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Emergency Plan of Action Final Report

Ethiopia: Floods

 International Federation
of Red Cross and Red Crescent Societies

DREF operation	Operation n° MDRET017
Date of Issue: 31 May, 2017	Glide number: FL-2016-000045-ETH
Date of disaster: 4 May, 2016	
Operation start date: 18 May 2016	Operation end date: 16 October 2016
Host National Society: Ethiopia Red Cross Society	Operation budget: CHF 200,499
Number of people affected: 485,610	Number of people assisted: 2,000 households (12,000 people)
N° of National Societies involved in the operation: Netherlands RC, Swedish RC, Spanish RC, Austrian RC and ICRC	
N° of other partner organizations involved in the operation: IOM, UNICEF and Government of Ethiopia (GoE)	

A. Situation analysis

Description of the disaster

Heavy rains and corresponding flash floods as a result of the El Niño phenomenon and the regular *Belg* rains (March – May) occurred in the Eastern and Southern parts of Ethiopia in April 2016. The Belg rains, though late in onset, were heavier than usual both in terms of intensity and geographic coverage. The first reports of flash floods and subsequent displacements of communities, especially in Somali region, was reported and responded to from 7 April.

The rains intensified and spread during the following weeks, with the latest flash floods on 4 May 2016 affecting and displacing residents in Oromia region namely in West Harerghe zone (Hawi Gudina woreda) and Arsi zone (Seru woreda and Chole woreda). An assessment conducted by ERCS branch officers immediately after the occurrence of the disaster indicated that in West Harerghe zone of Hawi Gudina woreda eight people died, five were injured and 3,179 heads of livestock lost. In Arsi zone Seru woreda, the heavy rains and flash floods resulted in the displacement of 1500 households and in Chole woreda, 405 households were displaced and 17 houses destroyed

In addition, the April-May flooding devastated many areas that are currently suffering from a drought that has put 10.2 million people in need of assistance in most regions of the country.

Summary of response

Overview of Host National Society

In May 2016, Ethiopian Red Cross Society in collaboration with IFRC launched a DREF for 200,499 Swiss Francs to support 1,124 flood affected households for three months in Oromia region through provision of lifesaving emergency shelter and NFI kits and replenishment of 876 NFI items which were distributed by ERCS in SNNP, Wolaita, Sidama, Hadiya and Halaba zone.

An inception workshop was conducted in two zones of Oromia region (Arsi and West Harerghe branches) before distribution of the relief items. The launching workshop was attended by representatives from zonal Disaster Risk Management



Volunteer training and inception workshop in West Harerghe and Arsi zones ©ERCS

Commission authorities, community based organizations, Ethiopian Red Cross Society board members and focal persons, Edir leaders, representatives from beneficiary communities and pertinent government offices. A total of 79 participants (38 in West Harerghe and 41 in Arsi zone) attended the workshop.

Branch secretaries from the respective zones presented on the objective of the DREF operation, the major activities, timeframe and budget for the operation. Other topics discussed included Red Cross history, Fundamental Principles of Red Cross and Red Crescent, the Red Cross emblem, and the major humanitarian works done by the branch in relation to the drought response.

In addition, a half day relief distribution training was held for 20 volunteers in each branch (40 volunteers total) before the distribution took place. The volunteers were trained on several things including; registration and crowd management, giving priority for breast feeding mothers, disabled and elderly while distributing the relief items and informing the targeted people on who is providing the support, the kind of items they were going to receive and quantity of the items.

After completing the beneficiary selection and registration process, ERCS borrowed full 1,124 ES/NFI from ICRC supplied emergency stock and carried out the distribution in Arsi and West Harerghe zones. Full ICRC emergency non-food items were distributed to 1,124 flood affected beneficiaries in West Harerghe (641) and Arsi zones (483 HHs) of Oromia region in addition to 876 distributed to SNNPR, Wolaita, Halaba, Hadiya and Sidama zones. During the distribution, the trained

volunteers applied the instructions given during the relief distribution training and completed the distribution successfully in both zones.

The operation was extended for an additional two months to end in October 2016 (total 5 months). This was because the procurement process for the replenishment of the NFI kits was delayed. The extension was to allow completion of this planned activities.

