Dear Colleagues,

On 15 October 2001, a deep depression forming over the Bay of Bengal about 300 Km east of Chennai, intensified further into a cyclonic storm which crossed the coastline near Nellore on the morning of 16 October, causing heavy rain and winds of 65-75 km/h in southern coastal Andhra Pradesh. The Northeast monsoon set in on the same day and further exacerbated the situation causing heavy rainfall in South Andhra and Rayalaseema regions of Andhra State.

Nellore and Cuddapah districts recorded a heavy rainfall of 350 mm during the 24 hour period. The cyclone rains and outflow of water from Buggavanaka dam, Kundu river in Kurnool and Cuddapah, Pennar river in Nellore and Ananthapur districts, inundated Nellore, Cuddapah, Kurnool, Ananthapur and Chittoor districts as well as some places in Prakasam and Guntur districts. Vast numbers of communities in low-lying areas of these districts were totally marooned and thousands of people stranded on house tops. Even after the second week, a number of villages remained cut off from communication and road transport systems. Furthermore, the Government assistance of rice and kerosene had not reached many of the villages.

The previous drought and present flooding has resulted in further impoverishment of the already underprivileged and most marginalised Yanadi tribals and Dalit communities who live in low-lying and vulnerable zones of the coastal areas.

ACT CO contacted all three ACT Implementing Partners and was informed that LWS India would leave the emergency response to UECLI as they were better placed to take up this operation. CASA was already carrying out an immediate relief programme for 3,000 families and were not planning to expand their involvement and thus decided not to appeal for funding. Therefore, you herewith receive the Appeal for one ACT Partner, only.

ACT member the United Evangelical Churches in India (UELCI) Integrated Rural Development of Weaker Sections of India (IRDWSI) is proposing to assist the most vulnerable communities (mostly Dalit and Tribal) with the following:

- Shelter materials
- Livelihood support
ACT is a worldwide network of churches and related agencies meeting human need through coordinated emergency response. The ACT Coordinating Office is based with the World Council of Churches (WCC) and the Lutheran World Federation (LWF) in Switzerland.
Project Completion Date:

30 April 2002

Summary of Appeal Targets, Pledges/Contributions Received and Balance Requested

<table>
<thead>
<tr>
<th></th>
<th>US$</th>
</tr>
</thead>
<tbody>
<tr>
<td>Total Appeal Target(s)</td>
<td>387,921</td>
</tr>
<tr>
<td>Less: Pledges/Contr. Recd.</td>
<td>0</td>
</tr>
<tr>
<td>Balance Requested from ACT Network</td>
<td>387,921</td>
</tr>
</tbody>
</table>

Please kindly send your contributions to the following ACT bank account:

- Account Number - 102539/0.01.061 (USD)
- Account Name: ACT - Action by Churches Together
- Banque Edouard Constant
- Cours de Rive 11
- Case postale 3754
- 1211 Genève 3
- SWITZERLAND

Please also inform the Finance Officer Jessie Kgoreadira (direct tel. +4122/791.60.38, e-mail address jkg@act-intl.org) of all pledges/contributions and transfers, including funds sent direct to the implementers, now that the Pledge Form is no longer attached to the Appeal.

We would appreciate being informed of any intent to submit applications for EU, USAID and/or other back donor funding and the subsequent results. We thank you in advance for your kind cooperation.

For further information please contact:
ACT Director, Thor-Arne Prois (phone +41 22 791 6033 or mobile phone + 41 79 203 6055)
or
ACT Appeals Officer, Mieke Weeda (phone +41 22 791 6035 or mobile phone +41 79 285 2916)

ACT Web Site address: http://www.act-intl.org

Ms. Geneviève Jacques  Thor-Arne Prois  Rev. Rudolf Hinz
Director  Director, ACT  Director
WCC/Cluster on Relations  LWF/World Service
I. REQUESTING ACT MEMBER INFORMATION

♣ United Evangelical Lutheran Churches in India (UELCI), Chennai, Tamilnadu, 
Integrated Rural Development of Weaker Sections of India (IRDWSI), Semiliguda, 
Koraput District, Orissa.

