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# Emergency Plan of Action Operation Update

## China: Floods

 International Federation  
of Red Cross and Red Crescent Societies

<b>DREF n° MDRCN006</b>	<b>GLIDE n° <a href="#">TC-2018-000110-CHN</a></b>
<b>EPoA update n° 1; date of issue:</b> 15 October 2018	<b>Timeframe covered by this update:</b> 15 July to 30 September 2018
<b>Operation start date:</b> 15 July 2018	<b>Operation timeframe:</b> 4 months; ends on 15 November 2018
<b>Overall operation budget:</b> CHF 381,563	
<b>Number of people being assisted:</b> 27,800 people	
<b>Red Cross Red Crescent Movement partners currently actively involved in the operation:</b> International Federation of Red Cross and Red Crescent Societies (IFRC)	
<b>Other partner organizations actively involved in the operation:</b> National Disaster Reduction Commission, Ministry of Emergency Management of People Republic of China	

### **Summary of major revisions made to emergency plan of action:**

*This operation update informs on the extension of the implementation timeframe for one month until 15 November 2018, due to a slight delay in the replenishment process of relief items, and completion of lesson learnt workshop. A few budget lines reallocation are also required to cover additional costs of procurement, warehousing, and transportation of non-food items (NFIs).*

## **A. SITUATION ANALYSIS**

### **Description of the disaster**

Heavy and continuous rainfall on 7 July 2018 caused flooding in most parts of Sichuan and the southeast region of Gansu Province. In some areas of North Central Sichuan, there were heavy rainstorms and torrential rains for four consecutive days. These were also compounded by the effects of two weather systems in the area; Typhoon Prapiroon and Typhoon Maria. According to reports from National Disaster Reduction Commission, as of 13 July 2018, floods affected 1,381,000 people, where 3 people died; 222,000 people had taken emergency resettlement; 22,000 people needed emergency relief in Sichuan prefectures of Deyang, Mianyang, Guangyuan (that includes 15 cities and 70 counties); more than 900 houses collapsed, and 29,000 houses were damaged. A total of 36,900 hectares of crops were affected by the floods and 5,200 hectares will have no harvests this year. The direct economic loss was estimated to be over 5.3 billion yuan.



Flood affected areas of Gansu Province. (Photo: RCSC)

Gansu province was hit even harder, according to the Ministry of Emergency Management. A heavy rainstorm occurred in Southeast Gansu from 10 to 11 July 2018. The provinces of Tianshui, Zhangye, Pingliang (including 10 cities and 46 counties) were flooded and affected 1,519,000 people where 12 died; four missing; and 30,000 evacuated. More than 2,300 houses collapsed, and 19,000 damaged to varying degrees. The direct economic loss was 3.6 billion Yuan.

On 12 July 2018, the Provincial Disaster Reduction Commission selected four technical persons and two satellite commanding vehicles - carrying unmanned aerial vehicles and 4G communications equipment - to collect unmanned aerial vehicle remote sensing data with the working group. According to this rapid assessment, heavy rainfall resulted

in a large number of seriously damaged houses that continued to collapse in these two provinces. More rain came over the following week, worsening the flood situation.

The flooding season was rightly anticipated to continue until the end of August and more rainfall events were registered. The government reinforced its coordination capacities by combining efforts with the National Disaster Reduction Commission and the Ministry of Emergency Management.

## Summary of current response

### Overview of Host National Society

The Red Cross Society of China (RCSC) plays an auxiliary role to the government and is one of the first responders to communities affected by disasters, providing much needed relief supplies and support. RCSC is recognized by the Government of the People’s Republic of China as an important institution for addressing a variety of humanitarian needs especially in times of disasters. RCSC, through its headquarters based in Beijing and 35 provincial branches and 97,680 grassroots branches, is closely coordinating its actions with central and local governments at each corresponding level, ensuring that Red Cross activities are focused in areas where they have greater impact in cooperation with the local governments.

Provincial Emergency Response Teams were deployed to the affected areas to assist with assessment and distribution of relief items. Under this DREF operations 100 tents, 2,500 blankets, 2,500 jackets, 2,500 quilts, and 2,500 family kits have been distributed. All relief items were transported to distribution points to be directly distributed amongst affected populations. Visibility of the IFRC and RCSC was ensured by using banners and stickers at the distributions sites and NFI packages.

