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## Disaster relief emergency fund (DREF) Russian Federation: Flash floods

 International Federation  
of Red Cross and Red Crescent Societies

**DREF operation n° MDRRU015**  
**GLIDE n° FF-2012-000115-RUS**  
**11 July 2012**

The International Federation of Red Cross and Red Crescent (IFRC) Disaster Relief Emergency Fund (DREF) is a source of unearmarked money created by the Federation in 1985 to ensure that immediate financial support is available for Red Cross and Red Crescent emergency response. The DREF is a vital part of the International Federation's disaster response system and increases the ability of National Societies to respond to disasters.

**CHF 279,243 has been allocated from the Federation's Disaster Relief Emergency Fund (DREF) to support the Russian Red Cross Society in delivering immediate assistance to 1,000 families (3,500 people) in Krasnodar Region affected by flash floods. Unearmarked funds to repay DREF are encouraged.**



*Flooding in Russia's southern region of Krasnodar killed at least 171 people and had displaced thousands. Source: AFP/CNN*

**Summary:** Flash floods caused by torrential rain have swept the southern Russian Krasnodar Region, killing at least 171 people. The floods struck at night, reportedly without warning. The rains dumped as much as 280 millimetres of water on parts of the Krasnodar Region overnight, forcing many residents to take refuge in trees or on house roofs. 50 millimetres of that torrential rain came down in less than an hour late Friday, the meteorological service said.

According to the assessment conducted by the Russian Red Cross, 1,000 families (3,500 people) are considered to be the worst affected by the floods in the Krasnodar Region of Russia. The local authorities are doing their utmost to stabilize the situation and they have already contacted the Russian Red Cross regional branch, asking for humanitarian aid. The Russian Red Cross Society regional branch has asked for the support of the International Federation in the provision of funds for hygienic kits, bed linen sets, blankets, and

pillows to be distributed to the almost 1,000 affected families. The Russian Red Cross possesses the necessary capacity in terms of knowledge and experience to support the affected population with the provision of psycho-social support to the families that have lost their family members and their property and livelihood in order to lessen the psychological effects in the aftermath of the flash floods. However, a regional disaster response team (RDRT) might be considered to be deployed to the field by the International Federation of the Red Cross / Red Crescent Societies depending on the further developments.

With special regard to the requirements of the psycho-social support, this operation is expected to be implemented over 6 months, and will therefore be completed by 11<sup>th</sup> January 2013. A final report will be made available by 11<sup>th</sup> April 2013.

[<click here for the DREF budget; here for contact details; here to view the map of the affected area>](#)

## The situation

Flash floods caused by torrential rain have swept the southern Russian Krasnodar region, killing at least 171 people. The floods struck at night, reportedly without warning. The rains dumped as much as 280 mm of water on parts of the Krasnodar region overnight, forcing many residents to take refuge in trees or on roofs of houses. 50 millimetres of that torrential rain came down in less than an hour late Friday, the meteorological service reported.

The most affected settlements are Gelendzhik, Divnomorskoye, Krymsk, Nizhnebakanskaya, Neberdzhayevskaya, Kabardinka and Novorossiysk with a total number of 5,185 houses flooded. Emergency teams reported 400 houses completely destroyed, 18,700 people lost all their properties, 3,300 people partly lost their belongings and a total number of 22,000 people were affected.<sup>1</sup>

TV footage showed people scrambling onto their rooftops to escape. A vast majority of the 171 deaths -- 159, according to the interior ministry -- were in and around Krymsk, a city of about 57,000 residents where torrential rains spurred waters to surge 7 meters as people were sleeping Friday night. Another 10 died in Gelendzhik district and two in the Black Sea port of Novorossiysk,

Russian TV showed thousands of houses in the region almost completely submerged and police said many of the victims were elderly people who had been asleep at the time. Dozens of people are reportedly missing, and there are fears that the death toll will rise further.

Crude oil shipments from Novorossiysk have been suspended. Oil pipeline operator Transneft said it had halted crude shipments out of Novorossiysk, but that its infrastructure in the port had been unaffected by the weather. The port is located in the lower part of town, the whole landslide has moved towards it. No-one can remember such floods in the history of Krasnodar Region. There was nothing of the kind for the last 70 years.

The Krasnodar region is not the only one in Russia to be affected by powerful storms. An Emergencies Ministry spokesman told Itar-Tass News Agency that about 166,000 people in Chechnya were without electricity as a result of heavy rains combined with strong winds.