Overview of Red Cross Red Crescent Movement in country

The International Federation of Red Cross and Red Crescent Societies (IFRC) supported ERCS through its Eastern Africa and Indian Ocean Islands (EAIOI) cluster office and the Africa regional office, which are both based in Nairobi, Kenya. IFRC convened regular coordination meetings in Nairobi with ICRC and PNS representatives to share updates on the floods situation in Ethiopia and neighboring countries, and Movement action to date. IFRC also provided the financial and technical support which enabled ERCS to reach over 3,030 under five children, lactating and pregnant mothers through provision of supplementary food (CSB and oil) in Afar region, zone 2, Bidu woreda.

In Ethiopia, the IFRC, ICRC and PNSs participated in regular coordination meetings convened by the National Society where all issues including potential bilateral and multilateral actions were discussed. Netherlands RC, Swedish RC, Spanish RC and Austrian RC supported ERCS through pivoting funds from the resilience project for provision of supplementary food to malnourished under five children, lactating and pregnant mothers in Somali, Oromia, Tigray and Amhara regions.

ICRC supplied ERCS with 2,000 NFI kits as part of the 2016 conflict affected IDP support plan and 1,124 of these items were distributed to the current project beneficiaries and 876 were replenished after the planned procurement for future dispatch to disaster affected areas.

Overview of non-RCRC actors in country

The National Disaster Risk Management Coordination Commission (NDRMCC) led the overall operation. NDRMCC is a government structure under the Disaster Risk Management Food Security Services (DRMFSS) in the Ministry of Agriculture. Sector task forces were established at national, regional, zonal and Woreda level with the participation of all stakeholders including ERCS.

There are clusters in which different RC and non-RCRC actors hold coordination meetings and discuss on the existing humanitarian needs and responses of the country. The national and regional disaster risk management offices collaborated with ERCS during assessments and distribution of relief items. With the support of IOM and UNICEF, ERCS led with distribution of ES/NFIs to conflict and flood affected households. IOM with the technical support of ERCS Arsi branch office provided NFI items for 1,000 households displaced by floods in Arsi zone in Gollolcha woreda.

Needs analysis and scenario planning

5,359 households were affected and displaced by the floods with homes destroyed, and household utensils, clothes and belongings washed away. Livelihoods were also affected, with the death of livestock, including 2,414 cattle, 21 donkey, 662 goats, 82 sheep, 375 chickens. The assessment conducted by ERCS branch officers after the disaster indicated emergency shelter and household NFI's as key humanitarian need in the immediate aftermath of the floods.

The DREF operation supported the targeted areas of West Hararghe (Hawi Gudina) and Arsi (Gololcha, Chole, and Seru) woredas in the Oromia Region.

Area	No. of affected and displaced HH	No. of HH assisted
Arsi Zone		
Gololcha woreda	2,850	
Seru woreda	1,463	305
Chole woreda	405	178
West Hararghe zone		
Hawi Gudena	641	641
Total	5,359	1,124

Table 1: No. of households assisted

Of the 5,359 HH affected in these areas of Arsi and West Hararghe, IOM assisted 1000 HH in Arsi zone, Gololcha woreda with essential shelter and non-food items. 1,000 HH.

Risk Analysis

Although the project reached the beneficiaries without any security related problems, the lessons learned workshop which was planned to be conducted after completing the distribution was not conducted because of the ongoing tension in Oromia region.

B. Operational strategy and plan.

Overall Objective

Immediate provision of lifesaving emergency shelter and NFI kits to support 1,124 flood affected communities in Oromia region, West Hararghe and Arsi zones and replenish 876 distributed items in SNNPR, Wolaita, Halaba, Hadiya and Sidama zones to ERCS main stock for 5 months.

Proposed strategy

The proposed strategy supported ERCS in providing 2,000 flood displaced families (12,000 individuals) with emergency shelter and NFI kits as per SPHERE standards.