This DREF operation is supporting the replenishment of the relief items for both provinces of Gansu and Sichuan. All the procurement process must comply to the Chinese Government Rule and the extension needed to ensure all the payment terms are according to the contract and last payment should be done after final handover from supplier to RCSC. Thus, a 30 days extension is necessary to allow the completion of the procurement process. In addition, a few budget lines reallocation are also required to cover additional costs of procurement, warehousing, and transportation of non-food items (NFIs).



Distributions of relief items in affected areas in Sichuan. (Photo: RCSC)

A RDRT member has been mobilized for one month to assist with completion of remaining activities including post distribution monitoring visits, reporting, communications, and review.

The details of the distribution locations and items supported by the DREF is as shown below:

Relief item <sup>1</sup>	Quantity	Distribution area	Distribution quantity	No. of people reached
Tent	100	Lingxia Gansu	100	300
Blanket	2,500	Lingxia Gansu	400	7,500
		Dingxi Gansu	300	
		Longnan Gansu	500	
		Qingyang Gansu	300	
		Tianshui Gansu	500	
		Pingliang Gansu	200	
		Gannan Gansu	300	
Jacket	2,500	Lingxia Gansu	400	2,500
		Dingxi Gansu	300	
		Longnan Gansu	500	
		Qingyang Gansu	300	
		Tianshui Gansu	500	
		Pingliang Gansu	200	
		Gannan Gansu	300	

<sup>1</sup> No of people reached: One family is 3 people in Gansu, whereas one family is 4 people in Sichuan. 1 tent for 3 people; 1 blanket for 3 people; 1 jacket for 1 person; 1 quilt for 3 person; 1 family kits for 4 people

Quilt	2,500	Lingxia Gansu	400	7,500
		Dingxi Gansu	300	
		Longnan Gansu	500	
		Qingyang Gansu	300	
		Tianshui Gansu	500	
		Pingliang Gansu	200	
		Gannan Gansu	300	
Family kit	2,500	Yaan Sichuan	700	10,000
		Yibing Sichuan	800	
		Leshan Sichuan	1,000	
<b>Total</b>				<b>27,800</b>

### Overview of Red Cross Red Crescent Movement in country

Through its IFRC Country Cluster Support Team (CCST) office in Beijing, the IFRC supports coordination of disaster response efforts of its secretariat in assisting the National Societies of China, Japan, Republic of Korea and Mongolia. IFRC have been able to support the RCSC in the implementation of activities through technical assistance, programme planning, monitoring and evaluation as well as any required logistical and administrative support.

IFRC retains a status agreement with the Government of People's Republic of China since 1999. The IFRC disaster management colleagues are working together with their counterparts in IFRC and RCSC. The IFRC CCST in Beijing has been working closely with RCSC, and maintains close communication and coordination at technical and strategic levels. IFRC is monitoring the situation and liaising regularly with RCSC. It supports the National Society in operational coordination.

IFRC has long-term cooperation programme with the RCSC in areas of technical assistance and development in organizational and youth development, health and disaster risk management. IFRC is well coordinated with the Regional Delegation of International Committee of the Red Cross (ICRC) in Beijing through regular contacts and cooperation exchanges.



A family tent distributed by the RCSC ERT in the province of Gansu. (Photo: RCSC)

### Overview of non-RCRC actors in country

The National Disaster Reduction Commission and the Ministry of Emergency Management have combined efforts and sent a working group to help in disaster areas and to guide the disaster relief work. Disaster management authorities in each province have deployed their emergency response teams to help affected families in evacuating from flooded areas. On 13 July 2018, the Ministry of Emergency Management allocated from the Central Disaster Relief Warehouse in Chengdu and Lanzhou 8,000 tents, 8,000 folding beds, and 50,000 quilts to some areas affected heavily by rain and floods in Sichuan and Gansu Province. The allocation is used to support emergency relocations and transitional life assistance, so as to ensure the basic well-being of the affected people.

