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Emergency Plan of Action (EPoA)

Mali: Floods

 International Federation
of Red Cross and Red Crescent Societies

DREF operation No. MDRML012	Glide n° XXX
Date of issue: 05/08/2016	Date of disaster: 23 July 2016.
Operation Manager (this emergency action plan): Romain Guigma, IFRC Sahel Country Cluster, Operations Manager	Contact person (name and title): Romain Guigma, IFRC Sahel Country Cluster, Operations Manager
Date of launch of the operation: 4 August 2016	Estimated duration of the operation: 3 months
Overall budget of the operation: CHF 203,076	
Number of persons affected: 18,708 (3,098 households.)	Number of persons to assist: 10,800 people (1,800 households)
Presence of national host Society (number of volunteers, employees, sections): 60 CDRT and NDRT trained volunteers will be assigned to this operation	
Partners of the Red Cross and Red Crescent actively associated to the operation: Belgian, Canadian, Danish, French, Luxembourg, Netherlands, Spanish and Swiss Red Cross National Societies, ICRC.	
Other organizations that actively participate to the operation: The (Malian) Government	

A. Situation analysis

Description of the disaster

In Mali, heavy rainfall, which started on 11 July 2016- 23 July 2016 led to extensive flooding. The Gao, Mopti Ségou, and Sikasso regions have been worst affected by the rains and flooding. According to rapid assessments, an estimated 3,098 families have been affected, of which 500 have been made homeless and have sought refuge with neighbouring families or in public buildings (schools). Please refer to "Table 1: Summary of affected population by region". In Mopti, Ségou and Sikasso regions, many localities were also already experiencing food insecurity (rated in the "Phase 2 – Orange" phase) during what is the "lean season", and this has now been exacerbated by the flooding. The risk of waterborne diseases outbreak is very high given the lack of efficient waste management and rainwater draining in areas that are already prone to cholera outbreaks. Security in these regions also remains volatile due to sporadic terrorist attacks. As such, the flooding has increased the vulnerability of the population.



Material damages caused by the torrential rains that fell in Mali. © MRCS

Table 1: Summary of affected population by region.

Regions	# families affected
Gao	664
Mopti	334
Ségou	1,612
Sikasso	488
Total	3,098

Summary of the current response

Overview of Host National Society

Following the flooding, the Mali Red Cross (CRM) deployed staff and volunteers from its local branches to conduct rapid assessments in order to establish the needs of the affected population and the level of damage/destruction. The CRM has a network of over 10,000 volunteers located across the country.

Overview of Red Cross Red Crescent Movement in country

The International Federation of Red Cross and Red Crescent Societies (IFRC) provides technical support to the CRM through its Sahel Country Cluster Office, which is based in Dakar, Senegal, and Africa Region Office, in Nairobi, Kenya. On 26 July 2016, an alert was issued using the IFRC Disaster Management Information System (DMIS), which indicated the intention of the CRM to request international assistance to the floods through an allocation from the Disaster Relief Emergency Fund (DREF). On the same day, an Operational Strategy Call convened with representatives from the IFRC Sahel Country Cluster Office, Africa Region and Geneva levels and it was agreed that DREF allocation was an appropriate modality to support the NS response.

The International Committee of the Red Cross (ICRC) has a delegation in Mali, which supports CRM respond to the populations needs in conflict areas in the Northern Regions of the country, specifically Gao, Kidal, Mopti and Tombouctou. The ICRC is able to support CRM respond to the needs of the flood-affected populations in these regions with Essential House Hold Items (EHI), with a baseline targeting 200 families in each of the 4 Northern Regions.

Regarding the present flood, operation room is setting up for briefing of 30 minutes every day between 9 am and 9:30 and that includes all the services and technical departments of the NS, PNS and deploy RDRTs. RDRTs trained in shelter tool kit and one was deployed last year during the implementation phase of DREF Flood Guinea. Several volunteers (NDRT and CDRT) were also formed in this direction. There is also a working committee that meets every 15 days for strategic decisions to the Movement level (senior management SN, PNS, ICRC and IFRC. Finally, a tripartite agreement NS / IFRC / ICRC under review.

The CRM is supported by 8 Partner National Societies (PNS) including the Belgian, Canadian, Danish, French, Luxembourg, Netherlands, Spanish and Swiss Red Cross. The PNS are monitoring the situation and the Belgian Red Cross has indicated interest in providing support should the situation get worse.

For this DREF operation, a coordination and advocacy framework with all Red Cross Red Crescent Movement partners will be developed with support from IFRC. An operational activity map will be developed and shared with the Red Cross Red Crescent Movement partners.

