



Action by Churches Together

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Coordinating Office

Appeal

Uganda

Emergency Relief - AFUG-31 Appeal Target: US\$ 219,393

Geneva, 30 January 2003

Dear Colleagues,

For 16 years, the Lord Resistance Army (LRA) has continued to terrorize the people of Northern Uganda in an area commonly known as Acholi land. The LRA has been notorious in abducting children whom they have turned into child soldiers and young girls as sex slaves. They have carried out wanton destruction of property, killed many hundreds of people and have been responsible for massive displacements of people estimated at 75% of the population in Gulu district (350,000) and 25% in Kitgum and Pader districts (150,000). Most of the displaced people have been living in camps since the rebellion started in 1986. In mid 2002, the Sudanese government co-operated with the Uganda People's Defense Forces (UPDF) to rout out the LRA from their bases inside Southern Sudan and help to liberate the hundreds of children captured by the LRA and used as child soldiers against their own people. The operation code named, Operation Iron Fist (OIF) failed to achieve its objectives and LRA re-entered Northern Uganda from their bases in Sudan and went on a rampage of destruction. Over 3,000 houses were burnt in 13 IDP camps causing a further displacement of over 40,000 people from the district of Gulu alone. In Kitgum and Pader districts a Sudanese refugee camp was attacked with over 152 people reported killed and scattering over 10,000 refugees all over the place. The displaced have been described as living in deplorable and inhuman conditions deprived of the most basic humanitarian needs.

While the entire Acholi land had been affected by this emergency situation, the Church of Uganda PDR working through the dioceses of Northern Uganda and Kitgum is targeting its response to only 41,711 people in Gulu, Kitgum and Pader districts. The proposed response will include, non-food items (kitchen sets, blankets, and water jerry cans), seeds and tools, and relief food.

ACT is a worldwide network of churches and related agencies meeting human need through coordinated emergency response.

The ACT Coordinating Office is based with the World Council of Churches (WCC) and the Lutheran World Federation (LWF) in Switzerland.

Project Completion Date:

30 April 2003

Summary of Appeal Targets, Pledges/Contributions Received and Balance Requested

	ACT Monitoring	CoU	Appeal Total US\$
Total Appeal Target(s)	5,000	214,393	219,393
Less: Pledges/Contr. Recd	0	0	0
Balance Requested from ACT Network	5,000	214,393	219,393

Please kindly send your contributions to the following ACT bank account:

Account Number – 240-432629.60A (USD)
 Account Name: ACT - Action by Churches Together
 UBS SA
 PO Box 2600
 1211 Geneva 2
 SWITZERLAND

Please also inform the Finance Officer Jessie Kgoroadira (direct tel. +4122/791.60.38, e-mail address jkg@act-intl.org) of all pledges/contributions and transfers, including funds sent direct to the implementers, now that the Pledge Form is no longer attached to the Appeal.

We would appreciate being informed of any intent to submit applications for EU, USAID and/or other back donor funding and the subsequent results. We thank you in advance for your kind cooperation.

For further information please contact:

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or

ACT Appeals Officer, John Nduna (phone +41 22 791 6040 or mobile phone +41 79 433 0592)

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Ms. Geneviève Jacques
 Director
 WCC/Cluster on Relations

John Nduna
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Robert Granke
 Director
 LWF/World Service

I. REQUESTING ACT MEMBER INFORMATION

- **Church of Uganda - Planning, Development and Rehabilitation Department (PDR).**

II. IMPLEMENTING ACT MEMBER & PARTNER INFORMATION 2003

The Programme is being implemented by **Northern Uganda and Kitgum Dioceses of the Church of Uganda** but closely supervised and monitored by the **Church of Uganda Provincial Planning, Development and Rehabilitation Department (PDR)**. Northern Uganda and Kitgum Dioceses are part of the 29 Dioceses, which make up the Province of the Church of Uganda. They occupy the administrative districts of Gulu, Kitgum and Pader bordering Sudan.

Each of these two Dioceses have Diocesan Planning and Development Officers who link up with the Provincial Planning, Development and Rehabilitation Department (PDR) to implement Emergency Relief, Rehabilitation and Development Programmes in Uganda.

