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Emergency appeal

Africa - Ebola Global Coordination and Preparedness

 International Federation
of Red Cross and Red Crescent Societies

Appeal n°: **MDR60002**

Appeal launched: August 2014

Appeal revised: January 2016

Appeal ends: December 2016

Glide n° [EP-2014-000039-SLE / LBR / GIN / SEN / NGA](#)

CHF 14.06m Appeal budget
(revised from CHF 15.8m)

Ends December 2016 (extended
from January 2015)

Funding gap: **CHF 1.70m**
(CHF 12.36m received)

Summary

As recent media reports have highlighted, all three of the seriously affected countries – Guinea Conakry, Sierra Leone and Liberia – have all now been declared free of Ebola. The IFRC is therefore now revising its Regional Emergency Appeal for Ebola Global Coordination and Preparedness. This revised Emergency Appeal is seeking **CHF14,058,887** (revised down from CHF 15.8m) to enable the IFRC to continue its support to the **Guinea Red Cross, Liberia Red Cross and the Sierra Leone Red Cross Societies** to assist them in their work delivering assistance and support to **over 34 million people at risk in West Africa**. In extending and re-targeting this regional appeal, it will also enable the IFRC to continue providing regional coordination and cross-country support to other countries in the region and beyond, to provide opportunities for the development of those National Societies in their role as auxiliary to their governments in the area of health emergencies and epidemic response and preparedness. In addition, the revised appeal will seek to broaden communication and lesson learning and to enhance such preparedness in the broader African and global contexts.

The current West Africa Ebola Virus Disease (EVD) outbreak was declared in Guinea in March 2014, with the index case dating back to December 2014. The outbreak quickly spread to neighbouring Sierra Leone and Liberia. As of December 2015, there have been approximately more than 28,600 cumulative (suspected, probable, and confirmed Ebola) cases. This outbreak has recorded more cases than all past Ebola epidemics combined, with more than 11,300 deaths reported. The most recent cases were from Guinea on 29 October and in Liberia in the week of 22 November (WHO, 20/11/2015).

Liberia's last two Ebola patients recovered and left hospital on 3 December. Sierra Leone was declared Ebola-free on 7 November 2015 and on 29 December, Guinea was declared Ebola-free, marking the first time all three countries have stopped the original chain of transmission.

This achievement owes much to Red Cross National Society staff and volunteers who worked tirelessly towards halting the spread of the disease. The National Societies in Guinea, Liberia and Sierra Leone have played a critical role in community engagement, without which the Ebola response and prevention would have been impossible. As a result of National Society activities aimed at reducing the spread of the disease, case prevalence began to decline. However, the introduction of an EVD case remains a risk as long as cases exist in any country. Good preparedness and timely and effective response, can, however, still enable the National Societies in the three most affected countries, and in other countries, to halt the spread of the disease.



School children practicing proper handwashing before classes start in Montserrado, Liberia in October 2015. Supported by the IFRC, LNRCs has been distributing handwashing kits, soap, chlorine and no-touch thermometers to over 500 schools across the country

