

EMERGENCY APPEAL



International Federation of Red Cross and Red Crescent Societies
Fédération internationale des Sociétés de la Croix-Rouge et du Croissant-Rouge
Federación Internacional de Sociedades de la Cruz Roja y de la Media Luna Roja
الاتحاد الدولي لجمعيات الصليب الأحمر والهلال الأحمر

VIET NAM: TYPHOONS

Revised Appeal no. MDRVN001
Xangsane: TC-2006-000144-VNM
Durian: TC-2006-000175-VNM
22 December 2006

The Federation's mission is to improve the lives of vulnerable people by mobilizing the power of humanity. It is the world's largest humanitarian organization its millions of volunteers are active in over 185 countries.

In Brief

THIS REVISED EMERGENCY APPEAL SEEKS CHF 4,210,045 (USD 3.49 MILLION OR EUR 2.64 MILLION) IN CASH OR SERVICES TO SUPPORT THE VIET NAM RED CROSS IN ASSISTING 99,500 BENEFICIARIES FOR 12 MONTHS.

Appeal history:

- Preliminary emergency appeal for Typhoon Xangsane launched on 5 Oct 2006 to seek CHF 1.01 million (USD 0.81 million or EUR 0.64 million) for 61,000 beneficiaries for 12 months.
- The appeal was revised on 13 October 2006 to CHF 1.67 million (USD 1.4 million or EUR 1.05 million) for 60,400 beneficiaries to reflect operational realities.
- The appeal was re-launched as Viet Nam Typhoons Emergency Appeal (MDRVN001) on 7 December 2006 to incorporate Typhoon Durian.
- Disaster Relief Emergency Fund (DREF) allocated: for Xangsane and Durian at CHF 100,000 each. Unearmarked funds will be needed to repay DREF.
- Appeal revised on 7 December 2006 for CHF 2,977,458 (USD 2.47 million or EUR 1.87 million) in cash, kind or services to support 98,000 beneficiaries for 12 months.

[\(click here for the attached revised appeal budget\)](#)

Viet Nam has experienced two destructive typhoons in the past two months creating damage across the south and central areas of the country. Two major cities and 22 provinces have felt the force of typhoons Xangsane and Durian. The Viet Nam Red Cross, supported by the Federation, has responded to the two disasters effectively. The impact of the two typhoons has stretched local and national resources and as such the Viet Nam Red Cross has requested the Federation to facilitate international assistance.

This appeal revision is undertaken based on recent assessments by the Viet Nam Red Cross and the national disaster management working group for both typhoons Xangsane and Durian. In light of these assessments for typhoon Durian and taking into consideration the commitments for typhoon Xangsane, activities under this appeal have been revised and focused towards supporting the early recovery needs of those most affected by both typhoons. As such, the number of beneficiaries to be supported will increase slightly from the initial estimate of 98,000, to 99,500.

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The Situation

Viet Nam has been severely affected by two typhoons over the past three months. The most recent and destructive, Typhoon Dorian, hit the country in early December moving parallel to the southern Vietnamese coast, making landfall in the province of Vung Tau and the Mekong river delta on Tuesday 5 December 2006. The eye of the typhoon crossed Phu Qui island in Binh Thuan province. High winds and heavy rains caused localized flooding and landslides in the provinces, destroying homes, community infrastructure and disrupting communications and electrical systems.

Typhoons occur regularly in the South China Sea between September and November and communities have developed ways to rebound from their devastating effects. Some of these ‘coping mechanisms’ are risk mitigation measures supported by the Viet Nam Red Cross (VNRC) such as the mangrove reforestation project. Although common, the scale and frequency of this year’s storms impacted harder than expected and made it difficult for communities to recover. According to the latest information, more than 2.5 million people have been affected with over 154 people killed and 12 still missing. Hundreds of thousands of houses have been destroyed or damaged and the impact on livelihoods is vast with approximately 15,894 hectares of agricultural land damaged and more than 506,000 livestock lost. The latest information on the impact of the two typhoons is detailed in the table below.