III. DESCRIPTION of the EMERGENCY SITUATION

The Dioceses of Northern Uganda and Kitgum cover what is commonly known as the Acholi land. The Acholi have been living under the terror of a rebellion by the Lord's Resistance Army (LRA) since 1986 (a total of 16 years). This rebellion has not only persisted for too long but has led to wanton destruction of property, loss of lives, abduction of children who have been forcefully conscripted into the LRA's army as child soldiers. Many of these Child Soldiers have died at the hands of both Government soldiers, the Uganda People's Defence Forces (UPDF) and LRA itself. The rebellion has also led to displacement of 75% of the people in Gulu district (350,000) and 25% in Kitgum and Pader districts (150,000). These people have been living in what is popularly known as protected camps under squalid conditions for over 16 years.

The proposal was not made earlier because the initial UPDF offensive against LRA was in Sudan. However, the LRA shifted the battle field to Uganda in June and it was assumed that the UPDF would repel them quickly (as they have often done over the 16 years of insurgency) before the rebels could cause too much havoc to the local populace. This proved not to be the case and they have since caused a lot of suffering and displacement of people. The Government daily newspaper "The New Vision" of 16 September 2002 puts the figure of displaced at 500,000 in the districts of Gulu, Kitgum and Pader alone. Massive displacement of people continues to date.

Emergency Currently Applied for

The emergency currently applied for relates to the devastating effects/impact of the Lord's Resistance Army on the protected camps both in Northern Uganda and Kitgum Dioceses as a result of the offensive by the UPDF against the LRA with Sudanese Government Support under the codename "Operation Iron Fist (OIF)". This operation was launched about 4 months ago when the Sudanese Government allowed the Ugandan Government to operate freely inside Sudanese territory to uproot LRA from bases inside Sudan and also to cut off any support (military, financial, food and otherwise) by the LRA foreign backers.

The Operation Iron Fist (OIF) first gave the people of Acholi hope, because it was meant to rescue the children held in captivity by the LRA and subsequently leave the LRA without a fighting force. This would in turn liberate the Acholi from the atrocities committed by the LRA. This hope was suddenly erased by the re-entry of the LRA into Uganda on 6 June 2002 from Sudan. The rebels have so far

burnt down 3,103 houses in 13 camps and again displaced over 40,000 persons from the District of Gulu alone as indicated below:-

The number of houses/huts burnt down in 13 camps in Gulu district alone.

Serial No.	Camps	Houses/Huts Burnt
1.	Omaro Awoli	500
2.	Porongo	102
3.	Alero	1,660
4.	Lukodi	30
5.	Coo-pe	10
6.	Cwero	50
7.	Okung-gedi	280
8.	Guru-guru	170
9.	Gira Gira	120
10.	Paicho	10
11.	Pagak/Wiyanono	80
12.	Kati Kaati	46
13.	Mutema	45
Total		3,103

Source: Gulu District Administration

The situation in Kitgum and Pader districts is the worst however, there are no statistics on the displaced. A whole Sudanese Refugee Camp in Acol - Pii was attacked and as many as 152 people were massacred and the remnants of over 10,000 refugees are trying to be relocated to safer areas of Uganda (Kiryandongo in Masindi District). This figure excludes the nationals of Uganda killed and internally displaced in these two districts. The wanton killings, displacements, burning of houses is continuing unabated even now as this appeal is being written.

As regards the current situation, fighting has spread beyond Acholiland. The neighbouring districts of Apac, Adjumani, Kotido and Lira are partially affected. Almost all roads in Acholiland are closed because of serious ambushes. Abduction of children has forced many parents to run to urban centres. The Internally Displaced Persons (IDPs) have been re-displaced.

The LRA rebels have split into a number of small groups. They have been hitting the civilians in 2 – 4 places in Kitgum, Pader, Gulu, Kotido, Apac and Lira. They attack buses en route to-and-fro West Nile region (5 times), Gulu-Kitgum buses and other types of vehicles in these areas. During the attack, the vehicles are burnt, people are killed and property looted.

In Gulu town and peri-urban areas, the rebels attack civilians in their homes almost every two to three days in a week. During the attack a number are abducted while others are killed and property is either looted or destroyed. This is their style of attack throughout the northern region. People therefore, cannot sleep in their houses.