II. IMPLEMENTING ACT MEMBER & PARTNER INFORMATION

United Evangelical Lutheran Churches in India (UELCI), Chennai, Tamilnadu, is an umbrella organisation of all the 10 Lutheran Churches in India. Integrated Rural Development of Weaker Sections of India (IRDWSI), Semiliguda, Koraput District, Orissa is a project of Divisional Social Action of UELCI.

Description of ACT Member’s Implementing Partners: IRDWSI will closely work in implementing the activities with their well known and long term partners in the area:
♣ South Andhra Lutheran Church,
♣ Andhra Evangelical Lutheran Church and local NGOs such as
♣ Constant Service in Developing Education and Rural Reconstruction (CONSIDER), based in Bapatla,
♣ Rural Reconstruction and Development Society (RRDS) based at Syedapuram, Nellore District and
♣ Community Association for Rural Development, CARDS based at Mannapour, Sulurpet who are already based in the proposed areas of response.

III. DESCRIPTION OF THE EMERGENCY & CURRENT SITUATION

Background:
On 15 October 2001, a deep depression which had formed in the Bay of Bengal about 300 km east of Chennai, intensified further into a cyclonic storm. The cyclone crossed the coast on the morning of 16 October near Nellore, causing heavy rain and squalls of 65-75 km/h in southern coastal Andhra Pradesh. The Northeast monsoon set in on the same day and has further added fuel to the fire and caused heavy rainfall in South Andhra and Rayalaseema regions of Andhra State.

Nellore and Cuddapah districts recorded a heavy rainfall of 350 mm during the 24 hour period till 8.30 of 17 October 2001. The above situation has resulted in breaches of a large number of dams and inundation of vast areas. The cyclone rains and outflow of water from Buggavanaka dam, Kundu river in Kurnool and Cuddapah, Pennar river in Nellore and Ananthapur districts, have inundated Nellore, Cuddapah, Kurnool, Ananthapur and Chittoor districts as well as some places in Prakasam and Guntur districts of A.P. Vast numbers of houses/families in low-lying areas of the towns in these districts were totally marooned and thousands of people stranded on house tops. The flooding on railway tracks between Sullurupeta and Gudur has also washed away 15m lengths of the railway track disrupting train traffic. Even after the second week a number of villages were cut off from main communication and road transport systems. The Government assistance of rice and kerosene has not reached many of the villages.

The previous drought and present flooding has resulted in severe impoverishment and has further disadvantaged the already underprivileged and most marginalised Yanadi tribals and Dalit communities who live in low-lying and vulnerable zones of the coastal areas.
Description of Damages

- 5 Districts viz. Nellore, Cuddapah, Kurnool, Chittoor and Ananthapur and some places of Guntur and Prakasam Districts are affected.
- Total area affected – 1,16,076 hectares (1,08,771 hectares of standing crops and 7,305 hectares of sandcast / soil erosion area affected)
- 1,660 breaches to the roads, culverts of National Highway, R&B and PR Sectors.
- 108 human lives lost (including 12 in Guntur district due to drowning)
- 21 persons missing (including 2 in Guntur).
- 650 cattle lost.
- 87,975 houses damaged - assessment is on going.
- Total loss in Animal Husbandry sector assessed at Rs. 85.37 lakh.
- Under Irrigation & PR sources, 1,771 tank breaches reported.
- 505 Drinking water schemes affected in Rural Water Supply sector and Rs.336.87 lakhs required for restoration.
- 1,596 roads 64 buildings affected in PR sector and an amount of Rs.3435.53 lakh estimated for restoration. Rs 471.83 lakh required for temporary restoration.
- Telecommunication, Power supply, Road & Railway communication affected.
- Concerning power supply services 1,435 municipalities / towns / villages affected containing 2,00,721 services. The value of loss assessed at Rs. 2451.58 lakhs.
- Damages caused to 61 hospitals, 192 PHCs and 2468 sub centres and the value estimated at Rs. 5,213.55 lakhs and the cost of drugs required to combat communicable diseases is put at Rs. 200 lakhs.
- Total damages as reported by State Government is at Rs. 924.00 crores.