	Xangsane	Durian	Total
Human impact			
Total population affected (million)	1.3	1.2	2.5
Number injured	525	1,360	1,885
Number of deaths	69	85	154
Number missing	2	10	12
Infrastructure impact			
Number of houses damaged	293,480	195,117	488,597
Number of houses destroyed	15,119	49,787	64,906
Number of school rooms damaged	2,059	2,921	4,980
Volume of dykes (m3) damaged	8,000	703	8,703
Number of electricity poles damaged	11,621	3,228	14,849
Socioeconomic impact			
Area of agricultural land farming (hectares)	8,916	6,978	15,894
Area of agricultural land aquaculture (hectares)	2,310	2	2,312
Number of floating ponds		95	95
Number of livestock (single animal)	506,170		506,170
Number of fisheries - boats large, off shore	887	808	1,695
Number of fisheries - boats small	-	21,447	21,447

In the wake of the typhoons, prices of building materials increased by a further 50-100 percent. This, combined with limited stocks, is hampering individual efforts to return to the way of life prior to the disaster.

In response to the disasters, the central government has been quick to support the affected populations. It released VND 311 billion (CHF 24.5 million) to help recovery and rehabilitation; and 1,980 metric tonnes (MT) of rice and construction materials. However, much of this support, especially for rebuilding, will only be available in 2007. The Vietnamese government will further assess the food subsidy to affected people and reduce the tax burden on businesses that were affected by the typhoon.

Unlike typhoon Xangsane the government will not officially request international assistance in response to Dorian. However it does welcome any humanitarian assistance. Its agency, the People Aid Coordination Committee, sent an official request for emergency assistance from international organizations.

Additional support from local organizations is being provided through the National Fatherland Front (NFF), a political coalition organization. It has appealed for contributions, released emergency food and other relief, and provided cash to help the affected population. The NFF is also cognizant of the need to support recovery efforts. It has pledged to provide assistance USD 620 (CHF 750) to families whose homes have collapsed; those whose homes are partially damaged will receive between USD 200-350 (CHF 223- 425). In addition, other mass organizations and government institutions are collecting donations.

According to a Save the Children report on 13 December only 15 percent of children have gone back to schools in Ben Tre province. Save the Children is calling for textbooks and learning materials to help the youngsters.

Oxford Committee for Famine Relief (OXFAM) has initially released USD 102,980 (CHF 125,152) to provide cash relief to families in Binh Dai district of Ben Tre Province. OXFAM will provide cash to buy food (not rice as the government is providing this), clothes, kitchen materials, school education materials, well-water testing and hygiene promotional activities.



Damage in the aftermath of Typhoon Dorian

Although much assistance has been pledged, gaps in relief and early recovery have been identified. According to the national disaster management partnership, there is an urgent need to rebuild 22,000 houses and repair another 130,000. There is also a need to provide various seeds in Ben Tre, Tra Vinh, Long An and Tien Giang provinces. The affected fishing community also needs prompt support. Total needs are put at VND 1,000 billion (CHF 77.5 million). There is a gap of at least VND 800 billion (CHF 62 million).

Red Cross and Red Crescent action

In responding to the disasters the Viet Nam Red Cross has drawn on its national network of chapters, staff and volunteers to support affected populations. A number of VNRC headquarters teams were deployed to central and southern parts of the country to support the national society's branch volunteers deliver humanitarian assistance. VNRC staff and volunteers have also helped repair houses and clean-up areas to avoid an outbreak of disease.

To date, VNRC has provided the following emergency relief to people affected by typhoon Dorian:

Rice (tonnes)	Noodles (boxes)	Household kits*	Cash assistance (USD)
18	700	3,600	31,500

**A household kit contains cooking and kitchen utensils, one mosquito net, two blankets, a 40-litre water plastic container for water storage and a ten-litre water plastic container for water collection.*

In addition to the items outlined above, plastic sheets have been provided in Vinh Long province for temporary shelters, medicines and clothes in Can Gio district, Ho Chi Minh City. Vegetable oils and sugar have been provided in Binh Thuan province.

In support of the VNRC/Federation response, the Hanoi office of the US Agency for International Development (USAID) pledged USD 100,000 (CHF 119,494) to emergency relief for typhoon Dorian. The Federation allocated CHF 100,000 after each typhoon from its disaster relief emergency fund (DREF), enabling VNRC to initiate prompt emergency relief.