Coordination and exchange of information also made amongst UN Disaster Management Team and the DREF operations was reported in the monthly reports of the UNDP. During the reporting period, UNICEF has received a request for support to the floods in Gansu and Sichuan and provided assistance of relief supplies for affected schools, as well as medicines and medical supplies and equipment.

## Needs analysis and scenario planning

### Needs analysis

According to needs assessment and local disaster authority report, the emergency needs are non-food relief items, including tents, blankets, jackets and family kits. Based on the information received from the assessment teams of the RCSC, the flood waters have receded in the areas where RCSC has been active. The distribution of all planned shelter and relief items has been completed. RCSC provincial teams have been monitoring the situation of flood affected areas and so far, there has not been any reports of disease outbreak due to water and sanitation or hygiene conditions.

## B. OPERATIONAL STRATEGY

### Proposed strategy

This operation aimed to meet the basic and urgent needs of the affected communities in Sichuan and Gansu provinces China. According to ERT's assessment, the heavy rain caused affected people evacuated and displaced, therefore household items were the most needed reliefs during and after disasters. Therefore, RCSC and two RC branches allocated prepositioned relief items to the communities and procured blankets and jackets immediately in order to meet the urgent needs in disaster areas on time. Families most affected by the floods and landslides and displaced from their homes were prioritized and assisted by the RCSC response operations. Two ERT teams consisting of 30 volunteers were mobilized to the affected areas and the RCSC provincial and HQ staff continuously involved in operational management and coordination of the relief teams and activities.

## C. DETAILED OPERATIONAL PLAN

 <p><b>Shelter</b>  <b>People reached: 17,500</b>            Male: 8,925            Female: 8,575</p>		
<b>Outcome 1: Communities in disaster and crisis affected areas restore and strengthen their safety, well-being and longer-term recovery through shelter and settlement solutions</b>		
<b>Indicators:</b>	<b>Target</b>	<b>Actual</b>
# of people reached with safe and adequate shelter and settlement	17,500	17,182
<b>Output 1.1: Short, medium and long-term shelter and settlement assistance is provided to affected households</b>		
<b>Indicators:</b>	<b>Target</b>	<b>Actual</b>
# of people provided with emergency shelter and settlement assistance	500	450
<b>Progress towards outcomes</b>		
<p>The process of consultation and assessment of affected families have been completed. All planned relief items have also been distributed.</p> <p>Gansu RC branches deployed ERTs to help set up tents for short-term settlement, which met the needs of 450 persons. The number of beneficiaries was reduced to 450 after consultation and further assessment with the local disaster management office, with the others 50 will be provided by the government.</p> <p>For the distribution of emergency shelter based on needs assessment, 30 members of Gansu ERTs were involved and in coordination with the local disaster management office.</p> <p>The procurement for stocks replenishment is ongoing and is expected to finish within November 2018.</p>		

 <p><b>Water, sanitation and hygiene</b>  <b>People reached: 1,000</b>            Male: 510            Female: 490</p>		
<b>WASH Outcome1: Immediate reduction in risk of waterborne and water related diseases in targeted communities</b>		
<b>Indicators:</b>	<b>Target</b>	<b>Actual</b>
# of people reached in targeted communities have reduced their immediate risks of waterborne and water related disease	1,000	2,500

<b>WASH Output 1.1: Continuous assessment of water, sanitation, and hygiene situation is carried out in targeted communities</b>		
<b>Indicators:</b>	<b>Target</b>	<b>Actual</b>
Continuous assessment conducted	Yes	Yes
<b>Progress towards outcomes</b>		
<p>Continuous WASH assessment was carried out by Gansu and Sichuan RC Branches during the distribution of the relief items. During assessment, it was found that the government had already started the rehabilitation of broken WASH facilities in the community.</p> <p>During distribution, ERT teams from Gansu and Sichuan divided themselves to conduct field check of the WASH facilities while the others are in the distribution point addressing about water borne and water related issue for the beneficiaries to avoid outbreak of diseases and affecting the health status of the communities.</p> <p>As part of further coordination with the local disaster office, the government will cover the WASH sector as some of the work of rehabilitation of the facilities had already started.</p>		

