DREF.

B. OPERATIONAL STRATEGY

Proposed strategy

The strategy proposed by the Guinea RC is to provide urgent needs of the **545 households or 3274** affected persons in the 9 flooded urban areas of Nzerekore. The response will focus on emergency shelter and non-food items (buckets, blankets and jerry cans.), hygiene promotion and sanitation, improvement of access to safe drinking water through water treatment and distribution of hygiene kits.

All affected population dwell in semi informal settlements (houses built with inefficient local material) where housing conditions are extremely poor and access to potable water is scarce with waterborne diseases and malnutrition cases commonly reported in the area. The prefecture of Nzerekore has been globally been seriously hit by Ebola in 2014-2015 with a disruption of livelihood and income generating activities, affecting therefore the living conditions of the population including the floods affected ones. Formal education is not free in Guinea and illiteracy rates are very low amongst affected families who can hardly afford education for their children.

To achieve the stated goal, the NS plans to carry out an identification and selection of beneficiaries prior to starting assistance and distribution of non-food items. All in all, 40 trained volunteers assisted by 2 NDRT will participate permanently in the operation at the field level. At the national level, a Watsan RDRT will be deployed to the country to support the operation for a period of 2 months.

Households whose houses were totally or partially destroyed will benefit shelter kits, 79 latrines will be disinfected and rebuilt and community members will be sensitized for a period of 15 days on risks associated with water borne disease such as cholera to adopt better prevention and control measures.

During the operation Guinea RC together with the Regional Government Humanitarian action Office, have conducted further assessment to avoid overlap with other agencies. Accordingly, the criteria for targeting of people for assistance has been modified. This modification does not change scope of the operation in terms of assistance package and budget.

C. DETAILED OPERATIONAL PLAN

International Disaster Response		
Outcome 1: Immediate risks to the population in flood-affected areas of Guinea are reduced, for a period of three months		
Indicators:	Target	Actual
# of communities and their stakeholders are well informed and consulted about RC assistance	9	9
Output 1.1: Output 1.1: The affected community participate in the identification and selection of beneficiaries		
Indicators:	Target	Actual
# of affected communities and their leaders participated in selection of affected people for assistance	9	9
# of local authorities consulted in delivering relevance assistance to people	9	7
# of specialized response tools i.e. NDRT, RDRT deployed	3	3
Progress towards outcomes		

Meeting with local authorities to brief them on the Red Cross response action

- Interview with the mayor
- Interview with the governor
- Briefing session with the Regional Office for Humanitarian Action (BRAH)
- Interview with the affected people (visit in the affected districts):
- Interview with the Secretary General of the Prefecture and his collaborators in the absence of the Prefect.
- Supervision mission of the National Executive Secretary.
- Follow-up mission to the head of the disaster management and risk reduction department

Regular meetings with government officials at the local and central level

- Participation in 7 crisis committee meetings in the local government meeting room.
- Two working meetings with neighborhood leaders to plan public awareness activities, sanitation campaigns and disinfection of latrines: 7 out of 9 (77%) neighborhood leaders attended the meetings.

Review and update list of beneficiaries

- A two-day re-evaluation/assessment was carried to update the list of beneficiaries and the current needs of the affected people.

Deployment of a field coordinator in Nzerekore, 2 NDRT members Watsan/ Shelter).

- 2 NDRTs, 1 RDRT 1 Operations Coordinator were deployed in the field
- Working meetings with the Disaster Management team, the 2 NDRTs and the RDRT took place
- The action plan has been updated.
- The terms of reference for the WASH and Shelter training has been developed
- Elaboration of distribution tickets
- Awareness Messages for the banners were developed in close collaboration with the communication department

Water, sanitation and hygiene

People reached: 3,274

Male: N/A*

Female: N/A*



There is a high risk of water borne diseases and epidemics due to poor hygiene/sanitation conditions. The toilets of most households were affected (i.e. covered by mud or destroyed). The affected population does not have adequate hygiene supplies. In total, 3,274 people will be reached by hygiene promotion raising their hygiene awareness and promoting good hygiene practices in the wider affected community.

At the same time, due to the floods there is a higher risk of malaria infection therefore the affected households will also receive mosquito nets to protect them.

Outcome 2: Improving the hygienic situation in the floods affected community in affected villages.