The Needs

VNRC and the Federation took part in the national disaster management working Group (NNDMWG) joint needs assessment. As such, VNRC (through chapters in the affected areas) has pinpointed its main objectives in response to both typhoons. The operation supporting the 12 central provinces affected by typhoon Xangsane has thus far been reported on in operations update 2, [<click here>](#).

The assessments show the priority need is to support families to rebuild their homes and help them return to daily life as quickly as possible. Relief and livelihoods support will help in this. Assessing the availability of food supplies is also a priority as many crops have been affected by disease.

- Provision of food to families affected by typhoon Xangsane: VNRC has agreed with the social welfare and disaster management department to provide emergency food to the most vulnerable households whose houses have collapsed or are damaged, and who have not received support from elsewhere. The need for food relief for those families affected by typhoon Durian is being covered by the central and provincial government. However there are potential risks for longer-term food insecurity as farmers rely on agricultural production only; there has been a lack of food provision, even before the typhoon.
- The ministry of health and others are supporting the health sector.
- VNRC will integrate the psycho-social support programme (PSP) into its disaster management activities. However, it has requested assistance in terms of methodology from the Federation. The professional psycho-social support systems will help prevent the emergence of stress-related disorders and significantly increase the national society's capacity to deal with emergencies that cause wide-spread trauma.
- The priority need is to support the reconstruction and rebuilding of shelter. VNRC propose to support construction of typhoon resistant houses with local reconstruction materials. In each case the local community will be mobilized for labour and other types of assistance (in-kind and cash) to provide safe water collection / storage and sanitation facilities. Tents or other shelters and temporary repair have been provided by local government and the military for families with collapsed houses.
- Support is needed to provide livelihood options which will be based on detailed needs assessments at household level, including various sectors from livestock to fishing activities. VNRC volunteers will be mobilized to guide beneficiary families in undertaking this action.

Coordination

For both typhoons VNRC has coordinated with its government counterparts through the national society's presence in the central committee for flood and storm control (CCFSC), people's aid coordinating committee. VNRC also maintains good working relations with international organizations such as United Nations Development Programme (UNDP), United Nations Children's Fund (UNICEF), World Health Organization (WHO) and INGO-members of NNDMWG. All VNRC response planning is done transparently in collaboration with the Federation's Vietnam delegation, based in Hanoi and the Southeast Asia regional team, based in Bangkok.

Maintaining a steady flow of timely and accurate information between the field and other major stakeholders is vital for effectiveness as well as fundraising, advocacy and maintaining the profile of the emergency operation. Thus communications between affected populations and the Red Cross, as well as with the media and donors, will be the cornerstone of greater quality, accountability, and transparency. The information and advocacy activities will be shared with in-country counterparts; they are aimed at improving VNRC communications capacities to support effective operations. This is closely coordinated with the communications department of the Federation's secretariat in Geneva. A communications budget of CHF 13,060 is sought to fund these activities. The detailed plan of action is currently being revised and will be forthcoming.

The proposed operation

This plan reflects the commitment of VNRC and the Federation to support 99,500 people across the 18 central and southern provinces that were affected by typhoons Xangsane and Durian. It focuses on the provision of food to the most affected requiring additional support beyond that provided by the government. Other relief needs include water storage and hygiene items; livelihood support for socio-economic recovery; support for medium- to long-term repair and/or rebuilding of homes; and water and sanitation facilities. Comprehensive evaluations such as a mid-term review and a final evaluation are needed to ensure institutional learning. The operation includes the establishment of branch response teams as well as an upgrade and review of the disaster management training of

trainers (ToT) module to incorporate first aid and psychological support activities. This will ensure knowledge is preserved for future disaster response.

Food and Nutrition

Objective: Provision of food comprised of a 15 kg ration of rice person per month for 27,000 people for one month in the worst affected areas by February 2007.

The number of beneficiaries for food decreased from 50,000 to 27,000 due to the initial bilateral funding support of EUR 150,000 (CHF 240,900) from Spanish Agency for International Cooperation (AECI) to VNRC to procure 345 tonnes of rice and 140 tonnes has been covered by DREF.