Overview of response from non-RCRC actors in the country

On 23 July 2016, the Government of Mali distributed food and NFIs and carried out sensitization in some of the areas affected by the floods, including:

- Food items: 6,000kg of rice, 995 kg of cooking oil and 125 kg of salt.
- NFIs: 40 tarpaulins; 60 kitchen kits; 50 blankets; 50 mats; 2,000 pieces of soap of 250 g; and 2 boxes of aqua tabs.
- Health/hygiene promotion and dissemination of weather forecasts with the population.

The CRM is a member and participates in weekly meetings (every Monday morning) which includes the staff of the Ns, representatives of PNS, the ICRC and the Federation.

Needs analysis, beneficiary selection, risk assessment and scenario planning

Based on the finding of the rapid assessments, an estimated 3,098 families (approx. 18,708 people) have been affected by the floods who have immediate needs in the areas of:

- Emergency shelter;
- Water sanitation and hygiene promotion;
- Prevention of communicable diseases;
- Food assistance.

Please refer to table 2 and 3 below for breakdown of the needs that have been identified, which indicates that despite the contributions that have been made by the Government of Mali and ICRC there remains significant gaps that need to be addressed. It is intended that the DREF operation will contribute to ensuring that the needs of the affected population are met, while the CRM will also continue to advocate for supplementary support from the ICRC and Partner National Society (PNS).

Table 2: Needs analysis – NFI assistance (23 July 2016)

NFI	# to be mobilized	Govt.	PNS	NGOs	# remaining to be mobilized
Blankets	6,196	50	0	0	6,146
Mats	6,196	50	0	0	6,146
Kitchen kits	3,098	60	0	0	3,038
Soaps	9,294	2,000	0	0	7,294
Buckets	6,196	0	0	0	6,196
Jerry cans	6,196	0	0	0	6,196
Tarpaulin	6,196	40	0	0	6,156
Latrines	44	0	0	0	44
Hygiene kits	3,098	0	0	0	3,098

Table 3: Needs analysis – Food assistance (23 July 2016)

Food Item	# to be mobilized	Govt.	PNS	NGOs	# remaining to be mobilized
Rice/kg	224,496	6,000	0	0	218,496
Cowpea/kg	33,674	0	0	0	33,674
Cooking oil/kg	16,837	995	0	0	15,842
Sugar/kg	8,419	0	0	0	8,419
Salt/kg	2,806	125	0	0	2,681

Risk Assessment

On 23 July 2016, rains were still falling abundantly and the rainy season is far from over. Based on weather forecasts the rain will continue. There are increased needs in protection kits against bad weather conditions (provisional shelters, clothing and bedding) for populations of the aforementioned areas and even for populations in new flood areas. Some of the flooded areas are not easily accessible due to the bad state of roads.

No other risks identified. Sikasso and Segou are secure regions. Localities of the flooded region is peaceful and has not experience any terrorist attacks.

Beneficiary selection:

Through this DREF operation, 1,800 families (10,800 people at an average of 6 family members) will be targeted in Ségou (1,412 families) and Sikasso (388 families) regions, based on the following criteria:

- A total of 1,000 families that have lost their basic belongings (bedding, hygiene kit, etc.) will receive NFI assistance.
- A total of 500 families whose houses were totally destroyed and are hosted at the public facilities or in host families will receive emergency shelter, NFIs and food assistance.
- A total of 1,800 families (comprising the 1,000 and 500 families above and an additional 300 families) will be sensitized on hygiene promotion and the prevention of water-borne diseases and will receive cleaning products (soap).

Both Ségou and Sikasso regions are located in Far-South Mali and have no security concern. The stability is conducive for the implementation of the DREF operation. The ICRC is supporting CRM respond to the needs of the flood-affected populations in Gao and Mopti regions in Northern Mali. Flood regions of South Mali: Ségou and Sikasso which are not conflict areas are not priority Regions for ICRC's assistance to affected populations. Please note that the 1,800 families take into consideration the assistance already provided by the Government of Mali in Ségou and Sikasso regions. The 1,800 families, that have been identified are those with limited coping mechanisms. Assistance is being tailored based on the vulnerability and most immediate need of the family. It may be reviewed as the DREF operation progresses.

CRM will ensure that the DREF operation is aligned with the IFRC's commitment to realize gender equality and diversity; by adapting beneficiary selection criteria that targets women headed-households, people with disabilities. Other aspects considered will include advocacy for the prevention of sexual violence and gender-based violence and the protection of children.

