

OPERATIONS UPDATE



International Federation of Red Cross and Red Crescent Societies
Fédération internationale des Sociétés de la Croix-Rouge et du Croissant-Rouge
Federación Internacional de Sociedades de la Cruz Roja y de la Media Luna Roja
الاتحاد الدولي لجمعيات الصليب الأحمر والهلال الأحمر

Appeal no. MDRCN002

3 November 2007

[Glide no:FL-2007-00097- CHN](#)

CHINA: FLOODS

The Federation's mission is to improve the lives of vulnerable people by mobilizing the power of humanity. It is the world's largest humanitarian organization and its millions of volunteers are active in over 185 countries.

In Brief

Operations Update no. 4; Period covered: 1 October to 31 October, 2007; Appeal target: CHF 9,462,000 (USD 7,692,683 or EUR 5,710,320); Appeal coverage: 21.4%, Outstanding needs: CHF 7,433,581 (USD 6,439,839 or EUR 4,445,040)

[<Click here to go directly to the donor response list available online>](#)

[<Click here for the attached interim financial report ¹>](#)

Appeal history:

- **Launched on 30 July 2007 for CHF 9,462,000 (USD 7,692,683 or EUR 5,710,320) for 12 months to assist 400,000 beneficiaries.**
- **Final report due 30 Oct 2008.**
- **Disaster Relief Emergency Funds (DREF) allocated: 16 July 2007, for CHF 240,000 (USD 199,465 or EUR 146,468).**

Operational summary: Reconstruction of housing is underway in Hubei and Henan provinces. A total of 150 and 180 houses will be built in each province, respectively. The Red Cross Society of China headquarters and the Federation conducted joint visits to the construction areas to finalize the selection of beneficiaries. Tendering has commenced in both provinces and materials will be procured and distributed in the near future.

Funding support has met the needs for quilt distribution and has covered many of the immediate relief supply needs, but more support is needed in order to meet the goals to support 2,000 families in the reconstruction of their homes.

Virtually no funding has been received to cover activities that will lead to critical community risk reduction and mitigation.



The reconstruction process involves all family members, neighbours and friends. A Hubei couple brings bricks to the site of their new home while the children position the bricks for use. Mari Morimoto/Federation

¹ Interim financial report as of end of 30 Sept 07.

Background

Flooding caused by torrential rains and typhoons this summer have displaced hundreds of thousands of families. The Red Cross Society of China (RCSC) with its extensive network of branches throughout the nation has been responding to the floods with both preparatory measures and relief efforts, including both food and non-food items delivered to those affected by the disasters. Rice, tents, clothing and blankets have been provided to those most severely affected by floods this year.

Still many families are awaiting news or funding on the reconstruction of their damaged or destroyed homes. The government of China is working with local authorities and families to secure some portion of assistance, but it is generally not enough to cover the extreme expense of rebuilding for those low-income families who have lost their homes and possessions completely.



Families in Hubei province have already begun construction on their homes, working 14 hour days; they are worried that the cold nights of winter will set in quickly before their homes are complete. Mari Morimoto/Federation.

With the onset of winter encroaching already, the Red Cross Society of China is already beginning the reconstruction efforts in a number of villages. Beneficiaries, who will be selected from among the most vulnerable communities, are participating in the tendering and selection process and will receive a Federation grant for building materials to reconstruct their homes, in addition to a smaller local government grant and the offer of an interest-free loan from the bank, negotiated by the government on behalf of these low-income families. The reconstructed homes, in many cases replacing houses built out of mud and timber, will be sited in safe locations with convenient access to local markets.

Operational developments

The relief and recovery efforts in the five provinces covered in this appeal have been moving along steadily. A brief summary of the operation since the last operations update is as follows:

- From 18-22 October, Federation delegates, together with the RCSC continued with a series of visits to the first two reconstruction sites in Hubei and Henan provinces.
- Reconstruction work has already begun in a project involving 150 houses in Hubei province.
- 180 families have been selected in Henan to receive Federation assistance on the rebuilding of their homes.
- Distribution of quilts, contributed by the German Red Cross, has been completed in Hubei province.
- The final distribution of quilts, contributed by the Danish Red Cross, has been procured and will be distributed in November.
- With this, the appeal goal for supplying quilts has been completely met.

Red Cross and Red Crescent action - objectives, progress, impact

Emergency relief (food and basic non-food items)

Objective 1: 100,000 of the most affected families (400,000 people) in Anhui, Henan, Hubei, Sichuan, and Chongqing have received 6,000 MT rice (15kg per person/one time distribution), 45,000 quilts and 3,000 boxes of water purification tablets.