## Coordination and partnerships

In the first days of the disaster, the local authorities of the region established an emergency task force that is coordinating all disaster response actions in the affected locations. Emergency teams have been sent from Moscow by plane and helicopter. The group of forces and facilities employed to deal with the situation amounts to 10,767 people and 1,301 units of equipment, including 3,021 people and 444 units of equipment from the Ministry of Emergencies (EMERCOM) of Russia. 10 aircrafts of EMERCOM are carrying out a rescue operations on the site.

The Ministry of Emergencies as a specialized emergency agency focused on immediate activities mostly related to engineering tasks, and it is carrying out the following disaster response actions:

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<sup>1</sup> <http://reliefweb.int/node/509206>

- Search and rescue activities, 872 people have been saved
- 2,854 people were evacuated
- In case of emergency four stations of temporary accommodation were set up and received so far 1,000 people
- A constant monitoring of the floods situation is being carried out at the federal and regional hydrological stations;
- Water has been pumped out from 1,814 houses by 106 units deployed to the field from the Central, North Caucasus, and South regional centres.
- 44 EMERCOM psychologists are providing psychological aid. Aid has been rendered to 1,075 affected people.
- Two operational groups of the “Regional Medical Centre for Disasters” with 16 mobile teams of specialists deployed to the zone of the disaster.
- To provide immediate life sustenance 10 meal centers have been set up in Krymsk and 23.5 tons of drinking water has been supplied.

Medical support to the affected population will be provided by mobile teams of the Central Hospital.

The police are patrolling the disaster zone to maintain public order.

The local administration of Krasnodar Region will provide means of transportations for the distribution of the food and non-food items and the eventual evacuation of the affected population in the event if needs arise.

The local authorities are engaged in the stabilization of the situation, and they have already contacted the respective Russian Red Cross branches asking for humanitarian aid to be provided to the affected population.

The Krasnodar Regional Red Cross branch, in coordination with the Regional Department of Health, is involved in the control of the sanitary-epidemiological situation in the area of inundation. The local Red Cross branch is also participating in the continuous warnings of the population on the evolving situation as a member of the Emergency Task Force.

The Red Cross regional branch and its volunteers are working in close cooperation with the local Ministry of Labor and Social Welfare and its Committees for Social Protection at the district level and raising community awareness on personal sanitary and hygiene skills, with focus on water born diseases. It is planned to provide hot meals and drinking water to the affected people in the flooded area from the stock of food parcels that is available at the social welfare service of the Local Administration.

## Red Cross and Red Crescent action

The Red Cross volunteers and staff (more than 30 volunteers in the field, and 10 staff members from the regional branch and the National Society Headquarters) are actively involved in the disaster response actions at the community level: conducting needs assessment and participating in evacuation of disaster victims.

Assessment activities were carried out in the following locations in Krasnodar Region: Gelendgik, Divnomorskoe, Krymsk, Nyznebakanskaya, Neberdzaevskaya, Kabardinka, Novorossisk

Based on the assessment results it has been agreed that the operation implemented by the Russian Red Cross regional branch will support the affected families according to the following criteria (the average family size in those parts of the Russian Federation is in a medium range, 3-4 people per family):

- Families whose houses were damaged by the floods and are put up in temporary accommodation;
- Single-parent families;
- People living with disabilities;
- Elderly living alone without family support.

On July 9<sup>th</sup>, the ICRC sent the following relief items for 600 families in Krasnodar Region.

1. Blanket - 3,000 pcs
2. Kitchen set - 600 pcs
3. Jerry can - 600 pcs
4. Candles - 6,000 pcs
5. Tarpaulin- 600 pcs

## The needs

According to the coordination with local authorities and the results of the conducted needs assessments, there is a need for food, hygienic kits, bed linen family sets, blankets, and pillows. The regional Red Cross branch considers that the distribution of non-food items is more appropriate to be implemented for households. Local residents are applying for help to the local administrations and the respective Russian Red Cross branches.