B. Operational strategy and plan**Overall objective**

Immediate survival needs of the flood-affected population are met through the provision of essential emergency relief, shelter, health, water and hygiene promotion assistance, targeting a total of 1,800 families (10,800 people), in Ségou and Sikasso regions, Mali, for a period of 3 months.

Proposed strategy

The DREF operation aims to support the CRM to provide a total of 1,800 families (approx. 10,800 people) with emergency relief assistance, and will include the following activities:

- Reimbursement of costs incurred in the rapid assessments being carried out in Ségou and Sikasso regions (per diem for volunteers).
- Training a total of 30 volunteers on beneficiary registration/section, relief distribution, hygiene promotion, and the use of shelter kits. Each training will be carried out for 1 day (per area) and will ensure that the volunteers have the required knowledge to ensure the effective implementation of the DREF operation.
- Conduct monthly cleaning and disinfection campaigns for latrines (bleach).
- Conduct hygiene promotion targeting 1,800 families; as well as monthly cleaning and disinfection campaigns to promote improve sanitation.
- Distribution of NFIs to 1,000 families comprising: 2,000 blankets (2 per family), 2,000 mosquito nets (2 per family) 2,000 sleeping mats (2 per family), soap (approx. 3 pcs per family) and water purification tablets (10 sachets per family)
- Distribution of emergency shelter items to 500 families comprising: 500 shelter tool kits (1 per family) and 1,000 tarpaulins (2 per family). Each family will also receive a bucket, two jerry cans, soap (approx. 3 pcs per family) and water purification tablets (10 sachets per family).
- Distribution of food assistance to 500 families for a period of 3 months, comprising: 500 kitchen sets (1 per family), 30,000kg of rice (20kg per family / per month), 4,500kg of cow peas (3kg per family / per month), 2,250kg of cooking oil (1.5kg per family / per month), 1,250kg of sugar (0.75kg per family / per month) and

375kg of salt (250g per family / per month). Each family will also receive soap (approx. 3 pcs per family) and water purification tablets (10 sachets per family).

- Conduct a post distribution beneficiary satisfaction survey and lessons learnt workshop.

The CRM will make sure that the operation responds to the urgent needs of the most vulnerable populations by involving beneficiary committees, in the process of identification of beneficiaries and in elaborating the list of beneficiaries while working closely with other humanitarian actors who will also carry out field activities. In collaboration with beneficiary committees, vulnerability criteria will be defined (displaced/homeless persons, women head of households, disabled, and pregnant women). Depending on the persistence of the rains, the teams will continue to assist the initial families targeted and then identify other members of the population in need of assistance.

All CRM actions will be guided and adhere to the minimum standards (SPHERE). CRM volunteers will provide demonstration/sensitization on the use of the items distributed, including construction of temporary shelter at the point of distribution as well as during follow up visits to the areas of implementation.

B. Operational strategy and plan

Human Resources

The DREF operation will require the mobilization of personnel, including the following CRM staff and volunteers:

- A total of 30 volunteers will be mobilized. The volunteers will be mobilized to conduct rapid assessment, registration of beneficiaries, food and NFIs distribution and sensitization on their use, health/hygiene promotion and post distribution monitoring (beneficiary satisfaction). Each volunteer will receive a daily per diem and insured through the IFRC global insurance policy.
- CRM focal points (2 staff) will be mobilized for 3 months to provide dedicated support for the implementation of the activities planned in the DREF operation.
- An IFRC Regional Disaster Response Team (RDRT) member (logistics / relief profile) will be deployed for 3 months to ensure the effective implementation of the DREF operation, and support the CRM focal points.
- The IFRC Sahel Country Office will provide technical support to ensure that the DREF operation is implemented in accordance with the Emergency Plan of Action and agreed conditions of the DREF.

Logistics and supply chain

Procurement plans - An Assistant-Logistician will be dedicated to the DREF operation to support the procurement of items required for the activities planned, and their transportation from to the areas of implementation. The CRM has the ability to deliver according to the procedures of the IFRC.

Transport and fleet needs- The DREF allocation will support the rental of a vehicle to assist the implementation of the activities planned (for 3 months) and will include fuel allowance (1,500 litres) and maintenance. The IFRC Sahel Country Office will support the transportation of the items (NFIs, shelter kits etc.) required from pre-positioned stocks in Senegal to Mali and costs for this and onward transportation to the areas of implementation have been included (transportation of a truck etc.)

Information technologies (IT)

Due to pockets of insecurity, robberies and thefts, NS will ensure maximum level of security for intervention teams is provided. The CRCM will use internet, mobile phones as well as HF and VHF radio networks for communication purposes to guarantee permanent contact between field teams and the NHQ. All volunteers will be issued with airtime allowance.

