

# DREF operation final report



International Federation  
of Red Cross and Red Crescent Societies

## Bangladesh: Tropical storm

DREF operation n° MDRBD006  
GLIDE n°ST-2010-000074-BGD  
Final Report  
10 December 2010

The International Federation of Red Cross and Red Crescent's (IFRC) Disaster Relief Emergency Fund (DREF) is a source of un-earmarked money created by the IFRC in 1985 to ensure that immediate financial support is available for Red Cross Red Crescent response to emergencies. The DREF is a vital part of the International Federation's disaster response system and increases the ability of national societies to respond to disasters.

**Summary:** CHF 267,129 (USD 250, 677 or EUR 186, 294) was allocated from IFRC's DREF on 21 April 2010 to support the Bangladesh Red Crescent Society (BDRCS) in delivering immediate assistance to at least 22,500 people (4,500 families) affected by a tropical storm.

BDRCS with the support of the International Federation of Red Cross and Red Crescent Societies (IFRC) under the DREF operation responded to the tropical storm that struck the northern districts of Bogra, Dinajpur, Gaibandha, Kurigram, Lalmonirhat, Nilphamari, Rangpur and Sirajganj on 14 and 17 April 2010 by distributing packages of food items which contained rice, lentils, edible oil and iodized salt; and non-food items which include saree, lungi, and water jerry can; and emergency shelter materials which are tarpaulin, rope, wire and plastic sheet. The distribution of emergency food and non-food items among 4,500 households were completed by 4 June 2010. The non-food items were distributed from IFRC and BDRCS joint disaster preparedness stock. The replenishment of these items is also been completed.



Non-food items distributed to the people affected by the tropical storm. Photo credit: IFRC.

Head of European commission humanitarian aid office in Dhaka has paid a visit to the affected areas with IFRC's Country Office's Disaster Management (DM) officer on 13-14 October 2010 to see the impact of the assistance provided through the DREF operation.

Major donors and partners of DREF include the Danish Red Cross, Irish Red Cross/ Irish government, Japanese Red Cross, Monaco Red Cross/ Monaco government, Netherlands Red Cross/ Netherlands government, Norwegian Red Cross/ Norwegian government, Swedish Red Cross/ Swedish government, Italian government, United Kingdom's Department for International Development (DFID), European Commission's Humanitarian Aid Office (DG ECHO), OPEC's OFID, and corporate and private donors.

Details of all donors can be found here:

<http://www.ifrc.org/what/disasters/responding/drs/tools/dref/donors.asp>

IFRC, on behalf of BDRCS, would like to thank all donors and partners for their generous support.

[<click here for the final financial report, or here to view contact details>](#)

## The situation

A severe tropical storm hit the northern part of Bangladesh on the night of 14 April 2010. The storm caused severe damages at several districts. Local administration confirmed that a total of eight people were killed and more than 200 people were injured in the tropical storm. This storm also damaged around 50,000 dwellings, around 100 educational institutes and standing corps. On 17 April 2010 another storm hit the Lalmonirhat district which killed three people and damaged almost 2,000 dwellings.

After the storm hit those areas most of the affected population were forced to live in the open air. On the morning of 17 April severe rainfall started in some areas which exacerbated the misery of those people who were without adequate shelter. Some constructed makeshift shelters to protect themselves from rain. Most villagers who were severely affected by the storm already suffer from chronic poverty, seasonal unemployment, recurring floods, river erosion and the annual cold wave. It was unlikely that they would be able to rebuild their houses without external assistance. Living conditions were supposed to be worsening if collapsed houses were not rebuilt before the rainy season.

Immediately after the storm hit the areas the Government of Bangladesh allocated 728 metric tonnes of rice and BDT 3,685,000 cash (CHF 56,700) for distribution. District and sub-district government hospitals and health centres also provided health care support to the injured people.

BDRCS and IFRC responded swiftly to address the needs of the affected peoples. BDRCS deployed 200 Red Crescent Youth (RCY) volunteers help in evacuating the affected people from the site of the collapsed houses. The volunteers also assisted the people in repairing their houses. BDRCS mobilized four national disaster response team members to assist target units for beneficiary selection and overall relief operation.

Rapid assessment was done in April by BDRCS and IFRC. The assessment team found that total 4,500 families from Lalmonirhat, Rangpur, Gaibandha and Kurigram districts were severely affected by the storm. So they were assisted with supplementary food package, non-food items including some emergency shelter materials. BDRCS and IFRC successfully completed the distribution of the emergency items by 4 June 2010.