Rice

Progress/Achievements: Items number 1 and 2 under the plan of action (PoA), which include distributing rice to those affected by the floods, continues to be implemented. The distribution of 942.54 MT of rice was completed

by 22 September. The Swiss Red Cross additionally contributed 36 MT of rice (PoA no.7) to Henan province. This rice will be distributed by the end of November. The relief coordinator will go on 31 October to Linying, Henan, to monitor the rice distribution.

Impact: 84,567 out of targeted number of 400,000 people in five provinces have benefited from this rice distribution. The Swiss Red Cross contribution will add 2,400 to the beneficiary numbers.

Quilts

Progress/Achievements: Quilt distribution has continued in Hubei, Henan, Sichuan and Chongqing. The 5,000 quilts contributed by the Swiss Red Cross for Anhui province were completely distributed by 24 September. The 26,000 quilts from the German government and the German Red Cross have been distributed in Hubei as of 12 October. The first secretary of the German embassy in Beijing attended to the last distribution ceremony in Yichang City in Hubei on 12 October.

The last contribution of quilts from the Danish Red Cross is arriving in the counties of three provinces: Sichuan, Chongqing and Henan. The supplier informed the Federation that 5,000 quilts each will be delivered to Sichuan province and Chongqing municipal city by 4 November and the last 5,000 will be consigned to Henan province on 30 and 31 October. They will be distributed latest by mid-November.

A monitoring of quilt distribution was made in Xiabaoping village in Yiling district of Yichang city, Hubei, on 12 October. The disaster management delegate found that the distribution was carried out according to the plan.



A representative of the German embassy of Beijing attends a ceremony in which the last distribution of quilts was handed out in Hubei province. Mari Morimoto/Federation

Impact: In November, the temperature can go below five degrees Celsius in these provinces. Those families who lost everything in the floods need quilts to survive the coming winter. Considering a total of 46,000 quilts will be delivered to beneficiaries by mid- November, the appeal goals have been met in this area.

Emergency rehabilitation: reconstruction of homes

Objective 2: 2,000 most vulnerable displaced and poor families living in severely flood-affected villages are assisted in the rebuilding of their homes through co-funding with the local government.

Progress/Achievements: In October, the RCSC headquarters and Federation sent a team to Hubei and Henan provinces to begin the process of reconstruction, including tendering supplies and selecting beneficiaries.

Yunxi County in Hubei province was the first reconstruction site selected. Some 150 low-income families were selected to receive CNY 12,000 (CHF 1,850) worth of construction materials from the Federation. Agreement between the Yunxi county government and the Hubei provincial Red Cross was signed on 12 October. A tender was held and six beneficiary representatives participated in the tender opening on 19 October. Two companies handling four construction materials were selected. These construction materials, bricks, cement, steel bars and sand, will be delivered to the beneficiaries at the latest by 30 November.

The county government levelled a nearby hill to make a new construction site for 18 families who lost houses due to a landslide in Sunjuawan village. The families have started construction by scraping together what they have in savings and the money borrowed from relatives and friends. Often living from pay-check to pay-check, it is

common that families facing burdensome expenses will buy much needed materials when they have income or have the offer to borrow money. Usually, being an insufficient amount, they store the materials until more money is available, which could take months, and even years in some cases. Now, with Federation support, the materials procured for the houses will help them to complete their homes. The Federation's support is worth about one third of the construction cost.

Linying county in Henan province was the second construction site selected. There, 180 families have been selected to receive Federation support for construction materials. A tender was announced and purchase orders will be signed on 2 November. Taicheng township is in a county that was hit hard by one of this summer's typhoons and was under water for nearly two weeks at the beginning of August. Although three months have passed, not much reconstruction has started yet, mainly due to the over-saturation of the land which has hampered excavation for laying foundations. This has caused a delay in reconstruction until the land can dry out and firm up. On average, the construction of a house may take four- six weeks. Considering the current condition of the land and timing of the arrival of materials, the villagers signed to complete building by the end of January.

The relief coordinator will continue her travels to Chongqing in early November to review the beneficiary lists and proposed sites.

Impact: The Federation supports one third of rebuilding costs, while the local government will support another third and the villagers themselves are expected to fund the remaining cost, which is estimated to be around CNY 12,000 (CHF 1,850).

Community disaster risk reduction and flood mitigation needs

Objective 3: The vulnerability of communities affected by this year's floods to future flood disaster is reduced through the introduction of community based flood mitigation activities in four villages.