- ERCS branch officers conducted a needs assessment after the occurrence of the disaster which identified emergency shelter and household NFI's as the key humanitarian needs in the immediate aftermath of the floods
- An inception workshop was conducted in both zones (Arsi and West Hararghe branches) for the DEF operation

- 1,124 NFI kits were distributed to flood affected beneficiaries in West Harerghe (641 HH) and Arsi zones (483 HH). Since 1,124 items were distributed by borrowing ICRC items, procurement was done for 2000 NFI kits of which, 876 NFI kits were for SNNPR (Wolaita, Haiya, Sidamo and Halaba districts) to replenish ERCS main stock distributed on 10 May. See table below:

ITEM	Specifications	Replenishment for ERCS main stock
Blanket	1.60m x 2.20m	3,802
Jerri cans	20l.	2,000
Plastic sheeting	4m x 5m	4,000
Soap	250g laundry soap	10,000
Sleeping mat	2m x 2.5m plastic	2,000
Cooking pot	7l. aluminum	1,124
Hessian bag	100kg polyethylene	1,124
Rope	20m roll polypropylene	1,124
Washing basket	45cm diameter	2,000
Jug	3l. aluminum	2,000
Cup	300ml aluminum	4,000
Ladle	125ml aluminum	2,000

Table 2: Replenished non-food items to ERCS stock

- 40 volunteers from Arsi and West Harerghe branches (20 from each branch) were trained on NFI distribution including registration and crowd management. As per ERCS DPR policy and relief operational manual, the volunteers were instructed on giving priority for breast feeding mothers, disabled and elderly while distributing the relief items and informing the targeted people on who is providing the support, the kind of items they were going to receive and quantity of the items.
- Volunteers were also trained on awareness raising with beneficiaries before relief distribution. This included dissemination of Red Cross history, Fundamental Principle and the emblem, informing beneficiaries about what kind of relief items are going to be provided, the quantity, the place and the duration of the distribution.

Operational support services

Human resources (HR)

The operation was led by the ERCS Disaster Preparedness and Response Department with two support staff from HQ and two existing branch based personnel from each Zonal office (Arsi and West Harerghe branches) and 40 trained volunteers for the distributions. Logistics technical support was provided by IFRC from Nairobi regional office to assist with the procurement process.

Logistics and supply chain

Procurement of the NFI kits was done by ERCS with collaboration from IFRC cluster office and regional logistics unit to ensure compliance with IFRC processes and procedures. ERCS used items borrowed from ICRC to initially cover the

planned distribution of 2,000 NFI kits. This enabled distribution to happen quickly as procurement of the items was in progress. 876 of the items were replenished in ERCS main stock to ensure availability in future emergencies.

For the procurement of NFI items, a bid document was prepared and advertised in the newspaper. Fourteen suppliers applied to supply the items and a bid analysis committee revised all the documents and the quality of the items were examined by the technical committee by referring the specification of ERCS disaster preparedness and response department. The quality of the items was cross checked with the accepted sample upon delivery.



NFI distribution in West Harerghe zone
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Relief distribution training was also held for ERCS for branch staff and volunteers that covered registration and crowd management to ensure that the operation was provided with timely logistical support and that the procurement and dispatch process was documented and recorded as per IFRC processes and procedures for support to DREF operations.

Communications

During the inception workshop and the actual relief distribution, media and communication officers covered the responses given by ERCS to flood affected communities and broadcasted the works through FM radio stations of the respective zones.

Security

As far as the DREF project is concerned there were no security issues encountered by ERCS staff and volunteers in implementing the project in both zones.

Planning, monitoring, evaluation, & reporting (PMER)

An inception workshop was held by ERCS in two zones of Oromia region (Arsi and West Harerghe branches) and was attended by representatives from zonal Disaster Risk Management Commission authorities, community based organizations, Edir leaders, beneficiary representatives and government officials. A half day relief distribution training was also held for the volunteers and branch staff during the inception workshop.

The relief distribution was carried out according to plan and ERCS National HQ staff and an IFRC logistics officer attended both the inception workshop and relief distribution in Arsi zone. Due to shortage of man power in the national HQ it was not possible to monitor the distribution of West Harerghe zone on the spot.

The lessons learned workshop planned at the end of the operation did not take place due to the current volatile condition (tension and violence) and insecurity observed in Oromia region in general and operational zones.