The majority of people sleep under verandahs, abandoned or dilapidated buildings, diocesan headquarters while others just stay in open places within urban centres in Gulu, Kitgum, Pader and starting from this week, also in Lira town. The Acholis living in Nwoya and Purongo areas have fled across the River Nile to Pakwach in Nebbi district for safety.

According to the Uganda Government paper. “New Vision” of 17 January 2003 the Lord Resistance Army rebels have continued to raid villages in the northern area. About 500,000 people have been displaced or left homeless by the insurgency. Reports from the area indicate that fear and tension has gripped the residents due to the raids by the rebels. In Gulu alone, 2/3 of the entire population is displaced and 45,000 have had their shelters completely destroyed. Elsewhere it is difficult to get

accurate statistics because of the fluidity of the situation and as it is always acknowledged in a war situation that the truth is the first thing to die. What one can confidently say is that there is a human catastrophe in the northern part of Uganda where semblance of normal human life doesn't exist.

Many organizations have responded to this human catastrophe but the need is so great that no single agency or multiple agencies can meet the needs. Worse still the need is ever increasing because of the escalation in the conflict. The World Food Programme has been supplying food but for the last two weeks they have stopped due to the ambushes, burning down and killing of their staff during the Emergency Relief operations in the northern part of Uganda (the area of conflict). Samaritan Purse, ACCORD, Catholic Relief Services, Save the Children (Denmark), Local churches, AVSI and many individuals within the country have donated a number of non- food items like blankets, saucepans, basins, plates, etc. to the displaced. Their contribution however is still inadequate and hence the need to bring on board many other agencies.

Location of Emergency

Currently the entire Districts of Gulu, Kitgum and Pader are affected by the Operation Iron Fist (OIF). There are massive displacements of people both in rural areas, protected camps and even Urban centres like Gulu and Kitgum. It is estimated that about 40,000 people in Gulu District (Northern Uganda Diocese) and another 30,000 people in Pader and Kitgum Districts (Kitgum Diocese) have been newly displaced or affected by this wave of insurgency.

Date of the Emergency

The displacement began after 6 June 2002 but intensified in the months of July and August and is continuing to-date unabated.

Extent of Damage Caused by the Operation Iron Fist and LRA's Insurgency

People

- The death toll in Gulu District is low but the injured are many especially women and children. It is estimated that up to 200 people could have perished in Gulu District alone and the injured anything up to 2,000 people there is no mechanism to collect statistical data on the battle field.
- The number of the Dead in Kitgum and Pader districts seem to be higher than Gulu because this was used as the rebels entry point.
- The dead are estimated at 350 including the Sudanese Refugees. The injured are crudely estimated at over 3,000 people by people arriving in neighbouring Lira town of Lango Diocese.
- The total number of people newly affected by the Emergency in Gulu alone is 41,716 or 10,000 households according to the chief Administrative Officer, Gulu District Local Government. On the other hand Kitgum and Pader districts have an estimate at 50,000 people or approximately 12,000 households.

Houses

- The homes destroyed are mainly mud brick huts built by the displaced people in camps.
- In Gulu district alone about 3,103 huts have been burnt down. In Kitgum and Pader districts the number is estimated at 4,000.

Crops and Livestock

All the livestock and crops ready for harvesting were abandoned in the flight for safety. The people now face acute starvation because they have no access to the fields for crops and homes for livestock products.

Four things have been happening to the abandoned crops:-

- a) Rebels have been harvesting beans, cassava, maize and groundnuts whenever they come across

them.

- b) Some crops were not weeded and hence they have yielded nothing or not much.
- c) Some people have risked their lives to return to harvest what they can as the World Food programme supplies are insufficient and distribution has ceased since the ambushing.
- d) In some areas the crops are just rotting in the fields.

Water and Sanitation

The displaced have a serious shortage of clean and safe drinking water and poor sanitation as they are always on the move or displaced in places where their stay is not guaranteed.

Diseases

Malaria, water borne and airborne diseases are on the rampage among the Displaced. There are no medicines and related medical facilities and assistance to the displaced.

Poverty

The poverty levels have greatly increased. This is evident by the fact that the displaced cannot afford to purchase anything in their new areas of refuge and where commodities are readily available on sale.

IV. GOAL & OBJECTIVES

Goal: to provide immediate emergency relief items to the displaced people in the Districts of Gulu, Kitgum and Pader.

