

Report 2006-2007



International Federation
of Red Cross and Red Crescent Societies

Haiti

Appeal No. MAAHT001

This report covers the period of 01/01/06 to 31/12/06 of a two-year planning and appeal process.

In a world of global challenges, continued poverty, inequity, and increasing vulnerability to disasters and disease, the International Federation with its global network, works to accomplish its Global Agenda, partnering with local community and civil society to prevent and alleviate human suffering from disasters, diseases and public health emergencies.



Relais communautaires trained under the Kouri di Vwazin 'W' project are better able to raise awareness with an aim to reduce loss during disasters. Source: International Federation

In brief

Goal: The overall goal of the Federation in Haiti is to strengthen the capacities of the HNRCS to more effectively meet the needs of vulnerable people and become an increasingly relevant partner for civil society.

Programme Summary:

After a revision of the 2006-2007 Plan of Action that focused mainly on the Federation's support to the Haitian National Red Cross Society (HNRCS) and ensured prioritization in view of reduced human and financial resources, the Haiti Delegation fought a constant battle in light of limited donor support. Nevertheless, the HNRCS with the support of the Federation has used this year to accomplish significant achievements in the field of disaster management, in particular through the implementation of the "Kouri di Vwazin 'W'" project which seeks to save lives during the hurricane season through awareness-raising. Another area that has seen noteworthy progress is Health, in particular with the roll out of the "Club 25" concept. In the area of Organizational Development, the Federation provided support for the training of new governance in local branches.

However, in spite of these achievements, programme implementation was seriously hindered by constrained resources. The response to the Federation's 2006-2007 Appeal for Haiti has been very disappointing, and as a result many of the planned activities could not be implemented. In general, Haiti needs more funds for the implementation of the 2006-2007 appeal than it received in 2006.

During the year the Federation's team was reduced substantially in size, with the number of

delegates dropping from seven at the beginning of the year to only two at the end. In 2007 a more sustainable model should be made up of a single Federation representative with relevant background in OD and who is based within the Haitian National Red Cross Society.

Needs:

Total 2006-2007 budget **CHF 4,527,058** (USD 3,625,294; EUR 2,802,436), out of which **35%** is covered. Revised 2006 Appeal target: **CHF 2,277,496** (USD 1,912,719; EUR 1,435,130), of which **70%** is covered. [Click here to go directly to the attached financial report.](#)

No. of people we help: The Haiti Delegation focuses on building the capacities of the Haitian National Red Cross Society. Therefore, the direct beneficiary of the delegation's programmes is the National Society - its staff at headquarters and branch level, governance bodies and volunteers.

Our Partners:

5 partners from within the movement
4 United Nations agencies
2 international organizations

Current context

With the weakest economy in the western hemisphere and the lowest development indicators of the Americas, Haiti has long been highly vulnerable, and 2006 was no exception.

The Presidential and Parliamentary elections at the beginning of the year brought about uncertainty and unrest. The situation has been relatively calm since the national elections were held in February and the newly elected President took office in May. However, security remains an on-going concern and gang violence and kidnappings, especially in Port-au-Prince, continue to be a constant threat and have impact upon the work carried out in Haiti by development and humanitarian agencies.

The biggest threats faced by the Haitian population and the HNRCS are the environmental events that continue to challenge the development of the country. This year, tropical storm Chris led to heavy rainfall which resulted in extensive flooding. Subsequently, tropical storm Ernesto passed over Haiti's southern coast and became a category 1 hurricane as it started to leave Haitian territory. The very heavy rainfall that accompanied this system caused considerable damage. Then at the end of November, Haiti experienced extreme weather in many regions of the country, again causing serious flooding. All three of these events affected many people, leaving them homeless, injured and more vulnerable than before.

In response to these natural disasters, the National Society provided assistance in cooperation with other agencies and distributed relief goods to the worst affected families. In addition, material for sanitation and hygiene activities was supplied to help affected families return to their normal lives. Other areas where the NS proved to be of inestimable value were evacuation, follow-up after disasters and participation in coordination meetings.

These emergency situations had a significantly negative impact on the progress of the programmes. In this annual report, however, both the achievements and the constraints will be highlighted.

Progress towards objectives

Health and Care

In 2006, a number of significant activities took place under the Health and Care programme in accordance with the revised plan of action. However, activities were put on hold due to lack of implementing staff and budgetary constraints. Although a new Health Director for the HNRCS has now been successfully recruited, the Federation was unable to place a Health delegate, due to a chronic lack of funding in this programme area.