Indicators:	Target	Actual
# households reached with key messages to promote personal and community hygiene	3,274	935
# households reached with awareness raising activities on improved treatment and safe use of wastewater	100%	75%
Output 2.1: Minimized risks of waterborne disease among 3,274 people in affected areas by ensuring Hygienic practices are promoted through dissemination of informational materials and banners among		
Indicators:	Target	Actual
# of people with access to an improved sanitation facility	3,274	100%
# of people reached by hygiene promotion activities	350	55%
Progress towards outcomes		

40 volunteers and 02 supervisors (30 men and 12 women) of the regional committee of the Red Cross of Nzerekoré have been trained on:

- The Red Cross / Red Crescent Movement
- Initial disaster assessment techniques.
- Communication techniques
- WASH standards and standards (SPHERE standards)
- Hygiene promotion techniques.
- Promotion of hygiene in communities.
- Household water treatment methods.
- Water-related diseases and sanitation
- Preparation of chlorine solutions.
- The items (sanitation kit, shelter kit and hygiene kit) for the beneficiaries arrived at the of Nzerekoré Branch.
- 5 disinfection campaigns for latrines have been carried out.

Table: disinfection campaign

Disinfection plan per district			Disinfected latrines	
District	Day	Time	Number of Volunteers	Number of latrines disinfected
Belle-Vue	Friday September 15, 2017	10h00	4	8
Commercial	Tuesday September 19, 2017	09h00	4	14
Kwitiapolou	Wednesday September 20, 2017	08h00	4	30
Nyeh	Friday September 21, 2017	09h00	4	42
Tilépoulou	Saturday September 23, 2017	10h00	4	34
TOTAL			20	128

- A round table discussion with the Zaly FM radio station on the activities carried out and the perspectives has been organized
- Participation in the Koloma debate broadcast at the Guinean Radio and Television (RTG)
- Two radio spots in 3 languages (Kpèlè, Malinké and Konia) have been recorded
- Participation in the ordinary meeting of the coordination unit
- 25 broadcasts of radio spots have been published.
- The team carried out the round tables to better explain the actions of the Red Cross
- 5 sanitation campaign has been carried out

Table: Sanitation campaign

Sanitation campaign plan per district			Achievement	
District	Day	Time	Number of deployed volunteers	Number of people mobilised per community
Belle-Vue	Friday September 15, 2017	10h00	16	30
Commercial	Tuesday September 19, 2017	09h00	16	45
Kwtiepoulou	Wednesday September 20, 2017	08h00	16	44
Nyeh	Friday September 21, 2017	09h00	16	6
Télépoulou	Saturday September 23, 2017	10h00	16	68
Total			80	193

Activities in progress

- The cleaning of the latrines, which awaited the reduction of the volume of water
- Sanitation in 4 neighborhoods remained to be done due to the unavailability of the leaders of these districts

Output 2.2: Sensitization and awareness campaigns on prevention of waterborne diseases

Indicators:	Target	Actual
# of volunteers involved in hygiene promotion activities	42	100%
% increase in personal hygiene knowledge	3,274	28.5%

Progress towards outcomes

- Two volunteer briefing sessions were organized: one on outreach and the other on disinfection of latrines.
- 09 public awareness sessions on hygiene promotion and home water treatment: a total of 935 people including: 254 men, 396 women and 295 children were affected. See the table below for the awareness plan, the results of the awareness raising, the topics covered and the number of volunteers deployed in the field

Table: people reached through hygiene awareness campaign

Sensitization plan				Results of sensitization					Volunteers
District	Day	Hour	Area of sensitization	Number of session	Men	Women	Children under 5 years old	Affected population	Number of volunteers deployed per session
Horoya	Thursday 7 September 17	10:00 AM	At the head of district home	1	48	45	37	130	4
Nyeh	Thursday 7 September 17	10:00 AM	At the head of district home	1	7	5	3	15	5
Kwitiapolou	Friday 8 September 17	10:00 AM	At Primary school René Soukana	1	38	66	58	162	4
Belle-View	Friday 8 September 17	11:00 AM	At Kpaama	1	15	30	32	77	5
Télépoulou	Friday 8 September 17	2:00 PM	At the head of district home	1	12	75	35	122	4
Commercial	Monday 11 September 17	9:00 AM	At Primary school Touré N'Faly	1	83	98	65	246	6
Dorota 1	Monday 11 September 17	10:00 AM	At Primary school Ouénzin Koulibaly	1	20	40	35	95	5
Gbanghana	Monday 11 September 17	10:00 AM	At the youth house	1	13	30	12	55	5
Wessoua	Monday 11 September 17	10:00 AM	At the head of district home	1	18	7	8	33	4
Total				9	254	396	285	935	42

Activities in progress

- Distribution of soap and demonstration on good hand washing methods in target households
- A door-to-door awareness campaign to disseminate key messages on the prevention of water-borne diseases, particularly cholera
- Procurement of water chlorine for water treatment

Output 2.3: Sensitization and awareness campaigns on prevention of malaria

Indicators:	Target	Actual
# of mosquito nets distributed	1,635	0%

Activities in progress

- Procurement of mosquito nets
- Distribution of mosquito nets (3 per household) and demonstration on its usage, awareness campaign to disseminate key messages to prevent malaria outbreaks



Shelter

People reached: 545

Male: N/A*

Female: N/A*

The families whose houses were destroyed and damaged will receive shelter tool kits and plastic sheets to temporarily cover and repair their houses. The volunteers will be trained to provide support to the beneficiaries on how to use these tools.