Planned activities:

- Identify beneficiaries through criteria agreed upon between the national society and the local communities.
- Procure rice based on Federation logistics standards. All procurement will be done locally as sufficient quantities of food are available in Hanoi and the Mekong region. No in-kind food donation is required.
- Organize transport to the distribution point.
- Organize the various distributions by the concerned local chapters.
- Record and distribute rice.
- Monitoring and evaluation.

Non-food items

Objective: Replenishment and distribution of 10,000 household kits distributed from emergency stocks. The basic household kits are composed of: cooking and kitchen utensils, one mosquito net, two blankets, a 40-litre water plastic container for storing water and a ten-litre water plastic container for collecting water.

According to VNRC analysis, some 13,150 families need to be provided with household kits. The Spanish AECI have committed to supporting VNRC to procure 3,150 household kits to distribute within October.

Planned activities:

- Identify beneficiaries through criteria agreed between the national society and the local communities.
- Release household kits from the VNRC warehouse.
- Organize a transport and distribution system for basic household kits by each of the local chapters concerned.
- Record and distribute household kits.
- Procure items for basic household kits based on Federation logistics standards. All procurement will be done locally as sufficient supplies are available. No in-kind donations are required. These kits are standard kits often distributed by VNRC.
- Monitoring and evaluation.

Shelter

Objective: By September 2007, 2,000 families with no available means to rebuild their homes are living in typhoon-resistant houses with appropriate water and sanitation facilities.

The increase from initial estimates presented in the re-launched appeal of 7 December is a result of the extensive damage caused in southern Vietnam by typhoon Durian. This will be the primary assistance provided by VNRC in response to typhoon Durian as a result of the existing gap in this regard.

Planned activities:

- In consultation with communities, identify beneficiaries with destroyed/damaged houses.
- Meet with communities to discuss house design, including water and sanitation facilities and construction materials to be used.
- Identify qualified engineering services to support and work with beneficiaries on reconstruction activities. Although communities will be fully involved in the design, selection of material, etc. and a clear community-based approach is taken by VNRC, specific construction areas may require expert advice and support.
- Monitoring and evaluation

Livelihoods

Objective: By September 2007, 2,500 households in the typhoon affected areas, which lost homes and/or crops have a viable and sustainable source of income.

A reduction in the initial indication for support to livelihood activities from 4,000 (re-launched appeal 7 December) is based on assessments as well as taking account of assistance from the government and the NFF. Furthermore, VNRC identified that assisting livelihood recovery will be best served through housing support so a firm 'base' is established from which families can begin rebuilding their lives. Thus support to specific animal husbandry or cultivation activities will be limited to 2,500 families.

Planned activities:

- Brief VNRC volunteers, staff and branches on beneficiary and village selection criteria.
- Identify villages for VNRC assistance.
- Commence beneficiary selection process.
- Notify publicly beneficiaries of availability of assistance.
- Support 2,000 households with re-establishing their source of livelihood by distributing seeds and agricultural implements.
- Meet with affected communities to identify their interests, skills and available resources to determine further possible livelihood assistance.

Institutional capacity building

Objective: Establishment of VNRC chapter/branch response teams covering needs assessment, monitoring, reporting, first aid and PSP support from October 2006 to October 2007.

Planned activities:

- Brief and coach a response team (20) of VNRC volunteers, staff and branches on needs assessment, monitoring, reporting, first aid and psychosocial support.
- Provide equipment to each response team.
- Organize workshops and training courses.
- Evaluate and document lessons and recommendations.
- Incorporate lessons learnt into VNRC policy and procedures.

Capacity of the National Society

The VNRC is established under Vietnamese law and mandated to act as the leading humanitarian organization providing relief, health and welfare assistance to the most vulnerable sector of the society. The VNRC enjoys nationwide recognition and respect, and is equipped with long experience of disaster management, e.g. lessons from the Damrey operation that ended in September 2006. The main lessons from Damrey included better mobilization of the national society's members, volunteers and staff to provide better and timelier assistance.

The national society and its provincial chapters have extensive knowledge of relief and rehabilitation programmes in the wake of natural disasters, which occur regularly in Viet Nam. VNRC is represented in all provinces and major cities with a total of 64 chapters and 1,000 sub-chapters. Each chapter has eight to 20 professional staff. The VNRC works in partnership with the government and non-government agencies. It is also in partnership with a number of sister national societies such as Japanese, Spanish, Netherlands, and Norwegian Red Cross through community-based disaster preparedness, disaster reduction projects or programmes.