Objectives: the specific objectives are to assist 5,600 women, 3,215 men and 12,041 children with the following relief items:-

- (a) 5,000 Jerrycans - 1 jerrycan per target family.
- (b) 10,000 plastic plates - 6 plastic plates per target family.
- (c) 10,000 plastic bowls - 3 plastic bowls per target family.
- (d) 10,000 plastic basins - 2 plastic basins per target family.
- (e) 10,000 sauce pans - 2 saucepans per target family.
- (f) 15,000 plastic cups - 6 plastic cups per target family.
- (g) 15,000 blankets - 3 blankets per target family.
- (h) 10,000 hoes - 2 hoes per target family.
- (i) 5,000 pangas - 1 panga per target family.
- (j) 10,000 bags of plant materials for sweet potatoes - two bags per target family.

V. TARGETED BENEFICIARIES

The whole of Acholi land is affected by the emergency but the Church of Uganda PDR together with the Dioceses of Northern Uganda and Kitgum is targeting only 20,856 as follows:-

Type	Gulu District	Kitgum & Pader Districts	Totals
Women	2,800	2,800	5,600
Men	1,607	1,608	3,215
Children	6,020	6,021	12,041
Total	10,427	10,429	20,856

The criteria used to select the targeted 20,856 people includes among others the following:-

- The homeless whose properties have been burnt down.

- The displaced lacking any possessions.
- Single mothers with children.
- Families headed by children.
- The elderly and displaced persons.
- The expectant mothers and malnourished children.

VI. PROPOSED EMERGENCY ASSISTANCE & IMPLEMENTATION

Identified Needs

The emergency needs are huge considering that people's homes (camps) were burnt and they fled with nothing. Worse still they cannot go back to harvest their crops from the fields or tend to their livestock.

Hence their basic relief needs are food (which World food Programme is taking care of), Jerrycans, plates, bowls, basins, saucepans, cups, blankets, plant materials (which to a limited extent Medicines San Frontiers are providing), Water and Sanitation which other NGOs and Agencies are jointly handling. The COU/PDR is therefore making an appeal for:-

- 5,000 Jerrycans (of 20 litres each)
- 10,000 plastic plates
- 10,000 bowls (plastic)
- 10,000 basins (plastic)
- 10,000 saucepans
- 15,000 cups (plastic)
- 15,000 blankets
- 10,000 hoes and 5,000 Pangas
- Plant materials for Sweet potatoes (10,000 bags) i.e the sweet potatoes are of improved variety which matures two months after planting. They are of orange flesh which is high in vitamin A content. They are not only of quick maturity but are also tolerant to drought associated pests. Most importantly this plant material will provide a sure survival mechanism or food security to the targeted people should peace return to the Acholi land.

The problem of IDPs is so huge that there is always need for more supplies. The District Disaster Committees in all the affected districts are co-ordinating the emergency assistance to ensure that some people do not received not the same persons are served twice or more. This is how duplication of efforts has been avoided for the last 16 years.

Procurement and Distribution of Items

All the programme items mentioned above are readily available in Uganda and will therefore be purchased locally to avoid double taxation levied on imports including donations.

What each family is to get has been indicated under point No. 5 above and it is to be a one off distribution from place to place covering the entire two months period (hopefully February to March, 2003).

The Church of Uganda established Kanisa Procurement Services Ltd. (KPS) in 1987 to handle all purchases on behalf of programmes funded by Partners. The idea was to get value for money. So all the purchases will be carried out by Kanisa Procurement Services in Kampala where all the items mentioned under point No.5 are available in open markets and factories save the plant material for sweet potatoes which will be purchased locally in the Gulu, Kitgum and Pader.

To ensure that we purchase items of highest quality at cheaper prices, the Managing Director of (KPS), Co-ordinator of PDR, Deputy Coordinator, Head of Finance, Head of Internal Audit and Head of

Planning and Programmes always acts as an internal control committee for selecting the best offers. Once the best offers are selected, then Proforma Invoices are issued to the selected companies to deliver the required items at KPS stores in Kireka, Kampala from where PDR lorries then transport the same to the concerned dioceses for distribution. Where the dioceses have no lorries to distribute the emergency items locally, then COU/PDR lorries take part to ensure that the items reach the intended/targeted people.