## Red Cross and Red Crescent action

DREF was launched to support BDRCS on 21 April 2010 to provide food items and non-food items including some emergency shelter material to 4,500 affected families.

Besides, BDRCS and the IFRC also shared information on the damages and also about the needs of the affected people with various government and other agencies.

BDRCS deployed 200 Red Crescent Youth (RCY) volunteers in the immediate aftermath of the storm to evacuate people to safer places, such as schools and other public buildings. The volunteers also assisted in fixing collapsed houses. A joint BDRCS and IFRC assessment team conducted a rapid needs assessment of the area from 15-17 April 2010. To assist people from the affected areas BDRCS mobilized its fleet, warehouse and logistic resources and despatch relief items from its central warehouse in Dhaka to the affected areas. A total of four NDRT members were mobilized for assisting the respective units for beneficiary selection and in overall relief operation.

BDRCS unit level officers, the unit executive committee, and local Red Crescent volunteers actively took part in distribution activities for the affected people. The distribution of emergency items were completed on 4 June 2010.

## Progress towards objectives

### Relief distributions (food, basic non-food items and emergency shelter materials)

#### Objective 1:

4,500 severely affected families or 22,500 people in four districts (Gaibandha, Kurigram, Lalmonirhat and Rangpur) have received a package of supplementary food (15 days ration for a five member family), non-food items and emergency shelter materials

Support received by each family:	
Food Items :	20 kg rice, five KG edible oil, one kg iodized salt.
Non food items:	One saree, One lungi and one jerry can
Emergency shelter materials	One tarpaulin, one plastic sheet, one coil of rope and one coil of wire

#### Achievements:

##### Distribution process of the emergency relief items:

After conducting a door to door assessment unit level volunteers selected beneficiaries. The volunteers distributed beneficiary cards to the selected beneficiaries lead by respective unit level officers. Volunteers also let the beneficiary know about the date and place of the distribution while distributing the cards. They also briefed them about the items and quantities of items in the relief package per beneficiary family. Physical distribution began on 29 May and was completed on 4 June 2010. Members of the executive committee, volunteers, officers of the respective units, representatives from BDRCS and IFRC were present in the distribution. The unit executive committee and the volunteers actively took part in the distribution.

All food items, plastic sheet, rope and wire were procured following IFRC's standard procurement procedures and with technical approval from IFRC's Asia Pacific Zone office's Regional Logistics Unit in Kuala Lumpur, Malaysia. Suppliers completed the delivery of the items to the respective districts by 24 May 2010. The pre and post delivery inspection was done by an authorized inspection company to examine the quality of the items. The remaining items of the package (saree, lungi, water jerry can and tarpaulin) were dispatched from BDRCS's and IFRC's disaster preparedness stock.

##### [District level distribution is shown in a table in annex one](#)

##### Deployment of NDRT:

BDRCS deployed four NDRT members to assist respective units for the registration of beneficiaries and physical distribution. NDRT members also organized distribution, assisted BDRCS units in maintaining coordination with government and other stakeholders to avoid any overlapping in terms of coverage .

##### Recruiting of the field monitoring officer:

From IFRC's side, two field monitoring officers were recruited and deployed in four targeted districts to assist BDRCS units in organizing and monitoring relief distribution and beneficiary selection process. In addition to field monitoring officers, a joint team comprising of BDRCS and IFRC visited all four districts during distribution for monitoring. They also observed the distribution and provided assistance based on needs at the distribution points.

##### Visit of the head of delegation of European Commission Humanitarian aid Office:

European Commission Humanitarian aid Office's Head of Delegation in Dhaka along with IFRC response officer visited some of the targeted remote villages of Rangpur districts from 13-14 October, 2010. During that visit to the villages the beneficiaries expressed their satisfaction on the quality and content of the package. They also appreciated the well-organized distribution. Beneficiaries mentioned that all the items provided were useful, as stated by the respondent except the water jerry cans. As drinking water facilities from that locality

were not disrupted in the locality there was no need of jerry can. They also expressed that, it could have been better there were corrugated galvanized iron (CGI) sheets for roofing.