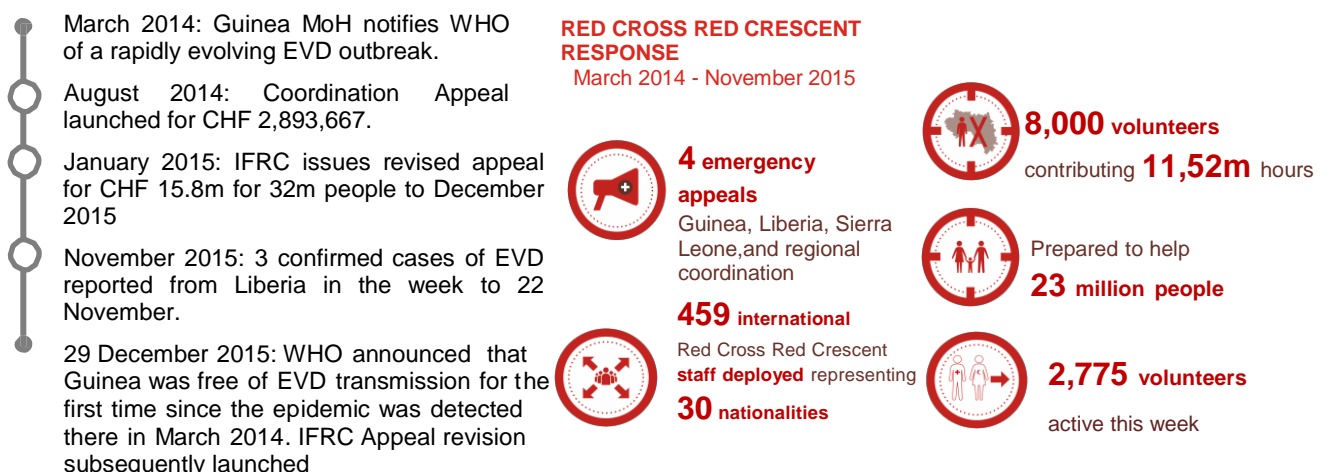
Working in partnership with the National Societies in Guinea, Liberia and Sierra Leone, this revised Appeal elaborates on the Red Cross Red Crescent's vital role and responsibilities in efforts to keep Ebola at zero cases in the respective countries. The appeal reflects the evolving epidemiological situation in West Africa, where EVD operations in Guinea, Liberia and Sierra Leone are scaling down their response activities and transitioning to early recovery programming. The EVD operation will continue to integrate progressively into the existing IFRC Africa Region programmes and structure, while maintaining coordination and preparedness functions for future outbreaks and enhancing the documentation, evaluation and research of the Red Cross Red Crescent Movement into EVD response. This will be done in collaboration with external partners (Centre for Disease Control (CDC), the World Health Organisation (WHO), Medecins Sans Frontieres (MSF), etc).

This revision updates the multi-country Ebola Coordination and Preparedness Appeal and seeks to:

- Enhance Community Event Based Surveillance (CEBS) in order to detect early EVD potential re-emergence and keep appropriate operational response capacity for early response.
- Facilitate the smooth transition and management of the EVD operation management following the closure of the Ebola Management Unit (EMU) in Accra.
- Ensure that the revised Ebola Strategic Framework and ongoing operation recovery plans in Guinea, Liberia and Sierra Leone align with regional institutional policies and frameworks, including but not limited to those of ECOWAS, the Mano River Union, and Comité Inter-Etat pour la Lutte contre la Sécheresse au Sahel (CILSS).
- Contribute to EVD-specific regional coordination mechanisms, advocating for harmonised efforts to address immediate and longer-term community needs in the response and recovery phases.
- Conduct in-depth research and evaluative activities to build the EVD evidence-base, and facilitate institutional learning from successes and failures in the West Africa EVD preparedness and response operations, including lessons learned and recommended actions for the future.
- Utilise knowledge generated through research and evaluative activities to develop and revise tools and training, Standard Operating Procedures (SOPs) and other guidelines and to enable National Societies to provide greater support to volunteers working in health emergencies.
- Contribute to a review of IFRC/Movement emergency health programming, tools and mechanisms, in collaboration with partners and other stakeholders.
- Strengthen epidemic preparedness and response capacities in West Africa through a preparedness project that enhances community engagement and social mobilization, using a beneficiary communications approach and drawing from findings and recommendations of the lesson learned workshop on strengthening community engagement.