Objective: *The Haitian National Red Cross Society is implementing an efficient, well adapted programme aiming to reduce vulnerability and to improve the health of vulnerable individuals and groups.*

The Haitian National Red Cross Society successfully launched the “Club 25” project. This forms part of a global initiative in which 16 National Societies in the Americas are taking part. The concept of the project revolves around the promotion of voluntary, non-remunerated blood donation. In Haiti, blood donors are now being recruited from schools, in accordance with the roll out of the project throughout the country. Activities for awareness-raising of and recruitment for this project consisted of workshops - both educational and promotional, and mobile blood drives. In addition, in December 2006, the project had its first Club 25 Haiti national forum, in which 70 youth were present, 26 from the national Red Cross Youth section and 44 from Club 25. And despite scarce resources, the project continues to grow.

Through a meeting at the HNRCS Headquarters organized to assess the capacities and skills of the volunteers and staff of the National Society regarding community health, an overall plan and curriculum for training in community-based health was developed, in coordination with the American Red Cross and Canadian Red Cross.

In response to the HIV and AIDS epidemic in Haiti, an HIV and AIDS awareness campaign based on the “Faces” posters and material¹ was developed and is ready for implementation through barber’ shops in Port-au-Prince and Petion Ville. The training material and information for the barbers was designed and developed and other information, posters, condoms and T-shirts are available. Lack of funds and human resources prevented the implementation of what could be a very effective campaign.

The main constraint faced by both the NS and the Delegation was the lack of funding that constantly hinders the execution and implementation of projects, despite an apparent willingness from donors to invest.

Disaster Management

Over the years, the HNRCS has acquired considerable experience in emergency response, both in the context of natural disasters and social unrest. In 2006, this experience has been further enhanced, but with the capacity of the NS stretched to the limit, the focus was on systematic capacity-building efforts at headquarters and branch levels.

Objective: *The Haitian National Red Cross Society has a well-functioning disaster*

¹ The campaign’s full name is “*Nobody has the Truth Written on their Face. Protect Yourself. Use a Condom*” which is developed in Central America. It promotes condom use amongst the sexually active population in countries as Panama, Costa Rica, Honduras.

management department which is in a position to provide appropriate services to target populations.

The main focus of Haiti's Delegation has been on disaster management and therefore an annual plan on this theme was developed with the HNRCS. The NS also identified disaster management focal points in the South-East and West regional branches. An operations centre was established in the HNRCS early in the year and this facilitated coordination for all actors working in disaster response, such as HNRCS headquarters staff, branch staff and relief volunteers.

In addition, the HNRCS with the support of the Federation's Disaster Management delegate developed a contingency plan for disasters which included the 2006 hurricane season. The plan highlights the key actions to carry out in case of an emergency. On the four occasions in which the operations centre was activated during 2006, this plan was implemented together with the operational procedures. As a result, the roles of the different departments in emergency response have been clarified and, for example, the deployment of members of the National Intervention Team (NIT) has been facilitated. Overall, the operations centre and the disasters contingency plan resulted in better coordination and more effective disaster response during the two operations that took place in 2006 (one DREF and one Emergency Appeal).

In the field of training and education progress has been made. In April, 21 NS volunteers followed a trainer of trainers (ToT) course in disaster management facilitated by the Federation, the ICRC and the French Red Cross. At the same time, four groups of NIT members - each made up of seven volunteers - were trained in the West, South, North-West and Upper Artibonite departments. As a result these NIT members will now be deployed directly from within regional branches that cover affected regions in case of an emergency, rather than from the headquarters. This is more efficient as mobilization takes place more quickly and the team members have better knowledge of the regions and are accustomed to working with each other.

One of the projects that positively contributed to providing appropriate services to the population is the *Kouri di Vwazin 'W* project. The literal meaning of the project name is "Run and tell your neighbour" and is rooted in the oral tradition of Haiti. Its objective is to raise awareness of the dangers of hurricanes amongst isolated communities in high-risk areas, thereby ensuring that actions are taken by the community to protect lives and livelihoods. This project is planned for the six regions historically more at risk and most affected by natural disasters: South, South East, Nippes, Grande Anse, Artibonite and North-West

The first phase of this project was implemented in 2006 with important financial assistance from the Norwegian Red Cross and Swiss Red Cross. This year's focus was on training and equipping the "relais communautaires" (volunteers working at community level directly with the target population) – who will be responsible for overseeing the implementation and coordination of the project in the six target regions (corresponding to the South, South East, Nippes, Grande Anse, Artibonite and North-West branches). Approximately 25 volunteers were trained in each region, and they were identified by the regional branches based on previous volunteer work and/or their status as a community leader as well as their knowledge of the issues faced by communities in emergency situations, including health risks.