#### Replenishment of disaster preparedness stock:

Some sarees, lungis and tarpaulins were dispatched from BDRCS's national headquarters disaster preparedness stock. But now these stocks were replenished. For replenishing the disaster preparedness stock proper IFRC procedure were followed. A proper tendering process was followed for the purchase of 4,500 sarees and lungies. Procurement was finalized after running a competitive bid analysis, with the required technical input from KL RLU. 4,500 tarpaulins were received from IFRC's Asia Pacific Zone office RLU warehouse in Kuala Lumpur and was stored in BDRCS's warehouse. The replenishment process was completed by July, 2010.

#### **Challenges:**

- Beneficiary selection process took more time than anticipated as many of the most vulnerable people who were affected by the tropical storm live in extremely remote areas. It was very difficult to reach them.
- The distribution of items took a little more time, because procurement followed proper IFRC procurement policy and proper inspection ensured quality according to standard procedures.
- Some unit executive committee members from targeted districts were newly elected, and had little experience in responding to disasters. NDRT members first oriented new committee members on the Movement and its fundamental principles. This also caused delays in the distribution process.
- Replenishment of disaster preparedness stock took more time than anticipated as first delivery of saree and lungi failed the quality test.

#### **Conclusion**

#### **Lessons learned:**

Despite challenges, BDRCS and IFRC was able to distribute supplementary food packages and NFIs including emergency shelter materials to 4,500 badly affected families of four districts.

- The food package helped minimize the longer-term negative impact on people's assets; and their health and livelihoods. If there were no food packages people would have to sell their assets to buy food items and shelter materials. People were happy to receive assistance from BDRCS and IFRC and people expressed satisfaction about the quality of the food items and non-food items.
- Volunteers extended tremendous support to help complete the beneficiary selection process from the remotest locations. The attitudes of the volunteers were extremely positive.
- Pro-activeness and positive attitude of executive committee members helped achieve the objective of the DREF operation.
- BDRCS deployed four NDRT members to assist respective units to carrying out the relief operation which had a positive impact in terms of orientation for executive committee members in BDRCS and in IFRC's relief distribution process.
- BDRCS and IFRC maintained a liaison with the national government and other humanitarian agencies. It is essential in every emergency operation as it prevent the duplication and overlapping of resources.
- ECHO mission visits to the villagers helped BDRCS and IFRC in qualifying the relevance of the response in terms of package, quality and items.

How we work	
<p><b>The IFRC's vision is to:</b></p> <p>Inspire, encourage, facilitate and promote at all times all forms of humanitarian activities by National Societies, with a view to preventing and alleviating human suffering, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.</p>	<p>The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:</p> <ol style="list-style-type: none"> <li>1. Save lives, protect livelihoods, and strengthen recovery from disaster and crises.</li> <li>2. Enable healthy and safe living.</li> <li>3. Promote social inclusion and a culture of non-violence and peace.</li> </ol>
Contact information	
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[<final financial report below; click here to return to the title page>](#)

**Annex 1: District wise list of distributed items**

Districts	Upazilas	Unions	No. of families covered	Distribution centre	Date of distribution
Rangpur	Kaunia	Tepmodupur & Sarail	200	UNO Office Premises	31/05/2010
	Badargonj	Sheikherhat	300	Sheikherhat High School Premises	01/06/2010
	Gangachara	Kholeya & Betgari	400	Khaleyagonjipur High School Premises	02/06/2010
	Rangpur Sadar	Rajendrapur, Topodhan, Uttam & Darshan	350	UNO Office Premises	03/06/2010
	Taragonj	Ikorchali	250	Ikorchali School & College Premises	03/06/2010
Kurigram	Rajarhat	Rajarhat sadar, Najimkhan & Chinai	352	UNO Office premises	02/06/2010
	Kurigram Sadar	Belgacha, Kanthalbari & Holokhana	300	UNO Office Premises	03/06/2010
		Mogolbasa, Kurigram Sadar & Panchgachi	548	Kurigram Pourashabha Premises	04/06/2010
Lalmonirhat	Sadar	Gokunda, Rajpur, Puniagachh & Harati	310	Mustafir Bazar, Saralkhan High School premises	02/06/2010
		Mogolhat & Kulaghat	100	Mogolhat union Parishad Premises	03/06/2010
		Pourashaubha area	365	Lalmonirhat Govt. Boys' High School Premises	04/06/2010
	Aditmari	Karpukur, Kamalbari & Saptibari	225	Tipar Bazar	03/06/2010
Gaibandah	Sadar	Pourashauva area, Boala & Ballamjhar	400	Zilla Parishad Premises	29/05/2010
	Sadullapur	Damodarpur, kamarpara, Bangram, Jamalpur & Rasulpur	400	Dhamudabga Lalbazar High School,	30/05/2010