C. DETAILED OPERATIONAL PLAN

Quality Programming / Areas Common to all Sectors

Needs assessment
<p>Outcome 1: Continuous assessment and analysis is used to inform the design and implementation of the flood response intervention</p> <p>Output 1.1. Further assessments are carried out with zonal branch staff in consultation with beneficiaries to inform the interventions and continued coordination with stakeholders and government bodies is done</p> <p>Activities:</p> <ul style="list-style-type: none"> • Identify staff and volunteers at HQ and 2 zonal branches to lead the operations • Conduct inception and dissemination workshop at HQ and zonal levels with beneficiary representative, stakeholders and Government bodies. • Provide the relief management training for 20 field staff and 30 volunteers' participants • Participation in NFI cluster and Floods Task Force meetings at Addis level and inform ERCS zonal branches and flood project coordinators • Beneficiary satisfaction survey undertaken in 2 zonal branches • Lessons learnt Workshop with 2 zonal branches and HQ staff
Achievements
<ul style="list-style-type: none"> • Inception workshops conducted in Arsi and West Harerghe branches respectively • 40 volunteers were trained on relief distribution from the 2 zones (Arsi and West Harerghe branches) • ERCS participated in the sector task forces at national, regional, zonal and woreda level that were set up by National Disaster Risk Management Coordination Commission (NDRMCC)
Challenges
<ul style="list-style-type: none"> • The beneficiary satisfaction survey and lessons learnt workshop was not held due to the ongoing tension in Oromia region.
Lessons Learned

Shelter and Settlements

Needs analysis: Provision of emergency shelter and NFI kits for 2,000 flood affected communities in Oromia region West Harerghe (641 HH) and Arsi zones (483 HH), and replenish 876 distributed items in SNNPR, Wolaita, Halaba, Hadiya and Sidama zones to ERCS main stock. **Population assisted:** 2,000 households (12,000 individuals).

Shelter and settlements
<p>Outcome 2: Immediate relief and emergency shelter needs of the 2,000 families in flood affected areas of Oromia and Southern region Ethiopia are met</p> <p>Output 2.1: Targeted families are provided with 2,000 emergency shelter and NFI kits</p> <ul style="list-style-type: none"> § Nairobi surge support deployed from IFRC Nairobi to assist with logistics and procurement § Undertake local procurement of 2,000 NFI kits in Ethiopia § Transport the ICRC items (which will be replenished) to the distribution sites § Loading and unloading and conduct beneficiaries' registration § Distribution of 2000 NFI kits in West Hararghe and Arsi Woredas § Post distribution monitoring <p>Output 2.2.: ERCS emergency response NFI stock already distributed as part of the floods response are replenished (876 NFI Kits)</p> <p>Activities planned:</p> <ul style="list-style-type: none"> § Purchase and replenish the ERCS emergency stocks for 876 NFI kits distribution in SNNPR on May 10th 2016 (Part of Procurement under output 2.1) § Delivery and quality check of NFI's received
Achievements
<ul style="list-style-type: none"> • IFRC Logistics Officer was deployed to support with the logistics and procurement and attended the distribution in Arsi zone. • Procurement was done for 2,000 NFI kits • 1,124 kits borrowed from ICRC were distributed to the affected households in West Hararghe and Arsi Woredas • <i>876 NFI kits were distributed in SNNPR</i> • 876 NFI kits were used to replenish ERCS emergency stock
Challenges
<ul style="list-style-type: none"> • . • Unfortunately, the PDM was not conducted in both zones because of the security concerns in Oromia region
Lessons learned
<ul style="list-style-type: none"> • Having prepositioned items in the warehouse would help to provide immediate response whenever disasters strike.

D. THE BUDGET

Variance Explanation

- The positive variance under workshops is due the fact that the lessons learnt workshop was not implemented due to security situation at the time of completion of the DREF operation.
- Positive variance under logistics, transport and storage is due to less costs incurred on transportation of NFIs due to support from ICRC.
- The negative variance on general expenses is a result of currency re-evaluation and general expenses

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How we work

All IFRC assistance seeks to adhere to the Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGO's) in Disaster Relief and the Humanitarian Charter and Minimum Standards in Humanitarian Response (Sphere) in delivering assistance to the most vulnerable. The IFRC's vision is to inspire, encourage, facilitate and promote at all times all forms of humanitarian activities by National Societies, with a view to preventing and alleviating human suffering, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:



Save lives.
protect livelihoods,
and strengthen recovery
from disaster and crises.



Enable **healthy**
and **safe** living.



Promote **social inclusion**
and a culture of
non-violence and **peace.**