Progress/Achievements: The Federation is currently focusing efforts on reconstruction, including the selection of additional villages, under objective 2. Insufficient funding has been received to carry out the activities under objective 3. During the recent visits to the provinces, the Federation team and RCSC headquarters are assessing sites for potential funding under this objective.

Impact: The estimated long-term impact of this component is very positive. The communities will establish a committee, disaster preparedness plans, and mitigation activities, as well as build on health education and first aid skills within the community.



Two representatives from each of the three villages of Hubei province participated in the tendering process for construction materials supported by the Federation. Mari Morimoto/Federation



Families in Linying county, Henan province, have had to wait for construction to begin due to over saturated land caused by the flooding in August. Mari Morimoto/Federation

Figure 1: Progress on Reconstruction of Houses (as of 29 October)

	Submit name list to IFRC	Sign PoA btw RCSC & IFRC	Agreement btw Local Gov&Prov. RC	Money transfer to RCSC-HQfm	Registration of Beneficiaries	Announcement of tender	Tender Opening
Hubei		26-Sep	12-Oct	28-Sep		15-Oct	19-Oct
Henan	16-Oct	26-Oct	23-Oct			24-Oct	1-Nov
Chongqing	29-Oct		2-Nov			5-Nov	13-Nov
	Place the Purchase Order	Distribute Materials	A quarter of const. process finished	A half of const. process finished	3quarters of const finished	House completed	
Hubei	19-Oct						
Henan	13-Nov						
Chongqing							

 indicates that process is done.

Federation Coordination

The East Asia regional disaster management team is currently composed of the regional disaster management delegate, the relief coordinator seconded by the Japanese Red Cross for six months, and a disaster management assistant. All three have been working closely with the relief department of the RCSC headquarters and have travelled to the five provinces with both headquarters and local branches to monitor the situation and assess the selection of beneficiaries. The relief coordinator will continue to work closely with RCSC during the procurement, distribution and reconstruction phases of the relief and recovery efforts. The regional finance manager is also continuing to provide support as needed to RCSC headquarters and branches in meeting the expectations of financial reporting.

Red Cross and Red Crescent Movement - Principles and initiatives

Flood relief efforts of the RCSC, supported by the Federation, adhere to the principles and initiatives of the Red Cross Red Crescent Movement. The criterion for selecting beneficiaries ensures that Red Cross is meeting the needs of those left most vulnerable. Since many rural farmers are women caring for the family while the husbands do industrial labour in the urban areas, a high proportion of beneficiaries are women, children and the elderly. The risk reduction components of the project further strive to restore their dignity and improve their capacities in setting up protection mechanisms for future disaster situations.

National Society Capacity Building

The capacity at both headquarters and local branch levels is high for these projects, with adequate support and funding. The national society has already raised a good portion of funds for the floods and the local branches are able to respond rapidly to the needs of the communities, when properly supplied.

Communications – Advocacy and Public Information

The Federation has continued to support the national society with advocacy and information dissemination on a global level. A regional information officer is currently working out of Beijing to bring the stories and information to our donors and the public. He keeps in close contact with media agencies throughout China and the world, as needed. The Federation will continue to support Red Cross efforts through close communications with the media department at RCSC headquarters, and liaising with those international agencies and partners.

[Interim financial report attached below, click here to return to the title page.](#)

How we work

All International Federation assistance seeks to adhere to the [Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations \(NGO's\) in Disaster Relief](#) and is committed to the [Humanitarian Charter and Minimum Standards in Disaster Response \(Sphere\)](#) in delivering assistance to the most vulnerable.

The Federation's Global Agenda

The International Federation's activities are aligned with under a Global Agenda, which sets out **four broad goals** to meet the Federation's mission to "improve the lives of vulnerable people by mobilizing the power of humanity".

Global Agenda Goals:

- Reduce the numbers of deaths, injuries and impact from disasters.
- Reduce the number of deaths, illnesses and impact from diseases and public health emergencies.
- Increase local community, civil society and Red Cross Red Crescent capacity to address the most urgent situations of vulnerability.
- Reduce intolerance, discrimination and social exclusion and promote respect for diversity and human dignity.