After receiving this training, it is expected that the "relais communautaires" will use their newly acquired skills and knowledge on themes such as awareness raising and early warning to help in the implementation phase of the project, planned for 2007.

Although the second phase has not formally started, the benefits of the *Kouri di Vwazin 'W* project were already seen in Haiti. During tropical storm Ernesto last September, "relais communautaires" alerted communities and helped evacuate people to higher and safer grounds.

In general, the impact of the HNRCS's DM programme has been positive and led to good results.

For instance, the NS now has a functioning operations centre and 112 trained National Intervention Team members that reinforce the capacity of the branches to respond to emergencies. The regional deployment of the NIT members facilitates more rapid and more effective needs assessments, while it also ensures assistance with the evacuation of people living in high risk areas.

However, the NS and the Delegation also faced constraints, such as a slower than desired emergency response due to internal procedures of HNRCS.

Organizational Development

Objective: *The governance of the Haitian National Red Cross Society responsibly exercises its distinct and separate role and ensures accountability to members, beneficiaries, donors, authorities and the public.*

Considerable progress has been made in recent years in matters such as statute revision, programme coordination and strategic planning. The focus of Organizational Development in 2006 was to reinforce steps already taken in terms of the application of the new Statutes, the separation of governance and management and the strengthening of the branches.

The Federation provided both technical and financial support for the Hinche regional branch for the holding of its General Assembly. Subsequently, regional General Assemblies took place in all 13 regional branches.

New members have been elected in branches that were not operational or in which current board members' mandates had expired. This seeks to re-activate branch activity and revitalize commitment.

During 2006 one workshop was held together with ICRC to train new leadership of branches who were relatively new to the Red Cross. The workshop focused on increasing their knowledge both of the new statutes of the Haitian Red Cross, their role as presidents or board members at branch level.

Constraints

Due to the limited funds received, many of the plans for activities planned within this objective were cut from the plan of action for 2006 and the Delegation was unable to replace the OD delegate when he ended his mission midyear.

Working in partnership

Considering the difficulties and the challenges that Haiti and the HNRCS face, it has become fundamental to work together effectively with other organizations, agencies and institutions in the future in order to maximize the reach of Red Cross actions.

Federation programming in Haiti includes a strong element of reinforcing coordination, harmonizing of programmatic approaches between all Movement partners, as well as promoting targeted capacity building and organizational development based on agreed priorities. Therefore, the Federation worked closely together with the ICRC, which is the lead agency of the Movement in Haiti, coordinating all international operational activities and ensuring constant liaison with regard to the security situation.

In addition the Federation Delegation in Haiti liaised closely with the Partner National Societies (PNS) that have representation in Haiti: the American Red Cross, the Canadian Red Cross, the French Red Cross, the German Red Cross, the Netherlands Red Cross and the Spanish Red Cross, as well as the Norwegian Red Cross which has supported the work of the Federation during the last few years. These organizations cooperated with the Federation in implementing projects concerning Health, HIV and AIDS, community based development, the promotion of a culture of peace and prevention of violence amongst youths and the provision of support to the planning, monitoring and evaluation unit at the Headquarters.

Towards the end of the year the Federation facilitated a cooperation meeting between the different partners in order to resuscitate the cooperation agreement strategy (CAS) discussions of the previous year. This set the ground for further work in 2007, together with Haiti's commitment to be one of the 10 countries in the world piloting the operational alliance approach.

In addition, the Federation continues to work in close collaboration with NGOs and United Nations agencies that are active in the country, including United Nations Children's Fund (UNICEF), World Food Programme (WFP), Pan American Health Organization/World Health Organization (PAHO/WHO), United Nations Development Programme (UNDP) and the UN's Office for the Coordination of Humanitarian Affairs (OCHA). This cooperation further integrates regional networks in the areas of HIV and AIDS, disaster management and organizational development.

The Federation does face some constraints: the office move to Petionville for security reasons in the first half of the year has brought mixed results with the PNS.

Contributing to longer-term impact

In 2006, the Haiti Delegation together with the HNRCS worked on building the capacity of the National Society to respond to disasters by appointing focal managers, establishing the operations centre and implementing the *Kouri di Vwazin 'W* project. In addition, respect for diversity and human dignity was promoted by focusing on and implementing HIV and AIDS projects, thereby advocating tolerance, respect and non-discrimination.