Communication

Communication media will be developed to guarantee visibility for the action of the Mali Red Cross and its partners during activities' implementation (press communique, facts and figures, articles, case studies, pictures, videos, brochures, etc.). The media will be invited to cover activities like the distribution of food and non-food items to flood victims. Social media will be used to optimize the visibility of the CRMs' action.

Shelter and settlements

Outcome 4: Immediate shelter and settlement needs of the flood affected population in Ségou and Sikasso regions of Mali are met over a period of three months

Output 4.1: Target population is provided with Non-Food Items (NFIs) and emergency shelter items (Target: 1,500 families)

Activities planned Weeks	1	2	3	4	5	6	7	8	9	10	11	12
Training of volunteers on beneficiary registration/selection; and relief distributions (Target: 30 volunteers)												
Training of volunteers on use of the shelter tool kit (Target: 30 volunteers)												
Registration/selection of beneficiaries; including the issue of registration cards												
Distribution of NFIs (Target: 2,000 sleeping mats; 2,000 blankets) to 1,000 families												
Distribution of emergency shelter items (Target: 500 shelter tool kits, and 1,000 tarpaulins) to 500 families												

Food Security, Nutrition and Livelihoods

Outcome 5: Immediate food needs of the flood affected population in Ségou and Sikasso regions of Mali are met over a period of three months.

Output 5.1: Target population provided with appropriate food rations (Target: 500 families)

Activities planned Weeks	1	2	3	4	5	6	7	8	9	10	11	12
Distribution of monthly food rations (Target: 3,000kg rice, 4,500 kg cow peas, 2,250 kg oil, 1,250kg sugar, and 375kg salt) to 500 families												
Distribution of kitchen sets (Target: 500 families)												

Budget

Refer to the attached budget.

Contact information

For further information, specifically related to this operation please contact:

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How we work

All IFRC assistance seeks to adhere to the Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGOs) in Disaster Relief and the Humanitarian Charter and Minimum Standards in Disaster Response (Sphere) in delivering assistance to the most vulnerable.

The IFRC's vision is to inspire, encourage, facilitate and promote at all times all forms of humanitarian activities by National Societies, with a view to preventing and alleviating human suffering, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

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The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:

1. Save lives, protect livelihoods, and strengthen recovery from disaster and crises.
2. Enable healthy and safe living.
3. Promote social inclusion and a culture of non-violence and peace.

DREF OPERATION

02/08/2016

MALI FLOODS

Budget Group	DREF grant budget	Expenditure CHF
Shelter - Relief	31,460	31,460
Shelter - Transitional	0	0
Construction - Housing	0	0
Construction - Facilities	0	0
Construction - Materials	0	0
Clothing & Textiles	0	0
Food	32,764	32,764
Seeds & Plants	0	0
Water, Sanitation & Hygiene	6,232	6,232
Medical & First Aid	8,805	8,805
Teaching Materials	0	0
Utensils & Tools	33,307	33,307
Other Supplies & Services	0	0
Emergency Response Units	0	0
Cash Disbursements	0	0
Total RELIEF ITEMS, CONSTRUCTION AND SUPPLIES	112,568	112,568
Land & Buildings	0	0
Vehicles Purchase	0	0
Computer & Telecom Equipment	0	0
Office/Household Furniture & Equipment	0	0
Medical Equipment	0	0
Other Machinery & Equipment	0	0
Total LAND, VEHICLES AND EQUIPMENT	0	0
Storage, Warehousing	0	0
Distribution & Monitoring	0	0
Transport & Vehicle Costs	21,936	21,936
Logistics Services	0	0
Total LOGISTICS, TRANSPORT AND STORAGE	21,936	21,936
International Staff	21,000	21,000
National Staff	0	0
National Society Staff	5,034	5,034
Volunteers	13,093	13,093
Total PERSONNEL	39,127	39,127
Consultants	0	0
Professional Fees	0	0
Total CONSULTANTS & PROFESSIONAL FEES	0	0
Workshops & Training	9,040	9,040
Total WORKSHOP & TRAINING	9,040	9,040
Travel	3,000	3,000
Information & Public Relations	252	252
Office Costs	2,090	2,090
Communications	1,669	1,669
Financial Charges	1,000	1,000
Other General Expenses	0	0
Shared Support Services	0	0
Total GENERAL EXPENDITURES	8,011	8,011
Programme and Supplementary Services Recovery	12,394	12,394
Total INDIRECT COSTS	12,394	12,394
TOTAL BUDGET	203,076	203,076