Needs of the affected	Non-food items	Water and sanitation	Food
Krasnodar Region	<p>For 1,000 households (3,500 people):</p> <ul style="list-style-type: none"> <li>▪ Bed linen sets</li> <li>▪ Pillows</li> <li>▪ Blankets (one set per household)</li> </ul> <p><b>Cleaning set:</b>            Big sholder-1            Small sholder-1            Garbage bag - 10</p>	<p>For 1,000 households (3,500 people):</p> <p>Hygienic kits:</p> <ul style="list-style-type: none"> <li>▪ Towel 70x140 cm</li> <li>▪ Toilet soap 1 piece</li> <li>▪ Soap 2 pieces</li> <li>▪ Shampoo 0.4 l</li> <li>▪ Toilet paper 2 rolls</li> <li>▪ Tooth paste 0.1 kg tube</li> <li>▪ Tooth brush 2 items</li> <li>▪ Sponge 1 item</li> <li>▪ Detergent 0.5 kg</li> <li>▪ Items of feminine hygiene 2 packs</li> <li>▪ Nappies (on request)1 pack</li> </ul>	<p>For 3,500 people:</p> <ul style="list-style-type: none"> <li>▪ Supplementary food parcels (1 parcel per family each six month)</li> <li>Food parcels:               <ul style="list-style-type: none"> <li>• Sugar (1kg)</li> <li>• Wheat flour (2kg)</li> <li>• Vegetable Oil (1 liter)</li> <li>• Noodles (0.5 kg)</li> <li>• Tea (0.1 kg)</li> <li>• Canned beef (2*0.5 kg)</li> <li>• Canned fish (2*0.5 kg)</li> <li>• Oat flakes (1 kg)</li> <li>• Condensed milk (0.4 kg)</li> <li>• Buckwheat (1 kg)</li> <li>• Rice (1 kg)</li> </ul> </li> </ul>

## The proposed operation

The Russian Red Cross National HQ contacted the IFRC for funding of the provisions for 3,500 people. As soon as the funds are made available, all mentioned items can be purchased in the Krasnodar Region. The Krasnodar branch of Russian Red Cross has enough capacity in terms of knowledge and experience to support the affected population. The relief items will be distributed by a team of trained volunteers. Alongside the distribution of food and non food relief items, the Red Cross Society of Russian Federation will assist beneficiaries through the provision of cleaning kit and dehumidification tools to clean the flooded houses. The Red Cross teams delivered dehumidifiers to the flooded homes and gave practical instructions on their usage, maintenance and handling.

Volunteers will also share information materials about disaster awareness and hygiene promotion among the families affected to prevent the break out of waterborne diseases.

The National Society is planning to provide psycho-social support by the Red Cross staff and trained volunteers to the families that have lost their family members and their property and livelihood so as to address people's needs and to improve their psychological condition.

<b>Relief distributions (food and basic non-food items)</b>
<b>Objective 1: Families most affected by the flash floods will be supported through provision of essential food and non-food items.</b>
<b>Outputs (expected results): 1,000 families (3,500 people) in the most affected areas will receive food parcel, hygiene kits, bed linen, blankets and pillows</b>

<p><b>Activities planned:</b></p> <ul style="list-style-type: none"> <li>• Conduct needs and capacity assessments.</li> <li>• Develop beneficiary targeting strategy and registration system to deliver intended assistance.</li> <li>• Preparation of final beneficiary lists.</li> <li>• Procurement of relief items in the region</li> <li>• Distribute relief supplies and control supply movements from point of dispatch to end user.</li> <li>• Distribution of emergency items by RC branches and their volunteers according to the prepared beneficiary lists.</li> <li>• Coordination with local emergency departments and social welfare authorities.</li> <li>• Monitoring and evaluation of the relief activities and quality of items and reporting on relief distributions.</li> </ul>
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<p><b>Emergency Shelter</b></p>
<p><b>Objective 2: Affected population is assisted in return to their houses and resuming with their normal life through assistance with drying and cleaning the facilities</b></p>
<p><b>Outputs (expected results) : 1,000 affected families are safely back in their houses, their health preserved through ensuring optimum hygiene conditions</b></p>
<p><b>Activities planned:</b></p> <ul style="list-style-type: none"> <li>• Conduct rapid assessments in coordination with local authorities</li> <li>• Purchasing and distribution of 20 drying machines</li> <li>• Training of the Red Cross staff and volunteers for the use of drying machines</li> <li>• Purchasing and distribution of 1,000 cleaning kits for the houses</li> <li>• Monitoring and evaluation</li> </ul>

<p><b>Emergency health and care</b></p>
<p><b>Objective 3: The psychological effects in the aftermath of the flash floods are reduced through the provision of psycho-social support the most affected families</b></p>
<p><b>Outputs (expected results) : Psycho-social support is provided to about 600 families affected by the flash floods and to improve their psychological condition</b></p>
<p><b>Activities planned:</b></p> <ul style="list-style-type: none"> <li>• Conduct a PS needs assessment in the target communities</li> <li>• Provide PSS to the affected communities</li> <li>• Develop a plan of action if further on-going support is recommended from the assessment</li> <li>• Training and refresh the volunteers capacities. The training will be based on IFRC Psychosocial Centre PS training materials.</li> </ul>