Current situation:
Initially, it was noted that the districts of Nellore and Cuddapah were not provided with proper rescue and warning systems. The people have reported to the Andhra Pradesh government authorities that the concerned officials had failed to alert people although they knew about the upcoming cyclone. As a result these officials have been transferred.

From the Nellore district it is reported that government relief measures (20 Kgs of Rice, Oil, Kerosene etc.) had difficulties reaching people. Many families have been rendered homeless but have not received any shelter assistance due to lack of support from various agencies both government and non-government. In most of the inundated areas the families/communities have lost all their personal belongings and still have received no relief. The small amount of relief extended by the government was not sufficient for one week.

Loss of Livelihood Resources
The areas now affected by the cyclone were previously suffering from drought and had government initiated food for work programmes. However, the breaches of water tanks/reservoirs and river canals, along with sand casting of the agriculture fields near the river and canal banks have further exacerbated a difficult situation for the poor tenant cultivators and marginal farmers.
Tanks/reservoirs which were dry during the past drought period have remained dry as they now have fissures caused by the cyclone.

The previously drought affected people already suffering under a food crisis have been further pushed into severe hardship as they have no livelihood support mechanisms and no food grains due to the present floods.

Basically people have lost all their possessions along with their homes.
The nomadic tribes are especially vulnerable as they have now lost their animals and poultry which were their sole means of livelihood.

Nearly 4,000 families who were dependent on weaving occupations have lost their weaving looms and materials.

Some of the urban poor lost their rickshaws, pushcarts and commodities kept for sale.

Immediate assistance is urgently needed to alleviate the sufferings of these already extremely vulnerable families.

SALC, AELC and local NGOs teams are already in the area mobilising the victims to access what little support that they can receive from the government authorities. A team of experienced staff drawn from member Churches and local NGOs are ready in the field to extend support.

IV. GOAL & OBJECTIVES

The overall goal is to alleviate the suffering of the affected poor Dalit and tribal families, strengthening their livelihood and food-security support systems and linking relief and rehabilitation to the development process.

Objectives

- To meet immediate food needs (items such as rice, dhal and oil) for the affected families
- To provide much needed non-food items such as clothes and blankets to selected families
- To extend traditional house-building materials to the families whose houses are damaged
- To provide opportunity to reclaim the agriculture fields through agriculture assistance
- To facilitate livelihood support to farming and non-farming families for income generation and economic stability
- To promote potable water, community health and sanitation measures

Location for Proposed Response

DSA/UELCI assessment reports indicate that the districts most affected by the floods are Nellore, Chittoor, Cuddapah and some places in Prakasam and Guntur Districts. It is noted that 285 village communities in 32 mandals out of 76 mandals of these districts are the worst affected. UELCI will carry out its humanitarian assistance operations in Nellore and Guntur districts only. In two districts, from 10 Mandals (Blocks) of 45 villages 1,800 families will be covered.

<table>
<thead>
<tr>
<th>Sl.</th>
<th>District</th>
<th>Block/Mandals</th>
<th>Villages</th>
<th>Families</th>
<th>Partners/Church</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>Nellore</td>
<td>8</td>
<td>43</td>
<td>1,700</td>
<td>S/LC/CONSIDER/RDDS/CARD</td>
</tr>
<tr>
<td>2</td>
<td>Guntur</td>
<td>2</td>
<td>2</td>
<td>100</td>
<td>AELC/CONSIDER</td>
</tr>
<tr>
<td></td>
<td></td>
<td>2</td>
<td>10</td>
<td>45</td>
<td>1,800</td>
</tr>
</tbody>
</table>

V. TARGETED BENEFICIARIES

It is observed that most of the affected communities are the Dalits and aboriginal tribes (Yanadi) of the villages. Therefore, these unfortunate communities will be covered by ACT response.