Concerning gender and diversity, programmes within the Haiti Delegation integrated this approach in search of parity and non-discrimination while at the same time contributing to the Global Agenda. All programmes aim towards ensuring a balance in numbers of women and men attending workshops and having access to training and development opportunities. In general, all programmes include a gender focus, as it is a cross-cutting theme in all the projects and is implemented accordingly.

Furthermore, contribution has been made to the Millennium Development Goals (MDG) in direct ways. For instance, the Haiti National Red Cross Society, in coordination with the Federation, has scaled up its interventions, particularly in the field of disaster response and health programming, which contributes to the reduction of vulnerability of the beneficiary population. Another effort that contributes to the country's economic and demographic indicators is HIV and AIDS awareness-raising through the campaign barber shops campaign being implemented in Port-au-Prince. This has the potential of reaching many beneficiaries, which would possibly reduce the number of people that will be affected by HIV and/or AIDS.

Looking Ahead

During 2007 the Federation's presence and programming in Haiti will be reviewed, and this will

likely lead to considerable changes in overall focus and setup. Activities will be aligned as much as possible with the key mandates of supporting capacity building and organizational development of the Haitian National Red Cross Society, as well as developing more effective mechanisms for cooperation and coordination. While support to the implementation of programmes in core areas will be largely assumed by partner National Societies, the Federation will aim to ensure disaster response capacities continue to be strengthened along with a capacity to scale up rapidly in case of a major disaster.

During the coming year the Federation will also support the National Society in the development of an effective operational alliance in the area of health.

All programmatic priorities will be reviewed in the second half of the year in the light of the new Inter American Plan 2007-2011, which will be adopted at the upcoming Inter American Conference to be held in Guayaquil in June.

Resource constraints and a shift in focus will require a further scaling down of the Federation presence in Haiti. A modest but hopefully more sustainable presence would be based upon a single Federation representative based within the Haitian National Red Cross Society, focusing specifically on the core mandates of coordination and capacity building.

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International Federation of Red Cross and Red Crescent Societies

MAAHT001 - HAITI

Financial Report

Selected Parameters	
Reporting Timeframe	2006/1-2006/12
Budget Timeframe	2006/1-2007/12
Appeal	MAAHT001
Budget	APPEAL

All figures are in Swiss Francs (CHF)

I. Consolidated Response to Appeal

	Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation	TOTAL
A. Budget	675,332	2,670,598	219,980	673,639	287,509	4,527,058
B. Opening Balance	14,421	28,986	10,958	0	0	54,364
Income						
<u>Cash contributions</u>						
American Red Cross	41,548	304,984		69,731		416,263
Andorra Red Cross	7,890					7,890
Canadian Red Cross Society		222,000				222,000
Norwegian Red Cross		95,100		38,040		133,140
Other		93,181		121,000		214,181
Swiss Red Cross		150,000				150,000
C1. Cash contributions	49,438	865,265		228,771		1,143,473
<u>Outstanding pledges (Revalued)</u>						
Swiss Red Cross		50,000				50,000
C2. Outstanding pledges (Revalued)		50,000				50,000
<u>Reallocations (within appeal or from/to another appeal)</u>						
American Red Cross			13,860			13,860
Barbados Red Cross Society			256			256
British Red Cross			3,373			3,373
Canadian Red Cross Society			6,185			6,185
Czech private donors			2			2
Danish Red Cross			2,214			2,214
Ecuadorian Red Cross			17			17
France - Private Donors			9			9
Irish Government			8,814			8,814
Italian DREF	65,838					65,838
Japanese Government			6,131			6,131
Luxembourg Red Cross			2,229			2,229
Microsoft			501			501
Monaco Red Cross			362			362
New York Office			496			496
On Line donations			1,825			1,825
Swedish Red Cross			2,197			2,197
Switzerland - Private Donors			482			482
Trinidad & Tobago Red Cross Society			56			56
United States - Private Donors			614			614
USAID	45,795		1,019	22,201	28,500	97,515
C3. Reallocations (within appeal or	111,633		50,641	22,201	28,500	212,975
<u>Inkind Goods & Transport</u>						
Other			11,250			11,250
C4. Inkind Goods & Transport			11,250			11,250
<u>Other Income</u>						
Service Agreements				118,702		118,702
C6. Other Income				118,702		118,702
C. Total Income = SUM(C1..C6)	161,071	915,265	61,891	369,673	28,500	1,536,400
D. Total Funding = B + C	175,491	944,251	72,849	369,673	28,500	1,590,764