## Strategies for Implementation

<b>Outcome S1.1: NS have trained and skilled human resources for better implementation</b>		
<b>Indicators:</b>	<b>Target</b>	<b>Actual</b>
# of volunteers trained, informed and equipped for operations	60	60
<b>Output S1.1.1: NS have effective and motivated volunteers</b>		
<b>Indicators:</b>	<b>Target</b>	<b>Actual</b>
# of volunteers and branch response team members involved in the operation, and awareness from community of RC presence	60	60
<b>Progress towards outcomes</b>		
<p>ERT teams from Gansu and Sichuan are highly motivated for the operation and they're involved from the beginning of the assessment until the distribution of relief items and continuous of assessment.</p> <p>From each ERT team, 30 people were deployed as response to the disaster, with some of them involved since the disaster struck. They are highly appreciated by the communities for providing good and effective assistance.</p> <p>The local government also appreciates the support by Red Cross for covering budget for ERT teams' deployment in the operation.</p>		
<b>Outcome S2.1: Effective and coordinated international disaster response is ensured</b>		
<b>Indicators:</b>	<b>Target</b>	<b>Actual</b>
Operation shows evidence where coordination mechanisms are optimized	Yes	Yes
<b>Output S2.1.1: Effective response preparedness and NS surge capacity mechanism maintained</b>		
<b>Indicators:</b>	<b>Target</b>	<b>Actual</b>
# of RDRT member deployed on time to assist with NS in relief management	1	1
<b>Output S2.1.2: Supply chain and fleet services meet recognized quality and accountability</b>		
<b>Indicators:</b>	<b>Target</b>	<b>Actual</b>
Relief goods are delivered in timely matter and meets standard.	Yes	Yes
<b>Progress towards outcomes</b>		
<p>The operation shows that RCSC is ready to response for any disaster in the country by mobilising its ERT teams immediately to the field and working together with the local disaster office to conduct assessment, validating the beneficiaries and also during distribution process of relief items.</p>		

The is one RDRT from Indonesia deployed since 8 October 2018 to support the coordination and management of the operation and is working closely with RCSC colleagues to ensure the operation follows EPoA and maintain the quality of the operation.

All goods related to relief items were transported and delivered to distribution points according to the plan, while the replenishment process is still ongoing according to the Chinese Government's regulation.

***Outcome S3.1: NS together with IFRC uses its unique position to influence decisions at local, national and international levels that affect the most vulnerable***

Indicators:	Target	Actual
IFRC and NS are visible, trusted and seen to be effective in the disaster response	Yes	Yes

***Output S3.1.1: NS and IFRC are visible, trusted and effective advocate on humanitarian issues***

Indicators:	Target	Actual
NS is visible during the operation and have clearer means of communications.	Yes	Yes

***Output S3.1.2: NS together with IFRC produces high-quality research and evaluation that informs advocacy, resource mobilization and programming***

Indicators:	Target	Actual
# of monitoring activity done by NS and IFRC	2	0

**Progress towards outcomes**

RCSC is a trusted organisation for disaster response in the country and highly seen through the work of ERT teams on the field.

During distribution, RCSC set up banners and stickers with RCSC and IFRC logos to ensure the visibility of red cross and this logo was also visible for every distributed NFI items.

As most of the service activities have already been completed immediately after the disaster, IFRC and RCSC will conduct joint evaluation visit to the provinces to ensure all the relief items are used by the communities and provide ideas for creating the success story video which will be developed this October to capture lessons learnt from the operation.

## Reference documents



Click here for:

- Previous Appeals and updates
- [Emergency Plan of Action \(EPoA\)](#)

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## How we work

All IFRC assistance seeks to adhere to the **Code of Conduct** for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGO's) in Disaster Relief and the **Humanitarian Charter and Minimum Standards in Humanitarian Response (Sphere)** in delivering assistance to the most vulnerable. The IFRC's vision is to inspire, **encourage, facilitate and promote at all times all forms of humanitarian activities** by National Societies, with a view to **preventing and alleviating human suffering**, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:



**Save lives.**  
protect livelihoods,  
and strengthen recovery  
from disaster and crises.



Enable **healthy**  
and **safe** living.



Promote **social inclusion**  
and a culture of  
**non-violence** and **peace**.