This revised plan has re-targeted the budget to provide ongoing support to an increased number of beneficiaries, through an extended timeframe and the engagement of more volunteers to deliver a greater number of activities related to recovery from the effects of the Ebola outbreak in the three most affected countries and an increased number of volunteers. *Details are available in the Emergency Plan of Action (EPoA) <click here>*

The disaster and the response to date



The operational strategy

Needs assessment and beneficiary selection

The Ebola Global Coordination and Preparedness Appeal will continue to facilitate overall coordination, guidance, and technical support to EVD operations in Guinea, Liberia and Sierra Leone, therefore the target group will depend on the evolving situation on the ground. At present, this will include planning adjustments to adapt to the current situation of zero cases, but would also work with the three National Societies to take into account any future changes in the situation.

At the same time this appeal will continue to support preparedness activities across West Africa, taking into account the needs and capacity for support in the various countries of the region. The work and lessons in EVD and epidemic preparedness will be shared with the wider African and global context as appropriate.

At a global level, the appeal will also strive to enhance knowledge generation and documentation of the Red Cross Red Crescent Movement EVD response for future reference and lesson learning.

Operational strategy

The IFRC response has been guided by the Ebola Strategic Framework [<click here>](#), which is organised around five outcomes:

- The epidemic is stopped
- National Societies have better Ebola preparedness and stronger long term capacities
- IFRC operations are well coordinated
- Safe and Dignified Burials (SDB) are effectively carried out by all actors
- Recovery of community life and livelihoods

Like other humanitarian actors, the IFRC follows the WHO standard recommended public health actions for stopping the Ebola outbreak. These key public health activities have been characterized as the five pillars of the IFRC Ebola response, and include:

- i. Beneficiary Communication and Social Mobilization;
- ii. Contact Tracing and Surveillance;
- iii. Psycho-Social Support;
- iv. Case Management; and
- v. Safe and Dignified Burials (SDBs) and Disinfection.

Proposed sectors of intervention

Coordination and partnerships

IFRC country operations will continue to be guided by a coordinated regional approach and strategy that will be updated according to the evolving situation. The revised EPOA linked to this appeal will ensure that the National Societies will be provided with all necessary technical support to maintain levels of preparedness, transition to recovery and respond again if necessary.

Coordination and partnership functions will be maintained as far as possible to ensure shared knowledge and capacities in this key area. Along with this, enhanced learning including evaluation and research, will be undertaken to better capture and share important learning from the RCRC's experience of the EVD outbreak. Collaboration with external partners (e.g. CDC, WHO, MSF, etc.) will continue to be an important dimension in this learning and research. Over the coming months, the IFRC's Ebola operations will integrate more and more closely into existing IFRC Africa Regional programmes and structures. Accordingly, the regional and global EVD operation structures, located in Accra and Geneva, have been closed.

Response and recovery leadership, coordination and support

Outcome 1: Effective, dedicated coordination and technical support provided in effort to combat Ebola