Community-wise beneficiaries will include: Dalits – 1,261, Tribals - 375 and backward communities – 164 families.
Most of these communities are marginal farmers, landless, petty business, weavers and fisher folk. UELCI will focus on the above communities.

**Criteria for Selection**
The affected families were chosen based on the guidelines proposed by the government and damages occurred to the families. Lists of affected families from respective villages were collected by a team representing churches and NGOs. The criteria used:

- Economically Poor Families
- Belonging to weaker section communities – Tribals/Dalits
- Female headed families
- Widows and destitute women
- Elderly
- Those who have suffered damages/loss of homes and also loss of livelihood resources.

### VI. DESCRIPTION OF TARGETTED ASSISTANCE & IMPLEMENTATION

<table>
<thead>
<tr>
<th>SI</th>
<th>District</th>
<th>Nellore</th>
<th>Guntur</th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>01</td>
<td>Mandals</td>
<td>Guduru,</td>
<td>Pellakuru</td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td>Venkatagiri</td>
<td>DV Sathuram</td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td>Naidupet</td>
<td>Sulurpet</td>
<td></td>
</tr>
<tr>
<td>02</td>
<td>Villages</td>
<td>20</td>
<td>8</td>
<td>15</td>
</tr>
<tr>
<td>03</td>
<td>Families</td>
<td>855</td>
<td>400</td>
<td>445</td>
</tr>
<tr>
<td>04</td>
<td>Implementing</td>
<td>SALC/CONSIDER</td>
<td>SALC/RRDS</td>
<td>SALC/CARD</td>
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<tr>
<td></td>
<td>Partner/Church</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>1</td>
<td>CRISIS PHASE</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>1</td>
<td>Direct Assistance</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>a Food Assistance</td>
<td>855</td>
<td>400</td>
<td>445</td>
</tr>
<tr>
<td></td>
<td>b Non Food Assistance</td>
<td>855</td>
<td>400</td>
<td>445</td>
</tr>
<tr>
<td></td>
<td>c Shelter Mats</td>
<td>855</td>
<td>400</td>
<td>445</td>
</tr>
<tr>
<td>2</td>
<td>Livelihood Support</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>a Land Reclamation</td>
<td>400</td>
<td>200</td>
<td>250</td>
</tr>
<tr>
<td></td>
<td>b Food Security – Seed Support</td>
<td>400</td>
<td>200</td>
<td>250</td>
</tr>
<tr>
<td></td>
<td>c Weaving Mats</td>
<td>200</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td></td>
<td>d Livestock support</td>
<td>200</td>
<td>200</td>
<td>200</td>
</tr>
<tr>
<td></td>
<td>e Fishing nets</td>
<td>100</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>3</td>
<td>Health/Sanitation Villages</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>a Health Camps</td>
<td>20</td>
<td>8</td>
<td>15</td>
</tr>
<tr>
<td></td>
<td>b Sanitation</td>
<td>20</td>
<td>8</td>
<td>15</td>
</tr>
<tr>
<td></td>
<td>c Medicines</td>
<td>20</td>
<td>8</td>
<td>15</td>
</tr>
<tr>
<td>4</td>
<td>Staff/Volunteers</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>a Volunteers</td>
<td>20</td>
<td>8</td>
<td>15</td>
</tr>
<tr>
<td></td>
<td>b Staff</td>
<td>1+1+2=4</td>
<td>1+1=2</td>
<td>1+2=3</td>
</tr>
</tbody>
</table>
Food Assistance
1,800 families - each family will be provided food assistance for 30 days. The food package for 30 days will contain the following items:

- Rice = per day 3.0 Kgs x 30 days = 90 Kgs x 1,800 families = 162 tons
- Dhal = per day 0.5 Kg x 30 days = 15 Kgs x 1,800 families = 27 tons
- Oil = per day 200 gms x 30 days = 6 Kgs x 1,800 families = 20.8 tons

It is envisaged to generate 108,000 human days of work-for-food activities. Two adults from each family will be provided 30 days work.