<p><b>Water, sanitation, and hygiene promotion</b></p>
<p><b>Objective 4: Immediate reduction in risk of waterborne and water related diseases in target floods affected areas</b></p>
<p><b>Outputs (expected results): Hygiene promotion activities are provided to the entire affected population</b></p>
<p><b>Activities planned:</b></p> <ul style="list-style-type: none"> <li>• Conduct rapid water and sanitation emergency needs and capacity assessments in coordination with local authorities</li> <li>• Print and distribute disaster awareness and hygiene promotion materials to the target population.</li> <li>• Arrange public awareness campaigns among the affected population (leaflets/posters will be distributed among the affected population in disaster affected districts).</li> </ul>

## Monitoring and Communication

The entire humanitarian operation was constantly covered by the local and national media, which ensured greater visibility of Red Cross activities.

The Krasnodar Regional Red Cross Branch will be in charge for implementing the activities in the region. The Russian Red Cross Headquarters, in close cooperation with IFRC Regional Representation, will monitor the progress and provide necessary technical advice.

A workshop will be organized at the regional branch of the Russian Red Cross with the participation of the volunteers involved in the implementation of the disaster response operation for lessons learned and experience shared during the operation.

Visibility of the work of the volunteers is provided during the operations through publications and regular information to the media. Weekly operation updates will be sent to the IFRC European Zone Office.

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## Contact information

**For further information specifically related to this operation please contact:**

- **Russian Red Cross:** Raisa Lukutsova, Chairperson; phone: +7 495 126 7571; email: [mail@redcross.ru](mailto:mail@redcross.ru)
  - **IFRC Moscow:** Davron Mukhamadiev, Regional Representative; phone + 7 495 126 15 66; email: [davron.mukhamadiev@ifrc.org](mailto:davron.mukhamadiev@ifrc.org)
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**Click here**

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## How we work

All IFRC assistance seeks to adhere to the Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGO's) in Disaster Relief and the Humanitarian Charter and Minimum Standards in Disaster Response (Sphere) in delivering assistance to the most vulnerable.

The IFRC's vision is to inspire, encourage, facilitate and promote at all times all forms of humanitarian activities by National Societies, with a view to preventing and alleviating human suffering, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.



The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:

1. Save lives, protect livelihoods, and strengthen recovery from disaster and crises.
2. Enable healthy and safe living.
3. Promote social inclusion and a culture of non-violence and peace.