Outcome 1: Effective, dedicated coordination and technical support provided in effort to combat Ebola												
Year	2016											
Activities	J	F	M	A	M	J	J	A	S	O	N	D
Month												
Output 1.1 Establishment of IFRC Africa Ebola management, coordination and support structures												
Ensure that managers and staff are in place to ensure smooth transition to recovery including PMER, RM, Finance, Communication	x	x	x	x	x	x	x	x	x	x	x	x
Engagement with inter-governmental bodies to provide regional frameworks and leadership to facilitate information exchange, surveillance and coordination	x	x	x	x	x	x	x					
Output 1.2 Early recovery and recovery programming at country level is informed and guided by cross-border multi-country assessment of longer-term effects of the epidemic												
Update the Ebola operational strategy to include a recovery focus and develop recovery plan of action for relevant follow up support			x			x			x			
Early recovery assessment in affected areas, focused on livelihoods and health recovery needs (e.g. including market assessments) and follow up support and resources provided to communities through plans of actions under relevant country appeals	x	x	x	x	x	x	x	x	x	x	x	x
Joint assessment for recovery operational plan taking into account the cross-border characteristics of livelihood production systems (for example production in Liberia and the market in Sierra Leone, similar for the seeds market, road network).		x	x			x	x			x	x	
Cross-border coordination platform for informed recovery programme and risk /epidemic alerts and response at bordering district at branch level.	x	x	x	x	x	x	x	x	x	x	x	x
Cross-border programme for the rational use of resources for recovery planning, DRM, health and Watsan, and logistics	x	x	x	x	x	x	x	x	x	x	x	x
Organise two partnership meetings to share IFRC experience, position the RCRC Movement and improve the visibility of NS, IFRC and the Movement overall (timing to be confirmed)												
Output 1.3: Provision of technical support to country EVD operations to ensure alignment with regional strategies and policies												
Develop Community Event Based Surveillance and EWS to ensure early detection and early response of potential EVD case and shift progressively to other epidemics and natural hazards	x	x	x	x	x	x	x	x	x	x	x	x
Contribute to regional coordination mechanism and ensure attention and funding are given to vulnerable groups through risk reduction, livelihood and community health programme.	x	x	x	x	x	x	x	x	x	x	x	x
Improved dialogue with ECOWAS, Mano River Union and AU on coordinated support to vulnerable groups through appropriate contribution of national RCRC volunteers network.	x	x	x	x	x	x	x	x	x	x	x	x
Ensure quality service delivery and IFRC standard respected	x	x	x	x	x	x	x	x	x	x	x	x
Output 1.4: Provision of coordination and technical support for effective cross-border preparedness and response activities												
Coordinated Assessments, surveillance, PSS and Recovery programme from both side of the border.	x		x		x		x		x			
Rational use of logistic bases and fleet according to road network and resource availability including cross border approach.	x	x	x	x	x	x	x	x	x	x	x	x
Output 1.5: Knowledge is shared across the Movement and utilised to improve IFRC emergency programming												
Documentation of SOP, tools & development of guidelines: SDB/IPC, Community engagement, CEBS, data, video & publication		x	x	x	x							
Recruit consultant to document the field experience, including support to volunteers working in protracted health crises		x	x									
Organise workshops to review the consultant findings and adopt conclusions (Health, DM (ERUs), Logistic, PMER, Social Mobilisation, IPC, Case Management, Contract Tracing and support to volunteer management)		x	x	x			x	x				

Output 2.2: Simulation exercises are conducted with targeted partners to strengthen preparedness and response capacity														
Conduct simulation exercise to ensure concrete understanding of role and responsibilities and develop SOPs in West Africa countries in collaboration with affected countries in cross-border approach.									x	x	x			

Quality programming

Outcome 3: Coordination operation (MDR60002) is effectively monitored and otherwise supported													
Output 3.1: Ensure effective monitoring and support													
	Year	2016											
Activities	Month	J	F	M	A	M	J	J	A	S	O	N	D
Regional DM and Health staff in coordination with Regional management monitor and support appeal activities		x	x	x	x	x	x	x	x	x	x	x	
Deploy RDRT / RIT members specialized in health to monitor and support appeal activities when needed		x	x	x	x	x	x	x	x	x	x	x	
IFRC Secretariat staff are deployed to monitor and support action development as needed		x	x	x	x	x	x						
Country and regional level lessons learned and knowledge sharing activities		x	x	x	x	x	x	x	x	x	x	x	