Non Food Assistance
1,800 families will be covered with each family being provided:

- Two Sarees @ 80/- per saree Rs. 160
- One Dhotis @ 80/- per dhoti Rs. 80
- One Lungi @ 60/- per Lungi Rs. 60
- Two Bed sheets @ 80/- per Bed sheet Rs. 160
- Two Mats @ 50/- per Mat Rs. 100
- Two Sets of Children Garments Rs. 150
- One Lantern Rs. 90
- Total Rs 800

Shelter Materials
1,800 families will benefit. No permanent construction is planned and only traditional shelter materials such as palm leaves, bamboo and poles will be provided to these families. Each Family will be provided with the following building materials:

- Palm Leaves: 800 @ Rs 2/- each leaf 1,600
- Bamboo: 60 Numbers @ Rs 25/- each Bamboo 1,500
- Poles: 14 Numbers @ Rs 50/- each Pole 700
- Ropes: Per house @ 30
- Carpentry Charges : Per House Rs. 800
- Other Costs: Per House Rs. 1,370
- Total cost per house: Rs 6,000

Livelihood Support

- Land Reclamation – 900 families will be covered - Sand Casting, bunding and materials – to value of Rs 300 per family.
- Food Security – Seed Support – 900 families will covered. Black Gram, Ground Nut, Vegetable seeds Per family @ Rs. 300 will be provided to undertake agricultural activities.
- Weaving Materials - 200 families who have lost their weaving materials will be covered, each receiving materials to value of Rs 1,500.
- Livestock Support - 600 families will be covered each receiving to the value of Rs 2,000.

For families who do not own any land and particularly for the tribals, live stock support will be extended so that these families can generate their own income. These families also lost their livestock during the recent cyclone and floods.
Fishing Nets 100 families will benefit with each family receiving to the value of Rs 500.

One hundred families are reported to have lost their only means of survival – their fishing nets.

All the above activities under Livestock Support will enable the families to earn at least a minimum sustainable living.

Health and Sanitation

 تعالى Health Camps – 45 villages will be covered with each one receiving to the value of Rs 500.

In all the 45 villages at least three health camps will be organised during the crisis period. Under five care, health and nutrition education along with out-patient treatment will be undertaken.

 تعالى Sanitation – Rs. 5000/- is budgeted per village (45 villages).
Most are Dalit villages and sanitation work will include drainage and bund work so that water does not stagnate. Disinfection of water resources such as ponds, wells, and handpumps to provide safe drinking water, will also be part of the programme.

 تعالى Medicines – Rs.1000/- per village is budgeted (45 villages).
Medicines to treat common ailments will be purchased. Separate patients records will be maintained.

In each village a volunteer will be selected through the community meetings. The Volunteer will be the local contact persons to mobilise people. A Relief Action Committee will be formed in each village and women’s participation will be ensured in these committees with decisions being made together. One Co-ordinator will co-ordinate the entire relief work and he/she will be assisted by a dedicated team of 3 Field Co-ordinators and 5 Field Supervisors. All the staff will work closely with the Village Volunteers and the Village Committees. Although beneficiary selection has been completed, the volunteers and village committee will be involved in finalising the beneficiaries. No materials will be freely distributed and all the activities will be linked with food-for-work programmes.

Centralised locations will be set-up to stock pile and transport the house building materials, agriculture in puts and food grains. Distribution material will be handed over to the committees and the committees will then take responsibility for distribution. Regular monitoring of food-for-work Programme with all the data sheets and records of fieldwork will be kept up at all levels.

Procurement Process
Materials required for the relief and rehabilitation activities will be procured in accordance with ACT norms.

Transition from Emergency
The implementing partners are part of a network based in the area and will continue to work in the villages through the implementation of their normal programmes. The emergency phase will be used to further equip the committees and volunteers with skills and knowledge of addressing the issues related to emergencies and development. The plan is to link up with some of the innovative and community based programmes of FDCF/DFID, as well as with the Disaster Preparedness Programme of CARE/DIPECHO.