Contact information

For further information specifically related to this operation please contact:

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International Federation of Red Cross and Red Crescent Societies

MDRCN002 - CHINA - FLOODS 2007

Interim Financial Report

Selected Parameters	
Reporting Timeframe	2007/7-2007/9
Budget Timeframe	2007/7-2008/7
Appeal	MDRCN002
Budget	APPEAL

All figures are in Swiss Francs (CHF)

I. Consolidated Response to Appeal

	Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation	TOTAL
A. Budget		9,462,000				9,462,000
B. Opening Balance		0				0
Income						
<u>Cash contributions (received)</u>						
<i>Canadian Red Cross</i>		56,500				56,500
<i>Danish Red Cross</i>		60,964				60,964
<i>France - Private Donors</i>		378				378
<i>German Red Cross</i>		197,280				197,280
<i>Irish Government</i>		328,800				328,800
<i>Japanese Red Cross</i>		303,900				303,900
<i>Netherlands Red Cross</i>		66,000				66,000
<i>United Arab Emirates Red Crescent</i>		12,022				12,022
C1. Cash contributions		1,025,844				1,025,844
<u>Outstanding pledges (Revalued)</u>						
<i>British Red Cross</i>		355,050				355,050
<i>German Red Cross</i>		66,400				66,400
<i>Japanese Red Cross</i>		35,552				35,552
<i>Swedish Red Cross</i>		540,000				540,000
C2. Outstanding pledges (Revalued)		997,002				997,002
<u>Inkind Personnel</u>						
<i>Japanese Red Cross</i>		5,573				5,573
C5. Inkind Personnel		5,573				5,573
C. Total Income = SUM(C1..C6)		2,028,419				2,028,419
D. Total Funding = B + C		2,028,419				2,028,419

II. Balance of Funds

	Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation	TOTAL
B. Opening Balance		0				0
C. Income		2,028,419				2,028,419
E. Expenditure		-1,221,123				-1,221,123
F. Closing Balance = (B + C + E)		807,296				807,296

International Federation of Red Cross and Red Crescent Societies

MDRCN002 - CHINA - FLOODS 2007

Interim Financial Report

Selected Parameters	
Reporting Timeframe	2007/7-2007/9
Budget Timeframe	2007/7-2008/7
Appeal	MDRCN002
Budget	APPEAL

All figures are in Swiss Francs (CHF)

III. Budget Analysis / Breakdown of Expenditure

Account Groups	Budget	Expenditure					TOTAL	Variance
		Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation		
A							B	A - B
BUDGET (C)		9,462,000					9,462,000	
Supplies								
Construction Materials	4,000,000						4,000,000	
Clothing & textiles	450,000		114,167			114,167	335,833	
Food	2,808,000						2,808,000	
Water & Sanitation	180,000						180,000	
Other Supplies & Services	500,000						500,000	
Total Supplies	7,938,000		114,167			114,167	7,823,833	
Land, vehicles & equipment								
Vehicles	225,000						225,000	
Computers & Telecom	25,000						25,000	
Total Land, vehicles & equipment	250,000						250,000	
Transport & Storage								
Distribution & Monitoring	50,000						50,000	
Transport & Vehicle Costs	50,000						50,000	
Total Transport & Storage	100,000						100,000	
Personnel Expenditures								
International Staff Payroll Benefits	43,200		12,163			12,163	31,037	
Delegate Benefits	30,000						30,000	
National Staff	15,500						15,500	
National Society Staff	35,000						35,000	
Consultants	25,000		5,110			5,110	19,890	
Total Personnel Expenditures	148,700		17,273			17,273	131,427	
Workshops & Training								
Workshops & Training	50,000		4,792			4,792	45,208	
Total Workshops & Training	50,000		4,792			4,792	45,208	
General Expenditure								
Travel	81,800		2,950			2,950	78,850	
Information & Public Relation	30,000		213			213	29,787	
Office Costs	14,400						14,400	
Communications	42,000		563			563	41,437	
Professional Fees	166,460		24,024			24,024	142,436	
Financial Charges	1,000						1,000	
Other General Expenses	24,610						24,610	
Total General Expenditure	360,270		27,750			27,750	332,520	
Federation Contributions & Transfers								
Cash Transfers National Societies			977,491			977,491	-977,491	
Total Federation Contributions & Tr			977,491			977,491	-977,491	
Program Support								
Program Support	615,030		79,349			79,349	535,681	
Total Program Support	615,030		79,349			79,349	535,681	
Operational Provisions								
Operational Provisions			301			301	-301	
Total Operational Provisions			301			301	-301	
TOTAL EXPENDITURE (D)	9,462,000		1,221,123			1,221,123	8,240,877	
VARIANCE (C - D)			8,240,877			8,240,877		