Research and Lesson Learning

Outcome 4: Knowledge is shared across the Movement and utilised to improve IFRC emergency programming													
Output 4.1: Knowledge and lessons learnt from EVD response and recovery operations effectively documented and shared with Movement partners to facilitate institutional learning													
	Year	2016											
Activities	Month	J	F	M	A	M	J	J	A	S	O	N	D
Recruit consultant to document the field experience in the following themes and organise workshops to review the consultant findings and adopt conclusion (Health, DM (incl ERUs), Logistics, PMER, Social Mobilisation, SDB IPC, PSS, Case Management and Volunteer Management and support)		x	x	x	x	x	x						
Output 4.2: Research and evaluative activities contribute to building the EVD evidence-base													
SDB research ongoing		x	x	x	x	x	x	x	x	x	x	x	x
PSS research being finalised and the second step on post-trauma will be at the end of Ebola Operation.		x	x	x									
Overall PSS in Ebola context study will be led by PSS reference centre based in Copenhagen Denmark in collaboration with NS supported by IFRC.		x	x	x	x	x	x	x	x	x	x	x	x
Community engagement and Social Mobilisation assessment			x	x	x								
Output 4.3: Improved guidelines for emergency health programming													
Lessons learned (Output 4.1), research (Output 4.2) and other publication conducted by partners will inform new health emergency response strategy and guidelines.			x	x	x	x							
Workshops and meetings to build RCM consensus of the main results of conducted research.			x	x		x	x						

€ Budget

See attached IFRC Secretariat budget (Annex 1) for details. With some CHF 12,355,460 of contributions received, the net multi-lateral needs still to be funded amount to CHF 1,703,427.

Garry Conille
Under Secretary General
Programme Services Division

Elhadj Amadou As Sy
Secretary General

Reference documents

Click here for:

- [Previous Appeals and updates](#)
- [Emergency Plan of Action \(EPoA\)](#)

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How we work

All IFRC assistance seeks to adhere to the **Code of Conduct** for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGO's) in Disaster Relief and the **Humanitarian Charter and Minimum Standards in Humanitarian Response (Sphere)** in delivering assistance to the most vulnerable. The IFRC's vision is to inspire, **encourage, facilitate and promote at all times all forms of humanitarian activities** by National Societies, with a view to **preventing and alleviating human suffering**, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:



Save lives,
protect livelihoods,
and strengthen recovery
from disaster and crises.



Enable **healthy**
and **safe** living.



Promote **social inclusion**
and a culture of
non-violence and peace.