Capacity of the Federation

The Federation is represented by a head of delegation in Hanoi with a team of committed local staff supporting the VNRC in the monitoring and implementation of ongoing disaster preparedness and reduction projects, health initiatives and organizational development of the national society. The delegation has been strengthened by the deployment of a regional disaster management programme officer from the Southeast Asia regional delegation. The regional delegation comprises a head, a programme coordinator and specialist delegates in disaster management, health and care, water and sanitation, organizational development, planning, monitoring and evaluation, and information, backed by a committed team of regional and local staff and the Asia Pacific and relevant technical departments at the Federation secretariat in Geneva.

Monitoring and evaluation

The Federation's country delegation will provide technical monitoring support and advice to the VNRC throughout the operation. In case of any additional needs, support will be provided by the Southeast Asia regional delegation in Bangkok, and in addition the Federation's disaster management units in Kuala Lumpur and Geneva. The VNRC will deploy field-based staff to oversee day-to-day activities. Support will also be provided locally. The preparation and provision of regular operational updates, a mid-term review and a final evaluation will be completed according to Federation reporting standards. The Federation's country and regional delegation will also assist VNRC in its monitoring and evaluation role, as necessary.

Revised Budget summary

See Annex 1 for details.

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[Revised Budget below; click here to return to the title page and contact information.](#)

The International Federation undertakes activities that are aligned with its Global Agenda, which sets out four broad goals to meet the Federation's mission to "improve the lives of vulnerable people by mobilizing the power of humanity".

Global Agenda Goals:

- *Reduce the numbers of deaths, injuries and impact from disasters.*
- *Reduce the number of deaths, illnesses and impact from diseases and public health emergencies.*
- *Increase local community, civil society and Red Cross Red Crescent capacity to address the most urgent situations of vulnerability.*
- *Reduce intolerance, discrimination and social exclusion and promote respect for diversity and human dignity.*

All International Federation assistance seeks to adhere to the [Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations \(NGO's\) in Disaster Relief](#) and is committed to the [Humanitarian Charter and Minimum Standards in Disaster Response \(Sphere\)](#) in delivering assistance to the most vulnerable.

For longer-term programmes in this or other countries or regions, please refer to the Federation's Annual Appeal. For support to or for further information concerning Federation programmes or operations in this or other countries, or for national society profiles, please also access the Federation's website at <http://www.ifrc.org>

REVISED BUDGET SUMMARY

Annex 1

Vietnam - Typhoons

MDRVN001

	ORIGINAL	REVISED	VARIANCE
	VALUE IN CHF	VALUE IN CHF	VALUE IN CHF
<u>RELIEF NEEDS</u>			
Construction Materials	1,215,000	2,400,000	-1,185,000
Food	143,423	143,423	0
Utensils & Tools	275,000	275,000	0
Other Supplies & Services (livelihoods options)	648,000	405,000	243,000
Total Relief Needs	2,281,423	3,223,423	-942,000
<u>TRANSPORT, STORAGE & VEHICLES</u>			
Distribution & Monitoring	75,000	130,697	-55,697
Transport & Vehicles Costs	45,000	98,023	-53,023
<u>PERSONNEL</u>			
International Staff	30,000	55,000	-25,000
National Staff	10,000	14,889	-4,889
National Society Staff	45,000	50,000	-5,000
<u>WORKSHOPS & TRAINING</u>			
Workshops & Training	85,000	98,000	-13,000
<u>GENERAL EXPENSES</u>			
Travel	36,000	45,500	-9,500
Information & Public Relations	18,500	22,300	-3,800
Office running costs	30,000	54,500	-24,500
Communication Costs	12,000	13,060	-1,060
Professional Fees	35,000	46,000	-11,000
Financial Charges	36,000	40,000	-4,000
Other General Expenses	45,000	45,000	0
<u>PROGRAMME SUPPORT</u>			
Programme Support - PSR	193,535	273,653	-80,118
Total Operational Needs	696,035	986,622	-290,587
Total Appeal Budget (Cash & Kind)	2,977,458	4,210,045	-1,232,587
Less Available Resources		927,890	
Net Request	2,977,458	3,282,155	-1,232,587