It must also be emphasized that the Church of Uganda PDR has been implementing Emergency programmes since 1979 and we have set up fairly credible and permanent structures to handle Disasters/Emergencies especially in Northern Uganda where the problem has persisted since 1979 with a small lull between (1980 – 1984). In each diocese there are Diocesan, Archdeaconry, Parish and Village Emergency Relief committees, which handle the actual distribution.

VII. IMPLEMENTATION SCHEDULE

The implementation Schedule is as indicated below:-

- Designing and Revising of the Northern Uganda Emergency Programme Proposal (August, 2002 to January, 2003).
- Mobilisation of Resources for funding the Programme [September, 2002 to February, 2003].
- Remobilisation of Emergency Relief Committees in Northern Uganda and Kitgum Dioceses [September, 2002].
- Purchase and Distribution of Emergency Relief Items [February, 2003 to March 2003].
- Monitoring and Reporting [Ongoing Activity from [October, 2002 to April, 2003].
- Evaluation/Auditing the Programme [April, 2003].
- Closing the Programme [29 April, 2003].

This is as indicated on the Chart below:-

According to the Implementation Schedule presented above, the identified activities will be carried out by the following people:-

Serial No.	Activity	Responsible Persons
1.	Designing of the Programme Proposal	Spearheaded by PDR Head of Planning & Programmes but with heavy involvement of Diocesan Development workers from Gulu, Kitgum, & Pader Districts and PDR Zonal Officer and staff of Finance Division.
2.	Mobilisation of Resources	Coordinator, Deputy Coordinator, Head of Finance & Head of Planning & Programmes and Diocesan Bishops.
3.	Remobilization of the Diocesan Emergency Relief Committees	Diocesan Planning and Development Officers (DPDOs) in Gulu, Pader & Kitgum
4.	Purchase and Distribution of Emergency Relief items	Managing Director KPS, Coordinator PDR, Deputy Coordinator, Head of Finance, Head of Internal Audit, Head of Planning & Programmes, Senior Zonal Planning & Programme Officer (SZPPO) Northern Zone, Diocesan Planning & Development Officers (DPDOs) of Kitgum, Gulu & Pader, Diocesan Bishops and the Committee members of the various Emergency Relief Committees in Gulu and Kitgum and Pader.
5.	Monitoring & Reporting	Emergency Relief Committees, DPDOs, SZPPO, PDR Information Officer, Head of Finance, Head of Planning & Programmes and Coordinator PDR.

6.	Evaluation/Audit of the Programme	External Team if funds are beyond US \$50,000 spearheaded by Internal Audit & Head of Planning & programmes.
7.	Closing the Programme	WCC/ACT Appeals Officer, Africa, Coordinator PDR & Diocesan Bishops

We originally planned to implement the programme in 6 months but we have no objection to implementing the programme within 2 months provided the response from the Ecumenical Partners will be swift. Otherwise if there is delay in raising and releasing funds to WCC/ACT and consequently to Church of Uganda PDR, then there will be no choice but to stagger the implementation to match the pace at which funds are trickling in.

Secondly, if the current trend of insurgency continues, then we anticipate difficulties in delivering the procured items to the targeted people fairly quickly. This consequently would affect the implementation period.

VIII. ADMINISTRATION, FINANCE, MONITORING & REPORTING

Administration

Management Committees had already been created and functioning since 1987 in the two Dioceses of Northern Uganda and Kitgum. However, there is need to remobilise and reconstitute them because some of the members have been displaced again or taken up new appointments. The Emergency Relief and Committees consists of Archdeacons from the affected areas, Diocesan staff and prominent and trusted Civic leaders from the affected areas.

At the Parish Level: The Management Committees are composed of 7 executive members from the affected areas of intervention. These include the Parish priest and prominent and trustworthy women and lay leaders from the Parish. They meet regularly (at least once every two weeks) to review and oversee the implementation of the Programme.

IX. CO-ORDINATION, MONITORING & REPORTING

Coordinator

The Church of Uganda has very elaborate structures, from the Diocesan level to Archdeaconry level and then Parish level to the village and eventually to individual households/families. These structures are in place in the two Dioceses despite the displacements and wars and have been used to identify and reach the needy. The Church of Uganda PDR Zonal office in the Northern Zone (based in Lira) links the Dioceses to the Provincial Planning and Development Department (PDR).