EMERGENCY APPEAL

07/01/2016

MDR60002 Ebola Coordination and Preparedness Appeal

Budget Group	Ebola Coordination and Support P60018	Ebola Anti Stigma G00314	Global Ebola Preparedness Fund (EPF) G00315	Geneva Ebola Coordination & Support G00313	WA Ebola Beneficiary Communication & social mobil P60024	Multilateral Response	Safe and Dignified Burials (SDB) Lead role P60026	Bilateral Response	Appeal Budget CHF
Shelter - Relief	0	0	0	0	0	0	0	0	0
Shelter - Transitional	0	0	0	0	0	0	0	0	0
Construction - Housing	0	0	0	0	0	0	0	0	0
Construction - Facilities	0	0	0	0	0	0	0	0	0
Construction - Materials	0	0	0	0	0	0	0	0	0
Clothing & Textiles	0	0	0	0	0	0	0	0	0
Food	0	0	0	0	0	0	0	0	0
Seeds & Plants	0	0	0	0	0	0	0	0	0
Water, Sanitation & Hygiene	1,152	0	0	0	7,648	8,800	0	0	8,800
Medical & First Aid	219,000	0	0	0	0	219,000	0	0	219,000
Teaching Materials	0	0	0	0	23,921	23,921	0	0	23,921
Utensils & Tools	150	0	0	0	0	150	0	0	150
Other Supplies & Services	1,500	0	0	0	0	1,500	0	0	1,500
Emergency Response Units	0	0	0	0	0	0	0	0	0
Cash Disbursements	0	0	0	0	0	0	0	0	0
Total RELIEF ITEMS, CONSTRUCTION AND SUPPLIE	221,802	0	0	0	31,569	253,371	0	0	253,371
Land & Buildings	0	0	0	0	0	0	0	0	0
Vehicles	0	0	0	0	0	0	0	0	0
Computer & Telecom Equipment	36,000	0	0	0	28,113	64,113	0	0	64,113
Office/Household Furniture & Equipment	34,822	0	0	0	25,646	60,468	0	0	60,468
Medical Equipment	0	0	0	0	0	0	0	0	0
Other Machinery & Equipment	0	0	0	0	0	0	0	0	0
Total LAND, VEHICLES AND EQUIPMENT	70,822	0	0	0	53,759	124,581	0	0	124,581
Storage, Warehousing	4,400	0	0	0	705	5,105	0	0	5,105
Distribution & Monitoring	103,861	0	0	0	9,240	113,101	0	0	113,101
Transport & Vehicle Costs	100,386	0	0	0	649,827	750,212	0	0	750,212
Logistics Services	22,844	11,518	0	0	3,043	37,405	0	0	37,405
Total LOGISTICS, TRANSPORT AND STORAGE	231,491	11,518	0	0	662,815	905,824	0	0	905,824
International Staff	2,658,000	0	0	263,096	565,832	3,486,928	11,000	0	3,497,928
National Staff	144,140	0	0	0	97,776	241,916	7,620	0	249,536
National Society Staff	12,832	0	0	0	349,099	361,931	0	0	361,931
Volunteers	30,000	0	0	0	641,517	671,517	0	0	671,517
Total PERSONNEL	2,844,972	0	0	263,096	1,654,225	4,762,293	18,620	0	4,780,913
Consultants	359,500	27,600	0	1,868	535,218	924,185	1,940	0	926,125
Professional Fees	65,000	0	0	0	52,080	117,080	0	0	117,080
Total CONSULTANTS & PROFESSIONAL FEES	424,500	27,600	0	1,868	587,298	1,041,265	1,940	0	1,043,205
Workshops & Training	540,000	1,897	0	1,131	482,975	1,026,003	0	0	1,026,003
Total WORKSHOP & TRAINING	540,000	1,897	0	1,131	482,975	1,026,003	0	0	1,026,003
Travel	440,135	4,072	0	24,957	219,517	688,681	4,588	0	693,269
Information & Public Relations	549,125	232,564	0	671	1,872,640	2,654,999	0	0	2,654,999
Office Costs	168,500	0	0	0	88,906	257,406	0	0	257,406
Communications	45,400	1,837	0	3,344	113,508	164,089	0	0	164,089
Financial Charges	40,000	0	0	0	15,259	55,259	0	0	55,259
Other General Expenses	8,000	0	0	0	171,196	179,196	0	0	179,196
Shared Office and Services Costs	216,752	0	0	21,922	80,533	319,207	50	0	319,257
Total GENERAL EXPENDITURES	1,467,912	238,473	0	50,894	2,561,559	4,318,837	4,638	0	4,323,475
Partner National Societies	0	0	0	0	0	0	0	0	0
Other Partners (NGOs, UN, other)	0	0	0	0	0	0	0	0	0
Total TRANSFER TO PARTNERS	0	0	0	0	0	0	0	0	0
Programme and Supplementary Services Recovery	377,097	18,167	0	16,518	392,223	804,005	1,638	0	805,643
Total INDIRECT COSTS	377,097	18,167	0	16,518	392,223	804,005	1,638	0	805,643
Pledge Earmarking & Reporting Fees	7,294	0	0	584	0	7,878	0	0	7,878
Total PLEDGE SPECIFIC COSTS	7,294	0	0	584	0	7,878	0	0	7,878
Target fund			787,994			787,994			787,994
TOTAL BUDGET	6,185,890	297,655	787,994	334,090	6,426,423	14,032,051	26,836	0	14,058,887
Available Resources									
Multilateral Contributions	4,583,279	298,115	787,994	334,090	6,351,982	12,355,460	87,579	0	12,355,460
Bilateral Contributions									
TOTAL AVAILABLE RESOURCES	4,583,279	298,115	787,994	334,090	6,351,982	12,355,460	87,579	0	12,355,460
NET EMERGENCY APPEAL NEEDS	1,602,611	-461	0	0	74,441	1,676,591	-60,743	0	1,703,427