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MAAHT001 - HAITI

Financial Report

Selected Parameters	
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Budget Timeframe	2006/1-2007/12
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Budget	APPEAL

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II. Balance of Funds

	Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation	TOTAL
B. Opening Balance	14,421	28,986	10,958	0	0	54,364
C. Income	161,071	915,265	61,891	369,673	28,500	1,536,400
E. Expenditure	-285,623	-1,024,617	-72,342	-369,480	-28,368	-1,780,430
F. Closing Balance = (B + C + E)	-110,132	-80,366	507	193	132	-189,667

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MAAHT001 - HAITI

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III. Budget Analysis / Breakdown of Expenditure

Account Groups	Budget	Expenditure					TOTAL	Variance
		Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation		
A		B					A - B	
BUDGET (C)		675,332	2,670,598	219,980	673,639	287,509	4,527,058	
Supplies								
Construction Materials			1,578				1,578	-1,578
Clothing & textiles	28,759		15,743				15,743	13,016
Water & Sanitation					117	127	244	-244
Medical & First Aid		1,656					1,656	-1,656
Teaching Materials	34,070							34,070
Utensils & Tools	31,143	122	1,952				2,074	29,069
Other Supplies & Services	120,299	15	123				138	120,161
Total Supplies	214,271	1,794	19,396		117	127	21,433	192,838
Land, vehicles & equipment								
Land & Buildings					1,201		1,201	-1,201
Vehicles	179,551		48,720				48,720	130,831
Computers & Telecom	38,018	3,714	15,999				19,712	18,306
Office/Household Furniture & Equipm.	15,794		2,556		-4,727		-2,171	17,965
Total Land, vehicles & equipment	233,363	3,714	67,274		-3,526		67,462	165,901
Transport & Storage								
Storage	43,394		4,079		-1,704	647	3,022	40,372
Distribution & Monitoring			12,560		1,507		14,068	-14,068
Transport & Vehicle Costs	140,440	9,227	53,642	565	52,739	-464	115,710	24,730
Total Transport & Storage	183,834	9,227	70,281	565	52,542	183	132,799	51,035
Personnel Expenditures								
Delegates Payroll	598,800	81,377	138,432	22,847	65,425	9,444	317,526	281,274
Delegate Benefits	599,962	52,853	102,534	8,685	59,945	2,905	226,921	373,041
Regionally Deployed Staff		3,564					3,564	-3,564
National Staff	271,592	18,764	112,095	7,202	16,720	1,077	155,859	115,733
National Society Staff	540,520	14,927	98,864		78,294		192,085	348,435
Consultants	76,768							76,768
Total Personnel Expenditures	2,087,642	171,485	451,925	38,735	220,384	13,426	895,954	1,191,688
Workshops & Training								
Workshops & Training	777,261	5,878	65,919	864	18,968	1,017	92,646	684,615
Total Workshops & Training	777,261	5,878	65,919	864	18,968	1,017	92,646	684,615
General Expenditure								
Travel	80,818	19,913	29,841	4,520	19,646	4,723	78,642	2,176
Information & Public Relation	339,257	8,041	108,260	214	869	292	117,677	221,580
Office Costs	168,613	120	3,800		20,535	109,763	134,218	34,395
Communications	55,440	2,171	3,968	-256	220	28,086	34,189	21,251
Professional Fees	30,300	544	359		7,001	22,534	30,438	-138
Financial Charges	59,600	2,241	-433	-11	-6,445	115	-4,532	64,132
Other General Expenses	2,400	46,916	120,101	24,522	525	-156,983	35,080	-32,680
Total General Expenditure	736,428	79,945	265,896	28,990	42,352	8,531	425,713	310,715
Depreciation								
Depreciation					10,285	3,000	13,285	-13,285
Total Depreciation					10,285	3,000	13,285	-13,285
Program Support								
Program Support	294,259	18,423	66,600	4,702	24,016	1,987	115,728	178,531
Total Program Support	294,259	18,423	66,600	4,702	24,016	1,987	115,728	178,531
Operational Provisions								
Operational Provisions		-4,842	17,327	-1,514	4,342	98	15,410	-15,410
Total Operational Provisions		-4,842	17,327	-1,514	4,342	98	15,410	-15,410
TOTAL EXPENDITURE (D)	4,527,058	285,623	1,024,617	72,342	369,480	28,368	1,780,430	2,746,628