VII. ADMINISTRATION, FINANCE, MONITORING & REPORTING
**Administration**

IRDWSI/UELCI is responsible for general project administration. The field team consisting of project functionaries of the member churches and local NGOs will carry out the implementation of the field level proposed activities. Field level liaison with local authorities and other related bodies would be co-ordinated by the Field Team.

**Finance**

The financial controlling system built in at the IRDWSI/UELCI level will be followed, based on the field level assessment of needs made by the Field Team. The IRDWSI/UELCI will be the recipient of the funds in their FCRA account. Calling in the funds, channelling and management of the funds, consolidating the narrative reports and financial reporting will be the responsibility of the IRDWSI/UELCI.

**Monitoring & Reporting**

The IRDWSI/UELCI head office will carry out general monitoring of the programme. The Director of IRDWSI/UELCI will co-ordinate the Programme with support of the Field Team which will implement field level activities at grassroots level in close co-operation with the victims. The team will report on the progress of the field activities to the person in-charge on a weekly basis. The consolidated field report will be made available to IRDWSI/UELCI on a monthly basis concerning aspects of material usage, finance utility in the field, statistical data on the activities and overall progress of the Programme.

**VIII. IMPLEMENTATION TIMETABLE**

The field team formed by IRDWSI/UELCI are already in the field and mobilising people. The activities will be completed within a period of six months, depending on the availability of funds. The activities will include reclamation of sand covered fields, reviving of water resources, facilitating the cultivation of lands and reconstruction of damaged houses. Implementation will start from November 2001 come to an end by April 2002.

**IX. COORDINATION**

UELCI contacted both LWSI and CASA to ascertain their role in the crisis and post crisis phase. All the ACT Partners also had a brief meeting during the South Asia ACT Partners Meeting. This proposal copy will be shared with LWSI and CASA. The plans of UELCI work will be shared with Government district authorities only after confirmation from ACT. As communities are involved the status of this proposal will also be shared with them. IRDWSI/UELCI is already in contact with churches, NGOs and the services of SALC/ AELC/NGOs will also be enlisted.
## X. BUDGET

### ESTIMATED EXPENDITURE

<table>
<thead>
<tr>
<th>Description</th>
<th>Type of</th>
<th>No of</th>
<th>Unit</th>
<th>Cost</th>
<th>Budget</th>
<th>Budget</th>
</tr>
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<tbody>
<tr>
<td><strong>DIRECT ASSISTANCE POST CRISIS PHASE</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>Food Assistance for 1,800 Families</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Rice (3 kg per day for 30 days)</td>
<td>Kg</td>
<td>162,000</td>
<td>15</td>
<td>2,430,000</td>
<td>51,857</td>
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</tr>
<tr>
<td>Dal (0.5 kg per day for 30 days)</td>
<td>Kg</td>
<td>27,000</td>
<td>22</td>
<td>594,000</td>
<td>12,676</td>
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<tr>
<td>Oil (200 gr per day for 30 days)</td>
<td>Litre</td>
<td>10,800</td>
<td>40</td>
<td>432,000</td>
<td>9,219</td>
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<tr>
<td><strong>Sub-Total</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>3,456,000</td>
<td>73,752</td>
</tr>
<tr>
<td><strong>Non Food Assistance for 1,800 Families</strong></td>
<td></td>
<td></td>
<td></td>
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<tr>
<td>Sarees</td>
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<td>3,600</td>
<td>80</td>
<td>288,000</td>
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<tr>
<td>Dhotis</td>
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<td>80</td>
<td>144,000</td>
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<td>80</td>
<td>288,000</td>
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<td>150</td>
<td>270,000</td>
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<td>1,440,000</td>
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<tr>
<td><strong>Material Support for Shelter (1,800 Units)</strong></td>
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**EXCHANGE RATE:** USD 1 = INR 46.86