## DREF OPERATION

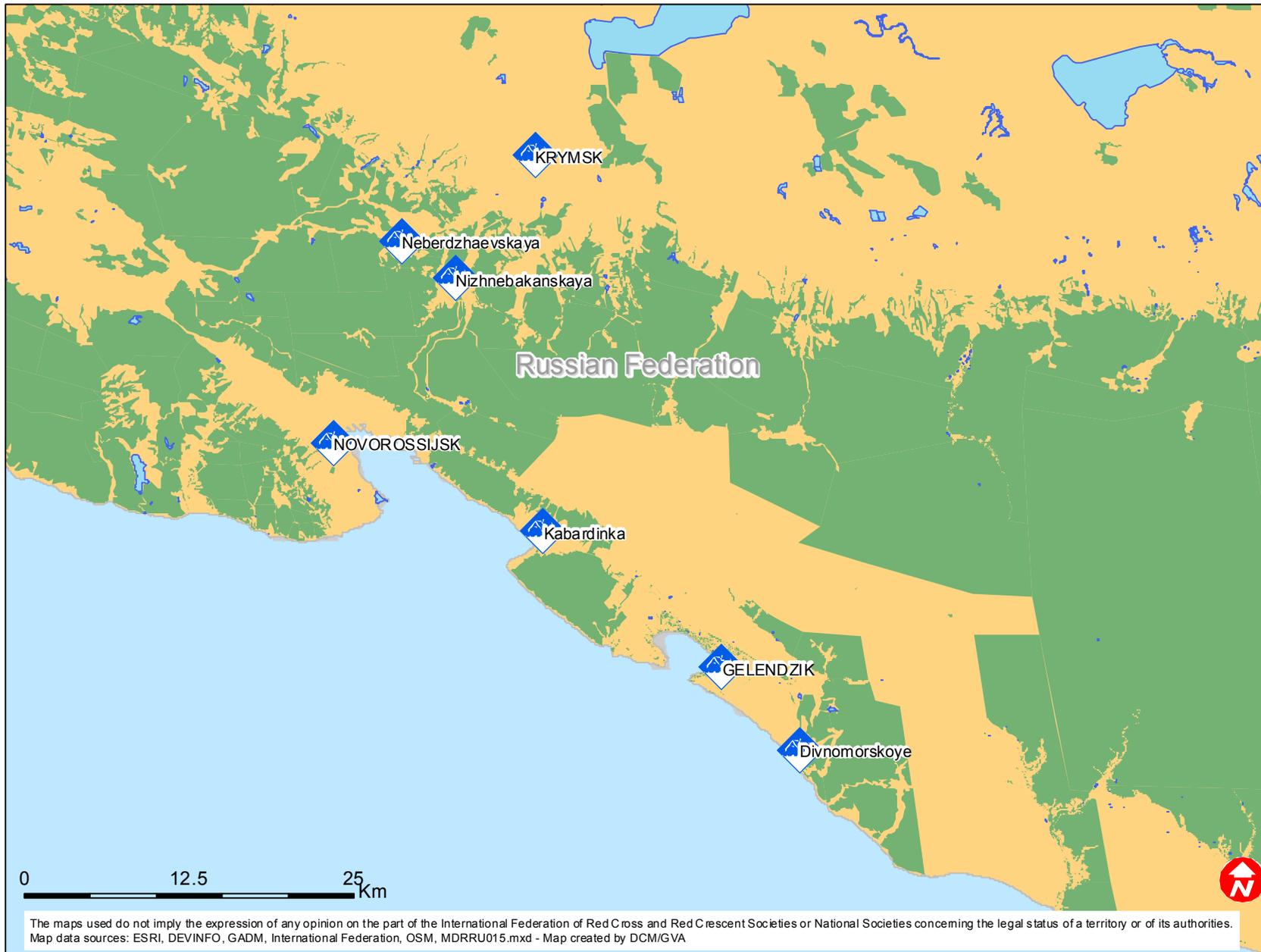
10/07/2012

MDRRU015 Russian Federation: Flash floods

Budget Group	DREF Grant Budget CHF
500 Shelter - Relief	11,000
501 Shelter - Transitional	
502 Construction - Housing	
503 Construction - Facilities	
505 Construction - Materials	
510 Clothing & Textiles	72,500
520 Food	100,000
523 Seeds & Plants	
530 Water, Sanitation & Hygiene	16,000
540 Medical & First Aid	
550 Teaching Materials	
560 Utensils & Tools	14,000
570 Other Supplies & Services	
578 Cash Disbursements	
<b>Total RELIEF ITEMS, CONSTRUCTION AND SUPPLIES</b>	<b>213,500</b>
580 Land & Buildings	
581 Vehicles	
582 Computer & Telecom Equipment	
584 Office/Household Furniture & Equipment	
587 Medical Equipment	
589 Other Machinery & Equipment	
<b>Total LAND, VEHICLES AND EQUIPMENT</b>	<b>0</b>
590 Storage, Warehousing	
592 Distribution & Monitoring	8,000
593 Transport & Vehicle Costs	7,000
594 Logistics Services	
<b>Total LOGISTICS, TRANSPORT AND STORAGE</b>	<b>15,000</b>
600 International Staff	5,000
661 National Staff	
662 National Society Staff	2,700
667 Volunteers	6,100
<b>Total PERSONNEL</b>	<b>13,800</b>
670 Consultants	
750 Professional Fees	
<b>Total CONSULTANTS &amp; PROFESSIONAL FEES</b>	<b>0</b>
680 Workshops & Training	9,000
<b>Total WORKSHOP &amp; TRAINING</b>	<b>9,000</b>
700 Travel	5,000
710 Information & Public Relations	3,000
730 Office Costs	850
740 Communications	1,850
760 Financial Charges	200
790 Other General Expenses	
799 Shared Office and Services Costs	
<b>Total GENERAL EXPENDITURES</b>	<b>10,900</b>
830 Partner National Societies	
831 Other Partners (NGOs, UN, other)	
<b>Total TRANSFER TO PARTNERS</b>	<b>0</b>
599 Programme and Services Support Recovery	17,043
<b>Total INDIRECT COSTS</b>	<b>17,043</b>
<b>TOTAL BUDGET</b>	<b>279,243</b>



# Russian Federation: Flash floods



-  Most affected settlements
-  Affected region of Krasnodar
-  Forest
-  Water