Selected Parameters	
Reporting Timeframe	2010/4-2010/10
Budget Timeframe	2010/4-2010/8
Appeal	MDRBD006
Budget	APPEAL

All figures are in Swiss Francs (CHF)

**I. Consolidated Funding**

	Disaster Management	Health and Social Services	National Society Development	Principles and Values	Coordination	TOTAL
<b>A. Budget</b>	<b>267,129</b>					<b>267,129</b>
<b>B. Opening Balance</b>	<b>0</b>					<b>0</b>
<b>Income</b>						
<b>Other Income</b>						
<i>Voluntary Income</i>	267,129					267,129
<b>C6. Other Income</b>	<b>267,129</b>					<b>267,129</b>
<b>C. Total Income = SUM(C1..C6)</b>	<b>267,129</b>					<b>267,129</b>
<b>D. Total Funding = B + C</b>	<b>267,129</b>					<b>267,129</b>
<b>Appeal Coverage</b>	<b>100%</b>					<b>100%</b>

**II. Movement of Funds**

	Disaster Management	Health and Social Services	National Society Development	Principles and Values	Coordination	TOTAL
<b>B. Opening Balance</b>	<b>0</b>					<b>0</b>
<b>C. Income</b>	<b>267,129</b>					<b>267,129</b>
<b>E. Expenditure</b>	<b>-251,253</b>					<b>-251,253</b>
<b>F. Closing Balance = (B + C + E)</b>	<b>15,876</b>					<b>15,876</b>

International Federation of Red Cross and Red Crescent Societies

MDRBD006 - Bangladesh: Tropical Storm

Appeal Launch Date: 20 apr 10

Appeal Timeframe: 20 apr 10 to 19 aug 10

Final Financial Report

Selected Parameters	
Reporting Timeframe	2010/4-2010/10
Budget Timeframe	2010/4-2010/8
Appeal	MDRBD006
Budget	APPEAL

All figures are in Swiss Francs (CHF)

### III. Consolidated Expenditure vs. Budget

Account Groups	Budget	Expenditure					TOTAL	Variance
		Disaster Management	Health and Social Services	National Society Development	Principles and Values	Coordination		
A							B	A - B
<b>BUDGET (C)</b>		<b>267,129</b>					<b>267,129</b>	
<b>Supplies</b>								
Shelter - Relief	102,857	94,862				94,862	7,995	
Clothing & textiles	33,571	27,560				27,560	6,012	
Food	90,714	91,843				91,843	-1,128	
<b>Total Supplies</b>	<b>227,143</b>	<b>214,264</b>				<b>214,264</b>	<b>12,878</b>	
<b>Transport &amp; Storage</b>								
Storage	794	1,596				1,596	-803	
Distribution & Monitoring	12,698	8,500				8,500	4,199	
Transport & Vehicle Costs	5,556	6,945				6,945	-1,390	
<b>Total Transport &amp; Storage</b>	<b>19,048</b>	<b>17,041</b>				<b>17,041</b>	<b>2,006</b>	
<b>General Expenditure</b>								
Travel	1,270	393				393	877	
Office Costs	1,905	2,480				2,480	-575	
Communications	952	2,393				2,393	-1,440	
Financial Charges	508	-4,971				-4,971	5,479	
<b>Total General Expenditure</b>	<b>4,635</b>	<b>295</b>				<b>295</b>	<b>4,340</b>	
<b>Programme Support</b>								
Program Support	16,304	15,335				15,335	969	
<b>Total Programme Support</b>	<b>16,304</b>	<b>15,335</b>				<b>15,335</b>	<b>969</b>	
<b>Services</b>								
Services & Recoveries		4,317				4,317	-4,317	
<b>Total Services</b>		<b>4,317</b>				<b>4,317</b>	<b>-4,317</b>	
<b>TOTAL EXPENDITURE (D)</b>	<b>267,129</b>	<b>251,253</b>				<b>251,253</b>	<b>15,876</b>	
<b>VARIANCE (C - D)</b>		<b>15,876</b>				<b>15,876</b>		