Outcome 3: Increased National Society Capacity to respond to needs in flood-affected areas of Guinea, for a period of three months

Indicators:	Target	Actual
# households provided with emergency shelter and settlement assistance	545	0

Output 3.1: Affected households in flooded areas are assisted with NFIs and shelter kits

Indicators:	Target	Actual
# households provided with technical support and guidance, appropriate to the type of support they receive	545	0

Progress towards outcomes

Refresher training session for 40 volunteers and 2 supervisors on the installation of shelter kits and NFIs distribution techniques for 5 days has been organized from 28 August to 1 September 2017.

In the training 40 volunteers and 02 supervisors (32 men and 10 women) of the prefectural committee of the Red Cross of Nzérékoré have been trained on:

- The Red Cross / Red Crescent Movement
- Emergency shelter preparedness and response
- Sensitization of beneficiaries in the appropriate use of the shelter kit
- Distribution techniques of humanitarian aid.
- Operational and technical support to provide adequate shelter solutions to the populations affected by disaster.

Activities in progress

- Sensitization and distribution of NFIs (blankets, kitchen sets mats) for 545 households
- Distribution and installation of 545 shelter kits and 1090 plastics for the most affected households
- Purchase/procurement of material
- Transport of material (rental of a lorry)
- Storage of material

* In progress

D. BUDGET

REPUBLIC OF GUINEA - FLOODS - NZEREKORE - EPoA budget

11/10/2017

Budget Group		DREF Grant Budget	Budget CHF
500	Shelter - Relief	32,700	32,700
501	Shelter - Transitional	0	0
502	Construction - Housing	0	0
503	Construction - Facilities	0	0
505	Construction - Materials	0	0
510	Clothing & Textiles	12,488	12,488
520	Food	0	0
523	Seeds & Plants	0	0
530	Water, Sanitation & Hygiene	30,138	30,138
540	Medical & First Aid	0	0
550	Teaching Materials	0	0
560	Ustensils & Tools	20,710	20,710
570	Other Supplies & Services	1,637	1,637
571	Emergency Response Units	0	0
578	Cash Disbursements	0	0
Total RELIEF ITEMS, CONSTRUCTION AND SUPPLIES		97,673	97,673
580	Land & Buildings	0	0
581	Vehicles Purchase	0	0
582	Computer & Telecom Equipment	0	0
584	Office/Household Furniture & Equipment	0	0
587	Medical Equipment	0	0
589	Other Machiney & Equipment	0	0
Total LAND, VEHICLES AND EQUIPMENT		0	0
590	Storage, Warehousing	667	667
592	Distribution & Monitoring	2,400	2,400
593	Transport & Vehicle Costs	6,030	6,030
594	Logistics Services	0	0
Total LOGISTICS, TRANSPORT AND STORAGE		9,096	9,096
640	International Staff (RDRT)	2,000	2,000
661	National Staff	70	70
662	National Society Staff	11,300	11,300
667	Volunteers	8,759	8,759
Total PERSONNEL		22,129	22,129
670	Consultants	0	0
750	Professional Fees	0	0
Total CONSULTANTS & PROFESSIONAL FEES		0	0
680	Workshops & Training	7,460	7,460
Total WORKSHOP & TRAINING		7,460	7,460
700	Travel	11,300	11,300
710	Information & Public Relations	6,625	6,625
730	Office Costs	0	0
740	Communications	400	400
760	Financial Charges	999	999

790	Other General Expenses	0	0
790	Shared Support Services		
	Total GENERAL EXPENDITURES	19,324	19,324
599	Programme and Supplementary Services Recovery	10,119	10,119
	Total INDIRECT COSTS	10,119	10,119
	TOTAL BUDGET	165,801	165,801



International Federation of Red Cross and Red Crescent Societies
Fédération Internationale des Sociétés de la Croix-Rouge et du Croissant-Rouge
Federación Internacional de Sociedades de la Cruz Roja y de la Media Luna Roja
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Guinea: Floods

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How we work

All IFRC assistance seeks to adhere to the **Code of Conduct** for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGO's) in Disaster Relief and the **Humanitarian Charter and Minimum Standards in Humanitarian Response (Sphere)** in delivering assistance to the most vulnerable. The IFRC's vision is to inspire, **encourage, facilitate and promote at all times all forms of humanitarian activities** by National Societies, with a view to **preventing and alleviating human suffering**, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:



Save lives,
protect livelihoods,
and strengthen recovery
from disaster and crises.



Enable healthy
and safe living.



Promote social inclusion
and a culture of
non-violence and peace.