However, at District levels, there are District Disaster Committees in each of the affected districts, which co-ordinate the activities of all agencies.

Monitoring and Evaluation

Monitoring will be done to ensure that the programme is being implemented as per the proposed programme implementation schedule.

Participatory methods of monitoring will be used and the monitoring teams will comprise the Parish, Archdeaconry, and Diocesan Emergency Relief Committees, Diocesan Planning and Development Officers, PDR Internal Audit Division, PDR Zonal Planning and Programme Officer (Northern Zone) and PDR Head of Planning and Programmes Division.

Interim Narrative, Statistical and Financial Reports will be generated and produced on a monthly basis by the parish, Archdeaconry and Diocesan Emergency Relief Committees.

The PDR Zonal Planning and Programme Officer (Northern) together with Head of Planning and Programmes and Head of Finance and Resource Management Divisions will produce quarterly and final Narrative, Statistical and Financial Reports to be shared with partners.

The programme will be evaluated and audited at the end of the implementation period to determine its effectiveness, efficiency, relevance and performance. This will be in April, 2003 and thereafter the programme is to be officially closed on or by 29th April, 2003.

X. BUDGET

ESTIMATED EXPENDITURE

<u>Description</u>	<u>Type of Unit</u>	<u>No of Units</u>	<u>Unit Cost UGX</u>	<u>Budget UGX</u>	<u>Budget US\$</u>
Direct Assistance					
20 Litre Jerrycans	Piece	5,000	2,500	12,500,000	6,731
Plastic Plates	Piece	10,000	200	2,000,000	1,077
Plastic Bowls	Piece	10,000	400	4,000,000	2,154
Plastic Basins	Piece	10,000	2,500	25,000,000	13,463
Plastic cups	Piece	15,000	200	3,000,000	1,616
Sauce pans	Piece	10,000	4,000	40,000,000	21,540
Hoes	Piece	10,000	3,000	30,000,000	16,155
Pangas	Piece	5,000	2,500	12,500,000	6,731
Blankets	Piece	15,000	10,000	150,000,000	80,775
Plant materials (sweet potatoes)	Bag	10,000	4,000	<u>40,000,000</u>	<u>21,540</u>
Sub total				319,000,000	171,782
Material Transport, Storage, Warehousing, Handling					
Truck Rental	Trip	45	600,000	27,000,000	14,540
Storage, loading and offloading	Trips	45	20,000	900,000	485
Mobilization staff	Lump sum			<u>7,428,000</u>	<u>4,000</u>
Sub total				35,328,000.00	19,024
Personnel, Administration, Operational & other Support Costs					
Coordinator	Month	2	2,400,000	4,800,000	2,585
Zonal planning & progs- North	Month	2	1,600,000	3,200,000	1,723
Diocesan planning & Dev Officer	Month	2	1,200	2,400,000.00	1,292
Accounting	Month	2	1,800,000	3,600,000	1,939
Information/Communication	Month	2	1,600,000	3,200,000	1,723
Administrative support	Month	2	1,600,000	3,200,000	1,723
Drivers (2)	Month	2	800,000	1,600,000	862
STAFF TRAVEL					
Perdiem for food and lodging	Day	60	50,000	3,000,000	1,616

<u>Description</u>	<u>Type of Unit</u>	<u>No of Units</u>	<u>Unit Cost UGX</u>	<u>Budget UGX</u>	<u>Budget US\$</u>
OFFICE OPERATIONS					
Stationary and supplies	Month	2	600,000	1,200,000	646
Office maintenance	Month	2	400,000	800,000	431
Telephone, fax and e-mail	Month	2	400,000	800,000	431
Bank charges	Lumpsum			1,000,000	539
VEHICLE MAINTANENCE					
Fuel lubricants and maint	Day	60	100,000	<u>6,000,000</u>	<u>3,231</u>
Sub total				34,800,000	18,740
Audit of ACT funds	Lumpsum	-		5,000,000	2,693
Evaluation	Lumpsum	-		4,000,000	2,154
ACT Monitoring – field trip	Lumpsum			9,285,000	5,000
TOTAL ESTIMATED EXPENDITURE				<u>407,413,000</u>	<u>219,393</u>

Exchange Rate

1 USD = 1,857.00 UGX